## IN THE SENATE

## SENATE BILL NO. 1133

## BY STATE AFFAIRS COMMITTEE

AN ACT

RELATING TO THE AGRICULTURAL PROTECTION AREA ACT; AMENDING SECTION 67-9703, IDAHO CODE, TO DEFINE A TERM; AMENDING SECTION 67-9704, IDAHO CODE, TO REVISE A PROVISION REGARDING AGRICULTURAL PROTECTION AREAS; REPEALING SECTION 67-9706, IDAHO CODE, RELATING TO REVIEW AND ACTION ON AGRICULTURAL PROTECTION AREA APPLICATIONS; AMENDING CHAPTER 97, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-9706, IDAHO CODE, TO ESTABLISH PROVISIONS REGARDING REVIEW AND ACTION ON AGRICULTURAL PROTECTION AREA APPLICATIONS; AMENDING SECTION 67-9709, IDAHO CODE, TO REVISE A PROVISION REGARDING ADDING LAND TO AND REMOVING LAND FROM AN AGRICULTURAL PROTECTION AREA; AMENDING SECTION 67-9710, IDAHO CODE, TO REVISE PROVISIONS REGARDING LIMITATIONS ON LOCAL REGULATIONS; AMENDING CHAPTER 97, TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 67-9713, IDAHO CODE, TO ESTABLISH PROVISIONS REGARDING AN AGRICULTURAL PROTECTION AREA FUND; AND DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 67-9703, Idaho Code, be, and the same is hereby amended to read as follows:

## 67-9703. DEFINITIONS. As used in this chapter:

- (1) "Agricultural production" means activities or conditions conducted on land actively devoted to agriculture as defined in section 63-604, Idaho Code, or on forest land as defined in section 63-1701, Idaho Code.
- (2) "Agricultural protection area" means specific parcels of land in a designated geographic area voluntarily created under the authority of this chapter for the purpose of protecting and preserving agricultural land.
- (3) "Agricultural protection area commission" means the advisory board to the governing body created pursuant to section 67-9705, Idaho Code.
- (4) "Agricultural protection area fund" means a fund that provides monetary payments to the owners of the agricultural land within approved agricultural protection areas.
- (4) (5) "Applicant" means anyone who owns five (5) acres or more of land that has been in active agricultural or forest production for the previous three (3) consecutive years, consistent with the provisions of sections 63-604 and 63-1701, Idaho Code, and who voluntarily applies for that land to be part of an agricultural protection area.
- (5) (6) "Hardship" means a situation or circumstance over which a landowner in an agricultural protection area has no control and can then petition for removal for reasons that include but are not limited to an adverse result in litigation against the farm or landowner, death of a close family member that would lead to unanticipated financial hardships, significant

tax liabilities, bankruptcy due to another person's fraud, or any other illegal activity.

- $\frac{(6)}{(7)}$  "Proposal" means written documents submitted to a governing body or agricultural protection area commission from a landowner regarding his property.
- SECTION 2. That Section 67-9704, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-9704. AGRICULTURAL PROTECTION AREAS. (1) No later than January 1, 2025, each Each board of county commissioners shall establish an agricultural protection area ordinance in accordance with the notice and hearing procedures in section 67-6509, Idaho Code. At a minimum, the ordinance shall:
  - (a) Establish a process through which agricultural lands may be placed in agricultural protection areas for a minimum of twenty (20) years;
  - (b) Establish the application requirements, including but not limited to information about the landowner; a description of the parcels, structures, and facilities proposed to be included in an agricultural protection area; and the current uses of lands proposed to be included in an agricultural protection area;
  - (c) Establish clear and objective standards for evaluating applications for inclusion in an agricultural protection area;
  - (d) Establish the timeline for reviewing and making decisions on agricultural protection area applications; and
  - (e) Establish an application fee to cover the not to exceed the cost of covering administrative costs of expenses for processing applications, including but not limited to reviewing application materials, holding public meetings and hearings, providing public notice, recording applicable documents, and creating or updating county land use maps, provided that such fee shall not exceed the actual costs of processing the application a map of agricultural protection areas. Additional fees may be required if an appeal is filed pursuant to section 67-9706, Idaho Code, provided that such additional fees shall not exceed the actual cost of holding a public hearing.
- (2) No later than January 1, 2025, each Each board of county commissioners shall establish by resolution or ordinance an agricultural protection area commission pursuant to section 67-9705, Idaho Code.
- (3) Agricultural protection areas shall be designated on future land use planning maps a planning map to serve as a voluntary and expeditious tool for working landowners while also informing to inform planners, commissions, county officials, and citizens at large on how to proactively plan for agriculture. Such map designation shall not require a rezone, comprehensive plan amendment, or amendments to other comprehensive planning maps.
- (4) The designations of specific parcels of land as agricultural protection areas shall not impact other parcels of land not designated as agricultural protection areas.
- (5) Nothing shall restrict an applicant, as defined in section 67-9703, Idaho Code, from being able to apply for agricultural protection areas inside or outside of an area of impact established pursuant to section 67-6526, Idaho Code.

