# LEGISLATURE OF THE STATE OF IDAHO Sixty-eighth Legislature First Regular Session - 2025

## IN THE HOUSE OF REPRESENTATIVES

## HOUSE BILL NO. 192

### BY RESOURCES AND CONSERVATION COMMITTEE

#### AN ACT

- 2 RELATING TO FISH AND GAME; AMENDING SECTION 36-408, IDAHO CODE, TO REVISE A
   3 PROVISION REGARDING DEER AND ELK TAGS; AND DECLARING AN EMERGENCY.
- 4 Be It Enacted by the Legislature of the State of Idaho:

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5 SECTION 1. That Section 36-408, Idaho Code, be, and the same is hereby 6 amended to read as follows:

36-408. COMMISSION'S AUTHORITY -- TAGS -- PERMITS -- NONRESIDENTS 7 LIMITED -- OUTFITTERS SET-ASIDE. (1) Tags and Permits -- Method of Use. The 8 commission is hereby authorized to prescribe the number and kind of wildlife 9 that may be taken under authority of the several types of tags and permits 10 provided for in this title and the manner in which said tags and permits shall 11 be used and validated. All Idaho wolf tags will be valid for hunting, trap-12 13 ping, and snaring in any unit when seasons are open at the time of take. There shall be no limit to the number of wolf tags that an individual can purchase. 14 All appropriate fish and game education requirements must be met. 15

(2) Limit -- Licenses, Tags or Permits -- Controlled Hunts. The commission is hereby authorized to establish a limit annually as to the number of
each kind and class of licenses, tags, or permits to be sold or issued and is
further authorized to limit the number or prohibit entirely the participation by nonresidents in controlled hunts.

(3) Outfitted Hunter Tags Set-Aside. When the commission establishes a 21 22 limit as to the number of nonresident deer tags and nonresident elk tags, it 23 shall set aside, when setting big game seasons, in a statewide pool, a maximum of twenty-five percent (25%) of the nonresident tag quota as of February 24 6, 2025, of the nonresident deer tag and nonresident elk tag limit. These 25 tags may shall be allocated to the outfitted hunters in capped hunts, limited 26 hunts, and controlled hunts and set aside for outfitted hunter use in general 27 28 hunts.

(a) Such outfitted allocated set-aside tags shall be separate from the
 tag numbers set for residents and nonresidents in each capped or con trolled hunt, unit, or game management area. The set-aside tags shall
 be sold pursuant to commission rule the provisions of this subsection
 and subsection (4) of this section, only to persons that have entered
 into a signed agreement for that year to utilize the services of an out fitter licensed pursuant to chapter 21, title 36, Idaho Code.

(b) In order for a person to purchase any set-aside nonresident deer
 tag or nonresident elk tag, that person's outfitter must submit an application with the proper fees as required by the director. If any non resident deer tags or nonresident elk tags set aside for use in general
 hunts pursuant to this subsection are unsold by July 15 of the year in
 which they were set aside, they may be sold by the department to the gen eral public pursuant to commission rule. If any nonresident deer tags

or nonresident elk tags set aside as general or capped allocated tags 2 pursuant to this subsection are unsold by July 31 of the year in which they were set aside, they may be sold by the department to the general 3 public pursuant to commission rule.

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5 The commission may promulgate all necessary rules to implement the provisions of this subsection. 6

(4) Deer and Elk Tag Allocation. When setting big game seasons, if the 7 commission limits the number of deer or elk tags available for use in any game 8 management area, unit, or zone, the commission may shall allocate by rule, 9 where there are outfitted operations, a number of deer and elk tags from the 10 11 outfitted hunter set-aside pool of tags for use by hunters any type of hunter that have has entered into a signed agreement for that year to utilize the 12 services of an outfitter licensed pursuant to chapter 21, title 36, Idaho 13 Code. 14

(a) Outfitter allocation shall be recalculated in all units and zones, 15 16 including the capped elk zones, using historic use of the highest tag number from the previous two (2) years, prior to implementing the draw. 17 (b) Outfitter allocation in general season hunts, including limited 18

hunts and capped elk zones, shall be recalculated every two (2) years 19 20 using the highest tag use number from the previous two (2) years, sub-21 ject to a maximum of fifty percent (50%) of the remaining nonresident tag limit. 22

