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#### IN THE SENATE

#### SENATE BILL NO. 1136

#### BY JUDICIARY AND RULES COMMITTEE

1	AN ACT
2	RELATING TO THE RESPIRATORY CARE INTERSTATE COMPACT; AMENDING CHAPTER
3	43, TITLE 54, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 54-4308A,
4	IDAHO CODE, TO ESTABLISH PROVISIONS REGARDING THE RESPIRATORY CARE
5	INTERSTATE COMPACT, TO PROVIDE A TITLE AND PURPOSE, TO DEFINE TERMS,
6	TO PROVIDE FOR STATE PARTICIPATION IN THE COMPACT, TO PROVIDE COM-
7	PACT PRIVILEGE, TO PROVIDE FOR ACTIVE MILITARY MEMBERS AND SPOUSES, TO
8	PROVIDE FOR ADVERSE ACTIONS, TO PROVIDE FOR THE ESTABLISHMENT OF THE
9	RESPIRATORY CARE INTERSTATE COMPACT COMMISSION, TO PROVIDE FOR A DATA
10	SYSTEM, TO PROVIDE FOR RULEMAKING, TO PROVIDE FOR OVERSIGHT, DISPUTE
11	RESOLUTION, AND ENFORCEMENT, TO PROVIDE FOR THE EFFECTIVE DATE, WITH-
12	DRAWAL, AND AMENDMENT, TO PROVIDE FOR CONSTRUCTION AND SEVERABILITY,
13	AND TO PROVIDE FOR CONSISTENT EFFECT AND CONFLICT WITH OTHER STATE LAWS;
14	AND DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.

15 Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Chapter 43, Title 54, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and designated as Section 54-4308A, Idaho Code, and to read as follows:

54-4308A. RESPIRATORY CARE INTERSTATE COMPACT. The respiratory care interstate compact is enacted and entered into law with all other jurisdictions joining in the compact in the form substantially as follows:

### RESPIRATORY CARE INTERSTATE COMPACT

# SECTION 1 TITLE AND PURPOSE

- A. The purpose of this compact is to facilitate interstate practice of respiratory therapy with the goal of improving public access to respiratory therapy services by providing respiratory therapists licensed in a member state the ability to practice in other member states. This compact preserves the regulatory authority of states to protect public health and safety through the current system of state licensure.
  - B. This compact is designed to achieve the following objectives:
  - 1. Increase public access to respiratory therapy services by creating a responsible, streamlined pathway for licensees to practice in member states with the goal of improving outcomes for patients;
  - 2. Enhance the states' ability to protect the public's health and safety;
  - 3. Promote the cooperation of member states in regulating the practice of respiratory therapy with those member states;

- 4. Ease administrative burdens on states by encouraging the cooperation of member states in regulating multistate respiratory therapy practice;
  - 5. Support relocating active military members and their spouses; and
  - 6. Promote mobility and address workforce shortages.

## SECTION 2 DEFINITIONS

As used in this compact, unless the context requires otherwise, the following definitions shall apply:

- A. "Active military member" means any person with a full-time duty status in the armed forces of the United States, including members of the national guard and reserve.
- B. "Adverse action" means any administrative, civil, equitable, or criminal action permitted by a state's laws that is imposed by any state authority with regulatory authority over respiratory therapists, such as license denial, censure, revocation, suspension, probation, monitoring of the licensee, or restriction on the licensee's practice, not including participation in an alternative program.
- C. "Alternative program" means a non-disciplinary monitoring or practice remediation process applicable to a respiratory therapist approved by any state authority with regulatory authority over respiratory therapists. This includes but is not limited to programs to which licensees with substance abuse or addiction issues are referred in lieu of adverse action.
- D. "Charter member states" means those member states who were the first seven (7) states to enact this compact into the laws of their state.
- E. "Commission" or "respiratory care interstate compact commission" means the government instrumentality and body politic whose membership consists of all member states that have enacted the compact.
- F. "Commissioner" means the individual appointed by a member state to serve as the member of the commission for that member state.
  - G. "Compact" means the respiratory care interstate compact.
- H. "Compact privilege" means the authorization granted by a remote state to allow a licensee from another member state to practice as a respiratory therapist in the remote state under the remote state's laws and rules. The practice of respiratory therapy occurs in the member state where the patient is located at the time of the patient encounter.
- I. "Criminal background check" means the submission by a member state of fingerprints or other biometric-based information on license applicants at the time of initial licensing for the purpose of obtaining that applicant's criminal history record information, as defined in 28 CFR 20.3(d) or successor provision, from the federal bureau of investigation and the state's criminal history record repository, as defined in 28 CFR 20.3(f) or successor provision.
- J. "Data system" means the commission's repository of information about licensees as further set forth in section 8 of this compact.
- K. "Domicile" means the jurisdiction that is the licensee's principal home for legal purposes.

