

Correctional Alternative Placement

Analyst: Hoskins

Historical Summary

OPERATING BUDGET	FY 2020 Total App	FY 2020 Actual	FY 2021 Approp	FY 2022 Request	FY 2022 Gov Rec
BY FUND CATEGORY					
General	10,104,200	9,915,100	10,106,400	10,447,700	10,447,700
Dedicated	200,000	199,400	200,000	200,000	200,000
Total:	10,304,200	10,114,500	10,306,400	10,647,700	10,647,700
Percent Change:		(1.8%)	1.9%	3.3%	3.3%
BY OBJECT OF EXPENDITURE					
Operating Expenditures	9,197,900	9,008,300	9,139,300	9,416,400	9,416,400
Capital Outlay	1,106,300	1,106,200	1,167,100	1,231,300	1,231,300
Total:	10,304,200	10,114,500	10,306,400	10,647,700	10,647,700

Division Description

The 432-bed Correctional Alternative Placement Program (CAPP) is a privately built, owned, and operated treatment facility that provides intensive residential substance abuse and cognitive programming for parole violators, reentry offenders, and retained jurisdiction offenders. This program helps probation and parole officers more effectively manage their offenders and improve the transition from prison to the community.

Funding for CAPP was approved in 2006, but the change in governors and subsequent changes in directors slowed progress on the request for proposal. The contractor proposed a capital lease that would allow the state to own the building at the end of the contract. According to the department, this lease-purchase saves the state money compared to a straight lease throughout the life of the contract. The main savings come from federal income tax avoidance in the financing, as these savings are being passed through to the state. It should also be noted that, had the state opted to build this facility through municipal bonding, the state's cost would have been even less.

The Legislature opted into the capital lease arrangement with the passage of SCR124 of 2008. This granted the Board of Correction and the Division of Public Works authority to enter into a lease-purchase agreement for the CAPP facility with Management and Training Corporation and MTC Corrections Holding, LLC, for a maximum cost of \$50,416,900 over the twenty-year period of the lease-purchase agreement. The groundbreaking ceremony was held Friday, July 18, 2008, on the sited property at Pleasant Valley and Kuna-Mora Road south of Boise. This facility was completed and operational in July of 2010.

The facility provides reentry and diversionary programming to help offenders with substance abuse or cognitive issues before being released in the community. This is an intensive programming facility that provides full-time program participation to the offenders housed there. Reentry offenders move to CAPP from other facilities to receive a 120-day, intensive reentry program that includes multiple cognitive and substance abuse programs. Parole violators receive a 90-day intensive cognitive and substance abuse program to divert them from returning to prison, with successful participants generally reinstated to parole. Retained jurisdiction offenders are those who are failing on probation and receive an intensive 90-day cognitive and substance abuse program. Those court retained jurisdiction offenders that successfully complete the CAPP program are generally placed on probation.

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FY 2020 Actual Expenditures by Division

		FTP	PC	OE	CO	T/B	LS	Total
0.30	FY 2020 Original Appropriation							
0001-00	Gen	0.00	0	8,695,500	1,106,300	0	0	9,801,800
0349-00	Ded	0.00	0	200,000	0	0	0	200,000
Totals:		0.00	0	8,895,500	1,106,300	0	0	10,001,800
0.43	Supplementals							
0001-00	Gen	0.00	0	302,400	0	0	0	302,400
Totals:		0.00	0	302,400	0	0	0	302,400
1.00	FY 2020 Total Appropriation							
0001-00	Gen	0.00	0	8,997,900	1,106,300	0	0	10,104,200
0349-00	Ded	0.00	0	200,000	0	0	0	200,000
Totals:		0.00	0	9,197,900	1,106,300	0	0	10,304,200
1.61	Reverted Appropriation							
0001-00	Gen	0.00	0	(189,000)	(100)	0	0	(189,100)
0349-00	Ded	0.00	0	(600)	0	0	0	(600)
Totals:		0.00	0	(189,600)	(100)	0	0	(189,700)
2.00	FY 2020 Actual Expenditures							
0001-00	Gen	0.00	0	8,808,900	1,106,200	0	0	9,915,100
	General		0	8,808,900	1,106,200	0	0	9,915,100
0349-00	Ded	0.00	0	199,400	0	0	0	199,400
	Miscellaneous Revenue		0	199,400	0	0	0	199,400
Totals:		0.00	0	9,008,300	1,106,200	0	0	10,114,500
Difference: Actual Expenditures minus Total Appropriation								
0001-00	Gen		0	(189,000)	(100)	0	0	(189,100)
	General		N/A	(2.1%)	0.0%	N/A	N/A	(1.9%)
0349-00	Ded		0	(600)	0	0	0	(600)
	Miscellaneous Revenue		N/A	(0.3%)	N/A	N/A	N/A	(0.3%)
Difference From Total Approp			0	(189,600)	(100)	0	0	(189,700)
Percent Diff From Total Approp			N/A	(2.1%)	0.0%	N/A	N/A	(1.8%)