- (c) In addition to rules promulgated by the commission regarding al-23 location, or pursuant Pursuant to this section, in capped all general 24 season hunts the commission may shall allocate the number of outfitted 25 hunter elk and deer tags based on the highest number within each of the 26 last two (2) years of all elk or deer tags using the services of an out-27 fitter in each capped general season hunt. Any additional tags above 28 the original outfitted hunter tag quota may shall come from the nonres-29 ident outfitted hunter set-aside pool or the nonresident quota in the 30 capped hunt, not to exceed fifty percent (50%) of the nonresident quota 31 for each capped hunt. In capped hunts, when tag numbers change for all 32 users, they or when a new hunt is created, such changes will apply pro-33 34 portionally to all user groups.
- (d) In controlled hunts, the commission may allocate the number of out-35 fitted hunter elk or deer tags based on a number compiled from each out-36 fitter's highest year within the last two (2) years of all elk or deer 37 tags using the services of an outfitter for each controlled hunt. Any 38 additional tags above the original outfitted hunter tag quota may come 39 from the nonresident outfitted hunter set-aside pool or the nonresident 40 quota in the controlled hunt, not to exceed fifty percent (50%) of the 41 nonresident quota for each controlled hunt. 42
- (e) Outfitted hunter tag use history will be provided through records 43 from the sale of outfitted hunter tags compiled by the Idaho department 44 of fish and game and verified use other than allocated tags recorded 45 with the department by December 20 by outfitters. The department shall 46 47 distribute the allocated outfitted tags through its point-of-sale ma-48 chines.

(f) Beginning December 1, 2020, all outfitted deer and elk tag use shall 49 be verified in order to qualify for allocated outfitted hunter tag use 50

history. Verification consists of the purchase of allocated tags from
the Idaho department of fish and game or the use of an outfitter-provided agreement, including the tag number that is recorded with the department.

5 (g) All big game tags used in allocated outfitted hunts must be recorded 6 by outfitters with the department by December 20 each year. An admin-7 istrative fee of five dollars (\$5.00) shall be assessed for each allo-8 cated outfitted big game tag sold or exchanged at a point-of-sale ma-9 chine. An administrative fee of twenty dollars (\$20.00) shall be as-10 sessed for each big game tag submitted for verification as being outfit-11 ted.

- (h) The allocated tags shall be designated by the Idaho outfitters and
   guides licensing board to those authorized outfitting operations li censed for elk and deer hunting for the use by the outfitted hunter, pur suant to section 36-2107 (h), Idaho Code.
- (i) Those tags not qualified for allocated tag use history include
   emergency depredation, landowner appreciation program hunts, or meat
   packing without an outfitted allocated deer or elk tag.
- (j) The commission may promulgate all necessary rules to implement the
   provisions of this subsection. No rules shall be promulgated regarding
   this subsection or subsection (3) of this section.
- (5) Special Game Tags. The commission is hereby authorized to issue two(2) special bighorn sheep tags per year.
- (a) Auction bighorn sheep tag. One (1) special bighorn sheep tag shall 24 be auctioned off by an incorporated nonprofit organization dedicated 25 26 to wildlife conservation selected by the commission. The tag shall be issued by the department of fish and game to the highest eligible bid-27 der. No more than five percent (5%) of all proceeds for the tag may be 28 retained by the organization. The tag to be issued pursuant to this 29 subsection shall be taken from the nonresident bighorn sheep tag quota. 30 The net proceeds shall be forwarded to the director for deposit in the 31 fish and game expendable trust account and shall be used for bighorn 32 sheep research and management purposes. Moneys raised pursuant to this 33 subsection may not be used to transplant additional bighorn sheep into 34 that portion of southwest Idaho south of the Snake river and west of U.S. 35 highway no. 93, nor for litigation or environmental impact statements 36 involving bighorn sheep. No transplants of bighorn sheep accomplished 37 with moneys raised pursuant to this subsection shall occur in any area 38 until hearings are conducted in the area. Provided however, that none 39 of the proceeds generated from the auction of bighorn sheep tags pur-40 suant to this paragraph be used to purchase or acquire private property 41 or federally managed grazing permits, nor shall any proceeds generated 42 be used for matching funds for the purchase of private property or the 43 retirement or the acquisition of federally managed grazing permits. 44 (b) Lottery bighorn sheep tag. The commission is also authorized to is-45 sue one (1) special bighorn sheep tag, which will be disposed of by lot-46 tery. The lottery permit can be marketed by the department of fish and 47 game or a nonprofit organization dedicated to wildlife conservation se-48
- 49 lected by the commission. The tag will be issued by the department of
   50 fish and game to an eligible person drawn from the lottery provided in

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this subsection. No more than twenty-five percent (25%) of gross revenue can be retained for administrative costs by the organization. All net proceeds for the tag disposed of by lottery pursuant to this subsection shall be remitted to the department and deposited in the fish and game expendable trust account. Moneys in the account from the lottery bighorn sheep tag shall be utilized by the department in solving problems between bighorn sheep and domestic sheep, solving problems between wildlife and domestic animals or improving relationships between sportsmen and private landowners.

