

# **FINAL REPORT**

## **Purchasing Laws Interim Committee HCR 23 (2015)**

### **Members of the Committee**

Senator Fred Martin, Co-Chair  
Senator Bart Davis  
Senator Lori Den Hartog  
Senator Abby Lee  
Senator Maryanne Jordan

Representative Neil Anderson, Co-Chair  
Representative Maxine Bell  
Representative Brent Crane  
Representative John Vander Woude  
Representative Mark Nye

### **Nonlegislative Members of the Committee**

Mr. Dru Nakaya  
Mr. John Riggins

### **Staff**

Elizabeth Bowen, Legislative Research Analyst  
Robyn Lockett, Principal Budget and Policy Analyst  
Jennifer Kish, Committee Secretary

February 23, 2016

## **I. Committee Charge**

The Purchasing Laws Interim Committee was authorized in 2015 by HCR 23. The purpose of the committee was to undertake and complete a study of Idaho's purchasing laws and to report its findings and recommendations, including any proposed legislation, to the Second Regular Session of the Sixty-Third Idaho Legislature.

## **II. Meetings**

The committee met seven times on the following dates and at the following places:

1. August 5, 2015 – State Capitol, Boise;
2. September 29, 2015 – Pond Student Union Building, Idaho State University, Pocatello;
3. September 30, 2015 – Pond Student Union Building, Idaho State University, Pocatello;
4. October 15, 2015 – State Capitol, Boise;
5. November 13, 2015 – State Capitol, Boise;
6. December 4, 2015 – State Capitol, Boise; and
7. January 14, 2016 – State Capitol, Boise.

## **III. Scope of Study**

The committee meetings on August 5, September 29, September 30, October 15, and November 13 were largely informational in nature. The committee heard presentations on:

- State contracts;
- Purchasing practices in Idaho;
- The purchasing laws of Idaho;
- The process by which Utah revised its purchasing laws;
- Purchasing by institutions of higher education;
- Purchasing by political subdivisions; and
- Purchasing by various state agencies.

At the committee's request, the Legislative Services Office conducted two surveys. The first survey polled state agency directors on matters relating to purchasing; the second survey polled state employees with purchasing duties on matters relating to purchasing. The results of both surveys were reported to the committee on September 29.

On October 15, the committee heard recommendations on revisions to the state purchasing laws from various parties; and on September 30, October 15, and November 13, the committee took public testimony.

Also on November 13, the committee considered draft legislation to recodify the state purchasing laws. Additional draft legislation was considered on December 4 and January 14. On January 14, the committee agreed to propose two bills to the Legislature. The first bill, included in Appendix I of this report, would revise and recodify the purchasing laws into a

new State Procurement Act. The second bill, included in Appendix II of this report, would authorize an interim committee to conduct further study of issues relating to public procurement and make recommendations to the First Regular Session of the Sixty-Fourth Idaho Legislature.

A list of all persons who presented or testified to the committee may be found in Appendix III of this report.

#### **IV. Findings**

Having concluded its authorized study, the Purchasing Laws Interim Committee finds the following:

1. The state purchasing laws have not been significantly revised since the 1970s and would benefit from revisions to reflect modern practices and terminology, which terminology should include the broader term "procurement" as a substitute for "purchasing";
2. For purposes of clarity, the state purchasing laws would benefit from revision, reorganization and recodification in their own chapter of the Idaho Code;
3. Based on recommendations from the Office of Performance Evaluations, the purchasing laws should be amended to require oversight of state contracts and training for all state personnel with procurement-related duties;
4. Provisions on open contracts should be revised to prevent confusion and to allow more flexibility;
5. Ethical standards for all persons involved in the procurement process, including state officers, state employees, and private vendors, should be clearly prescribed by law;
6. The state institutions of higher education, having a unique role in Idaho communities, should be afforded the opportunity for more flexibility in their procurement activities; and
7. Certain issues in public procurement require further study. These include the appeals process for the Division of Purchasing and whether judicial review should be afforded in more appeals; consequences for ethical violations and other violations of the procurement laws and whether penalties for such violations should be civil, criminal, or both; information technology contracts and whether the terms and conditions currently required by the state need review; statutory provisions regarding multiple contract awards and void contracts and whether such provisions should be revised; and whether various statutes dealing with public procurement, including statutes on public works construction and purchasing by political subdivisions, should be revised.

