

MINUTES
JOINT FINANCE-APPROPRIATIONS COMMITTEE

DATE: Friday, March 05, 2021

TIME: 8:00 A.M.

PLACE: Room C310

MEMBERS PRESENT: Co-Chairman Bair, Senators Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking, and Nye
Co-Chairman Youngblood, Representatives Troy, Horman, Amador, Syme, Bundy, Giddings, Nate, Green, and Nash

ABSENT/EXCUSED: None

CONVENED: **Chairman Bair** called the meeting of the Joint Finance-Appropriations Committee (Committee) to order at 8:00 a.m.

LSO STAFF PRESENTATION: **EXECUTIVE OFFICE OF THE GOVERNOR; Paul Headlee, Division Manager, LSO**

MOTION: Moved by **Representative Troy** for the Office of the Governor, in the Executive Office of the Governor, beginning with the FY 2022 Base, \$6,800 for benefit costs, \$4,000 for statewide cost allocation, and \$32,400 for change in employee compensation. The totals for this motion are 21.00 FTP, \$2,305,000 from the General Fund and \$2,000,000 from dedicated funds for a grand total of \$4,305,500. This motion includes reappropriation for any unspent and unencumbered federal COVID-19 Relief Funding from Emergency Rental Assistance appropriated in FY 2021 into FY 2022. This motion also includes an exemption from budget laws restricting transfer of appropriation between object codes and programs, seconded by **Senator Woodward**.

DISCUSSION: **Representative Troy** said this was an overall increase of less than one percent and there are no new line items in the motion.

CARRIED: **AYES: 17**
Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.
Representatives Youngblood, Troy, Horman, Amador, Bundy, Green, and Nash.

NAYS: 2
Representatives Nate and Giddings

ABSENT/EXCUSED: 1
Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**DIVISION OF FINANCIAL MANAGEMENT; Paul Headlee, Division
Manager, LSO**

MOTION:

Moved by **Representative Troy** for the Office of the Governor, in the Division of Financial Management, beginning with the FY 2022 Base, \$6,700 for benefit costs, \$2,900 for statewide cost allocation, and \$38,900 for change in employee compensation. The totals for this motion for FY 2022 are 19.00 FTP, \$1,985,900 from the General Fund and \$643,300 from dedicated funds for a grand total of \$2,629,200, seconded by **Senator Crabtree**.

CARRIED:

AYES: 18

Senators Bair, Agenbroad, Crabtree, Grow, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 2

Senator Woodward and Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**LEGISLATIVE SERVICES OFFICE; Paul Headlee, Division Manager,
LSO**

MOTION:

Moved by **Representative Horman** for the Legislative Branch, in the Legislative Services Office Division, beginning with the FY 2022 Base, \$23,400 benefit costs, \$15,400 onetime for replacement items, \$1,500 for statewide cost allocation, and \$122,400 for change in employee compensation. Also included are the following line items: line item 1, which provides 1.00 FTP and \$105,000, of which \$1,300 is onetime, for a Legislative Drafting Attorney. Line item 2 provides \$475,000 to restore funding to this budget for technology and computer services that are provided to the House and Senate. Line item 3 provides 3.0 FTP and \$316,500 of which \$7,500 is onetime, to provide current and additional services to the Legislature. The totals for this motion for FY 2022 are 70.00 FTP, \$6,945,600 from the General Fund and \$2,286,700 from dedicated funds for a grand total of \$9,232,300.

This motion includes an exemption to budget laws to allow funds to be transferred between object codes and no FTP cap. Also included is reappropriation authority from FY 2021 into FY 2022 of up \$650,000 of personnel costs from the dedicated Professional Services Fund; and the unexpended and unencumbered balance of the appropriation from the Technology Infrastructure Stabilization Fund, seconded by **Senator Crabtree**.

