

State Controller

Analyst: Smith

Historical Summary

OPERATING BUDGET	FY 2020 Total App	FY 2020 Actual	FY 2021 Approp	FY 2022 Request	FY 2022 Gov Rec
BY PROGRAM					
Administration	729,700	538,300	1,026,800	1,067,500	3,014,900
Statewide Accounting	5,290,200	5,127,200	5,225,300	5,753,100	5,731,300
Statewide Payroll	4,904,200	4,229,100	4,853,800	4,975,100	4,960,400
Computer Center	10,485,700	6,954,700	8,082,200	8,209,300	8,174,200
Total:	21,409,800	16,849,300	19,188,100	20,005,000	21,880,800
BY FUND CATEGORY					
General	10,914,100	9,890,300	11,095,900	11,785,700	13,696,600
Dedicated	10,495,700	6,959,000	8,092,200	8,219,300	8,184,200
Total:	21,409,800	16,849,300	19,188,100	20,005,000	21,880,800
Percent Change:		(21.3%)	13.9%	4.3%	14.0%
BY OBJECT OF EXPENDITURE					
Personnel Costs	9,514,800	7,827,800	9,433,300	10,013,700	10,351,500
Operating Expenditures	11,599,400	8,899,900	9,732,600	9,991,300	11,529,300
Capital Outlay	295,600	121,600	22,200	0	0
Total:	21,409,800	16,849,300	19,188,100	20,005,000	21,880,800
Full-Time Positions (FTP)	95.00	95.00	97.00	101.00	105.00

Department Description

The State Controller is one of seven constitutional officers in Idaho. The office is organized into four programs: Administration, Statewide Accounting, Statewide Payroll, and the Computer Service Center. [Statutory Authority: Section 67-1001, Idaho Code]

Administration includes central support employees, administrative staff, and the Luma management team tasked with implementing the state's new enterprise resource planning system pursuant to Section 67-1021A, Idaho Code. This program is also responsible for administering the state's Section 218 Agreement with the federal Social Security Administration pursuant to Section 59-1101A, Idaho Code.

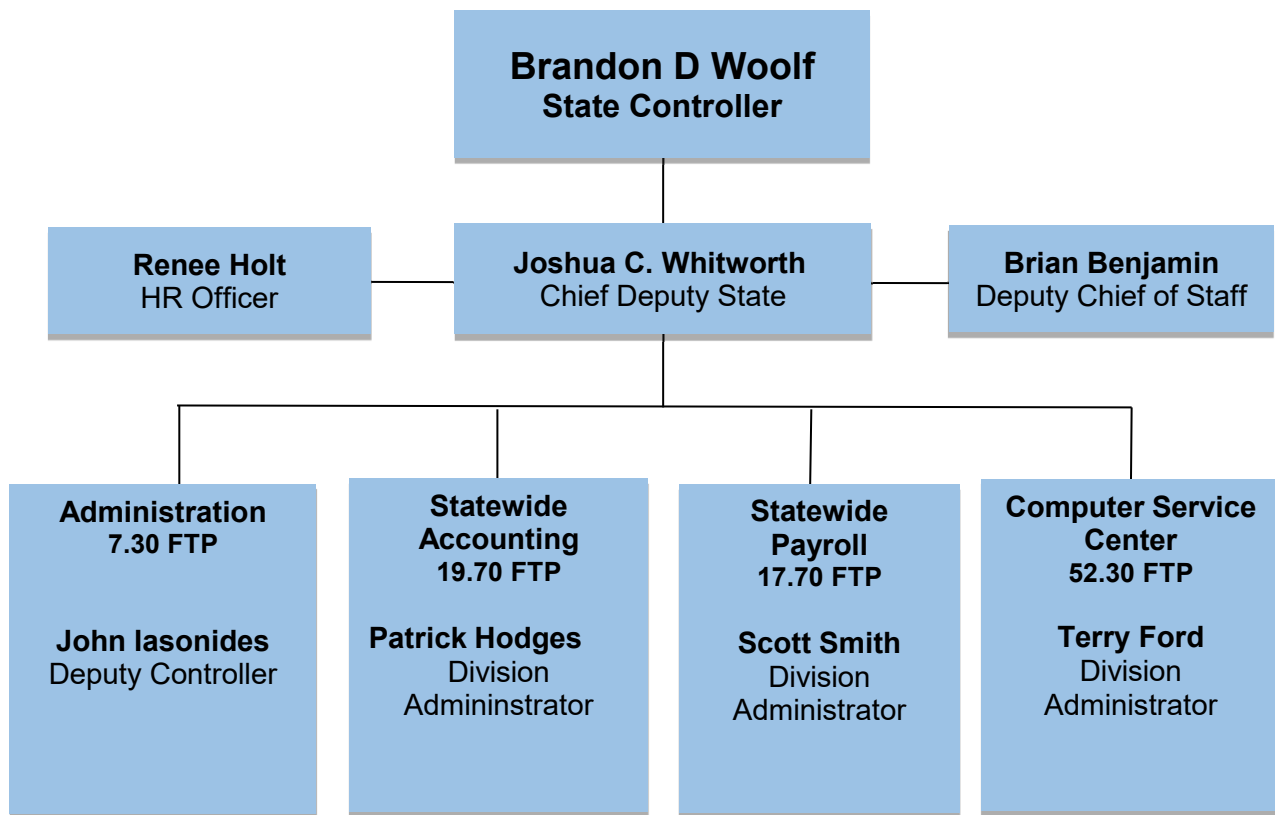
Statewide Accounting maintains the Statewide Accounting and Reporting System (STARS), preparing statewide and agency-specific financial reports, and processes all vendor payments on behalf of state agencies. Statewide Payroll is responsible for paying and keeping personnel and payroll records for the state. It accomplishes this through the Employee Information System (EIS), which consists of three major components: position control, personnel, and payroll. Statewide Payroll is also responsible for garnishment processing, tax reporting, interfacing with Statewide Accounting, and electronic fund transfers with major vendors associated with the payroll system. Statewide Accounting and Statewide Payroll are funded by the General Fund with moneys recovered through the Statewide Cost Allocation Plan.