L. "Encumbered license" means a license that a state's respiratory therapy licensing authority has limited in any way.

- M. "Executive committee" means a group of directors elected or appointed to act on behalf of, and within the powers granted to them by, the commission.
- N. "Home state," except as set forth in section 5 of this compact, means the member state that is the licensee's primary domicile.
- O. "Home state license" means an active license to practice respiratory therapy in a home state that is not an encumbered license.
- P. "Jurisprudence requirement" means an assessment of an individual's knowledge of the state laws and regulations governing the practice of respiratory therapy in such state.
- Q. "Licensee" means an individual who currently holds an authorization from the state to practice as a respiratory therapist.
- R. "Member state" means a state that has enacted this compact and been admitted to the commission in accordance with the provisions of this compact and commission rules.
- S. "Model compact" means the model for the respiratory care interstate compact on file with the council of state governments or any other entity as designated by the commission.
- T. "Remote state" means a member state where a licensee is exercising or seeking to exercise the compact privilege.
- U. "Respiratory therapist" or "respiratory care practitioner" means an individual who holds a credential issued by the national board for respiratory care, or its successor, and holds a license in a state to practice respiratory therapy. For purposes of this compact, any other title or status adopted by the state to replace the term "respiratory therapist" or "respiratory care practitioner," as defined in section 54-4303, Idaho Code, shall be deemed synonymous with "respiratory therapist" and shall confer the same rights and responsibilities to the licensee under the provisions of this compact at the time of its enactment.
- V. "Respiratory therapy," "respiratory therapy practice," "respiratory care," "the practice of respiratory care," and "the practice of respiratory therapy" mean the care and services provided by or under the direction and supervision of a respiratory therapist or respiratory care practitioner.
- W. "Respiratory therapy licensing authority" means the agency, board, or other body of a state that is responsible for licensing and regulation of respiratory therapists.
- X. "Rule" means a regulation promulgated by an entity that has the force and effect of law.

### SECTION 3

### STATE PARTICIPATION IN THIS COMPACT

- A. In order to participate in this compact and thereafter continue as a member state, a member state shall:
  - 1. Enact a compact that is not materially different from the model compact;
  - 2. License respiratory therapists;

3. Participate in the commission's data system;

- 4. Have a mechanism in place for receiving and investigating complaints against licensees and compact privilege holders;
- 5. Notify the commission, in compliance with the terms of this compact and commission rules, of any adverse action against a licensee, a compact privilege holder, or a license applicant;
- 6. Notify the commission, in compliance with the terms of this compact and commission rules, of the existence of significant investigative information;
- 7. Comply with the rules of the commission;
- 8. Grant the compact privilege to a holder of an active home state license who otherwise meets the applicable requirements of section 4 of this compact in a member state; and
- 9. Complete a criminal background check for each new licensee at the time of initial licensure.
  - a. Where expressly authorized or permitted by federal law, whether such federal law is in effect prior to, at, or after the time of a member state's enactment of this compact, a member state's enactment of this compact shall hereby authorize the member state's respiratory therapy licensing authority to perform criminal background checks as defined in this compact. The absence of such a federal law as described in this subparagraph shall not prevent or preclude such authorization where it may be derived or granted through means other than the enactment of this compact.
- B. Nothing in this compact prohibits a member state from charging a fee for granting and renewing the compact privilege.

# SECTION 4 COMPACT PRIVILEGE

- A. To exercise the compact privilege under the terms and provisions of this compact, the licensee shall:
  - 1. Hold and maintain an active home state license as a respiratory therapist;
  - 2. Hold and maintain an active credential from the national board for respiratory care or its successor that would qualify the licensee for licensure in the remote state in which the licensee is seeking the privilege;
  - 3. Have not had any adverse action against a license within the previous two (2) years;
  - 4. Notify the commission that the licensee is seeking the compact privilege within a remote state;
  - 5. Pay any applicable fees, including any state and commission fees and renewal fees, for the compact privilege;
  - 6. Meet any jurisprudence requirements established by the remote state in which the licensee is seeking a compact privilege;
  - 7. Report to the commission adverse action taken by any non-member state within thirty (30) days from the date the adverse action is taken;
  - 8. Report to the commission, when applying for a compact privilege, the address of the licensee's domicile and thereafter promptly report

to the commission any change in the address of the licensee's domicile within thirty (30) days of the effective date of the change in address; and