CARRIED:

AYES: 19

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 1

Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**REDISTRICTING COMMISSION; Paul Headlee, Division Manager,
LSO**

MOTION:

Moved by **Senator Lent** for the Legislative Branch, in the Redistricting Division, beginning with the FY 2022 Base, one line item for \$171,800 onetime from the General Fund. The totals for this motion for FY 2022 are \$171,800. This motion includes an exemption to budget laws to allow funds to be transferred between object codes and reappropriation authority from FY 2021 into FY 2022 of any unspent and unencumbered moneys, seconded by **Representative Bundy**.

CARRIED:

AYES: 19

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 1

Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**OFFICE OF PERFORMANCE EVALUATIONS; Paul Headlee, Division
Manager, LSO**

MOTION:

Moved by **Senator Ward-Engelking** for the Legislative Branch, Office of Performance Evaluations, beginning with the FY 2022 Base, \$2,400 for benefit costs, \$6,100 for replacement items, a decrease of \$100 for statewide cost allocation, and \$15,700 for change in employee compensation. The totals for this motion for FY 2022 are 8.00 FTP, \$983,800 from the General Fund. This motion includes an exemption to budget laws to allow funds to be transferred among object codes and no FTP cap, seconded by **Representative Troy**.

CARRIED:

AYES: 17

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Bundy, Green, and Nash.

NAYS: 2

Representative Nate and Giddings

ABSENT/EXCUSED: 1

Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**IDAHO TRANSPORTATION DEPARTMENT, Transportation Services;
Christine Otto, Senior Analyst**

MOTION:

Moved by **Senator Crabtree** for the Idaho Transportation Department and the Transportation Services Division beginning FY 2022 Base, add \$104,400 for benefit costs, add \$2,976,000 for replacement items, add \$25,200 for statewide cost allocations, and add \$333,500 for change in employee compensation. Also included is line item 1, which provides \$2,000,000 Idaho Airport Aid Program.

The totals for this motion for FY 2022 are 209.00 FTP, \$38,125,500 from dedicated funds, and \$1,765,000 from federal funds for a grand total of \$39,890,500, seconded by **Representative Green**.

DISCUSSION:

Representative Youngblood and **Representative Green** stated they had a conflict of interest pursuant to House Rule 80 (3) but intended to vote.

CARRIED:

AYES: 19

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 1

Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

**UNANIMOUS
CONSENT:**

Requested by **Senator Crabtree** granted by unanimous consent to accept the language shown on the screen as part of the FY 2022 appropriation bill for the Idaho Transportation Department.

**INTENT
LANGUAGE:**

SECTION_. REAPPROPRIATION AUTHORITY FOR AIRPORT DEVELOPMENT GRANTS. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Transportation Department from the State Aeronautics Fund as trustee and benefit payments for Airport Development Grants for fiscal year 2021 to be used for nonrecurring expenditures related to Airport Development Grants for the period July 1, 2021, through June 30, 2022. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION_ . REAPPROPRIATION AUTHORITY FOR THE CAPITAL FACILITIES PROGRAM. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Transportation Department from the State Highway Fund and the State Aeronautics (Dedicated) Fund in the Capital Facilities Program for fiscal year 2021 to be used for nonrecurring expenditures for the Capital Facilities Program for the period July 1, 2021, through June 30, 2022. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**IDAHO TRANSPORTATION DEPARTMENT, Division of Motor
Vehicles; Christine Otto, Senior Analyst**

MOTION:

Moved by **Representative Green** for the Idaho Transportation Department, in the Motor Vehicle Division, beginning with FY 2022 Base, add \$80,300 for benefit costs, add \$912,400 for replacement items, reduce \$28,600 for statewide cost allocation, and add \$263,400 for change in employee compensation. The totals for this motion for FY 2022 are 240.00 FTP, \$35,484,100 from dedicated funds, and \$3,600,000 from federal funds for a grand total of \$39,084,100, seconded by **Senator Crabtree**.