The Computer Service Center maintains one of the State of Idaho's primary data centers and provides computing technologies and environments as well as other technology services including housing, disaster recovery, security, environmental controls, and programming for Statewide Accounting and Statewide Payroll as well as many other state agencies.

The State Controller serves as secretary for the Board of Examiners, which consists of the Governor, Attorney General, and the Secretary of State, performing all administrative support for claims against the state. The claims are recorded by the Controller and audited by the Legislature. The board examines these audited claims and performs other duties as prescribed by law. The State Controller is also a member of the State Board of Land Commissioners, the Idaho Technology Authority (ITA), and the Deferred Compensation and College Savings Boards.

State Controller Organizational Chart

Analyst: Smith



Total Authorized FTP: 97.00
Vacant FTP (as of 12/31/2020): 10.00

State Controller

Analyst: Smith

FY 2020 Actual Expenditures by Division

		FTP	PC	OE	CO	T/B	LS	Total
0.30 FY 2020 Original Appropriation								
0001-00	Gen	42.70	3,990,400	7,015,800	26,000	0	0	11,032,200
0349-00	Ded	0.00	0	10,000	0	0	0	10,000
0480-00	Ded	52.30	5,122,200	2,855,200	18,500	0	0	7,995,900
Totals:		95.00	9,112,600	9,881,000	44,500	0	0	19,038,100
0.41 Prior Year Reappropriation								
0480-00	Ded	0.00	420,200	1,828,700	251,100	0	0	2,500,000
Totals:		0.00	420,200	1,828,700	251,100	0	0	2,500,000
0.44 Rescissions								
0001-00	Gen	0.00	(7,800)	0	0	0	0	(7,800)
0480-00	Ded	0.00	(10,200)	0	0	0	0	(10,200)
Totals:		0.00	(18,000)	0	0	0	0	(18,000)
0.45 Omnibus Decisions								
0001-00	Gen	0.00	0	(110,300)	0	0	0	(110,300)
Totals:		0.00	0	(110,300)	0	0	0	(110,300)
1.00 FY 2020 Total Appropriation								
0001-00	Gen	42.70	3,982,600	6,905,500	26,000	0	0	10,914,100
0349-00	Ded	0.00	0	10,000	0	0	0	10,000
0480-00	Ded	52.30	5,532,200	4,683,900	269,600	0	0	10,485,700
Totals:		95.00	9,514,800	11,599,400	295,600	0	0	21,409,800
1.21 Net Object Transfer								
0001-00	Gen	0.00	(215,000)	215,000	0	0	0	0
Totals:		0.00	(215,000)	215,000	0	0	0	0
1.61 Reverted Appropriation								
0001-00	Gen	0.00	(396,100)	(606,500)	(21,200)	0	0	(1,023,800)
0349-00	Ded	0.00	0	(5,700)	0	0	0	(5,700)
0480-00	Ded	0.00	(875,900)	(155,100)	0	0	0	(1,031,000)
Totals:		0.00	(1,272,000)	(767,300)	(21,200)	0	0	(2,060,500)
1.71 Current Year Reappropriation								
0480-00	Ded	0.00	(200,000)	(2,147,200)	(152,800)	0	0	(2,500,000)
Totals:		0.00	(200,000)	(2,147,200)	(152,800)	0	0	(2,500,000)
2.00 FY 2020 Actual Expenditures								
0001-00	Gen	42.70	3,371,500	6,514,000	4,800	0	0	9,890,300
General			3,371,500	6,514,000	4,800	0	0	9,890,300
