

Legislative Services Office, Budget & Policy Analysis

January 2, 2020

*Presentation to the Economic Outlook and Revenue Assessment Committee
(EORAC)*

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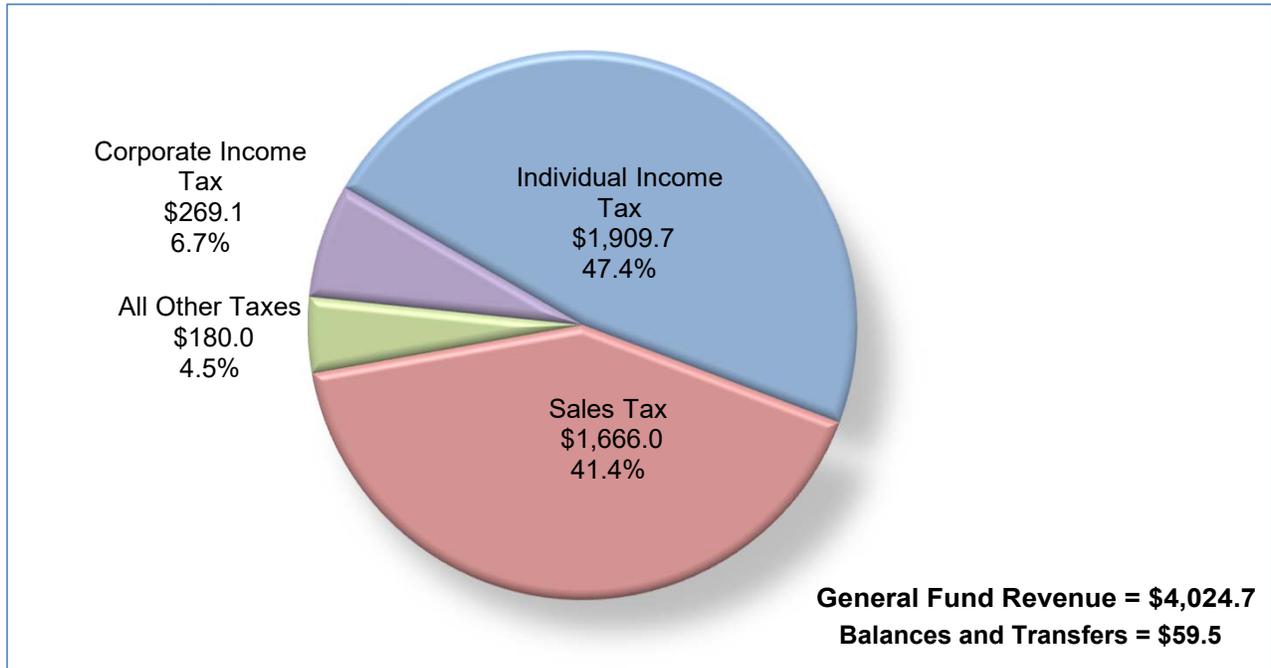
FY 2020 and FY 2021 General Fund Appropriation Update

1. FY 2020 Pie Charts of General Fund Revenue and Appropriations
2. General Fund Appropriation History
3. FY 2020 Budget Monitor
4. Major Reserve Fund Balances
5. FY 2021 Agency Request – All Funds