CARRIED:

AYES: 19

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 1

Representative Syme

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

**IDAHO TRANSPORTATION DEPARTMENT, Highway Operations;
Christine Otto, Senior Analyst**

MOTION:

Moved by **Senator Woodward** for the Idaho Transportation Department and the Highway Operations Division, beginning with the FY 2022 Base, add \$527,900 for benefit costs, add \$385,100 for inflationary adjustments, add \$24,801,800 for replacement items, add \$231,200 for statewide cost allocation, and add \$1,695,300 for change in employee compensation.

Also included are the following line items: line item 1, which provides \$3,571,300 for personnel costs, line item 2, which provides \$11,465,000 for public transportation grants.

The totals for this motion for FY 2022 are 1,199.00 FTP, \$172,582,800 from

dedicated funds, and \$47,440,200 from federal funds, for a grand total of \$220,023,000 , seconded by **Representative Green**.

CARRIED:

AYES: 20

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Syme, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 0

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

**LSO STAFF
PRESENTATION:**

IDAHO TRANSPORTATION DEPARTMENT, Contract Construction and Right-of-Way Acquisition; Christine Otto, Senior Analyst

MOTION:

Moved by **Senator Woodward** for the Idaho Transportation Department, in the Contract Construction and Right-of-Way Acquisition Division, beginning with the FY 2022 Base, include the following line items: line item 1, which provides \$21,625,300 for federal grants; line item 2, which provides \$17,000,000 for bridge funding; line item 3, which provides \$55,670,000 for the Strategic Initiative Program; and line item 4, which provides \$68,049,300 for a surface transportation block grant. The totals for this motion for FY 2022 are \$202,396,800 from dedicated funds, and \$311,779,700 from federal funds, for a grand total of \$514,175,500, seconded by **Representative Green**.

CARRIED:

AYES: 20

Senators Bair, Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking and Nye.

Representatives Youngblood, Troy, Horman, Amador, Syme, Nate, Giddings, Bundy, Green, and Nash.

NAYS: 0

ABSENT/EXCUSED: 0

The majority having voted in the affirmative, the motion passed, and without objection, carried a **do pass** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**.

**UNANIMOUS
CONSENT:**

Requested by **Senator Woodward**, granted by unanimous consent that the language shown on the screen be accepted as part of the FY 2022 appropriation bill for the Idaho Transportation Department.

**INTENT
LANGUAGE:**

SECTION_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated or re-appropriated to the Idaho Transportation Department from the State Highway Fund, Strategic Initiatives Program Fund, and the Transportation Expansion and Congestion Mitigation Fund for the Contract Construction and Right-of-Way Acquisition Division for fiscal year 2021, in a total amount not to exceed \$250,000,000 from the State Highway Fund, Strategic Initiatives Program Fund, and/or the Transportation Expansion and Congestion Mitigation Fund to, be used for nonrecurring expenditures for the Contract Construction and Right-of-Way Acquisition Division for the period July 1, 2021, through June 30, 2022. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION_. CONTINUOUSLY APPROPRIATED MONEYS. All moneys transferred to the Local Bridge Inspection Fund and to the Railroad Grade Crossing Protection Fund, as provided in Section 63-2412, Idaho Code, are hereby continuously appropriated to the Idaho Transportation Department for the stated purpose of those funds.

SECTION_. BOND PAYMENT AUTHORIZATION. The federal GARVEE bond payment for fiscal year 2022 is approximately \$65,800,000. It is hereby appropriated and the Idaho Transportation Board is hereby authorized to transfer up to \$4,800,000 from within the State Highway (Dedicated) Fund to the GARVEE Debt Service Fund to pay the state match as required for federal funds committed to pay the annual scheduled debt service for fiscal year 2022.

**UNANIMOUS
CONSENT:**

Requested by **Senator Woodward**, granted by unanimous consent that the language shown on the screen be accepted as part of the FY 2022 appropriation bill for the Idaho Transportation Department.

