

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 267

BY REVENUE AND TAXATION COMMITTEE

AN ACT

1 RELATING TO THE HAZARDOUS SUBSTANCE EMERGENCY RESPONSE ACT;
 2 AMENDING SECTION 39-7102, IDAHO CODE, TO REVISE LEGISLATIVE
 3 FINDINGS AND PURPOSES; AMENDING SECTION 39-7103, IDAHO CODE,
 4 TO REVISE DEFINITIONS AND TO DEFINE TERMS; AMENDING SECTION
 5 39-7104, IDAHO CODE, TO REVISE PROVISIONS RELATING TO THE MILITARY
 6 DIVISION'S POWERS AND DUTIES; AMENDING SECTION 39-7109, IDAHO
 7 CODE, TO REVISE PROVISIONS RELATING TO REIMBURSEMENT OF CERTAIN
 8 COSTS; AMENDING SECTION 39-7111, IDAHO CODE, TO REVISE PROVISIONS
 9 RELATING TO LIABILITY FOR THE RELEASE OF A HAZARDOUS SUBSTANCE
 10 AND TO MAKE A TECHNICAL CORRECTION; AND AMENDING SECTION
 11 39-7112, IDAHO CODE, TO REVISE PROVISIONS RELATING TO RECOVERABLE
 12 COSTS AND CIVIL REMEDIES.
 13

14 Be It Enacted by the Legislature of the State of Idaho:

15 SECTION 1. That Section 39-7102, Idaho Code, be, and the same is hereby amended to
 16 read as follows:

17 39-7102. LEGISLATIVE FINDINGS AND PURPOSES. (1) The legislature of the state
 18 of Idaho finds:

- 19 (a) That the state has a duty to protect the health, safety and welfare of the people of
 20 Idaho;
- 21 (b) That the protection and preservation of Idaho's environment promotes the health,
 22 safety and welfare of her people;
- 23 (c) That the unexpected and uncontrolled releases or threat of releases of hazardous
 24 substances constitute a threat to the people and environment of Idaho; and
- 25 (d) That knowledgeable persons, governmental entities and organizations should be
 26 encouraged to lend expert assistance in the event of a hazardous substance incident.
- 27 (2) Therefore, it is hereby declared that the purposes of the provisions of this chapter are:
- 28 (a) To facilitate emergency response planning and coordination at a state and local level;
- 29 (b) To provide for the prompt response and containment of releases or threats of release
 30 of hazardous or potentially hazardous substances to include explosives and weapons of
 31 mass destruction;
- 32 (c) To provide liability for emergency response costs associated with responding to
 33 hazardous substances incidents;
- 34 (d) To encourage knowledgeable persons, governmental entities and organizations to lend
 35 assistance by providing them with limited immunity from civil liability; and
- 36 (e) To provide a mechanism for recovery of costs incurred by the state and local
 37 governments in responding to emergency hazardous substance incidents to be used in
 38 lieu of, and not in addition to, cost recovery mechanisms or claims for relief provided by

1 applicable federal laws. By enacting this chapter, it is the intent of the legislature that the
 2 state and local governments elect to proceed in state courts under the provisions of this
 3 chapter and other provisions of state law rather than in federal court under federal laws,
 4 where necessary to recover emergency response costs. There is no provision for cost
 5 recovery for a hazardous substance incident response occurring on private property where
 6 the owner responds to the incident with the approval of the incident commander.

7 SECTION 2. That Section 39-7103, Idaho Code, be, and the same is hereby amended to
 8 read as follows:

9 39-7103. DEFINITIONS. As used in this chapter:

10 (1) "Bureau" means the bureau of homeland security within the military division.

11 (2) "Emergency" means ~~an abrupt~~ release or threat of release which in the reasonable
 12 judgment of the local emergency response authority in consultation with the bureau, threatens
 13 immediate ~~and irreparable~~ harm to the environment or the health and safety of any individual
 14 and which requires immediate action for the containment or control of a hazardous or
 15 potentially hazardous substance to prevent, minimize or mitigate harm to the public health,
 16 safety or the environment which may result if action is not taken.