- 9. Consent to accept service of process by mail at the licensee's domicile on record with the commission with respect to any action brought against the licensee by the commission of a member state and consent to accept service of a subpoena by mail at the licensee's domicile on record with the commission with respect to any action brought or investigation conducted by the commission of a member state.
- B. The compact privilege is valid until the expiration date or revocation of the home state license, unless terminated pursuant to adverse action. The licensee must comply with the requirements of subsection A. of this section to maintain the compact privilege in a remote state. If those requirements are met, no adverse actions are taken, and the licensee has paid any applicable compact privilege renewal fees, then the licensee will maintain the licensee's compact privilege.
- C. A licensee providing respiratory therapy in a remote state under the compact privilege shall function within the scope of practice authorized by the remote state for the type of respiratory therapist license the licensee holds. Such procedures, actions, processes, and the circumstances under which they may be undertaken may be established through means including but not limited to statute, regulations, case law, and other processes available to the state respiratory therapy licensing authority or other government agency.
- D. If a licensee's compact privilege in a remote state is removed by the remote state, the individual shall lose or be ineligible for the compact privilege in that remote state until the compact privilege is no longer limited or restricted by that state.
- E. If a home state license is encumbered, the licensee shall lose the compact privilege in all remote states until the following occur:
  - 1. The home state license is no longer encumbered; and
  - 2. Two (2) years have elapsed from the date on which the license is no longer encumbered due to the adverse action.
- F. Once a licensee with a restricted or limited license meets the requirements of subsection E. of this section, the licensee must also meet the requirements of subsection A. of this section to obtain a compact privilege in a remote state.

### SECTION 5 ACTIVE MILITARY MEMBER OR MEMBER'S SPOUSE

- A. An active military member or the member's spouse shall designate a home state where the individual has a current license in good standing. The individual may retain the home state designation during the period the service member is on active duty.
- B. An active military member and the member's spouse shall not be required to pay to the commission for a compact privilege any fee that may otherwise be charged by the commission. If a remote state chooses to charge a fee for a compact privilege, it may choose to charge a reduced fee or no fee to an active military member and the member's spouse for a compact privilege.

SECTION 6
ADVERSE ACTIONS

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- A. A member state in which a licensee is licensed shall have authority to impose adverse action against the license issued by that member state.
- B. A member state may take adverse action based on significant investigative information of a remote state or the home state, as long as the member state follows its own procedures for imposing adverse action.
- C. Nothing in this compact shall override a member state's decision that participation in an alternative program may be used in lieu of adverse action and that such participation shall remain non-public if required by the member state's laws.
  - D. A remote state shall have the authority to:
  - 1. Take adverse actions as set forth herein against a licensee's compact privilege in that state;
  - 2. Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses and the production of evidence.
    - a. Subpoenas may be issued by a respiratory therapy licensing authority in a member state for the attendance and testimony of witnesses and the production of evidence.
    - b. Subpoenas issued by a respiratory therapy licensing authority in a member state for the attendance and testimony of witnesses shall be enforced in the latter state by any court of competent jurisdiction in the latter state, according to the practice and procedure of that court applicable to subpoenas issued in proceedings pending before it.
    - c. Subpoenas issued by a respiratory therapy licensing authority in a member state for production of evidence from another member state shall be enforced in the latter state, according to the practice and procedure of that court applicable to subpoenas issued in the proceedings pending before it.
    - d. The issuing authority shall pay any witness fees, travel expenses, mileage, and other fees required by the service statutes of the state where the witnesses or evidence are located;
  - 3. Unless otherwise prohibited by state law, recover from the licensee the costs of investigations and disposition of cases resulting from any adverse action taken against that licensee;
  - 4. Notwithstanding subsection D.2. of this section, a member state may not issue a subpoena to gather evidence of conduct in another member state that is lawful in such other member state for the purpose of taking adverse action against a licensee's compact privilege or application for compact privilege in that member state; and
  - 5. Nothing in this compact authorizes a member state to impose discipline against a respiratory therapist's compact privilege in that member state for the individual's otherwise lawful practice in another state.
  - E. Joint investigations:
  - 1. In addition to the authority granted to a member state by its respective respiratory therapy practice act or other applicable state law, a

member state may participate with other member states in joint investigations of licensees; provided, however, that a member state receiving such a request has no obligation to respond to any subpoena issued regarding an investigation of conduct or practice that was lawful in a member state at the time it was undertaken.

- 2. Member states shall share any significant investigative information, litigation, or compliance materials in furtherance of any joint or individual investigation initiated under the compact. In sharing such information between member state respiratory therapy licensing authorities, all information obtained shall be kept confidential, except as otherwise mutually agreed on by the sharing and receiving member states.
- F. Nothing in this compact may permit a member state to take any adverse action against a licensee or holder of a compact privilege for conduct or practice that was legal in the member state at the time it was undertaken.
- G. Nothing in this compact may permit a member state to take disciplinary action against a licensee or holder of a compact privilege for conduct or practice that was legal in the member state at the time it was undertaken.

