IN THE SENATE

SENATE BILL NO. 1089

BY HEALTH AND WELFARE COMMITTEE

AN ACT

RELATING TO WASTE TIRE DISPOSAL AND RECYCLING; REPEALING CHAPTER 65, TITLE 39, IDAHO CODE, RELATING TO WASTE TIRE DISPOSAL; AMENDING TITLE 39, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 65, TITLE 39, IDAHO CODE, TO PROVIDE A SHORT TITLE, TO PROVIDE LEGISLATIVE FINDINGS, TO DEFINE TERMS, TO ESTABLISH PROVISIONS REGARDING WASTE TIRE STORAGE SITES, TO PROVIDE FOR WASTE TIRE DISPOSAL, TO ESTABLISH PROVISIONS REGARDING THE TRANSPORT OF WASTE TIRES, TO ESTABLISH A WASTE TIRE RECYCLING AND REMEDIATION FUND, TO ESTABLISH A PILOT PROJECT, TO PROVIDE FOR THE PAYMENT OF A WASTE TIRE RECYCLING FEE AND ADMINISTRATIVE CHARGE, TO PROVIDE FOR PARTIAL REIMBURSEMENT, TO ESTABLISH LIMITATIONS ON REIMBURSEMENT, TO ESTABLISH PROHIBITED ACTS, TO PROVIDE FOR THE RECYCLING AND REUSE OF WASTE TIRES, TO ESTABLISH PENALTIES, TO PROVIDE FOR APPLICABILITY, TO REQUIRE A CERTAIN ANNUAL REPORT TO THE LEGISLATURE, AND TO PROVIDE FOR RULEMAKING AUTHORITY; AND DECLARING AN EMERGENCY.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Chapter 65, Title 39, Idaho Code, be, and the same is hereby repealed.

SECTION 2. That Title 39, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW CHAPTER</u>, to be known and designated as Chapter 65, Title 39, Idaho Code, and to read as follows:

23 CHAPTER 65 24 WASTE TIRE DISPOSAL AND RECYCLING

39-6501. SHORT TITLE. This chapter shall be known and may be cited as the "Waste Tire Disposal and Recycling Act."

- 39-6502. LEGISLATIVE FINDINGS. (1) The state of Idaho supports and encourages the reuse and recycling of waste tires. The legislature finds the paramount public interest in regulating waste tires is to protect public health and safety. In particular, the legislature is concerned with eliminating potential fire hazards, minimizing or eliminating potential breeding grounds for disease-bearing insects, and eliminating potential sources of surface and ground water contamination.
- (2) The legislature finds that the Idaho department of environmental quality identified twenty-two (22) abandoned tire piles in the state of Idaho.
- (3) The legislature finds that the disposal of waste tires is a matter of statewide concern and that recycling of waste tires should be promoted considering the health, environmental, economic benefits, and fire safety benefits.

- (4) The legislature further finds that the recycling of waste tires will decrease the number of tires disposed in landfills and reduce the health and safety hazards posed by abandoned waste tire storage sites not in compliance with this chapter.
- (5) The legislature further finds that the establishment of a fee to be used for partial reimbursement of the costs of transporting, processing, and recycling waste tires; for remediation of waste tire storage sites that are not permitted by or have not received written county or city authorization for operation; for providing moneys to cities and counties to enforce the provisions of this chapter; and for administration of this chapter by the department of environmental quality is environmentally and economically in the best interest of the state.