0349-00	Ded	0.00	0	4,300	0	0	0	4,300
Miscellaneous Revenue			0	4,300	0	0	0	4,300
0480-00	Ded	52.30	4,456,300	2,381,600	116,800	0	0	6,954,700
Data Processing Services			4,456,300	2,381,600	116,800	0	0	6,954,700
Totals:		95.00	7,827,800	8,899,900	121,600	0	0	16,849,300

State Controller

Analyst: Smith

FY 2020 Actual Expenditures by Division

		FTP	PC	OE	CO	T/B	LS	Total
Difference: Actual Expenditures minus Total Appropriation								
0001-00	Gen		(611,100)	(391,500)	(21,200)	0	0	(1,023,800)
	General		(15.3%)	(5.7%)	(81.5%)	N/A	N/A	(9.4%)
0349-00	Ded		0	(5,700)	0	0	0	(5,700)
	Miscellaneous Revenue		N/A	(57.0%)	N/A	N/A	N/A	(57.0%)
0480-00	Ded		(1,075,900)	(2,302,300)	(152,800)	0	0	(3,531,000)
	Data Processing Services		(19.4%)	(49.2%)	(56.7%)	N/A	N/A	(33.7%)
Difference From Total Approp			(1,687,000)	(2,699,500)	(174,000)	0	0	(4,560,500)
Percent Diff From Total Approp			(17.7%)	(23.3%)	(58.9%)	N/A	N/A	(21.3%)

State Controller

Comparative Summary

Analyst: Smith

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2021 Original Appropriation	97.00	11,095,900	19,188,100	97.00	11,095,900	19,188,100
Reappropriation	0.00	0	2,500,000	0.00	0	2,500,000
1. Local Government Reporting	0.00	0	0	1.00	208,500	208,500
5. Building Idaho's Future	0.00	0	0	0.00	4,500,000	4,500,000
Cash Transfers & Adjustments	0.00	0	0	0.00	(4,500,000)	(4,500,000)
FY 2021 Total Appropriation	97.00	11,095,900	21,688,100	98.00	11,304,400	21,896,600
Executive Holdback	0.00	(554,700)	(554,700)	0.00	(554,700)	(554,700)
Noncognizable Funds and Transfers	0.00	0	2,300,000	0.00	0	2,300,000
FY 2021 Estimated Expenditures	97.00	10,541,200	23,433,400	98.00	10,749,700	23,641,900
Removal of Onetime Expenditures	0.00	0	(4,825,000)	0.00	(150,000)	(4,975,000)
Base Adjustments	0.00	220,200	220,200	0.00	220,200	220,200
Restore Rescissions	0.00	554,700	554,700	0.00	554,700	554,700
FY 2022 Base	97.00	11,316,100	19,383,300	98.00	11,374,600	19,441,800
Benefit Costs	0.00	80,600	177,800	0.00	13,200	31,100
Statewide Cost Allocation	0.00	(7,100)	1,300	0.00	(7,100)	1,300
Annualizations	0.00	0	0	0.00	58,900	58,900
Change in Employee Compensation	0.00	35,800	82,300	0.00	68,200	158,900
FY 2022 Program Maintenance	97.00	11,425,400	19,644,700	98.00	11,507,800	19,692,000
1. Luma Budget and Procurement FTP	4.00	360,300	360,300	4.00	354,100	354,100
2. Meeting Notice Website	0.00	0	0	0.00	375,000	375,000
3. Local Government Reporting	0.00	0	0	3.00	1,459,700	1,459,700
Budget Law Exemptions and Adjustments	0.00	0	0	0.00	0	0
FY 2022 Total	101.00	11,785,700	20,005,000	105.00	13,696,600	21,880,800
Change from Original Appropriation	4.00	689,800	816,900	8.00	2,600,700	2,692,700
% Change from Original Appropriation		6.2%	4.3%		23.4%	14.0%