#### SECTION 7

### ESTABLISHMENT OF THE RESPIRATORY CARE INTERSTATE COMPACT COMMISSION

- A. The compact member states hereby create and establish a joint government agency whose membership consists of all member states that have enacted the compact known as the respiratory care interstate commission. The commission is an instrumentality of the compact member states acting jointly and not an instrumentality of any one (1) state. The commission shall come into existence on or after the effective date of the compact as set forth in section 11 of this compact.
  - B. Membership, voting, and meetings:

- 1. Each member state shall have and be limited to one (1) commissioner selected by that member state's respiratory therapy licensing authority.
- 2. The commissioner shall be an administrator, or the administrator's designated staff member, of the member state's respiratory therapy licensing authority.
- 3. The commission shall by rule or bylaw establish a term of office for commissioners and may by rule or bylaw establish term limits.
- 4. The commission may recommend to a member state the removal or suspension of any commissioner from office.
- 5. A member state's respiratory therapy licensing authority shall fill any vacancy of its commissioner occurring on the commission within sixty (60) days of the vacancy.
- 6. Each commissioner shall be entitled to one (1) vote on all matters before the commission requiring a vote by the commissioners.
- 7. A commissioner shall vote in person or by such other means as provided in the bylaws. The bylaws may provide for commissioners to meet by telecommunication, video conference, or other means of communication.

- 8. The commission shall meet at least once during each calendar year.
  Additional meetings may be held as set forth in the bylaws.
  - C. The commission shall have the power to:

- 1. Establish and amend the fiscal year of the commission;
- 2. Establish and amend bylaws and policies, including but not limited to a code of conduct and conflict of interest;
  - 3. Establish and amend rules, which shall be binding in all member states;
  - 4. Maintain its financial records in accordance with the bylaws;
  - 5. Meet and take such actions as are consistent with the provisions of this compact and the commission's rules and bylaws;
  - 6. Initiate and conclude legal proceedings or actions in the name of the commission, provided that the standing of any respiratory therapy licensing authority to sue or be sued under applicable law shall not be affected;
  - 7. Maintain and certify records and information provided to a member state as the authenticated business records of the commission and designate an agent to do so on the commission's behalf;
  - 8. Purchase and maintain insurance and bonds;
  - 9. Accept or contract for services of personnel, including but not limited to employees of a member state;
  - 10. Conduct an annual financial review;
  - 11. Hire employees, elect or appoint officers, fix compensation, define duties, grant such individuals appropriate authority to carry out the purposes of the compact, and establish the commission's personnel policies and programs relating to conflicts of interest, qualifications of personnel, and other related personnel matters;
  - 12. Assess and collect fees;
  - 13. Accept any and all appropriate gifts, donations, grants of money, other sources of revenue, equipment, supplies, materials, and services and receive, utilize, and dispose of the same; provided that at all times:
    - a. The commission shall avoid any appearance of impropriety; and
    - b. The commission shall avoid any appearance of conflict of interest;
  - 14. Lease, purchase, retain, own, hold, improve, or use any property, real, personal, or mixed, or any undivided interest therein;
  - 15. Sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property, real, personal, or mixed;
  - 16. Establish a budget and make expenditures;
  - 17. Borrow money in a fiscally responsible manner;
  - 18. Appoint committees, including standing committees, composed of commissioners, state regulators, state legislators or their representatives, and consumer representatives, and such other interested persons as may be designated in this compact and the bylaws;
  - 19. Provide and receive information from and cooperate with law enforcement agencies;
- 20. Establish and elect an executive committee, including a chair, vice chair, secretary, treasurer, and such other offices as the commission shall establish by rule or bylaw;

- 1 21. Enter into contracts or arrangements for the management of the af-2 fairs of the commission;
  - 22. Determine whether a state's adopted language is materially different from the model compact language such that the state would not qualify for participation in the compact; and
  - 23. Perform such other functions as may be necessary or appropriate to achieve the purposes of this compact.
  - D. The executive committee:

- 1. The executive committee shall have the power to act on behalf of the commission according to the terms of this compact. The powers, duties, and responsibilities of the executive committee shall include:
  - a. Overseeing the day-to-day activities of the administration of the compact, including enforcement and compliance with the provisions of the compact, its rules and bylaws, and other such duties as deemed necessary;
  - b. Recommending to the commission changes to the rules or bylaws, changes to this compact legislation, fees charged to compact member states, fees charged to licensees, and other fees;
  - c. Ensuring compact administration services are appropriately provided, including by contract;
  - d. Preparing and recommending the budget;
  - e. Maintaining financial records on behalf of the commission;
  - f. Monitoring compact compliance of member states and providing compliance reports to the commission;
  - g. Establishing additional committees as necessary;
  - h. Exercising the powers and duties of the commission during the interim between commission meetings, except for adopting or amending rules, adopting or amending bylaws, and exercising any other powers and duties expressly reserved to the commission by rule or bylaw; and
  - i. Performing other duties as provided in the rules or bylaws of the commission.
- 2. The executive committee shall be composed of up to nine (9) members, as further set forth in the bylaws of the commission:
  - a. Seven (7) voting members who are elected by the commission from the current membership of the commission; and
  - b. Two (2) ex-officio non-voting members.
- 3. The commission may remove any member of the executive committee as provided in the commission's bylaws.
- 4. The executive committee shall meet at least annually.
  - a. Executive committee meetings shall be open to the public, except that the executive committee may meet in a closed, non-public meeting as provided in subsection F.4. of this section;
  - b. The executive committee shall give advance notice of its meetings, posted on its website, and as determined to provide notice to persons with an interest in the business of the commission; and
  - c. The executive committee may hold a special meeting as provided in subsection F.2. of this section.
- $\ensuremath{\mathtt{E.}}$  The commission shall adopt and provide to the member states an annual report.