17 (3) "Hazardous substance incident" means an emergency circumstance requiring a
 18 response by the state emergency response team or the local emergency response authority
 19 to monitor, assess and evaluate a release or threat of a release of a hazardous or potentially
 20 hazardous substance. A hazardous substance incident may require containment or confinement
 21 or both, but does not include site cleanup or remediation efforts after the incident commander
 22 has determined the emergency has ended.

23 (4) "Hazardous substance" means:

24 (a) Any "hazardous substance" within the scope of section 101(14) of the federal
 25 comprehensive environmental response, compensation and liability act (CERCLA), 42
 26 U.S.C. 9601(14);

27 (b) Any hazardous ~~material~~ substance within the scope of section 104 of the federal
 28 hazardous materials transportation act, 49 U.S.C. 1803, and the federal department of
 29 transportation regulations promulgated pursuant thereto; ~~and~~

30 (c) Any extremely hazardous substance within the scope of section 302 of the federal
 31 emergency planning and community right-to-know act, 42 U.S.C. 11002; and

32 (d) Any explosive or weapon of mass destruction utilized or threatened to be utilized in
 33 an act of terrorism, crime or other threat to public safety.

34 (5) "Incident commander" is the person in charge of all responders to a hazardous
 35 substance incident and who is identified in the Idaho hazardous materials emergency incident
 36 command and response plan or the private emergency response plan.

37 (6) "Local emergency response authority" means those persons designated under section
 38 39-7105, Idaho Code, by the city, county, or the military division to be first responders to
 39 hazardous substance incidents.

40 (7) "Military division" means the military division of the office of the governor.

41 (8) "Person" means any individual, public or private corporation, partnership, joint
 42 venture, association, firm, trust, estate, the United States or any department, institution, or
 43 agency thereof, the state or any department, institution, or agency thereof, any municipal
 44 corporation, county, city, or other political subdivision of the state, or any other legal entity
 45 whatsoever which is recognized by law as the subject of rights and duties.

1 (9) "Potentially hazardous substance" means any substance which in the reasonable
 2 judgment of the local emergency response authority in consultation with the bureau is likely a
 3 hazardous substance.

4 (10) "Private emergency response plan" means a plan designed to respond to emergency
 5 releases of hazardous or potentially hazardous substances at a specific facility or under a
 6 specific set of conditions.

7 (101) "Release" means any spilling, leaking, pumping, pouring, emitting, emptying,
 8 discharging, escaping, dumping or disposing of a hazardous or potentially hazardous substance,
 9 or the threat of the same, into the environment. "Release" does not include any discharge of
 10 a hazardous substance into the environment which is authorized by limits and conditions in a
 11 federal or state permit relating to the protection of public health or the environment so long as
 12 the permitted activity from which the release occurs is in compliance with applicable limits and
 13 conditions of the permit.

14 (1+2) "State emergency response team" means one (1) of the state emergency response
 15 teams authorized by the military division to respond to hazardous substance incidents.

16 (13) "Threat of release" means the release of a hazardous or potentially hazardous
 17 substance is likely.

18 SECTION 3. That Section 39-7104, Idaho Code, be, and the same is hereby amended to
 19 read as follows:

20 39-7104. MILITARY DIVISION – POWERS AND DUTIES. (1) The military division
 21 through the bureau of homeland security shall implement the provisions of this chapter and
 22 direct the activities of its staff and, in so doing, the military division may:

23 (a) Through the bureau, in accordance with the laws of the state, hire, fix the
 24 compensation, and prescribe the powers and duties of such other individuals, including
 25 consultants, emergency teams and committees, as may be necessary to carry out the
 26 provisions of this chapter.

27 (b) Create and implement state emergency response teams that have appropriately trained
 28 personnel and necessary equipment to respond to hazardous substance incidents. The
 29 military division shall enter into a written agreement with each entity or person providing
 30 equipment or services to a designated emergency response team. The teams shall be
 31 available and may respond to hazardous substance incidents at the direction of the
 32 military division or its designee or local incident commander.