FY 2020 General Fund Revenue & Appropriations

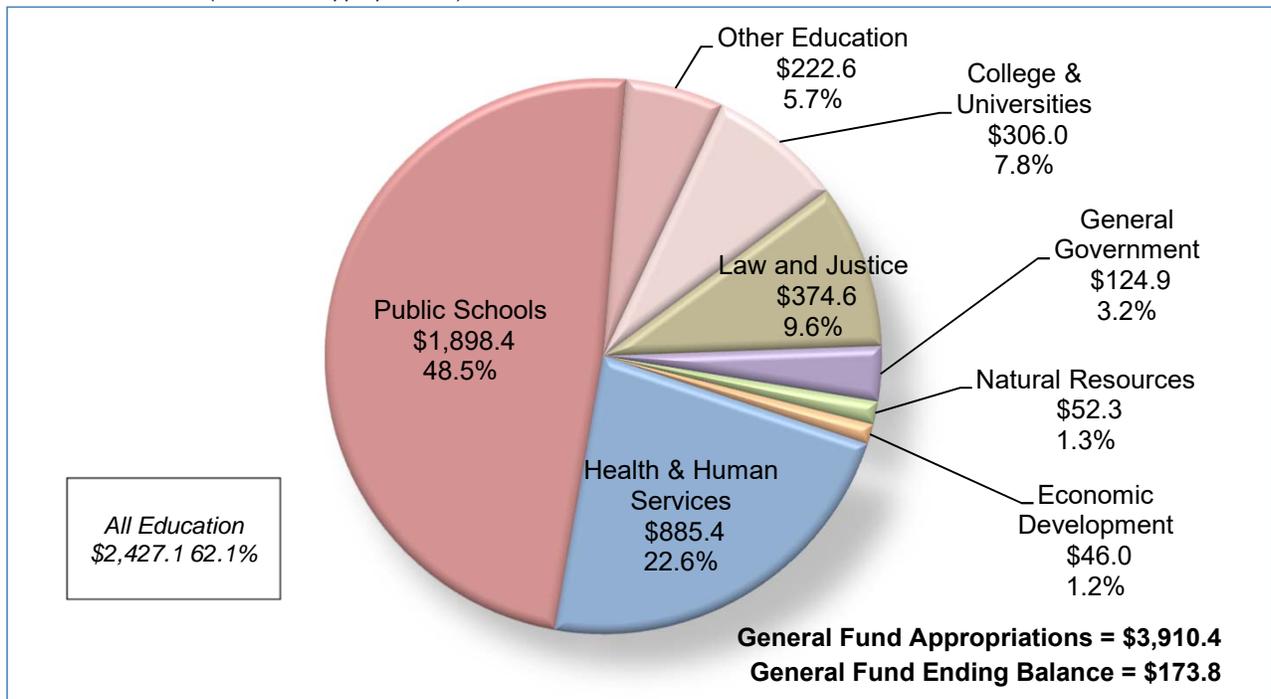
"Where the money comes from . . ."

Dollars In Millions (Percent of Revenue)



"Where the money goes . . ."

Dollars In Millions (Percent of Appropriations)



Twenty-Two Year History of General Fund

Original Appropriations: FY 1999 to FY 2020

Millions of Dollars

Fiscal Year	Public Schools	College & Universities	All Other Education	Total Education	Health & Welfare	Adult & Juv Corrections	All Other Agencies	Total Gen Fund
2020	\$1,898.4	\$303.0	\$225.6	\$2,427.1	\$865.3	\$292.7	\$325.3	\$3,910.4
2019	\$1,785.3	\$295.8	\$214.3	\$2,295.3	\$765.2	\$282.5	\$309.6	\$3,652.7
2018	\$1,685.3	\$287.1	\$198.9	\$2,171.2	\$706.1	\$262.1	\$311.1	\$3,450.6
2017	\$1,584.7	\$279.5	\$187.5	\$2,051.7	\$677.1	\$256.2	\$288.0	\$3,273.0
2016	\$1,475.8	\$258.8	\$169.7	\$1,904.3	\$649.5	\$247.4	\$270.7	\$3,071.9
2015	\$1,374.6	\$251.2	\$153.7	\$1,779.5	\$637.3	\$243.3	\$276.0	\$2,936.1
2014	\$1,308.4	\$236.5	\$143.0	\$1,687.9	\$616.8	\$218.3	\$258.0	\$2,781.0
2013	\$1,279.8	\$228.0	\$138.0	\$1,645.7	\$610.2	\$205.5	\$240.7	\$2,702.1
2012	\$1,223.6	\$209.8	\$128.3	\$1,561.7	\$564.8	\$193.1	\$209.3	\$2,529.0
2011	\$1,214.3	\$217.5	\$129.9	\$1,561.7	\$436.3	\$180.7	\$205.1	\$2,383.8
2010*	\$1,231.4	\$253.3	\$141.2	\$1,625.8	\$462.3	\$186.8	\$231.7	\$2,506.6
2009	\$1,418.5	\$285.2	\$175.1	\$1,878.8	\$587.3	\$215.9	\$277.3	\$2,959.3
2008	\$1,367.4	\$264.2	\$166.2	\$1,797.7	\$544.8	\$201.2	\$276.9	\$2,820.7
2007*	\$1,291.6	\$243.7	\$148.4	\$1,683.7	\$502.4	\$178.0	\$229.7	\$2,593.7
2006	\$987.1	\$228.9	\$141.8	\$1,357.9	\$457.7	\$152.2	\$213.2	\$2,180.9
2005	\$964.7	\$223.4	\$138.3	\$1,326.3	\$407.6	\$142.8	\$205.5	\$2,082.1
2004	\$943.0	\$218.0	\$131.3	\$1,292.3	\$375.8	\$140.6	\$195.3	\$2,004.1
2003	\$920.0	\$213.6	\$130.4	\$1,264.0	\$359.6	\$145.0	\$199.3	\$1,967.9
2002	\$933.0	\$236.4	\$142.1	\$1,311.5	\$358.0	\$147.3	\$227.5	\$2,044.3
2001*	\$873.5	\$215.0	\$121.1	\$1,209.5	\$282.1	\$123.2	\$189.2	\$1,804.0
2000	\$821.1	\$202.0	\$110.4	\$1,133.4	\$270.7	\$108.5	\$162.1	\$1,674.7
1999	\$796.4	\$192.9	\$103.5	\$1,092.8	\$252.7	\$106.4	\$159.0	\$1,610.8