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10 (6) Issuance of Free Permit or Tag to Minor Children with Life-Threatening Medical Conditions. Notwithstanding any other provision of law, the 11 commission may issue free big game permits or tags to minor children who have 12 life-threatening medical conditions that have been certified eligible by 13 a qualified organization. The commission may prescribe by rule the manner 14 and conditions of issuing and using the permits or tags authorized under this 15 16 subsection. For purposes of this subsection, a "qualified organization" means a nonprofit organization that is qualified under section 501(c) (3) of 17 the Internal Revenue Code and that affords opportunities and experiences to 18 minor children with life-threatening medical conditions. 19

20 (7) Issuance of Free Permit or Tag to Military Veterans with Disabil-21 ities. The commission may prescribe by rule the manner and conditions of using the permits or tags authorized under this subsection. Notwithstand-22 ing any other provision of law, the commission shall issue five (5) free big 23 game permits or tags to disabled military veterans whose disability has been 24 certified eligible by the Idaho division of veterans services. All veterans 25 applying must be sponsored by a "qualified organization," which for purposes 26 27 of this subsection means a governmental agency that assists veterans or a nonprofit organization that is qualified under section 501(c)(3), 501(c)(4) 28 or 501(c)(19) of the Internal Revenue Code and that affords opportunities, 29 experiences and assistance to disabled veterans. The Idaho division of vet-30 erans services shall screen all applicants to ensure only the most deserving 31 disabled veterans shall be issued these permits or tags. A list of screened 32 applicants shall be provided to the commission in priority order for is-33 suance. The commission shall issue one (1) permit or tag each to the top two 34 (2) candidates for a sponsored hunt as designated by the Idaho division of 35 veterans services and the three (3) remaining permits or tags to candidates 36 sponsored by a qualified organization as described in this subsection. 37

(8) Special Wolf Tags. The commission is hereby authorized to issue up 38 39 to ten (10) special auction or lottery tags for hunting wolves. Special wolf tags will be auctioned off or made available through lottery by incorporated 40 nonprofit organizations dedicated to wildlife conservation and selected by 41 the director. No more than five percent (5%) of all proceeds for each tag 42 may be retained by the nonprofit organization for administrative costs in-43 volved. Each wolf tag shall be issued by the department of fish and game and 44 awarded to the highest eligible bidder or winner of a lottery. Each tag will 45 be good for the harvest of one (1) wolf pursuant to commission rule. The pro-46 47 ceeds from each tag will be sent to the director to be placed in the department general license fund. 48

49 (9) Special Big Game Auction Tags -- Governor's Wildlife Partnership
 50 Tags. The commission is hereby authorized to issue special big game auc-

tion tags hereafter named and referred to as "Governor's wildlife partner-1 2 ship tags" for hunting designated species on dates and in areas designated by the commission. To enhance and sustain the value of Idaho's wildlife, up to 3 three (3) tags per species per year may be issued for deer, elk and pronghorn 4 5 antelope, one (1) tag per year may be issued for moose, and one (1) tag per species per year may be issued for mountain goat and bighorn sheep. Each tag 6 7 will be signed by the governor of Idaho prior to auction to the public and be available to either residents or nonresidents of Idaho. Governor's wildlife 8 partnership tags issued for deer, elk, pronghorn antelope and moose pursuant 9 to this subsection shall be taken from the nonresident controlled hunt pro-10 11 grams for these species adopted by the fish and game commission. Governor's wildlife partnership tags issued for mountain goat and bighorn sheep shall 12 be taken from the nonresident mountain goat and bighorn sheep quota. Gover-13 nor's wildlife partnership tags shall be auctioned off by incorporated non-14 profit organizations dedicated to wildlife conservation and selected by the 15 16 director. No more than five percent (5%) of all proceeds from each tag sale may be retained by the nonprofit organization for administrative costs in-17 volved, including in the event a tag is redonated and reauctioned. Each tag 18 shall be issued by the department of fish and game and awarded to the high-19 est eligible bidder. Each tag shall be good for the harvest of one (1) big 20 21 game animal pursuant to commission rule consistent with the provisions of this subsection. The proceeds from each tag shall be sent to the director to 22 be allocated up to thirty percent (30%) for sportsmen access programs, such 23 as access yes, and the balance for wildlife habitat projects, wildlife man-24 agement projects to increase the quantity and quality of big game herds, and 25 other research and management activities approved by the commission. Pro-26 vided however, that none of the proceeds generated from the auctions pur-27 suant to the provisions of this subsection shall be used to purchase or ac-28 quire private property or federally managed grazing permits, nor shall any 29 proceeds generated be used for matching funds for the purchase of private 30 property or the retirement or the acquisition of federally managed grazing 31 permits. Moneys raised pursuant to this subsection may not be used to trans-32 plant additional bighorn sheep into that portion of southwest Idaho south of 33 the Snake river and west of U.S. highway no. 93, nor for litigation or envi-34 ronmental impact statements involving bighorn sheep. 35

36 SECTION 2. An emergency existing therefor, which emergency is hereby
 37 declared to exist, this act shall be in full force and effect on and after its
 38 passage and approval.