#### **V. Recommendations**

It is the unanimous recommendation of the members of the Purchasing Laws Interim

Committee that:



1. The Legislature enact the committee's proposed State Procurement Act; and
2. The Legislature authorize the appointment of another interim committee to conduct further study of public procurement in Idaho.

## **APPENDIX I**

### **Proposed Legislation**

**RS24482**

**THE STATE PROCUREMENT ACT**

-----  

LEGISLATURE OF THE STATE OF IDAHO
  
Sixty-third Legislature Second Regular Session - 2016  
-----

IN THE \_\_\_\_\_

BILL NO. \_\_\_\_\_

BY \_\_\_\_\_

AN ACT

1  
2 RELATING TO STATE PROCUREMENT; REPEALING SECTIONS 67-5714 THROUGH 67-5721,  
3 IDAHO CODE, RELATING TO STATE PURCHASING; REPEALING SECTIONS 67-5723  
4 THROUGH 67-5732, IDAHO CODE, RELATING TO STATE PURCHASING; REPEALING  
5 SECTIONS 67-5733 THROUGH 67-5736, IDAHO CODE, RELATING TO STATE PUR-  
6 CHASING; AMENDING TITLE 67, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER  
7 92, TITLE 67, IDAHO CODE, TO PROVIDE A SHORT TITLE, TO DECLARE POLICY, TO  
8 DEFINE TERMS, TO ESTABLISH THE DIVISION OF PURCHASING IN THE DEPARTMENT  
9 OF ADMINISTRATION AND TO PROVIDE FOR APPOINTMENT OF AN ADMINISTRATOR,  
10 TO PROVIDE POWERS AND DUTIES OF THE ADMINISTRATOR, TO PROVIDE REQUIRE-  
11 MENTS FOR DELEGATION OF THE ADMINISTRATOR'S AUTHORITY, TO REQUIRE  
12 CERTAIN TRAINING AND TO PROVIDE THAT THE ADMINISTRATOR SHALL ESTABLISH  
13 TRAINING, TO ESTABLISH PROVISIONS REGARDING SOLICITATIONS OF PROPERTY,  
14 TO PROVIDE FOR COMPETITIVE BIDS, TO PROVIDE REQUIREMENTS FOR THE AWARD  
15 OF CONTRACTS, TO PROVIDE FOR MULTIPLE AWARDS OF CONTRACTS, TO PROVIDE  
16 THAT CONTRACTS SHALL BE IN WRITING, TO PROVIDE THAT CERTAIN CONTRACTS  
17 ARE VOID, TO PROVIDE REQUIREMENTS FOR THE ACCEPTANCE OF PROPERTY, TO  
18 PROVIDE FOR THE PRESERVATION AND DISCLOSURE OF CERTAIN RECORDS, TO ES-  
19 TABLISH PROVISIONS REGARDING OPEN CONTRACTS, TO PROVIDE FOR DISQUALI-  