33 (c) Contract with persons to meet state emergency response needs for the teams and
 34 response authorities.

35 (d) Advise, consult and cooperate with agencies of the state and federal government,
 36 other states and their state agencies, cities, counties, tribal governments and other persons
 37 concerned with emergency response and matters relating to and arising out of hazardous
 38 substance incidents.

39 (e) Encourage, participate in, or conduct studies, investigations, training, research, and
 40 demonstrations for and with state emergency response teams, local emergency response
 41 authorities and other interested persons.

42 (f) Collect and disseminate information relating to emergency response to hazardous
 43 substance incidents.

44 (g) Accept and administer loans, grants, or other funds or gifts, conditional or otherwise,
 45 made to the state for emergency response activities provided for in this chapter.

1 (h) Submit an annual report prior to February 1 to the governor and to the legislature
2 concerning emergency response to hazardous substance incidents.

3 (i) Prepare, coordinate, implement and update a statewide hazardous materials incident
4 command and response plan that coordinates state and local emergency response
5 authorities to respond to hazardous substance incidents within the state for approval
6 by the legislature. The plan shall address radiation, explosive and weapons of mass
7 destruction incidents. The Idaho hazardous materials incident command and response
8 plan shall be consistent with and a part of the Idaho state disaster plan provided in section
9 46-1006, Idaho Code, after legislative approval.

10 (2) The military division shall have the powers and duties of a state emergency response
11 commission under the federal emergency planning and community right-to-know act, 42 U.S.C.
12 section 11001 et seq.

13 (3) The military division may promulgate rules and procedures to govern reimbursement
14 of claims pursuant to this chapter.

15 (4) All state agencies and institutions will cooperate and provide staff assistance to the
16 military division in carrying out its duties under this chapter.

17 SECTION 4. That Section 39-7109, Idaho Code, be, and the same is hereby amended to
18 read as follows:

19 39-7109. RIGHT TO CLAIM REIMBURSEMENT. (1) State emergency response
20 teams and local emergency response authorities may submit claims to the military division for
21 reimbursement of the following documented costs incurred as a result of their response to ~~and~~
22 ~~containment of~~ a hazardous substance incident:

23 (a) Disposable materials and supplies acquired, consumed and expended specifically for
24 the purpose of the response;

25 (b) Compensation of employees for the time and efforts devoted specifically to the
26 response that are not otherwise provided for in the applicant's operating budget, (e.g.,
27 overtime pay for permanent full-time and other than full-time employees, recalled
28 personnel or responding when out of jurisdiction);

29 (c) Rental or leasing of equipment used specifically for the response (e.g., protective
30 equipment or clothing, scientific and technical equipment);

31 (d) Replacement costs for equipment owned by the applicant that is contaminated beyond
32 reuse or repair, if the applicant can demonstrate that the equipment was a total loss and
33 that the loss occurred as a result of the response (e.g., self-contained breathing apparatus
34 irretrievably contaminated during the response);

35 (e) Decontamination of equipment contaminated during the response;

36 (f) Special technical services specifically required for the response (e.g., costs associated
37 with the time and efforts of local and state personnel to recover the costs of response and
38 of technical experts/specialists not otherwise provided for by the local government);

39 (g) Medical monitoring or treatment of response personnel;

40 (h) Laboratory costs for purposes of analyzing samples taken during the response; and

41 (i) Disposal costs. Such costs may be reimbursed as provided in this chapter.

42 Reimbursement for the costs identified in paragraphs (a) through (c) of this subsection will not
43 exceed the duration of the response.

44 (2) A private person, who is not a part of the state emergency response team or a local
45 emergency response authority and is not liable under section 39-7111, Idaho Code, may submit

1 a claim to the military division for costs identified in section 39-7109, Idaho Code, if their
2 response was requested by the incident commander.

3 (3) Claims for reimbursement shall be submitted to the military division within sixty
4 (60) days after termination of the hazardous substance incident for the state's determination of
5 payment, if any.