39-6503. DEFINITIONS. As used in this chapter:

- (1) "Abandoned waste tire storage site" means a site that contains more than two hundred (200) tires and is not permitted by a city or county or is otherwise in violation of this chapter.
- (2) "Beneficial reuse" means the conversion of a waste tire to a product that is environmentally useful.
 - (3) "City" means the city where the waste tire storage site is located.
 - (4) "Commission" means the Idaho state tax commission.
- (5) "County" means the county where the waste tire storage site is located.
 - (6) "Department" means the Idaho department of environmental quality.
 - (7) "Director" means the director of the department.
- (8) "Dispose" means to drop, deposit, dump, spill, or permanently place any waste tire onto or under the ground or into the waters of this state or to own or control property where waste tires are dropped, deposited, dumped, spilled, or permanently placed onto or under the ground or into the waters of this state.
- (9) "End product" means a product that has component material derived from waste tires and that the department has determined to have a demonstrated market and substantial recycled tire content.
- (10) "Existing waste tire storage site" means any property storing waste tires prior to recycle, reuse, or final disposal, regardless of whether the owner or operator possesses a permit or other written city or county authorization authorizing the storage of waste tires at the property.
- (11) "Fund" means the waste tire recycling and remediation fund established pursuant to section 39-6508, Idaho Code.
- (12) "Ground rubber" means waste tires that have been ground, shredded, or otherwise reduced in size such that the particles are less than or equal to three quarters (3/4) of an inch in diameter and are ninety-eight percent (98%) wire-free by weight.
- (13) "Materials derived from waste tires" means ground rubber, tire sections, tire shreds, rubber, steel, fabric, or other similar materials derived from waste tires.
- (14) "Mining waste tire" means a waste tire that is greater than fifty-four (54) inches in diameter and was used in mining operations. Mining waste tires may be disposed of by burial. The department of lands shall prepare guidelines to govern the burial of mining waste tires.

(15) "Motor vehicle tire" has the same meaning as provided in section 49-121(2), Idaho Code, with such tires used on a motor vehicle that operates on the roads of the state.

- (16) "New waste tire storage site" means any property that is not storing waste tires and applies for and receives a permit or other written city or county authorization to store waste tires prior to recycle, reuse, or final disposal.
- (17) "Operator" means any person presently or who was during any period of waste tire storage or disposal in control of or having responsibility for a waste tire storage site or a waste tire disposal site.
- (18) "Owner" means a person who previously owned a waste tire storage site or disposal site at any time waste tires were stored or disposed at the property and the current owner of the waste tire storage site or waste tire disposal site.
- (19) "Person" means an individual, public or private corporation, partnership, association, firm, joint stock company, joint venture, trust, estate, municipality, commission, political subdivision of the state, state or federal agency, department or instrumentality, special district, interstate body or any legal entity that is recognized by law as the subject of rights and duties.
- (20) "Recycler" means a business operating in the state that annually uses:
 - (a) Or can reasonably be expected during the next year to use a minimum of one hundred thousand (100,000) waste tires generated in the state or one thousand two hundred fifty (1,250) tons of waste tires generated in the state to recover energy or produce energy, ground rubber, or an end product; or
 - (b) One hundred twenty-five (125) tons or more of waste tires generated in the state in end products.
- (21) "Retail tire dealer" means any person actively engaged in the business of selling new, used, or retread replacement tires at the retail level.
- (22) "Store" or "storage" means to accumulate more than two hundred (200) waste tires at any time in a manner that does not constitute final disposal at a waste tire disposal site or to own or control property on which more than two hundred (200) waste tires accumulate at any given time in a manner that does not constitute final disposal at a waste tire disposal site. The following activities shall not constitute "storing" or "storage" of waste tires:
 - (a) A retail tire dealer collecting less than one thousand five hundred (1,500) waste tires at any point in time for each retail business location;
 - (b) A tire retreader collecting less than three thousand (3,000) waste tires at any point in time for each individual retread operation as long as the waste tires are of the type the retreader is actively retreading;
 - (c) A wrecking salvage business collecting less than one thousand five hundred (1,500) waste tires for each retail business location;
 - (d) A waste tire disposal site collecting waste tires for disposal at the site in accordance with the site's approved operating plan;