Percentage of Total

Fiscal Year	Public Schools	College & Universities	All Other Education	Total Education	Health & Welfare	Adult & Juv Corrections	All Other Agencies	Total
2020	48.5%	7.7%	5.8%	62.1%	22.1%	7.5%	8.3%	100%
2019	48.9%	8.1%	5.9%	62.8%	20.9%	7.7%	8.5%	100%
2018	48.8%	8.3%	5.8%	62.9%	20.5%	7.6%	9.0%	100%
2017	48.4%	8.5%	5.7%	62.7%	20.7%	7.8%	8.8%	100%
2016	48.0%	8.4%	5.5%	62.0%	21.1%	8.1%	8.8%	100%
2015	46.8%	8.6%	5.2%	60.6%	21.7%	8.3%	9.4%	100%
2014	47.0%	8.5%	5.1%	60.7%	22.2%	7.8%	9.3%	100%
2013	47.4%	8.4%	5.1%	60.9%	22.6%	7.6%	8.9%	100%
2012	48.4%	8.3%	5.1%	61.8%	22.3%	7.6%	8.3%	100%
2011	50.9%	9.1%	5.5%	65.5%	18.3%	7.6%	8.6%	100%
2010*	49.1%	10.1%	5.6%	64.9%	18.4%	7.5%	9.2%	100%
2009	47.9%	9.6%	5.9%	63.5%	19.8%	7.3%	9.4%	100%
2008	48.5%	9.4%	5.9%	63.7%	19.3%	7.1%	9.8%	100%
2007*	49.8%	9.4%	5.7%	64.9%	19.4%	6.9%	8.9%	100%
2006	45.3%	10.5%	6.5%	62.3%	21.0%	7.0%	9.8%	100%
2005	46.3%	10.7%	6.6%	63.7%	19.6%	6.9%	9.9%	100%
2004	47.1%	10.9%	6.6%	64.5%	18.8%	7.0%	9.7%	100%
2003	46.8%	10.9%	6.6%	64.2%	18.3%	7.4%	10.1%	100%
2002	45.6%	11.6%	7.0%	64.2%	17.5%	7.2%	11.1%	100%
2001*	48.4%	11.9%	6.7%	67.0%	15.6%	6.8%	10.5%	100%
2000	49.0%	12.1%	6.6%	67.7%	16.2%	6.5%	9.7%	100%
1999	49.4%	12.0%	6.4%	67.8%	15.7%	6.6%	9.9%	100%

2010* Moved Deaf/Blind School from "Other Education" to "Public Schools"; Historical Society and Libraries to "All Other Agencies".

2007* Adjusted for H1 of 2006 Special Session which increased Public Schools General Fund by \$250,645,700.

2001* Moved Department of Environmental Quality and Veterans Services from H&W to "All Other Agencies".