20 FICATION OF VENDORS UNDER CERTAIN CIRCUMSTANCES, TO PROVIDE FOR PAYMENT  
21 OF CONTRACTORS, TO PROVIDE FOR CONTRACT OVERSIGHT, TO ESTABLISH PRO-  
22 VISIONS REGARDING PROPERTY INVENTORIES, TO PROVIDE FOR NONCOMPETITIVE  
23 AND EMERGENCY PROCUREMENTS UNDER CERTAIN CIRCUMSTANCES, TO ESTABLISH  
24 PROVISIONS REGARDING NONOWNED PROPERTY ACQUISITIONS, TO PROVIDE FOR  
25 THE EXCHANGE OF STATE PROPERTY, TO AUTHORIZE GROUP DISCOUNT PURCHAS-  
26 ING UNDER CERTAIN CIRCUMSTANCES, TO PROVIDE FOR PROCUREMENT BY STATE  
27 INSTITUTIONS OF HIGHER EDUCATION, TO PROVIDE THAT CERTAIN EMPLOYEES  
28 SHALL OBTAIN DISCOUNTS WHEN POSSIBLE, TO EXEMPT CONTRACTS WITH THE FED-  
29 ERAL GOVERNMENT FROM CERTAIN PROVISIONS, TO PROVIDE FOR ACQUISITION OF  
30 PROPERTY ACCORDING TO THE TERMS OF A FEDERAL SUPPLY SCHEDULE CONTRACT,  
31 TO CLARIFY THE APPLICATION OF THE ADMINISTRATIVE PROCEDURE ACT, TO ES-  
32 TABLISH PROHIBITIONS, TO PROVIDE PENALTIES, TO ESTABLISH PROVISIONS  
33 REGARDING CHALLENGES AND APPEALS, TO ESTABLISH PROVISIONS REGARDING  
34 ETHICS IN PROCUREMENT AND TO PROVIDE SEVERABILITY; AMENDING SECTION  
35 18-1359, IDAHO CODE, TO PROVIDE CORRECT CODE REFERENCES; AMENDING SEC-  
36 TION 33-125B, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE AND TO  
37 MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 33-2503, IDAHO CODE, TO  
38 PROVIDE A CORRECT CODE REFERENCE; AMENDING SECTION 33-3406, IDAHO CODE,  
39 TO REVISE TERMINOLOGY AND TO PROVIDE A CORRECT CODE REFERENCE; AMEND-  
40 ING SECTION 33-5402, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE;  
41 AMENDING SECTION 33-5504, IDAHO CODE, TO REVISE TERMINOLOGY AND TO PRO-  
42 VIDE A CORRECT CODE REFERENCE; AMENDING SECTION 39-130, IDAHO CODE, TO  
43 PROVIDE A CORRECT CODE REFERENCE AND TO MAKE A TECHNICAL CORRECTION;  
44 AMENDING SECTION 54-2013, IDAHO CODE, TO REVISE TERMINOLOGY AND TO PRO-  
45 VIDE A CORRECT CODE REFERENCE; AMENDING SECTION 60-103, IDAHO CODE, TO