F. Meetings of the commission:

- 1. All meetings of the commission that are not closed pursuant to paragraph 4. of this subsection shall be open to the public. Notice of public meetings shall be posted on the commission's website at least thirty (30) days prior to the public meeting.
- 2. Notwithstanding paragraph 1. of this subsection, the commission may convene an emergency public meeting by providing at least twenty-four (24) hours' prior notice on the commission's website, and any other means as provided in the commission's rules, for any of the reasons it may dispense with notice of proposed rulemaking under subsection G. of section 9 of this compact. The commission's legal counsel shall certify that one (1) of the reasons justifying an emergency public meeting has been met.
- 3. Notice of all commission meetings shall provide the time, date, and location of the meeting. If the meeting is to be held or accessible via telecommunication, video conference, or other electronic means, the notice shall include the mechanism for access to the meeting.
- 4. The commission or the executive committee may convene in a closed, non-public meeting for the commission or executive committee to receive legal advice or to discuss:
  - a. Non-compliance of a member state with its obligations under the compact;
  - b. Employment, compensation, discipline, or other matters, practices, or procedures related to specific employees;
  - c. Current or threatened discipline of a licensee or compact privilege holder by the commission or by a member state's respiratory therapy licensing authority;
  - d. Current, threatened, or reasonably anticipated litigation;
  - e. Negotiation of contracts for the purchase, lease, or sale of goods, services, or real estate;
  - f. Accusing any person of a crime or formally censuring any person;
  - g. Trade secrets or commercial or financial information that is privileged or confidential;
  - h. Information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
  - i. Investigative records compiled for law enforcement purposes;
  - j. Information related to any investigative reports prepared by or on behalf of or for use of the commission or other committee charged with responsibility of investigation or determination of compliance issues pursuant to the compact;
  - k. Legal advice;
  - 1. Matters specifically exempted from disclosure by federal or member state law; or
  - m. Other matters as promulgated by the commission by rule.
- 5. If a meeting, or portion of a meeting, is closed, the presiding officer shall state that the meeting will be closed and reference each relevant exempting provision, and such reference shall be recorded in the minutes.

- 6. The commission shall keep minutes in accordance with commission rules and bylaws. All documents considered in connection with an action shall be identified in such minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release only by a majority vote of the commission or order of a court of competent jurisdiction.
- G. Financing of the commission:

- 1. The commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization, and ongoing activities.
- 2. The commission may accept any and all appropriate revenue sources as provided in this compact.
- 3. The commission may levy on and collect an annual assessment from each member state and impose fees on licensees of member states to whom it grants a compact privilege to cover the cost of the operations and activities of the commission and its staff. The aggregate annual assessment amount for member states, if any, shall be allocated based on a formula that the commission shall promulgate by rule.
- 4. The commission shall not incur obligations of any kind prior to securing the funds or a loan adequate to meet the same; nor shall the commission pledge the credit of any of the member states, except by and with the authority of the member state.
- 5. The commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the commission shall be subject to the financial review and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the commission shall be subject to an annual financial review by a certified or licensed public accountant, and the report of the financial review shall be included in and become part of the annual report of the commission.
- H. Qualified immunity, defense, and indemnification:
- 1. Nothing in this compact shall be construed as a limitation on the liability of any licensee for professional malpractice or misconduct, which shall be governed solely by any other applicable state laws.
- 2. The member states, commissioners, officers, executive directors, employees, and agents of the commission shall be immune from suit and liability, both personally and in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error, or omission that occurred, or that the person against whom the claim is made had a reasonable basis for believing occurred, within the scope of commission employment, duties, or responsibilities; provided that nothing in this paragraph shall be construed to protect any such person from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful or wanton misconduct of that person. The procurement of insurance of any type by the commission shall not in any way compromise or limit the immunity granted hereunder.
- 3. The commission shall defend any commissioner, officer, executive director, employee, or agent of the commission in any civil action seeking to impose liability arising out of any actual or alleged act, er-

ror, or omission that occurred within the scope of commission employment, duties, or responsibilities, or as determined by the commission that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities; provided that nothing herein shall be construed to prohibit that person from retaining counsel at such person's own expense; and provided further, that the actual or alleged act, error, or omission did not result from that person's intentional or willful or wanton misconduct.