General Fund revenue collections through November are \$16.1 million (line 6) above the revised revenue forecast. If nothing changes in the budget, and revenues meet the forecast for the remainder of the year, the state would have an ending balance of \$80.9 million (line 13). If the stated conditions in the previous sentence are met, year-over-year revenue growth would be 5.6% (page 2, line 18).

To date, year-over-year revenue collections are up \$99.9 million or 7.1%. Individual income tax collections are up \$60.8 million compared to last year and sales tax collections are up \$45.5 million compared to last year. Corporate income tax collections continue to lag last years pace falling \$7.8 million short of the mark, while product taxes and miscellaneous revenues are essentially on budget (page2, line 24).

Next month's Budget Monitor will incorporate the Division of Financial Management's (DFM) final revision to the FY 2020 General Fund revenue forecast and will replace the number shown on line 5 in the Update column. Additionally, the Legislature will begin its work finalizing the FY 2020 budget by considering supplemental appropriation requests. Consequently, the table below will change significantly for next month's report.

For additional detail regarding General Fund revenue performance versus the current forecast, please see DFM's website here: <https://dfm.idaho.gov/publications/eab/>

You can find additional budget information on our website: <https://legislature.idaho.gov/lso/bpa/>

FISCAL YEAR 2020 (\$ in Millions)

<u>REVENUES</u>	<u>At SINE DIE, April 11, 2019</u>	<u>Update</u>	<u>Difference</u>
1. Estimated Beginning Balance	121.9	101.4	(20.4)
2. Reserved for Carryover	0	2.9	2.9
3. After Year-End Reversion (Health & Welfare)	0	7.5	7.5
4. Adjusted Beginning Balance	\$121.9	\$111.8	(\$10.0)
5. JFAC Revenue / DFM Revised Forecast (5.2% over FY19)	4,024.7	3,928.6	(96.1)
6. Ahead (Behind) Forecast	0	16.1	16.1
7. Sub-Total Revenues	\$4,024.7	\$3,944.7	(\$80.0)
8. Transfers In (Out)	(\$62.4)	(\$62.4)	0
9. NET REVENUES (Line 4+7+8)	\$4,084.1	\$3,994.2	(\$90.0)
<u>APPROPRIATIONS</u>			
10. FY 2020 Original Appropriations	3,910.4	3,910.4	0
11. Authorized Reappropriation	0	2.9	2.9
12. FY 2020 Total Appropriations	\$3,910.4	\$3,913.3	\$2.9
13. ESTIMATED ENDING CASH BALANCE (Line 9-12)	\$173.8	\$80.9	(\$92.9)

Major Reserve Funds as of January 2, 2020

		Percent of FY 2019 General Fund Revenue Collections of \$3,734.6M
Budget Stabilization Fund (BSF)	\$373,411,581	10.0%
Public Education Stabilization Fund (PESF)	\$62,010,854	1.7%
Idaho Millennium Fund	\$39,802,932	1.1%
Higher Education Stabilization Fund (HESF)	\$11,358,658	0.3%
	<hr/>	
	\$486,584,025	13.0%