6 (4) Reimbursements shall only be paid after the military division finds that the actions
7 by the state emergency response team or the local emergency response authority were taken in
8 response to a hazardous substance incident as defined in this chapter.

9 (5) The state of Idaho shall be subrogated to the rights of any such person so reimbursed
10 to the extent of such reimbursement.

11 SECTION 5. That Section 39-7111, Idaho Code, be, and the same is hereby amended to
12 read as follows:

13 39-7111. LIABILITY FOR RELEASE OF A HAZARDOUS SUBSTANCE. (1) Any
14 person who owns, controls, transports, or causes the release or threat of release of a ~~hazardous~~
15 substance which is involved in a hazardous substance incident shall be strictly liable for the
16 costs arising out of a hazardous substance incident, identified in section 39-7112, Idaho Code.
17 There shall be no liability under this chapter for a person otherwise liable who can establish by
18 a preponderance of the evidence that:

19 (a) The hazardous substance incident was caused solely by:

20 (i) An act of God;

21 (ii) An act of war;

22 (iii) An act or omission of a third party, other than an employee or agent of the
23 potentially liable person if:

24 1. The potentially liable person exercised reasonable care with respect
25 to the ~~hazardous~~ substance involved, taking into consideration the
26 characteristics of the ~~hazardous~~ substance in light of all relevant facts and
27 circumstances; and

28 2. The potentially liable person took precautions against foreseeable acts
29 or omissions of any such third party and the consequences that could
30 foreseeably result from such acts or omissions; or

31 (iv) Application of a pesticide product or fertilizer registered under the federal
32 insecticide, fungicide, and rodenticide act, 7 U.S.C. section 136, et seq., according
33 to label requirements.

34 SECTION 6. That Section 39-7112, Idaho Code, be, and the same is hereby amended to
35 read as follows:

36 39-7112. COST RECOVERY AND CIVIL REMEDIES. (1) The military division shall
37 be responsible for recovering those costs incurred by the state arising out of a hazardous
38 substance incident identified in section 39-7109, Idaho Code, and ~~legal~~ other costs including
39 processing the documented costs submitted by response agencies, attorney's fees, investigation
40 costs, prelitigation and litigation costs.

41 (2) In deciding whether to commence a cost recovery action, and against whom a cost
42 recovery action will be filed, the military division in exercising its prosecutorial discretion will
43 take into consideration the cause of the incident, the total amount of cost incurred in responding

1 to the incident, the avoidability of the incident and such other factors as the military division
2 deems appropriate.

3 (3) The remedy for the recovery of those emergency response costs identified in section
4 39-7109, Idaho Code, provided by this chapter shall be exclusive and shall not be used in
5 conjunction with or in addition to any other remedy for recovery of such costs provided
6 by applicable federal laws. Any person who receives compensation for the emergency
7 response costs pursuant to any other federal or state law shall be precluded from recovering
8 compensation for such costs pursuant to this chapter. Nothing in this chapter shall otherwise
9 affect or modify in any way the obligations or liability of any person under any other provision
10 of state or federal law, including common law, for damages, injury or loss resulting from the
11 release of any hazardous substance or potentially hazardous substance or for remedial action
12 or the cost of remedial action for such release.

13 (4) It shall be the duty of the attorney general to commence any civil action brought by
14 the military division pursuant to this chapter. At the request of a political subdivision of the
15 state or a local governmental entity who has responded to or contained a hazardous substance
16 incident, the attorney general may commence a civil action on their behalf pursuant to this
17 chapter.

18 (5) Any person who renders assistance at the request of the incident commander or his
19 authorized designee in response to a hazardous substance incident may file a civil action under
20 the provisions of this chapter for recoverable costs which have not been reimbursed by the
21 state.

22 (6) There is hereby created in the state treasury the hazardous substance emergency
23 response fund. Recoveries by the state for reimbursed costs shall be deposited in said fund to
24 offset amounts paid as reimbursement.