1 REVISE TERMINOLOGY AND TO PROVIDE CORRECT CODE REFERENCES; AMENDING  
2 SECTION 67-455A, IDAHO CODE, TO REVISE TERMINOLOGY AND TO PROVIDE COR-  
3 RECT CODE REFERENCES; AMENDING SECTION 67-5711C, IDAHO CODE, TO PROVIDE  
4 A CORRECT CODE REFERENCE AND TO MAKE A TECHNICAL CORRECTION; AMENDING  
5 SECTION 67-5711D, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE;  
6 AMENDING SECTION 67-5722, IDAHO CODE, TO REMOVE LANGUAGE REGARDING  
7 EXCHANGE OF STATE PROPERTY; AMENDING SECTION 67-5737, IDAHO CODE, TO  
8 REMOVE A CODE REFERENCE AND TO REVISE TERMINOLOGY; AMENDING SECTION  
9 67-7451, IDAHO CODE, TO REVISE TERMINOLOGY AND TO PROVIDE A CORRECT CODE  
10 REFERENCE; AND AMENDING SECTION 74-511, IDAHO CODE, TO PROVIDE CORRECT  
11 CODE REFERENCES.

12 Be It Enacted by the Legislature of the State of Idaho:

13 SECTION 1. That Sections 67-5714 through 67-5721, Idaho Code, be, and  
14 the same are hereby repealed.

15 SECTION 2. That Sections 67-5723 through 67-5732, Idaho Code, be, and  
16 the same are hereby repealed.

17 SECTION 3. That Sections 67-5733 through 67-5736, Idaho Code, be, and  
18 the same are hereby repealed.

19 SECTION 4. That Title 67, Idaho Code, be, and the same is hereby amended  
20 by the addition thereto of a NEW CHAPTER, to be known and designated as Chap-  
21 ter 92, Title 67, Idaho Code, and to read as follows:

22 CHAPTER 92  
23 STATE PROCUREMENT ACT

24 67-9201. SHORT TITLE. This chapter shall be known and may be cited as  
25 the "State Procurement Act."

26 67-9202. DECLARATION OF POLICY. The Idaho legislature, recognizing  
27 that an offered low price is not always indicative of the greatest value,  
28 declares it to be the policy of the state:

- 29 (1) To engage in open, competitive acquisitions of property; and  
30 (2) To maximize the value received by the state with attendant benefits  
31 to the citizens.

32 67-9203. DEFINITIONS. As used in this chapter:

- 33 (1) "Acquisition" means the process of procuring property.  
34 (2) "Administrator" means the administrator of the division of pur-  
35 chasing as created by section 67-9204, Idaho Code.  
36 (3) "Agency" means all officers, departments, divisions, bureaus,  
37 boards, commissions and institutions of the state, including the public  
38 utilities commission, but excluding:  
39 (a) The legislative and judicial branches of government;  
40 (b) The governor, lieutenant governor, secretary of state, state con-  
41 troller, state treasurer, attorney general and superintendent of pub-  
42 lic instruction; and

1 (c) A state institution of higher education that complies with the pro-  
2 visions of section 67-9225, Idaho Code.

3 (4) "Bid" means a written offer to perform a contract to sell or other-  
4 wise supply property in response to a solicitation.

5 (5) "Bidder" means a vendor who has submitted a bid on property to be  
6 acquired by the state.

7 (6) "Contract" means an agreement for the acquisition of property, in-  
8 cluding a purchase order.

9 (7) "Contractor" means a vendor who has been awarded a contract.

10 (8) "Director" means the director of the department of administration  
11 as created by section 67-5701, Idaho Code.

12 (9) "Lowest responsible bidder" means the responsible bidder whose bid  
13 reflects the lowest acquisition price to be paid by the state, except that  
14 when specifications are valued or comparative performance evaluations are  
15 conducted, the results of such examinations and the relative score of valued  
16 specifications will be weighed, as set out in the specifications, in deter-  
17 mining the lowest acquisition price.

18 (10) "Open contract" means a contract awarded by the state through the  
19 division of purchasing as a result of a competitive solicitation to one (1)  
20 or more vendors who have agreed to allow all agencies to procure specified  
21 property under the terms and conditions set forth in the contract.

22 (11) "Procure" means to obtain property for state use in a manner other  
23 than by gift including, but not limited to, purchase, lease or rent.

24 (12) "Property" means goods, services, parts, supplies and equipment,  
25 both tangible and intangible, including, but not limited to, designs, plans,  
26 programs, systems, techniques and any rights or interests in such property.

27 (13) "Sole source" means the only vendor from whom specific property is  
28 available to procure.

29 (14) "Solicitation" means an invitation to bid, a request for proposal  
30 or a request for quote issued pursuant to this chapter for the purpose of  
31 procuring property.

32 (15) "Specifications" means the standards or requirements for property  
33 to be procured as explicitly stated in a solicitation or contract.

34 (16) "State institution of higher education" means Boise State Uni-  
35 versity, Eastern Idaho Technical College, Idaho State University or  
36 Lewis-Clark State College.

37 (17) "Vendor" means a person or entity capable of supplying property to  
38 the state.

39 67-9204. DIVISION OF PURCHASING -- ADMINISTRATOR. (1) There is hereby  
40 created within the department of administration the division of purchasing.  
41 The director shall appoint an administrator for the division, subject to the  
42 approval of the governor.

43 (2) The administrator shall be exempt from the provisions of the state  
44 merit system.