- (6) Agricultural protection areas shall not be changed to another land use designation unless:
  - (a) The agricultural protection area expires and the landowner chooses not to renew the agricultural protection area's designation; or
  - (b) The landowner chooses to remove land from an agricultural protection area pursuant to section 67-9709, Idaho Code.
- SECTION 3. That Section  $\underline{67-9706}$ , Idaho Code, be, and the same is hereby repealed.
- SECTION 4. That Chapter 97, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 67-9706, Idaho Code, and to read as follows:
- 67-9706. REVIEW AND ACTION ON AGRICULTURAL PROTECTION AREA APPLICATION. (1) Within sixty (60) days of receiving a recommendation from the agricultural protection area commission to support or reject an application, the planning and zoning administrator or other administrative officer appointed by the board of county commissioners shall approve or deny the application to include land in an agricultural protection area in a written decision.
  - (2) The decision shall specify, at minimum:

- (a) The ordinance and standards used in evaluating the application;
- (b) The agricultural protection area commission's recommendation;
- (c) A reasoned explanation for the decision reached by the administrator or other administrative officer, if appointed; and
- (d) If applicable, the actions, if any, that the applicant could take to obtain approval.
- (3) If the administrator or other administrative officer, if appointed, fails to issue a written decision within sixty (60) days of receiving a recommendation from the agricultural protection area commission, the recommendation of the agricultural protection area commission shall become the decision of the administrator or other administrative officer, if appointed.
  - (4) (a) An aggrieved applicant may appeal the decision to the board of county commissioners within thirty (30) days of receiving the written decision pursuant to subsection (1) of this section or recommendation that has become final pursuant to subsection (3) of this section.
  - (b) Within sixty (60) days of receiving an appeal, the board of county commissioners shall hold a public hearing in accordance with the notice and hearing procedures described in section 67-6509, Idaho Code, regarding the appeal.
  - (c) In reviewing an appeal, the board of county commissioners shall consider the recommendation of the agricultural protection area commission, the written decision of the administrator or other administrative officer, if appointed, all written and oral public comment received at the public hearing, and any other information the board of county commissioners determines to be relevant.
  - (d) Within sixty (60) days of the close of the public hearing, the board of county commissioners shall issue a final decision approving or denying the agricultural protection area application. If the board of county commissioners fails to act within the sixty (60) day period,

the decision of the administrator or other administrative officer, if appointed, shall become the final decision of the board of county commissioners.

- (5) The board of county commissioners' final decision shall be subject to judicial review.
  - (6) If the agricultural protection area application is approved:
  - (a) The agricultural protection area shall be created; and

(b) A copy of the application shall be transmitted electronically to the administrator of the soil and water conservation district where that agricultural protection area exists.