- 4. The commission shall indemnify and hold harmless any commissioner, member, officer, executive director, employee, or agent of the commission for the amount of any settlement or judgment obtained against that person arising out of any actual or alleged act, error, or omission that occurred within the scope of commission employment, duties, or responsibilities, or that such person had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from the intentional or willful or wanton misconduct of that person.
- 5. Nothing in this compact shall be interpreted to waive or otherwise abrogate a member state's state action immunity or state action affirmative defense with respect to antitrust claims under the Sherman act, Clayton act, or any other state or federal antitrust or anticompetitive law or regulation.
- 6. Nothing in this compact shall be construed to be a waiver of sovereign immunity by the member states or by the commission.

# SECTION 8 DATA SYSTEM

- A. The commission shall provide for the development, maintenance, operation, and utilization of a coordinated database and reporting system containing licensure, adverse action, and the presence of significant investigative information.
- B. Notwithstanding any other provision of state law to the contrary, a member state shall submit a uniform data set to the data system as required by the rules of the commission, including but not limited to:
  - 1. Identifying information;
  - 2. Licensure data;

- 3. Adverse actions against a licensee, license applicant, or compact privilege holder and information related thereto;
- 4. Non-confidential information related to alternative program participation, the beginning and ending dates of such participation, and other information related to such participation not made confidential under member state law;
- 5. Any denial of application for licensure and the reasons for such denial;
- 6. The presence of current significant investigative information; and

- 7. Other information that may facilitate the administration of this compact or the protection of the public, as determined by the rules of the commission.
- C. No member state shall submit any information that constitutes criminal history record information, as defined by applicable federal law, to the data system established under this section.

- D. The records and information provided to a member state pursuant to this compact or through the data system, when certified by the commission or an agent thereof, shall constitute the authenticated business records of the commission and shall be entitled to any associated hearsay exception in any relevant judicial, quasi-judicial, or administrative proceedings in a member state.
- E. Significant investigative information pertaining to a licensee in any member state will only be available to other member states.
- F. It is the responsibility of the member states to report any adverse action against a licensee and to monitor the database to determine whether adverse action has been taken against a licensee. Adverse action information pertaining to a licensee in any member state will be available to any other member state.
- G. Member states contributing information to the data system may designate information that may not be shared with the public without the express permission of the contributing state.
- H. Any information submitted to the data system that is subsequently expunded pursuant to federal law or the laws of the member state contributing the information shall be removed from the data system.

# SECTION 9 RULEMAKING

- A. The commission shall promulgate reasonable rules in order to effectively and efficiently implement and administer the purposes and provisions of the compact. A rule shall be invalid and have no force or effect only if a court of competent jurisdiction holds that the rule is invalid because the commission exercised its rulemaking authority in a manner that is beyond the scope and purposes of the compact, or the powers granted hereunder, or based on another applicable standard of review.
- B. For purposes of this compact, the rules of the commission shall have the force of law in each member state.
- C. The commission shall exercise its rulemaking powers pursuant to the criteria set forth in this section and the rules adopted thereunder. Rules shall become binding as of the date specified in each rule.
- D. If a majority of the legislatures of the member states rejects a rule or portion of a rule by enactment of a statute or resolution in the same manner used to adopt the compact within four (4) years of the date of adoption of the rule, then such rule shall have no further force and effect in any member state.
- ${\tt E.}$  Rules shall be adopted at a regular or special meeting of the commission.

- F. Prior to adoption of a proposed rule, the commission shall hold a public hearing and allow persons to provide oral and written comments, data, facts, opinions, and arguments.
- G. Prior to adoption of a proposed rule by the commission and at least thirty (30) days in advance of the meeting at which the commission will hold a public hearing on the proposed rule, the commission shall provide a notice of proposed rulemaking:
  - 1. On the website of the commission or other publicly accessible platform;
  - 2. To persons who have requested notice of the commission's notices of proposed rulemaking; and
  - 3. In such other ways as the commission may by rule specify.
  - H. The notice of proposed rulemaking shall include:

- 1. The time, date, and location of the public hearing at which the commission will hear public comments on the proposed rule and, if different, the time, date, and location of the meeting where the commission will consider and vote on the proposed rule;
- 2. If the hearing is held via telecommunication, video conference, or other means of communication, the mechanism for access to the hearing;
- 3. The text of the proposed rule and the reason therefor;
- 4. A request for comments on the proposed rule from any interested person; and
- 5. The manner in which interested persons may submit written comments.
- I. All hearings will be recorded. A copy of the recording and all written comments and documents received by the commission in response to the proposed rule shall be available to the public.
- J. Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the commission at hearings required by this section.
- K. The commission shall, by majority vote of all commissioners, take final action on the proposed rule based on the rulemaking record and the full text of the rule.
  - 1. The commission may adopt changes to the proposed rule, provided the changes are consistent with the original purpose of the proposed rule.
  - 2. The commission shall provide an explanation of the reasons for substantive changes made to the proposed rule as well as reasons for substantive changes not made that were recommended by commenters.
  - 3. The commission shall determine a reasonable effective date for the rule. Except for an emergency as provided in subsection L. of this section, the effective date of the rule shall be no sooner than thirty (30) days after issuing the notice that it adopted or amended the rule.
- L. Upon determination that an emergency exists, the commission may consider and adopt an emergency rule with twenty-four (24) hours' notice, and with opportunity to comment, provided that the usual rulemaking procedures provided in the compact and in this section shall be retroactively applied to the rule as soon as reasonably possible, but in no event later than ninety (90) days after the effective date of the rule. For the purposes of this subsection, an emergency rule is a rule that must be adopted immediately in order to:
  - 1. Meet an imminent threat to public health, safety, or welfare;