45 (3) The administrator may employ additional personnel as may be neces-  
46 sary.

47 (4) The administrator may enter into contracts for professional ser-  
48 vices or assistance when necessary or desirable.

1           67-9205.   POWERS AND DUTIES OF THE ADMINISTRATOR. The administrator of  
2 the division of purchasing:

3           (1) Shall acquire all property for state agencies according to the pro-  
4 visions of this chapter;

5           (2) Shall acquire all property by competitive solicitation, except as  
6 otherwise provided;

7           (3) Shall determine, based on the specifications and matters relating  
8 to responsibility, the lowest responsible bidder in all competitive solici-  
9 tations;

10          (4) Shall enter into contracts and any modifications thereto for the  
11 acquisition of property on behalf of and in the name of state agencies;

12          (5) Shall, when economically feasible and practical, consolidate so-  
13 licitations and acquire property in amounts as large as can be efficiently  
14 managed and controlled;

15          (6) May, in the evaluation of paper product bids, give those items that  
16 meet the recycled content standards as specified by the administrator a five  
17 percent (5%) purchasing preference. As such, those qualifying paper prod-  
18 ucts may be considered to cost five percent (5%) less when choosing the low-  
19 est responsible bidder;

20          (7) May appoint a deputy who shall have the power to act for the adminis-  
21 trator and in the administrator's place while absent, which deputy shall be  
22 bonded to the state of Idaho as prescribed by chapter 8, title 59, Idaho Code;

23          (8) May require from any contractor the submission of a performance  
24 bond for such sum as will, in the opinion of the administrator, guarantee  
25 the faithful performance of such contract, and the amount and requirement  
26 therefor shall be set out in the specifications;

27          (9) May enter into open contracts based on actual or estimated require-  
28 ments;

29          (10) May enter into contracts, including leases and rentals, for peri-  
30 ods of time exceeding one (1) year, provided that such contracts contain no  
31 penalty to or restriction upon the state in the event cancellation is neces-  
32 sitated by a lack of funding for any such contract;

33          (11) Is authorized and empowered to formulate rules, subject to the ap-  
34 proval of the director, to effect the provisions of this chapter;

35          (12) May enter into negotiations for acquisitions in accordance with  
36 established rules of the division;

37          (13) May inspect property supplied by a contractor to determine whether  
38 it meets specifications;

39          (14) May classify, after review with the various agencies, the require-  
40 ments of the state for all property that may be acquired, and may adopt stan-  
41 dards of quality for property, and may establish specifications for acquisi-  
42 tion. Each specification shall, until revised or rescinded, apply alike in  
43 terms and effect to each future acquisition of the classified property;

44          (15) May delegate authority pursuant to section 67-9206, Idaho Code;  
45 and

46          (16) May carry out such acts as are necessary to enforce the provisions  
47 of this chapter.

48           67-9206.   DELEGATION OF AUTHORITY. (1) The administrator may delegate  
49 such authority as the administrator deems appropriate to an employee of the

1 division, an agency employee or an agency, provided that any such employee or  
2 the procurement staff of any such agency demonstrates sufficient competence  
3 in procurement as to satisfy the administrator.

4 (2) A delegation made pursuant to subsection (1) of this section shall  
5 be made in writing and shall state with specificity:

6 (a) The nature of the authority being delegated;

7 (b) The terms, conditions and limitations of the delegation; and

8 (c) The duration of the delegation.

9 (3) The administrator shall, subject to approval of the director, for-  
10 mulate rules specifying:

11 (a) The process by which delegation of authority may be granted, con-  
12 tinued or revoked; and

13 (b) The factors influencing the decision to delegate such authority in  
14 addition to the demonstrated competence required by subsection (1) of  
15 this section.