SECTION 5. That Section 67-9709, Idaho Code, be, and the same is hereby amended to read as follows:

- 67-9709. ADDING LAND TO AND REMOVING LAND FROM AN AGRICULTURAL PROTECTION AREA. (1) A landowner may add land to an existing agricultural protection area by filing an application with the board of county commissioners. The board of county commissioners shall review an application to add land to an existing agricultural protection area in accordance with section 67-9706, Idaho Code.
- (2) An owner of land within an agricultural protection area may remove any or all of the land from the agricultural protection area by filing a petition for removal with the board of county commissioners.
  - (a) The board of county commissioners shall acknowledge receipt of the petition for removal in writing; and
  - (b) Confirm the removal date as ten (10) years from the date of petition for removal, or upon expiration of the designation, whichever is sooner.
- (3) The board of county commissioners shall establish a process by which an owner of land within an agricultural protection area may remove any or all of the land from the agricultural protection area for reasons of hardship, as defined in this chapter.
- (4) The board of county commissioners may charge an administrative fee to cover not to exceed the cost of covering administrative costs expenses associated with processing changes to an agricultural protection area, including but not limited to updating land use maps the agricultural protection area map, recording documents, and reasonable staff time for processing the request, provided that such administrative fee shall not exceed the actual cost of processing changes to an agricultural protection area. The clerk of the board of county commissioners shall record the renewal of an agricultural protection area pursuant to section 67-9708, Idaho Code.
- SECTION 6. That Section 67-9710, Idaho Code, be, and the same is hereby amended to read as follows:
- 67-9710. LIMITATIONS ON LOCAL REGULATIONS. (1) A board of county commissioners having created an agricultural protection area shall encourage the continuity, development, and viability of agricultural use within the specific boundaries designated in the agricultural protection area by not enacting a local law, ordinance, or regulation that would restrict a farm structure or farming practice within the boundaries of the agricultural pro-

tection area, unless such farm structure or farming practice does not comply with generally recognized farming practices or the farm structure or land use is in conflict with the current agricultural land use classification or agricultural zoning designation of the area.

- (2) The board of county commissioners shall not change the current agricultural land use classification or agricultural zoning designation for parcels of land within an agricultural protection area without written permission from the landowner.
- (3) The board of county commissioners shall amend applicable land use planning maps to reflect the boundaries of designated agricultural protection areas and their benefits as provided in sections 67-9711 and 67-9712, Idaho Code, and shall comply with the provisions of section 67-6508, Idaho Code.
- (4) (3) Nothing in this section shall prevent a board of county commissioners from regulating the siting of large confined animal feeding operations and facilities pursuant to section 67-6529, Idaho Code; the siting of residential, commercial, manufacturing, industrial, solar energy, or wind energy structures; or other nonagricultural land uses on lands included within an agricultural protection area.
- (4) The siting of residential, commercial, manufacturing, industrial, solar or wind energy structures, or any other non-agricultural land use on lands included within an agricultural protection area shall be prohibited unless such uses are also contributing to agricultural production. Such non-agricultural uses are subject to applicable county planning and zoning ordinances and building codes.
- SECTION 7. That Chapter 97, Title 67, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 67-9713, Idaho Code, and to read as follows:
- 67-9713. AGRICULTURAL PROTECTION AREA FUND. (1) Upon receipt of an initial voluntary contribution, the respective soil and water conservation district shall establish an agricultural protection area fund.
- (2) Soil and water conservation districts shall have the authority to accept voluntary contributions from public and private entities. Such contributions shall promptly be deposited into the fund.
- (3) Within thirty (30) days of the state's fiscal year end, the administrator for each soil and water conservation district that has established an agricultural protection area fund shall calculate the total annual voluntary contributions paid into the fund and shall distribute at least ninety-five percent (95%) of the funds on a per-acre basis to landowners with approved agricultural protection areas established by the end of the state's fiscal year. All agricultural protection areas in the county shall be eligible for annual fund distribution, regardless of when the agricultural protection area was established. The remaining funds shall be used by the soil and water conservation district to pay for administrative costs of the fund and to promote agriculture and soil and water conservation within the state.
- SECTION 8. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2025.