- 2. Prevent a loss of commission or member state funds;
- 3. Meet a deadline for the promulgation of a rule that is established by federal law or rule; or
- 4. Protect public health and safety.
- M. The commission or an authorized committee of the commission may direct revisions to a previously adopted rule for purposes of correcting typographical errors, errors in format, errors in consistency, or grammatical errors. Public notice of any revisions shall be posted on the website of the commission. The revision shall be subject to challenge by any person for a period of thirty (30) days after posting. The revision may be challenged only on grounds that the revision results in a material change to a rule. A challenge shall be made in writing and delivered to the commission prior to the end of the notice period. If no challenge is made, the revision will take effect without further action. If the revision is challenged, the revision may not take effect without the approval of the commission.
- N. No member state's rulemaking process or procedural requirements shall apply to the commission.
  - 1. The commission shall have no authority over any member state's rule-making process or procedural requirements that do not pertain to the compact.
- O. Nothing in this compact, nor any rule or regulation of the commission, shall be construed to limit, restrict, or in any way reduce the ability of a member state to enact and enforce laws, regulations, or other rules related to the practice of respiratory therapy in that state, where those laws, regulations, or other rules are not inconsistent with the provisions of this compact.

# SECTION 10 OVERSIGHT, DISPUTE RESOLUTION, AND ENFORCEMENT

#### A. Oversight:

- 1. The executive and judicial branches of state government in each member state shall enforce this compact and take all actions necessary and appropriate to implement this compact.
- 2. Venue is proper and judicial proceedings by or against the commission shall be brought solely and exclusively in a court of competent jurisdiction where the principal office of the commission is located. The commission may waive venue and jurisdictional defenses to the extent it adopts or consents to participate in alternative dispute resolution proceedings. Nothing herein shall affect or limit the selection or propriety of venue in any action against a licensee for professional malpractice, misconduct, or any such similar matter.
- 3. The commission shall be entitled to receive service of process in any proceeding regarding the enforcement or interpretation of the compact and shall have standing to intervene in such a proceeding for all purposes. Failure to provide the commission service of process shall render a judgment or order void as to the commission, this compact, or promulgated rules.
- B. Default, technical assistance, and termination:

- 1. If the commission determines that a member state has defaulted in the performance of its obligations or responsibilities under this compact or the promulgated rules, the commission shall provide written notice to the defaulting state. The notice of default shall describe the default, the proposed means of curing the default, and any other action that the commission may take and shall offer training and specific technical assistance regarding the default.
- 2. The commission shall provide a copy of the notice of default to the other member states.
- C. If a state in default fails to cure the default, the defaulting state may be terminated from the compact upon an affirmative vote of a majority of the commissioners of the member states, and all rights, privileges, and benefits conferred on that state by this compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of default.
- D. Termination of membership in the compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the commission to the defaulting state's governor, the majority and minority leaders of the defaulting state's legislature, the defaulting state's respiratory therapy licensing authority, and each of the member states' respiratory therapy licensing authorities.
- E. A state that has been terminated is responsible for all assessments, obligations, and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination, if necessary.
- F. Upon the termination of a state's membership from this compact, that state shall immediately provide notice to all licensees and compact privilege holders of which the commission has a record within that state of such termination. The terminated state shall continue to recognize all licenses granted pursuant to this compact for a minimum of one hundred eighty (180) days after the date of said notice of termination.
- G. The commission shall not bear any costs related to a state that is found to be in default or that has been terminated from the compact, unless agreed on in writing between the commission and the defaulting state.
- H. The defaulting state may appeal the action of the commission by petitioning the United States district court for the District of Columbia or the federal district where the commission has its principal offices. The prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.
  - I. Dispute resolution:
  - 1. Upon request by a member state, the commission shall attempt to resolve disputes related to the compact that arise among member states and between member and non-member states.
  - 2. The commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes, as appropriate.
  - J. Enforcement:

1. By a majority vote, as may be further provided by rule, the commission may initiate legal action against a member state in default in the

United States district court for the District of Columbia or the federal district where the commission has its principal offices to enforce compliance with the provisions of the compact and its promulgated rules. A member state by enactment of this compact consents to venue and jurisdiction in such court for the purposes set forth in this section. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees. The remedies herein shall not be the exclusive remedies of the commission. The commission may pursue any other remedies available under federal law or the defaulting member state's law.

