

MINUTES  
**JOINT FINANCE-APPROPRIATIONS COMMITTEE**

**DATE:** Wednesday, March 08, 2023

**TIME:** 8:00 A.M.

**PLACE:** Room C310

**MEMBERS PRESENT:** Senators Co-Chairman Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representatives Co-Chairman Horman, Miller, Bundy, Raybould, Furniss, Handy, Lambert, Petzke, Tanner, and Nash

**ABSENT/ EXCUSED:** Senator Lent

**CONVENED:** **Co-Chairman Grow** called the meeting of the Joint Finance-Appropriations Committee (Committee or JFAC) to order at 8:01 a.m.

**LSO STAFF PRESENTATION:** **IDAHO STATE DEPARTMENT OF AGRICULTURE - TECHNICAL CORRECTION; Alex Williamson, Analyst, Legislative Services Office (LSO) Budget and Policy Analysis**  
**Ms. Williamson** explained a technical correction was needed for the Idaho State Department of Agriculture's appropriation bill for a watercraft inspection program section of language that had historically been included each year and had been inadvertently omitted.

**UNANIMOUS CONSENT:** Requested by **Representative Miller**, granted by unanimous consent, the fiscal year (FY) 2024 budget for the Idaho State Department of Agriculture was reopened.  
Requested by **Representative Miller**, granted by unanimous consent, the following intent language was adopted:

**INTENT LANGUAGE:** SECTION \_ . WATERCRAFT INSPECTION PROGRAM. The Department of Agriculture shall maximize the use of the appropriation provided for the watercraft inspection program to minimize the chances of spreading zebra mussels, quagga mussels, and other aquatic invasive species into Idaho waters. The department is encouraged to use roving inspection stations when appropriate and for expanded hours of coverage during holidays when boat transport traffic is likely to increase. It is also encouraged to use extra staffing on busy holiday weekends. The department shall gather data regarding the number of watercraft that are bypassing the stations and nighttime transport of watercraft across Idaho's borders. The department shall also seek to secure federal funding to further enhance invasive species detection and prevention efforts. The department shall report back to the Joint Finance-Appropriations Committee, the Senate Agricultural Affairs Committee, and the House Agricultural Affairs Committee during the 2024 legislative session regarding the results of the data gathering, attainment of federal funds, and an operational review of the boat stations.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION – COMMISSION FOR  
PARDONS AND PAROLE FY 2024 ORIGINAL; Christine Otto,  
Principal Budget and Policy Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** discussed this agency requested one line item to reclassify a research analyst to a research analyst senior due to trouble filling that position, and reviewed the Governor's Recommendation and already taken JFAC action.

**MOTION:**

Moved by **Senator Burtenshaw**, beginning with the FY 2024 base, include the following items as part of the JFAC adjusted budget, benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Include \$6,000 for inflationary adjustments and \$12,600 for replacement items. Also included is line item 1, which provides \$23,100 to reclassify a research analyst position. The totals for this motion for FY 2024 are \$4,018,300 from the General Fund, \$70,700 from dedicated funds, and \$50,000 from federal funds for a total of \$4,139,000, and cap full-time equivalent positions at 37.00; seconded by **Representative Handy**.

**CARRIED:**

**AYES: 19**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Senator Lent

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**UNANIMOUS  
CONSENT:**

Requested by **Senator Burtenshaw**, granted by unanimous consent, the following intent language was adopted:

**INTENT LANGUAGE:**

SECTION\_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - CURRENT YEAR INFLATION  
- FY 2023 SUPPLEMENTAL; Christine Otto, Principal Budget and  
Policy Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** explained this supplemental one time request was for the Management Services, Prisons, Community Correction and Medical Services programs due to the increased cost of inflation. The agency requested \$1,471,900, expecting to see a \$2,716,300 savings in the Medical Services Program to offset the total request. She stated the Governor's Recommendation was an additional \$500,000 one time for the State Prisons Division. **Ms. Otto** advised the total recommendation net total was \$1,971,900.

**UNANIMOUS  
CONSENT:**

Requested by **Representative Handy**, granted by unanimous consent, the FY 2023 budget for the Idaho Department of Correction was reopened.

**MOTION:**

Moved by **Representative Handy**, for FY 2023 for the Idaho Department of Correction, in the Medical Services Program, a reduction of \$2,716,300 one time from the General Fund; seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 19**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Senator Lent

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**MOTION:**

Moved by **Representative Handy**, for FY 2023 in the Management Services Program an additional \$163,400, in the State Prisons Division an additional \$3,982,800, and in the Community Correction Program \$542,000, for a total of \$4,688,200 one time; seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - CORRECTIONAL  
ALTERNATIVE PLACEMENT PROGRAM (CAPP)  
OPERATIONAL CHANGE - FY 2023 SUPPLEMENTAL; Christine  
Otto, Principal Budget and Policy Analyst, LSO Budget and Policy  
Analysis**

**Ms. Otto** outlined that this request is to purchase equipment and hire 17 full-time equivalent positions (FTP) to take over operations of the correctional facility in future years.