16 67-9207. PROCUREMENT TRAINING. (1) A person who may procure property  
17 for the state or whose employment with the state includes duties relating  
18 to procurement, such as contract administration, management or monitoring,  
19 shall undergo procurement training, including a person whose office or em-  
20 ployer is excluded from the definition of "agency" under section 67-9203,  
21 Idaho Code. The training shall address the person's specific procurement  
22 duties and shall include continuing education requirements when appropri-  
23 ate.

24 (2) The administrator shall establish training for those persons de-  
25 scribed in subsection (1) of this section.

26 67-9208. SOLICITATIONS. (1) The administrator shall not make or  
27 cause to be made any acquisition until a requisition for the property to  
28 be acquired has been submitted to the administrator's office by the req-  
29 uisitioning agency. The requisition shall certify to the administrator's  
30 satisfaction that there are sufficient funds or balance in appropriations  
31 out of which the amount of the requisition may be lawfully paid, except as  
32 provided in section 67-9221(3), Idaho Code.

33 (2) Upon determining that an agency's requisition complies with the  
34 provisions of subsection (1) of this section, the administrator shall issue  
35 a solicitation. Notice of the solicitation shall be posted in a conspicuous  
36 manner as prescribed by rule. The notice shall describe the property to be  
37 acquired in sufficient detail to apprise a vendor of the exact nature of the  
38 property being sought and shall set forth the bid closing date, time and  
39 location.

40 (3) The administrator may establish by rule exceptions to the notice  
41 provisions in subsection (2) of this section; provided however, that the  
42 procurements excepted from the notice provisions must be minor in nature.

43 67-9209. BIDS. (1) In response to a solicitation issued pursuant to  
44 section 67-9208, Idaho Code, a vendor seeking to supply the property so-  
45 licited shall submit a bid in a manner prescribed by rule.

1 (2) To enhance small business bidding opportunities, the administra-  
2 tor shall seek a minimum of three (3) bids from vendors having a significant  
3 Idaho economic presence as defined in section 67-2349, Idaho Code.

4 (3) All bids received shall be opened at the time and place specified in  
5 the solicitation. The bids shall be opened in public view, and a record of  
6 each bid shall then and there be made. The administrator shall have the right  
7 to reject any and all bids pursuant to rules established for the division.

8 67-9210. AWARD OF CONTRACT. (1) The administrator shall award con-  
9 tracts to, and place orders for property with, the lowest responsible  
10 bidder. Qualifications for responsibility shall be prescribed by rule.

11 (2) Where both the bids and quality of property offered are the same,  
12 preference shall be given to property of local and domestic production and  
13 manufacture or from bidders having a significant Idaho economic presence as  
14 defined in section 67-2349, Idaho Code. In connection with the award of any  
15 contract for the placement of any order for state printing, binding, engrav-  
16 ing or stationery work, the provisions of sections 60-101 and 60-103, Idaho  
17 Code, shall apply to the extent that the same may be inconsistent with any re-  
18 quirements contained in this section.

19 67-9211. MULTIPLE AWARDS. (1) Notwithstanding any provision of this  
20 chapter to the contrary, the administrator may make an award of a contract to  
21 two (2) or more bidders to furnish the same or similar property when more than  
22 one (1) contractor is necessary:

23 (a) To furnish the types of property and quantities required by state  
24 agencies;

25 (b) To provide expeditious and cost-efficient acquisition of property  
26 for state agencies; or

27 (c) To enable state agencies to acquire property that is compatible  
28 with property previously acquired.

29 (2) No award of a contract to multiple bidders shall be made under this  
30 section unless the administrator makes a written determination showing that  
31 multiple awards satisfy one (1) or more of the criteria set forth in this sec-  
32 tion.

33 (3) When a contract for property has been awarded to two (2) or more bid-  
34 ders in accordance with this section, a state agency shall make purchases  
35 from the contractor whose terms and conditions regarding price, availabil-  
36 ity, support services and delivery are most advantageous to the agency.

37 (4) A multiple award of a contract for property under this section shall  
38 not be made when a single bidder can reasonably serve the acquisition needs  
39 of state agencies. A multiple award of a contract shall only be made to the  
40 number of bidders necessary to serve the acquisition needs of state agen-  
41 cies.