- 2. A member state may initiate legal action against the commission in the United States district court for the District of Columbia or the federal district where the commission has its principal offices to enforce compliance with the provisions of the compact and its promulgated rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.
- 3. No person other than a member state shall enforce this compact against the commission.

# SECTION 11 EFFECTIVE DATE, WITHDRAWAL, AND AMENDMENT

- A. The compact shall come into effect on the date on which the compact statute is enacted into law in the seventh member state.
  - 1. On or after the effective date of the compact, the commission shall convene and review the enactment of each of the first seven (7) member states (charter member states) to determine if the statute enacted by each such charter member state is materially different than the model compact.
    - a. A charter member state whose enactment is found to be materially different from the model compact shall be entitled to the default process set forth in section 10 of this compact.
    - b. If any member state is later found to be in default, is terminated, or withdraws from the compact, the commission shall remain in existence and the compact shall remain in effect even if the number of member states should be less than seven (7).
  - 2. Member states enacting the compact subsequent to the seven (7) initial charter member states shall be subject to the process set forth in this compact and commission rule to determine if their enactments are materially different from the model compact and whether they qualify for participation in the compact.
  - 3. All actions taken for the benefit of the commission or in furtherance of the purposes of the administration of the compact prior to the effective date of the compact or prior to the commission coming into existence shall be considered to be actions of the commission unless specifically repudiated by the commission. The commission shall own and have all rights to any intellectual property developed on behalf or in fur-

 therance of the commission by individuals or entities involved in organizing or establishing the commission, as may be further set forth in rules of the commission.

- 4. Any state that joins the compact subsequent to the commission's initial adoption of the rules and bylaws shall be subject to the rules and bylaws as they exist on the date on which the compact becomes law in that state. Any rule that has been previously adopted by the commission shall have the full force and effect of law on the day the compact becomes law in that state.
- B. Any member state may withdraw from this compact by enacting a statute repealing the same.
  - 1. A member state's withdrawal shall not take effect until one hundred eighty (180) days after enactment of the repealing statute.
  - 2. Withdrawal shall not affect the continuing requirement of the withdrawing state's respiratory therapy licensing authority to comply with the investigative and adverse action reporting requirements of this compact prior to the effective date of withdrawal.
  - 3. Upon the enactment of a statute withdrawing from this compact, a state shall immediately provide notice of such withdrawal to all licensees and compact privilege holders of which the commission has a record within that state. Notwithstanding any subsequent statutory enactment to the contrary, such withdrawing state shall continue to recognize all licenses granted pursuant to this compact for a minimum of one hundred eighty (180) days after the date of such notice of withdrawal.
- C. Nothing contained in this compact shall be construed to invalidate or prevent any licensure agreement or other cooperative arrangement between a member state and a non-member state that does not conflict with the provisions of this compact.
- D. This compact may be amended by the member states. No amendment to this compact shall become effective and binding on any member state until it is enacted into the laws of all member states.

### SECTION 12 CONSTRUCTION AND SEVERABILITY

- A. This compact and the commission's rulemaking authority shall be liberally construed so as to effectuate the purposes and the implementation and administration of the compact. Provisions of the compact expressly authorizing or requiring the promulgation of rules shall not be construed to limit the commission's rulemaking authority solely for those purposes.
- B. The provisions of this compact shall be severable, and if any phrase, clause, sentence, or provision of this compact is held by a court of competent jurisdiction to be contrary to the constitution of any member state, of any state seeking participation in the compact, or of the United States, or the applicability thereof to any government, agency, person, or circumstance is held to be unconstitutional by a court of competent jurisdiction, the validity of the remainder of this compact and the applicability thereof to any other government, agency, person, or circumstance shall not be affected thereby.

C. Notwithstanding subsection B. of this section, the commission may deny a state's participation in the compact or, in accordance with the requirements of section 10 of this compact, terminate a member state's participation in the compact if it determines that a constitutional requirement of a member state is a material departure from the compact. Otherwise, if this compact shall be held to be contrary to the constitution of any member state, the compact shall remain in full force and effect as to the remaining member states and in full force and effect as to the member state affected as to all severable matters.

# SECTION 13 CONSISTENT EFFECT AND CONFLICT WITH OTHER STATE LAWS

### sthing herein shall prevent or inhibit the enforcement of any ot

- A. Nothing herein shall prevent or inhibit the enforcement of any other law of a member state that is not inconsistent with the compact.
- B. Any laws, statutes, regulations, or other legal requirements in a member state in conflict with the compact are superseded to the extent of the conflict, including any subsequently enacted state laws.
- C. All permissible agreements between the commission and the member states are binding in accordance with their terms.
- D. Other than as expressly set forth herein, nothing in this compact will impact initial licensure.
- SECTION 2. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2025.