**MOTION:**

Moved by **Senator Burtenshaw** for FY 2023 for the Correctional Alternative Placement Division, 17.00 FTP and \$2,500,000 one time from the General Fund; seconded by **Representative Handy**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - COMMUNITY  
CORRECTIONS - EXPANDED DRUG TESTING AND TRAINING  
- FY 2023 SUPPLEMENTAL; Christine Otto, Principal Budget and  
Policy Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** communicated this request would provide \$1.6 million one time to expand drug testing for probation and parole, and includes \$100,000 to purchase protective equipment for the officers that are administering those drug tests.

**MOTION:**

Moved by **Representative Handy** for FY 2023, for the Community Supervision Program \$1,600,000 one time from the General Fund; seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 17**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 3**

Senator Lent  
Representatives Bundy and Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - MANAGEMENT SERVICES  
FY 2024 ORIGINAL; Christine Otto, Principal Budget and Policy  
Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** outlined the agency's request, Governor's Recommendation, and JFAC adjusted items which include personnel benefit cost, statewide cost allocation, change in employee compensation, and consolidation. She stated the agency requested three line items including an increase for inflation and new food service staff. **Ms. Otto** explained there is a request for one additional FTP for the CAPP operational change which is encompassed in this request due to the consolidation.

**MOTION:**

Moved by **Senator Burtenshaw**, beginning with the FY 2024 base, include the following items as part of the JFAC adjusted budget; benefit costs, Statewide cost allocation, change in employee compensation, and Human Resources consolidation. Include an additional 6% increase in CEC for public safety positions, add \$78,200 for inflationary adjustments and \$664,400 for replacement items. Also included are the following line items: line item 1, which provides \$154,300 for inflation; line item 2, which provides 2.00 FTP and \$181,100 for food service staff; line item 10, which provides, 1.00 FTP and \$90,300 for the CAPP Operational change. The totals for this motion for FY 2024 are \$19,485,500 from the General Fund, and \$2,748,600 from dedicated funds, for a total of \$22,234,100, and cap full-time equivalent positions at 125.00; seconded by **Representative Handy**.

**CARRIED:**

**AYES: 17**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 3**

Senator Lent  
Representatives Bundy and Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**UNANIMOUS  
CONSENT:**

Requested by **Senator Burtenshaw**, granted by unanimous consent, the following intent language was adopted:

**INTENT LANGUAGE:** EXEMPTIONS FROM PROGRAM TRANSFER LIMITATIONS. The Department of Correction is hereby exempted from the provisions of Section 67-3511(2), Idaho Code, allowing unlimited transfers between programs for all moneys appropriated to it for the period July 1, 2023, through June 30, 2024; provided, however, moneys appropriated to the County and Out-of-State Placement Program and Medical Services Program may only be transferred between said programs. Legislative appropriations shall not be transferred from one fund to another fund unless expressly approved by the Legislature.

SECTION\_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Idaho Department of Correction any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Department of Correction from the Hepatitis-C Fund for Hepatitis-C treatment for fiscal year 2023, in an amount not to exceed \$9,673,900 from the Hepatitis-C Fund to be used for nonrecurring expenditures related to Hepatitis-C for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

**UNANIMOUS CONSENT:** Requested by **Senator Burtenshaw**, granted by unanimous consent, the following intent language was adopted:

**INTENT LANGUAGE:** SECTION\_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**LSO STAFF PRESENTATION:** **DEPARTMENT OF CORRECTION - CORRECTIONAL ALTERNATIVE PLACEMENT PROGRAM FY 2024 ORIGINAL; Christine Otto, Principal Budget and Policy Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** reviewed the recommendation for the operational change, adding 78 FTP, removing \$6,930,400 in operating expenditures, and an increase of \$6,055,600 in personnel costs. She discussed the agency's request, the Governor's Recommendation, and JFAC adjusted items with no consolidation or personnel cost benefits. There are no FTP currently in this division.

**MOTION:** Moved by **Representative Handy** beginning with the FY 2024 base, add line item 10 which provides 78.00 FTP and a reduction of \$774,800, and line item 11 which reduces 78.00 FTP, and \$8,289,000 for The CAPP operational change. For FY 2024 there is no appropriation for this division; seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - STATE PRISONS FY 2024 ORIGINAL; Christine Otto, Principal Budget and Policy Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** relayed that this division requested four new line items for the increased cost of inflation, resident pay increase, three FTP to expand transportation needs, and for the educator career ladder. She reviewed the complete request, the Governor's Recommendation, and JFAC adjusted items including personnel benefit cost, statewide cost allocation, change of employee compensation, and human resource consolidation.