**INTENT
LANGUAGE:**

SECTION_. LEGISLATIVE AUTHORIZATION FOR PRIOR PERIOD ADJUSTMENT. Pursuant to Section 67-3604, Idaho Code, the Idaho Transportation Department is hereby authorized, and the Office of the State Controller shall make, the necessary prior period adjustments not to exceed \$384,800 from the State Highway (Dedicated) Fund for transactions incorrectly recorded in fiscal year 2015.

Links to [Audio](#), [Motion](#), and [Ballot](#) here.

OTHER LEGISLATION

PRESENTATION:

H 260 – State Budget Terminology; Joshua C. Whitworth, Deputy State Controller

Mr. Whitworth said the purpose and scope of this bill is to help provide clarity and consistency in how budgeting and financial terminology in certain sections of state code are represented. He talked briefly on the intended affects this will have as the state implements the State Controller's LUMA project that modernizes the State's budgeting and financial accounting processes and systems.

MOTION:

Representative Youngblood moved that **H 260** be sent to the floor with a **do pass** recommendation. **Senator Agenbroad** seconded the motion. The motion carried by **voice vote**.

Links to [Audio](#) here.

- PRESENTATION:** **H 153 – Relating to the State Budget, Higher Education Institutions; Representative Priscilla Giddings,**
Representative Giddings said this legislation would add a new section and code that would require a separate appropriations bill for each state institution of higher learning. Specifically, that would be Boise State University, Idaho State University, Lewis and Clark State College and the University of Idaho. She shared some background and her reasons why this legislation could be helpful in the budgeting process.
- MOTION:** **Representative Nate** moved that **H 153** be sent to the floor with a **do pass** recommendation. **Representative Giddings** seconded the motion.
- TESTIMONY:** Matt Freeman, Executive Director of State Board of Education (Board), testified before the Committee. **Director Freeman** said the Board had not met to consider this legislation, and had not taken a position on it. He gave a brief history about the “single” appropriation that the Board has been receiving for over two decades. The Board is a consolidated governance board that is over all public education. The Board sits as the Board of Regents for the University of Idaho, the Board of Trustees for Boise State, Idaho State, and for Louis and Clark State College. A single system, a single board and a single appropriation. He also said that, again, historically, the purpose or thought behind a single appropriation is to protect against parochialism so that one institution isn't favored more over another.
- DISCUSSION:** **Director Freeman** responded to questions regarding the pros and cons of this single appropriation. He said the Board has full and final authority to “move” funds around as they deem appropriate.
- TESTIMONY:** Speaking on behalf of all of the presidents of the four-year colleges and universities, **Kevin Satterlee**, President of Idaho State University testified in opposition to **H 153**. He indicated they are opposed for two primary reasons:
1. They do not believe the bill is necessary;
2. They do not believe it is a good policy decision at this point.
- President Satterlee** continued and said the legislature already has the authority to put conditions on their spending and the legislative intent is demonstrated in this year's appropriation bill. He finished by saying the college and university presidents don't support this bill because they are finally working together, and are no longer in competition as he said they were in the past. This legislation could lead to separating them again.
- The following people testified in person and via Zoom, in support of **H 153** :
Anna Miller from the, Idaho Freedom Foundation; Tina DeBoer; Lorna Mitson; Craig Campbell; Steven Keyser; Delbert Chapel; Susan Walsh; Craig Sjorberg; Eva Selleck, and Brian Stutzman, via Zoom.
- All testimonies are available in the link below.
- DISCUSSION:** All discussion comments from the Committee are available in the link below.

VOICE VOTE: The motion to send **H 153** to the floor with a **do pass** recommendation failed by **voice vote** and will not advance. **Representatives Horman, Nate and Giddings** requested to be recorded as voting Aye.

Link to [Audio](#) here.

ADJOURNED: There being no further business before the Committee, **Chairman Bair** adjourned the meeting at 10:45 a.m.

Senator Bair
Chair

Denise B. McNeil
Secretary