State Controller

Analyst: Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
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FY 2021 Original Appropriation					
The Legislature funded one line item for FY 2021: \$298,800 for the Criminal Justice Integrated Data System pursuant to H432aa of 2020.					
	97.00	11,095,900	8,092,200	0	19,188,100

Reappropriation **Computer Center**

The Computer Service Center was authorized to reappropriate or carryover its unencumbered and unspent dedicated fund appropriation balance, not to exceed \$2,500,000, from FY 2020 into FY 2021, pursuant to Section 4 of S1405 of 2020. Carryover required legislative approval and is removed as a onetime expenditure before calculating the FY 2022 Base.

Agency Request	0.00	0	2,500,000	0	2,500,000
Governor's Recommendation	0.00	0	2,500,000	0	2,500,000

1. Local Government Reporting **Administration**

Agency Request	0.00	0	0	0	0
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The Governor recommends 1.00 FTP, \$58,500 in ongoing personnel costs, and \$150,000 in onetime operating expenditures from the General Fund to collect and report local government budget and expenditure data through the Transparent Idaho website. Personnel costs amount to half a year's salary for a program manager necessary to launch this enhancement. Onetime operating expenditures fund account experts (\$120,000) and contingencies (\$30,000).

LSO Analyst Note: The remaining personnel costs for this position are included as an annualization in FY 2022.

Governor's Recommendation	1.00	208,500	0	0	208,500
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5. Building Idaho's Future **Administration**

Agency Request	0.00	0	0	0	0
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The Governor recommends a onetime General Fund transfer of \$4,500,000 to the Business Information Infrastructure Fund as part of Governor Little's Building Idaho's Future plan which seeks to further our state's economic rebound and create a long-lasting benefit to all Idahoans. This cash transfer will fund two projects for the four-year higher education institutions: \$2,500,000 for an e-procurement system and \$2,000,000 for an enterprise resource planning and assessment system. This will enhance collaboration and coordination across the four-year institutions resulting in increased efficiencies.

LSO Analyst Note: The Business Information Infrastructure Fund is continuously appropriated, so the State Controller's Office will have the authority to spend any cash transferred without an additional appropriation.

Governor's Recommendation	0.00	4,500,000	0	0	4,500,000
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Cash Transfers & Adjustments

Agency Request	0.00	0	0	0	0
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This adjustment reflects the cash transfer from the General Fund to the Business Information Infrastructure Fund for the Building Idaho's Future initiative, above.

Governor's Recommendation	0.00	(4,500,000)	0	0	(4,500,000)
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FY 2021 Total Appropriation					
Agency Request	97.00	11,095,900	10,592,200	0	21,688,100
Governor's Recommendation	98.00	11,304,400	10,592,200	0	21,896,600

Executive Holdback

This adjustment reflects a 5% temporary reduction in General Fund spending authority (holdback) for FY 2021 issued through Executive Order No. 2020-14. This reduction is restored as a base adjustment in FY 2022, below.

Agency Request	0.00	(554,700)	0	0	(554,700)
Governor's Recommendation	0.00	(554,700)	0	0	(554,700)

State Controller

Analyst: Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
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Noncognizable Funds and Transfers

The agency received \$2,300,000 in federal CARES Act funding, approved by the Coronavirus Financial Advisory Committee (CFAC) on October 2, 2020, and distributed through the noncognizable process, to pay for federal compliance and audit requirements of CARES Act moneys including monitoring of subrecipients. Funds will be used for audit services provided by the Legislative Services Office and additional support from external audit firms, as well as for reporting and records retention costs.