- (e) A wholesale tire dealer collecting less than one thousand five hundred (1,500) waste tires at any point in time for each wholesale business location;
- (f) An approved solid waste transfer station or solid waste landfill collecting less than one thousand five hundred (1,500) waste tires prior to transfer to an approved waste tire storage or disposal site;
- (g) A farm or livestock operation that utilizes waste tires to secure farm or livestock silage or wastes provided the total number of waste tires shall not exceed one thousand five hundred (1,500); or
- (h) A recycler using a total amount of waste tires that does not exceed three thousand (3,000) tons. However, a tire recycler may possess more tires than are provided for in this paragraph if such tire recycler satisfies a bonding requirement as provided for in this chapter.
- (23) "Tire retreader" means any person actively engaged in the business of retreading tires by scarifying the surface to remove the old surface tread and attaching a new tread to make a usable tire.
- (24) "Transport" or "transporting" means picking up or hauling waste tires.
- (25) "Waste tire" means a motor vehicle tire originally used for operation of a vehicle on a public roadway that is no longer suitable for its original intended purpose because of wear, damage, or defect.
- (26) "Waste tire disposal site" means a public or private municipal solid waste landfill operating in compliance with section 39-6504, Idaho Code.
- (27) "Waste tire storage site" means a new or existing waste tire storage site.
- (28) "Wholesale tire dealer" means any person engaged in the business of selling new replacement tires to tire retailers.
- (29) "Wrecking salvage business" means any establishment or place of business that is maintained, used, or operated for storing, keeping, buying, or selling wrecked, scrapped, ruined, or dismantled motor vehicles or motor vehicle parts.
- 39-6504. WASTE TIRE STORAGE SITES. (1) No person shall store waste tires on any public or private property in this state or in the waters of this state unless the property is a waste tire storage site as defined or otherwise exempted in this chapter.
- (2) No person shall own or operate a waste tire storage site without a permit or other written county or city authorization.
 - (a) Counties and cities shall only issue permits or other written authorizations that contain terms and conditions that assure waste tire storage sites are operated in compliance with this chapter and any additional requirements the county or city deems appropriate.
 - (b) If a county or city determines not to issue a permit, other written authorization, or a modification to an existing permit or approval for an existing waste tire storage site, the existing waste tire storage site shall cease storing waste tires no later than three (3) months after receiving notice of the determination not to issue a permit, other written authorization, or modification for the site.

- (c) The current owner or operator of a new waste tire storage site shall not commence waste tire storage at the site until the county or city issues a permit or other written authorization permitting waste tire storage. A recycler who owns and operates a recycling facility in the state of Idaho on the effective date of this chapter shall not be required to obtain any permits, licenses, or other authorizations from a county or city. In addition to the provisions of this section, a recycler shall be regulated as provided for in section 39-6503(22)(h), Idaho Code.
- (d) Counties and cities shall issue permits and other written local authorizations for waste tire storage sites. Upon written request from the city council or board of county commissioners to the department, the department shall be responsible for the permitting and authorization requirements of this section with respect to any application submitted to the county or city, in lieu of the county or city.
- (e) The owner or operator of a waste tire storage site shall maintain financial assurance in the form of a cash bond payable to the county or city, in an amount acceptable to the county or city where the waste tire storage site is located; provided however, counties and cities shall require a minimum initial financial assurance of two dollars and fifty cents (\$2.50) per tire authorized to be stored at the site. The amount of financial assurance shall be adjusted each year in accordance with the consumer price index on the anniversary date of the issuance of the permit or other city or county written authorization. Failure to adjust the amount of financial assurance on the anniversary date each year shall constitute failure to comply with the provisions of this chapter and shall result in automatic revocation of the permit or other written city or county authorization and forfeiture of the bond. Cities and counties shall only process an application submitted under this section when documentation submitted with the application establishes compliance with the financial assurance requirement of this paragraph. current owner or operator of a new waste tire storage site shall comply with the financial assurance requirement of this section prior to commencing waste tire storage at the site. Upon written request from the city council or board of county commissioners to the department, the cash bond will be written in favor of the department, in lieu of the city or county. In such cases, the department will oversee use of the bond should two (2) bond holders become liable on the bond obligation.
- (f) Counties and cities shall only issue a permit or written authorization to a waste tire storage site when the application establishes that the proposed or existing site is located on property owned as exclusively for industrial use.
- (g) Counties and cities may charge a fee for processing a waste tire storage site permit or authorization application or renewal.
- (h) Owners and operators of a waste tire storage site shall record and maintain on-site operational records for a period of three (3) years, including but not limited to the daily quantity of tires transported to and from the site and the estimated quantity of tires located at the site.