42 67-9212. CONTRACTS SHALL BE IN WRITING. Every contract made by the ad-  
43 ministrator on behalf of the state shall be in writing and shall be signed  
44 manually or electronically by the contracting parties. Every contract shall  
45 be filed in the office of the administrator, together with all bids, speci-  
46 fications and other documents and records associated with the acquisition or  
47 intended acquisition.

1           67-9213. VOID CONTRACTS. (1) All contracts made in violation of the  
2 provisions of this chapter shall be void. Any sum of money advanced by the  
3 state in consideration of a void contract shall be repaid forthwith.

4           (2) In the event of a refusal or delay when repayment is demanded by the  
5 proper officer of the state of Idaho, under whose authority such contract  
6 shall have been made or entered into, every person so refusing or delaying,  
7 together with that person's surety or sureties, shall be prosecuted at law  
8 for the recovery of such sum of money so advanced.

9           67-9214. ACCEPTANCE OF PROPERTY. No property to be acquired by an  
10 agency shall be accepted by the agency unless the property meets the specifi-  
11 cations set forth in the solicitation or contract.

12           67-9215. PRESERVATION AND DISCLOSURE OF RECORDS -- EXCEPTION. (1) The  
13 administrator shall preserve all records relating to solicitations in the  
14 administrator's office, and information with respect thereto, in such form  
15 as the administrator shall prescribe by rule, for a period of three (3) years  
16 after the date of final action, or for a period of time as may be prescribed  
17 by a record retention guideline schedule approved by the director. Records  
18 preserved under the provisions of this section shall be subject to disclo-  
19 sure according to chapter 1, title 74, Idaho Code.

20           (2) If a solicitation is canceled prior to award of a contract, the  
21 administrator shall immediately return all bids to the submitting vendors  
22 or delete bids that were received electronically. Bids returned or deleted  
23 pursuant to this subsection shall not be subject to disclosure under chapter  
24 1, title 74, Idaho Code.

25           67-9216. OPEN CONTRACTS. (1) If property is available on an open con-  
26 tract, then all agencies seeking to procure such property must do so from the  
27 open contract. Provided however, that the administrator may grant an exemp-  
28 tion to a requesting agency if the administrator determines that an exemp-  
29 tion would be in the best interest of the state.

30           (2) A request for an exemption shall be made in writing and explain why  
31 the exemption would be in the best interest of the state.

32           (3) The administrator's determination to grant an exemption shall be  
33 made in writing and explain the justification for the exemption.

34           (4) The administrator shall make an annual report to the legislature on  
35 the first day of the regular session, which report shall detail:

- 36           (a) The exemptions requested during the previous year;  
37           (b) Whether the exemptions were granted or denied; and  
38           (c) The reason each exemption was granted or denied.

39           67-9217. DISQUALIFICATION OF VENDORS. (1) A disqualified vendor may  
40 not submit a bid.

41           (2) A vendor may be disqualified by the administrator for any of the  
42 following reasons:

- 43           (a) Failure to perform according to the terms of any contract;  
44           (b) Attempts by whatever means to cause specifications to be drawn so as  
45 to favor a specific vendor;

1 (c) Use of the provisions of this chapter to obstruct or unreasonably  
2 delay acquisitions by the state;

3 (d) Perjury in a vendor disqualification hearing;

4 (e) Knowingly violate the provisions of this chapter; or

5 (f) Debarment, suspension or ineligibility from federal contracting of  
6 the vendor, its principals or its affiliates.

7 (3) A vendor shall be notified by registered mail within ten (10) days  
8 of the vendor's disqualification by the administrator. The vendor may,  
9 within thirty (30) days of the receipt of such notice, request a hearing,  
10 which shall be held in accordance with chapter 52, title 67, Idaho Code.

11 (4) In lieu of disqualification, the determinations officer at a hear-  
12 ing conducted pursuant to subsection (3) of this section may recommend to the  
13 director specific conditions to the vendor's continued participation in ac-  
14 quisitions by the state.