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Comparative Summary

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2021 Original Appropriation	0.00	10,106,400	10,306,400	0.00	10,106,400	10,306,400
Executive Holdback	0.00	(1,100,500)	(1,100,500)	0.00	(1,100,500)	(1,100,500)
FY 2021 Estimated Expenditures	0.00	9,005,900	9,205,900	0.00	9,005,900	9,205,900
Base Adjustments	0.00	0	0	0.00	0	0
Restore Rescissions	0.00	1,100,500	1,100,500	0.00	1,100,500	1,100,500
FY 2022 Base	0.00	10,106,400	10,306,400	0.00	10,106,400	10,306,400
3. Population-Driven Costs	0.00	341,300	341,300	0.00	341,300	341,300
FY 2022 Total	0.00	10,447,700	10,647,700	0.00	10,447,700	10,647,700
Change from Original Appropriation	0.00	341,300	341,300	0.00	341,300	341,300
% Change from Original Appropriation		3.4%	3.3%		3.4%	3.3%

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2021 Original Appropriation					
The Legislature funded one line item for FY 2021, which included \$259,400 for population-driven costs.					
	0.00	10,106,400	200,000	0	10,306,400

Executive Holdback

This adjustment reflects a 5% temporary reduction in General Fund spending authority (holdback) for FY 2021 issued through Executive Order No. 2020-14. This reduction is restored as a base adjustment in FY 2022, below.

Agency Request	0.00	(1,100,500)	0	0	(1,100,500)
<i>Governor's Recommendation</i>	0.00	(1,100,500)	0	0	(1,100,500)

FY 2021 Estimated Expenditures					
Agency Request	0.00	9,005,900	200,000	0	9,205,900
<i>Governor's Recommendation</i>	0.00	9,005,900	200,000	0	9,205,900

Base Adjustments

This decision unit transfers \$64,200 in General Fund operating expenditures to capital outlay to align the appropriation with the actual use and expenditure of the funds (lease purchase principal payment).

Agency Request	0.00	0	0	0	0
<i>Recommended by the Governor.</i>					
<i>Governor's Recommendation</i>	0.00	0	0	0	0

Restore Rescissions

This adjustment restores the 5% General Fund holdback removed as a current year expenditure adjustment, above.

Agency Request	0.00	1,100,500	0	0	1,100,500
<i>Governor's Recommendation</i>	0.00	1,100,500	0	0	1,100,500

FY 2022 Base					
Agency Request	0.00	10,106,400	200,000	0	10,306,400
<i>Governor's Recommendation</i>	0.00	10,106,400	200,000	0	10,306,400

3. Population-Driven Costs

This decision unit would align the department's FY 2022 Correctional Alternative Placement budget with updated offender forecasts and bed utilization estimates. As of October 23, 2020, the department estimated the following costs: \$7,885,100 for per diem (expected to increase from \$51.14 per inmate per day to \$52.67 for the first 388 inmates; and from \$29.58 per inmate per day to \$30.47 for inmates in excess of 388); \$2,562,600 for financing and service rent; and \$200,000 for maintenance reserve, for a total FY 2022 cost of \$10,647,700. The department has an FY 2022 base appropriation of \$10,306,400 for these costs, leaving a deficiency of \$341,300. These initial estimates fluctuate on a month-to-month basis as bed counts are updated. Thus, by the time the budget is set for this division, the actual amount needed (or not needed) may differ from the amount listed here.

Agency Request	0.00	341,300	0	0	341,300
<i>Governor's Recommendation</i>	0.00	341,300	0	0	341,300

FY 2022 Total					
Agency Request	0.00	10,447,700	200,000	0	10,647,700
<i>Governor's Recommendation</i>	0.00	10,447,700	200,000	0	10,647,700

Agency Request					
Change from Original App	0.00	341,300	0	0	341,300
% Change from Original App		3.4%	0.0%		3.3%
<i>Governor's Recommendation</i>					
Change from Original App	0.00	341,300	0	0	341,300
% Change from Original App		3.4%	0.0%		3.3%