- (i) The county or city may suspend, revoke, or refuse to renew a waste tire storage site's permit or written authorization if the county or city determines that the site is operating in violation of any requirement of this chapter or any term or condition of the site's permit or written authorization.
- (3) In the event the current owner or operator of an existing or new waste tire storage site fails to comply with the requirements of this section, the board of county commissioners or city council may declare the site a public nuisance and may declare a public health or safety emergency based on potential fire hazard, threat of insect borne disease, or potential contamination of the state's ground or surface waters. If the respective governing authority has declared a public health or safety emergency, the director is authorized and directed to use the fund created in section 39-6508, Idaho Code, for the purpose of removing and properly disposing of the tires upon the recommendation of the state fire marshal in the event of fire hazard, the district health department in the event of insect borne disease hazard, or the department in the event of ground or surface water contamination hazard.
 - (a) The director shall be authorized to expend funds from the waste tire recycling and remediation fund if revenues in the fund are sufficient to cover the costs or, if revenues in the waste tire recycling and remediation fund are not sufficient to cover the costs, then against the general fund, subject to approval by the board of examiners.
 - (b) Nothing contained in this subsection shall be construed to change or impair any right of recovery or subrogation arising under any other provision of law.
 - (c) The prosecuting attorney of the relevant county may act to fully recover all costs incurred by the state of Idaho and its political subdivisions pursuant to this subsection, including but not limited to seeking recovery from the owners and operators of an existing or new waste tire storage site of the cost of any grant that may have been awarded pursuant to this chapter.
- 39-6505. WASTE TIRE DISPOSAL. (1) No person shall dispose of waste tires on any public or private property in this state or in the waters of this state except at permitted public or private municipal solid waste landfills that have been approved to accept waste tires in their operating plans.
- (2) Waste tires may be disposed at a permitted public or private municipal solid waste landfill with an approved operating plan only if the waste tires have been processed to meet the following criteria:
 - (a) The volume of one hundred (100) unprepared randomly selected whole tires in one (1) continuous test period shall be reduced by at least sixty-five percent (65%) of the original volume pursuant to subsection (3) of this section. No single void space greater than one hundred twenty-five (125) cubic inches may remain in the randomly placed pro-
 - twenty-five (125) cubic inches may remain in the randomly placed processed tires; or
 - (b) The tires shall be reduced to an average chip size no greater than sixty-four (64) square inches in any randomly selected sample of ten (10) tires or more. No more than forty percent (40%) of the chips may exceed sixty-four (64) square inches.

(3) Tire volumes shall be calculated as follows:

- (a) Unprocessed whole tire volume shall be calculated by randomly placing one hundred (100) unprepared randomly selected whole tires in a rectangular container and multiplying the depth of unprocessed tires by the bottom area of the container; and
- (b) Processed tire volume shall be determined by randomly placing the processed tire test quantity in a rectangular container and leveling the surface. It shall be calculated by multiplying the depth of processed tires by the bottom area of the container.
- 39-6506. TRANSPORT OF WASTE TIRES. (1) No person shall transport waste tires for storage to any location in this state other than to a waste tire storage site for which a city or county has issued a permit or other written city or county authorization in active status.
- (2) No person shall transport waste tires for disposal to any location in this state other than to a municipal solid waste landfill that is operating in compliance with the requirements of section 39-6505, Idaho Code.
- 39-6507. WASTE TIRE RECYCLING FEE. (1) There is hereby imposed a waste tire recycling fee of fifty cents (50 $^{\circ}$) per new motor vehicle tire sold at retail. The waste tire recycling fee shall be separate from other nongovernmental fees charged by a retailer.
- (2) The amount of the fee that is collected by a seller from a purchaser shall be separately designated by the retailer and designated on the receipt or invoice accompanying the sale.
- (3) The waste tire recycling fee shall not be imposed on the sale of retreaded or used tires.
- (4) The fee for each tire with a rim diameter up to and including twenty-four and one-half (24.5) inches, single or dual bead capacity, is fifty cents $(50\columndrhoot)$.
- (5) The provisions of this section shall be null, void, and of no force and effect on and after July 1, 2028.
- 39-6508. WASTE TIRE RECYCLING AND REMEDIATION FUND. There is hereby established in the state treasury the waste tire recycling and remediation fund, which shall be administered by the director and shall be subject to legislative appropriation. Moneys in the fund shall consist of:
 - (1) Proceeds of any waste tire recycling fee;
 - (2) Penalties collected under this chapter;
 - (3) Interest earned on moneys in the fund; and
- (4) Moneys recovered by a prosecuting attorney in any action pursuant to the provisions of this chapter.
- 39-6509. PILOT PROJECT. (1) There is hereby created a pilot project for the purposes of:
 - (a) Developing a department strategy, staff, and equipment necessary to conduct the pilot project;
 - (b) Remediating abandoned tire piles as determined by the department;
 - (c) Providing moneys to cities and counties to enforce the provisions of this chapter; and

- (d) Providing rebates to recyclers who recycle tires found in this state.
- (2) For the purposes of the pilot project established in this section:

- (a) For fiscal year 2026, moneys in the waste tire recycling and remediation fund shall be appropriated to the department exclusively for the administrative costs, including staff and equipment, to operate the pilot project and for providing moneys to the department to make grants to cities and counties to enforce the provisions of this chapter; and
- (b) For fiscal years 2027 and 2028, the waste tire recycling and remediation fund shall be appropriated in the following order for:
 - (i) Providing moneys to the department to make grants to cities and counties to enforce the provisions of this chapter or for the director to contract directly with third parties to remediate abandoned tire piles;
 - (ii) Departmental administrative costs, including personnel and equipment to operate the pilot project;
 - (iii) The remediation of abandoned tire piles; and
 - (iv) Rebates to recyclers as provided in this chapter.
- 39-6510. PAYMENT OF WASTE TIRE RECYCLING FEE -- ADMINISTRATIVE CHARGE. (1) A retail tire dealer shall remit the fees collected from waste tire recycling to the state tax commission.
- (2) Fees collected by sellers shall be remitted to the state tax commission at the times and in the manner provided for in chapter 36, title 63, Idaho Code, with respect to the sales tax. The state tax commission shall establish registration, reporting, and payment procedures that substantially coincide with the registration and payment procedures that apply to the sales tax pursuant to the provisions of chapter 36, title 63, Idaho Code.
- (3) The payment shall be accompanied by a form prescribed by the state tax commission.
 - (4) (a) The proceeds of the fee shall be transferred by the state tax commission to the waste tire recycling and remediation fund for use as prescribed in section 39-6508, Idaho Code.
 - (b) The state tax commission shall retain and deposit an administrative charge of ten dollars (\$10.00) for the revenue the state tax commission collects from a fee under section 39-6507, Idaho Code.
 - (5) (a) The state tax commission shall administer, collect, and enforce the fee authorized under this chapter in accordance with the same procedures used in the administration, collection, and enforcement of the state sales and use tax. The following provisions of chapter 36, title 63, Idaho Code, with respect to sales tax, shall apply to the waste tire recycling fee:
 - (i) Audit and appeal procedures;
 - (ii) Collection, enforcement, penalties, and interest; and
 - (iii) Statute of limitations and refunds of fees paid erroneously.
 - (b) A retail tire dealer may retain two and one-half percent (2.5%) of the waste tire recycling fee collected under this chapter for the cost of collecting the fee.
- (6) The fee imposed by this chapter is in addition to all other state, county, or municipal fees and taxes imposed on the sale of new tires.