Agency Request	0.00	0	0	2,300,000	2,300,000
Governor's Recommendation	0.00	0	0	2,300,000	2,300,000

FY 2021 Estimated Expenditures					
Agency Request	97.00	10,541,200	10,592,200	2,300,000	23,433,400
Governor's Recommendation	98.00	10,749,700	10,592,200	2,300,000	23,641,900

Removal of Onetime Expenditures

This action removes onetime amounts provided through the noncognizable process as well as onetime amounts appropriated and reappropriated in FY 2021 before calculating the FY 2022 Base.

Agency Request	0.00	0	(2,525,000)	(2,300,000)	(4,825,000)
<i>This action also removes amounts recommended by the Governor for FY 2021 supplemental appropriations.</i>					
Governor's Recommendation	0.00	(150,000)	(2,525,000)	(2,300,000)	(4,975,000)

Base Adjustments

This adjustment includes a net-zero program transfer of \$20,000 in personnel costs from the General Fund from Statewide Payroll to Statewide Accounting to contribute partial funding for four new positions requested as an FY 2022 line item, below.

This adjustment also restores \$220,200 for the 2% General Fund reduction made in FY 2021 before calculating the FY 2022 Base. As a constitutional officer, the State Controller was not required to participate in the 2% General Fund reduction for FY 2021, but did so voluntarily on a onetime basis, which was reflected in the Governor's executive budget recommendation for FY 2021 and the motion approved by JFAC.

Agency Request	0.00	220,200	0	0	220,200
Governor's Recommendation	0.00	220,200	0	0	220,200

Restore Rescissions

This adjustment restores the 5% General Fund holdback removed as a current year expenditure adjustment, above.

Agency Request	0.00	554,700	0	0	554,700
Governor's Recommendation	0.00	554,700	0	0	554,700

FY 2022 Base					
Agency Request	97.00	11,316,100	8,067,200	0	19,383,300
Governor's Recommendation	98.00	11,374,600	8,067,200	0	19,441,800

Benefit Costs

Employer-paid benefit changes include an 11% increase (or \$1,280 per eligible FTP) for health insurance, bringing the total appropriation to \$12,930 per FTP. Also included is a restoration of the unemployment insurance rate, a partial restoration of the unused sick leave rate, and adjustments to workers' compensation that vary by agency.

Agency Request	0.00	80,600	97,200	0	177,800
<i>The Governor recommends no increase for health insurance due to fewer claims than expected and a one-year holiday for employers who contribute to the PERSI-managed sick leave plan.</i>					
Governor's Recommendation	0.00	13,200	17,900	0	31,100

State Controller

Analyst: Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
Statewide Cost Allocation					
This request includes adjustments to recover the cost of services provided by other agencies in accordance with federal and state guidelines on cost allocation. Risk management costs will decrease by \$13,100 and State Controller fees will increase by \$14,400, for a net increase of \$1,300.					
Agency Request	0.00	(7,100)	8,400	0	1,300
Governor's Recommendation	0.00	(7,100)	8,400	0	1,300
Annualizations					
Agency Request	0.00	0	0	0	0
<i>The Governor recommends the annualization of half the program manager's salary and benefits related to the FY 2021 supplemental appropriation for Local Government Reporting.</i>					
Governor's Recommendation	0.00	58,900	0	0	58,900
Change in Employee Compensation					
For calculation purposes, agencies were directed to include the cost of a 1% salary increase for permanent and temporary employees.					
Agency Request	0.00	35,800	46,500	0	82,300
<i>The Governor recommends a 2% increase in employee compensation, distributed on merit. He does not recommend a compensation increase for group and temporary positions.</i>					
Governor's Recommendation	0.00	68,200	90,700	0	158,900
FY 2022 Program Maintenance					
Agency Request	97.00	11,425,400	8,219,300	0	19,644,700
Governor's Recommendation	98.00	11,507,800	8,184,200	0	19,692,000

1. Luma Budget and Procurement FTP

Statewide Accounting

The State Controller requests 4.00 FTP, \$320,300 in ongoing personnel costs, and \$40,000 in ongoing operating expenditures from the General Fund for four new positions to support state agencies in the implementation of the budget and procurement modules of the Luma Enterprise Resource Planning (ERP) system. The budget module will be launched in May 2021 and the procurement module will be launched in July 2021. The four new positions would provide functional support serving as a front-end help desk to users of the new modules. The four positions include: 1) a statewide procurement functional lead (salary: \$88,192); 2) a statewide budget functional support lead (salary: \$71,760); 3) a budget and procurement support position (salary: \$59,488); and 4) a continuous improvement coordinator (salary: \$59,488). The first two positions would be dedicated to staffing their respective modules, the third position would be cross-trained to provide backup coverage to both modules, and the fourth position's role would be to improve the existing systems to adapt to agency needs.