FY 2021 Request by Decision Unit

Decision Unit	FTP	Gen	Ded	Fed	Total		
FY 2020 Original Appropriation	19,808.50	3,910,354,400	1,793,847,600	3,257,596,100	8,961,798,100		
Reappropriation	0.00	2,903,500	529,348,200	231,254,500	763,506,200		
Supplementals	3.00	45,412,200	6,191,500	59,319,400	110,923,100		
Deficiency Warrants	0.00	158,200	0	0	158,200		
Cash Transfers & Adjustments	0.00	3,841,800	(2,200,000)	0	1,641,800		
FY 2020 Total Appropriation	19,811.50	3,962,670,100	2,327,187,300	3,548,170,000	9,838,027,400		
Noncognizable Funds and Transfers	145.11	0	18,191,200	32,161,300	50,352,500		
Expenditure Adjustments	0.00	(80,100)	(761,700)	0	(841,800)		
FY 2020 Estimated Expenditures	19,956.61	3,962,590,000	2,344,616,800	3,580,331,300	9,887,538,100		
Removal of Onetime Expenditures	(18.67)	(43,957,600)	(719,126,300)	(433,893,700)	(1,196,977,600)		
Base Adjustments	(3.00)	(2,635,500)	14,547,300	(25,923,400)	(14,011,600)		
FY 2021 Base	19,934.94	3,915,996,900	1,640,037,800	3,120,514,200	8,676,548,900		
Benefit Costs	0.00	21,385,700	15,236,100	6,313,000	42,934,800		
Inflationary Adjustments	0.00	2,153,300	6,907,700	16,200	9,077,200		
Replacement Items	0.00	825,300	103,117,000	472,600	104,414,900		
Statewide Cost Allocation	0.00	762,300	247,200	156,400	1,165,900		
Annualizations	0.00	13,569,800	584,500	177,873,000	192,027,300		
Change in Employee Compensation	0.00	7,302,900	5,362,100	2,329,100	14,994,100		
Public Schools Admin/Classified CEC	0.00	2,567,800	0	0	2,567,800		
Military Compensation	0.00	66,600	69,100	334,800	470,500		
Nondiscretionary Adjustments	0.00	83,190,800	2,294,200	53,209,900	138,694,900		
Endowment Adjustments	0.00	(1,612,600)	2,802,800	0	1,190,200		
FY 2021 Program Maintenance	19,934.94	4,046,208,800	1,776,658,500	3,361,219,200	9,184,086,500		
Line Items by Functional Area							
Education	9.34	76,267,300	(5,966,200)	50,000	70,351,100		
Health and Human Services	55.33	14,484,400	3,332,300	18,709,000	36,525,700		
Law and Justice	51.25	13,466,600	723,600	1,045,300	15,235,500		
Natural Resources	9.00	(184,500)	14,905,900	4,974,900	19,696,300		
Economic Development	66.87	23,800	91,694,000	48,581,700	140,299,500		
General Government	36.00	3,689,400	16,964,600	2,399,100	23,053,100		
Multi-Agency Decisions (IT Services)	0.00	0	50,400	0	50,400		
Cash Transfers	0.00	(900,000)	(2,626,000)	0	(3,526,000)		
FY 2021 Original Appropriation	20,162.73	4,153,055,800	1,895,737,100	3,436,979,200	9,485,772,100		
Percent Change from Orig. Appropriation	1.8%	6.2%	5.7%	5.5%	5.8%		
Percent Change from Total Appropriation	1.8%	4.8%	(18.5%)	(3.1%)	(3.6%)		
FY 2021 Total Request							
	FTP	Pers Costs	Oper Exp	Cap Out	T/B Pymts	Lump Sum	Total
General	9,451.48	923,996,800	308,873,200	12,492,800	906,920,200	1,986,284,100	4,138,567,100
OT	0.00	101,000	12,938,800	1,448,900	0	0	14,488,700
Fund Total:	9,451.48	924,097,800	321,812,000	13,941,700	906,920,200	1,986,284,100	4,153,055,800
Dedicated	8,609.10	660,571,500	434,589,400	167,209,900	325,308,000	104,896,900	1,692,575,700
OT	0.00	99,000	28,315,500	172,514,200	2,232,700	0	203,161,400
Fund Total:	8,609.10	660,670,500	462,904,900	339,724,100	327,540,700	104,896,900	1,895,737,100
Federal	2,102.15	289,042,500	234,617,800	239,888,200	2,344,224,500	264,115,000	3,371,888,000
OT	0.00	205,200	21,680,600	36,133,700	7,071,700	0	65,091,200
Fund Total:	2,102.15	289,247,700	256,298,400	276,021,900	2,351,296,200	264,115,000	3,436,979,200
Total:	20,162.73	1,874,016,000	1,041,015,300	629,687,700	3,585,757,100	2,355,296,000	9,485,772,100

Revenue Forecasts

FY 2020 General Fund Revised Forecast

5.20%
\$3,928.6 million

FY 2020 General Fund Revised Forecast (Final)

 %
\$ million

FY 2021 General Fund Original Forecast

 %
\$ million

FY 2021 Agency Request and Governor Recommendation

FY 2021 Agency Request

6.20%
\$4,153.1 million

FY 2021 Governor's Rec

 %
\$ million

Estimated Ending Balances

FY 2020 Estimated Ending
Balance (based on Budget
Monitor)

\$80.9 million

Governor's Rec FY 2020 Estimated Ending Balance

\$ million

Governor's Rec FY 2021 Estimated Ending Balance

\$ million