(7) The state tax commission shall have the authority to promulgate rules, subject to legislative approval, applicable to the waste tire recycling fee. Such rules shall, to the extent practicable, minimize administrative burdens on sellers by incorporating existing provisions of chapter 36, title 63, Idaho Code, that apply to audits, appeals, collection, enforcement, penalties, interest, statute of limitations, and refunds of fees paid erroneously.

- (8) The provisions of this section shall be null, void, and of no force and effect on and after July 1, 2028.
- 39-6511. PARTIAL REIMBURSEMENT. (1) Waste tires generated in the state shall include those generated at a retail tire dealer, those generated from cleanup at a waste tire storage site not meeting the requirements of this chapter, and those generated by Idaho residents and deposited at an approved solid waste landfill or recycler within the state.
- (2) Subject to the limitations in section 39-6512, Idaho Code, a recycler is entitled to:
 - (a) Sixty-five dollars (\$65.00) as partial reimbursement for each ton of waste tires or material derived from waste tires converted to ground rubber, if a contract exists for the sale of the ground rubber for use as a component in an end product;
 - (b) Fifty dollars (\$50.00) as partial reimbursement for each ton of waste tires or material derived from waste tires recycled, other than as ground rubber; and
 - (c) Twenty dollars (\$20.00) as partial reimbursement for each ton of ground rubber used for a beneficial reuse.
- 39-6512. LIMITATIONS ON REIMBURSEMENT. (1) The costs reimbursed under this chapter may not exceed available moneys in the fund.
- (2) If applications for reimbursement under this chapter exceed the moneys in the fund, the director shall, as incoming funds allow, distribute reimbursements in order from oldest to newest.
- 39-6513. PROHIBITED ACTS. No person shall advertise or represent himself as being in the business of accepting waste tires for transport, storage, or disposal without being in full compliance with all the provisions of this chapter.
- 39-6514. RECYCLING AND REUSE OF WASTE TIRES. The state of Idaho seeks to protect human health and the environment by encouraging the recycling and reuse of waste tires. Accordingly, the department shall identify approved methods of recycling and beneficial reuse of waste tires.
- 39-6515. PENALTIES. Any person who knowingly stores, transports, or disposes of a tire in violation of the provisions of this chapter is subject to a civil penalty of not more than five hundred dollars (\$500) per violation. For the purposes of this chapter, a city council or board of county commissioners, or their designees, shall have the same authority as the director of the department of environmental quality pursuant to section 39-108, Idaho Code, with respect to:

- (1) Conducting investigations and inspections;
 - (2) Having the right of entry;
 - (3) Issuing violations;

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- (4) Having enforcement authority; and
- 5 (5) Seeking injunctive relief.
 - 39-6516. APPLICABILITY. The provisions of this chapter shall not apply to waste tires from any device moved exclusively by human power.
 - 39-6517. ANNUAL REPORT TO LEGISLATURE REQUIRED. The director shall publish annually by December 15 and provide to the appropriate germane legislative committees information on the impact of this chapter in promoting the cleanup of waste tires in Idaho. A copy of such report shall be submitted to the legislative services office electronically. At a minimum, the information shall include each of the following with respect to the prior year:
 - (1) The approximate number of tires recycled;
 - (2) The approximate number of waste tire storage sites remediated;
 - (3) The dollar amount expended on waste tire recycling, cleanup, and remediation; and
 - (4) The dollar amount expended on partial reimbursements pursuant to section 39-6511, Idaho Code.
 - 39-6518. RULEMAKING AUTHORITY. The department is authorized to promulgate rules, subject to legislative approval, to implement the provisions of this chapter.
- 23 SECTION 3. An emergency existing therefor, which emergency is hereby 24 declared to exist, this act shall be in full force and effect on and after its 25 passage and approval.