Budget and procurement are new functions that the State Controller's Office has not previously managed. The current budget system used by all state agencies is administered by the Division of Financial Management and the current procurement system is administered by the Department of Administration. Existing staff within the State Controller's Office will support the new finance module, which also launches in July 2021, and will continue to maintain the current payroll system and the state's mainframe until Luma is fully implemented in 2023.

Salary and benefit costs for the four positions total \$390,300, however, the State Controller's Office will utilize \$70,000 from its current General Fund appropriation to partially offset this request. This includes \$50,000 in salary savings identified in Statewide Accounting where these positions will reside, and \$20,000 transferred from Statewide Payroll as a base adjustment, above. The \$40,000 in ongoing operating expenditures includes \$10,000 for each of the four positions to provide for computer services, professional development, and administrative supplies.

Agency Request	4.00	360,300	0	0	360,300
<i>Recommended by the Governor with changes for benefits and compensation.</i>					
Governor's Recommendation	4.00	354,100	0	0	354,100

State Controller

Analyst: Smith

Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
2. Meeting Notice Website					Administration
Agency Request	0.00	0	0	0	0
<i>The Governor recommends \$375,000 in operating expenditures from the General Fund for a meeting notice website that will provide a single location for all agency meeting notices. The automated website will allow agencies to update and amend agendas without delay and the public to register for posting notifications based on selected criteria. Of the total, \$125,000 is ongoing, and \$250,000 is onetime.</i>					
Governor's Recommendation	0.00	375,000	0	0	375,000
3. Local Government Reporting					Administration
Agency Request	0.00	0	0	0	0
<i>The Governor recommends 3.00 FTP, \$296,700 in ongoing personnel costs, \$1,093,000 in ongoing operating expenditures, and \$70,000 in onetime operating expenditures from the General Fund to collect and report local government budget and expenditure data through the Transparent Idaho website. Positions necessary to implement and sustain the operations of this enhancement include a software developer and two business analysts. Operating expenditures cover platform, personal desktop, training, support, and contingency costs. Funding to launch this enhancement is recommended as an FY 2021 supplemental appropriation, above.</i>					
Governor's Recommendation	3.00	1,459,700	0	0	1,459,700

Budget Law Exemptions and Adjustments

CARRYOVER: The agency requests authority to carryover its unencumbered and unspent appropriation balances for the Data Processing Services Fund, the dedicated fund for the Computer Service Center (CSC), from FY 2021 into FY 2022. Carryover requires legislative approval. The CSC works with Statewide Accounting, Statewide Payroll, and other state agencies to maintain and enhance Idaho's financial and payroll systems and processes. The CSC also provides data processing systems and a shared data center environment and offers equipment consolidation, disaster recovery, and other IT services for agencies that choose to utilize its services. The CSC requests the continuance of carryover authority in FY 2022 to help meet the variable and changing needs of its customers and to maintain flexibility to negotiate better pricing and contract terms with vendors for substantial technology purchases the center makes on behalf of state agencies.

Agency Request	0.00	0	0	0	0
<i>Recommended by the Governor.</i>					
Governor's Recommendation	0.00	0	0	0	0

FY 2022 Total					
Agency Request	101.00	11,785,700	8,219,300	0	20,005,000
Governor's Recommendation	105.00	13,696,600	8,184,200	0	21,880,800
Agency Request					
Change from Original App	4.00	689,800	127,100	0	816,900
% Change from Original App	4.1%	6.2%	1.6%		4.3%
Governor's Recommendation					
Change from Original App	8.00	2,600,700	92,000	0	2,692,700
% Change from Original App	8.2%	23.4%	1.1%		14.0%