**MOTION:**

Moved by **Senator Burtenshaw**, beginning with the FY 2024 base include the following items as part of the JFAC adjusted budget: benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Include an additional 6% CEC increase for public safety positions, \$700,600 for inflationary adjustments and \$2,406,600 for replacement items. Also included are the following line items: line item 1, which provides \$2,106,400 for inflation; line item 4, which provides \$113,500 for a resident pay increase; line item 6, which provides \$356,600 for transport; line item 11, which provides 78.00 FTP and \$8,289,000 to move the CAPP Program under this division; and line item 60, which provides \$144,400 for increase in educator pay. The totals for this motion for FY 2024 are \$153,441,400 from the General Fund, \$16,176,900 from dedicated funds, and \$1,995,300 from federal funds for a total of \$171,613,600, and cap full-time equivalent positions at 1,560.50; seconded by **Representative Handy**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - COUNTY AND  
OUT-OF-STATE PLACEMENTS FY 2024 ORIGINAL; Christine  
Otto, Principal Budget and Policy Analyst, LSO Budget and Policy  
Analysis**

**Ms. Otto** summarized that this program includes inmates that are in county and out-of-state jails, and that it requested one line item, an increase in its population driven cost.

**MOTION:**

Moved by **Representative Handy**, beginning with the FY 2024 base, add \$2,958,000 for population driven costs. The totals for this motion for FY 2024 are \$29,932,800 from the General Fund; seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - COMMUNITY  
CORRECTIONS FY 2024 ORIGINAL; Christine Otto, Principal  
Budget and Policy Analyst, LSO Budget and Policy Analysis**

**Ms. Otto** explained the agency's request, the Governor's Recommendation, and JFAC adjusted items which included personnel benefit cost, statewide cost allocation, change in employee compensation, and CEC consolidation. She informed that the agency and the Governor recommended five line items, including: inflation increase, resident pay increases, a program transfer from the Community Substance Abuse Disorder program, expanded drug testing, and additional transitional housing.

**MOTION:**

Moved by **Senator Burtenshaw**, beginning with the FY 2024 base, include the following items as part of the JFAC adjusted budget: for benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Add an additional 6% CEC for public safety positions, include \$145,800 for inflationary adjustments and \$957,500 for replacement items. Also included are the following line items: line item 1, which provides \$267,000 for inflation, line item 4, which provides \$18,500 for resident pay increases, line item 7, which provides \$1,000,000 from the SUDS program, line item 8, which provides \$721,200 for drug testing, and line item 9, which provides \$750,000 for transitional housing. The



totals for this motion for FY 2024 are \$42,806,900 from the General Fund, \$14,260,200 from dedicated funds, and \$1,082,300 from federal funds for a total of \$58,149,400, and cap full-time equivalent positions at 467.35; seconded by **Representative Handy**.

**CARRIED:**

**AYES: 17**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 3**

Senator Lent  
Representatives Raybould and Furniss

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - COMMUNITY BASED  
SUBSTANCE ABUSE TREATMENT FY 2024 ORIGINAL; Christine  
Otto, Principal Budget and Policy Analyst, LSO Budget and Policy  
Analysis**

**Ms. Otto** stated the agency requested one line item, a program transfer, that was approved as an increase in the Community Corrections budget.

**MOTION:**

Moved by **Representative Handy**, beginning with the FY 2024 base, include the following items as part of the JFAC adjusted budget, benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Also included is line item 7 which reduces \$1,000,000 to be transferred to the Community Correction Division. The totals for this motion for FY 2024 are \$3,564,700 from the General Fund and cap full-time equivalent positions at 18.00; seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Furniss, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Raybould

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF CORRECTION - MEDICAL SERVICES FY  
2024 ORIGINAL; Christine Otto, Principal Budget and Policy Analyst,  
LSO Budget and Policy Analysis**

**Ms. Otto** briefed on the agency's request, and informed that the Governor's recommendation did not include any increase this fiscal year.

**MOTION:**

Moved by **Senator Burtenshaw**, for FY 2024 \$68,528,100 from the General Fund, and \$135,000 from dedicated funds, for a total of \$68,663,100; seconded by **Representative Furniss**.

**CARRIED:**

**AYES: 18**

Senators Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, and Just  
Representative Horman, Miller, Bundy, Furniss, Lambert, Tanner, Petzke, Handy, and Nash

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Senator Lent  
Representative Raybould

The majority having voted in the affirmative, the motion passed and without objection carried a **DO PASS** recommendation. Having heard no objection, it was so ordered by **Co-Chairman Grow**.

**ADJOURNED:**

There being no further business before the Committee, **Co-Chairman Grow** adjourned the meeting at 8:45 a.m.

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Senator Grow  
Chair

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Erin Miller  
Secretary