15 (5) Disqualification or conditions may be imposed for a period of not  
16 less than six (6) months or not more than five (5) years.

17 (6) For purposes of this section, "obstruction" means a lack of success  
18 in more than fifty percent (50%) of the specification challenges made in each  
19 of three (3) different acquisitions during any twenty-four (24) month pe-  
20 riod.

21 67-9218. PAYMENT OF CONTRACTORS. (1) Within ten (10) days after the  
22 property acquired is delivered as called for by the specifications, the ac-  
23 quiring agency shall complete all processing required of that agency to per-  
24 mit the contractor to be paid according to the terms of the contract.

25 (2) Within ten (10) days of receipt of the documents necessary to permit  
26 payment of the contractor according to the terms of the contract, the state  
27 controller shall cause a warrant to be issued in favor of the contractor and  
28 delivered.

29 (3) Contracts let or entered into by or through the division of purchas-  
30 ing are exempt from the provisions of section 67-2302, Idaho Code; provided  
31 however, that late contract payments may be assessed interest by the con-  
32 tractor at the rate set forth in section 63-3045, Idaho Code, unless another  
33 rate is established by the contract.

34 67-9219. CONTRACT OVERSIGHT. (1) Subject to approval of the director,  
35 the administrator shall formulate rules that establish policies and proce-  
36 dures relating to the administration, management, monitoring and oversight  
37 of contracts entered by an agency.

38 (2) Any officer, institution or entity that is excluded from the def-  
39 inition of "agency" under section 67-9203, Idaho Code, but that may enter  
40 contracts obligating the state, shall establish policies and procedures re-  
41 lating to the administration, management, monitoring and other oversight of  
42 such contracts.

43 (3) Policies and procedures established pursuant to subsection (1) or  
44 (2) of this section shall define the roles and responsibilities of those per-  
45 sons assigned to administer, manage, monitor or otherwise oversee state con-  
46 tracts.

47 (4) Each officer, agency, institution or entity that may enter con-  
48 tracts obligating the state, regardless of whether such officer, agency,

1 institution or entity is included in the definition of "agency" under sec-  
2 tion 67-9203, Idaho Code, shall make an annual report to the legislature on  
3 all qualifying contracts entered into by the officer, agency, institution or  
4 entity during the previous year. The report shall be made on the first day of  
5 the regular legislative session and shall include the following information  
6 for each contract:

- 7 (a) The amount;
- 8 (b) The duration;
- 9 (c) The parties; and
- 10 (d) The subject.

11 (5) For purposes of this section, a qualifying contract is one valued  
12 at more than one million five hundred thousand dollars (\$1,500,000) over the  
13 duration of the contract and that is:

- 14 (a) Awarded as a result of a sole source or other noncompetitive pro-  
15 curement pursuant to section 67-9221, Idaho Code;
- 16 (b) A multiyear contract; or
- 17 (c) Part of a multiple award.

18 67-9220. INVENTORIES. Every agency shall submit to the administrator,  
19 at such times as the administrator may require, a written statement contain-  
20 ing full information as to all property then in the agency's possession and  
21 the estimated requirements of the agency for such period as the administra-  
22 tor may designate. Further, the administrator may, at any time, inspect or  
23 cause to be inspected and inventoried all such property in any agency, and  
24 it shall be the duty of each officer and employee thereof to assist and fur-  
25 nish to the administrator full information for purposes of such examination  
26 or investigation.

27 67-9221. NONCOMPETITIVE AND EMERGENCY PROCUREMENTS. (1) The adminis-  
28 trator may allow noncompetitive procurements when:

- 29 (a) A particular savings to the state may be obtained through the use of  
30 educational discounts, reverse public auctions or acquisition of fed-  
31 eral surplus or excess property;
- 32 (b) The property is available only from a sole source;
- 33 (c) Immediate delivery of the property is required by public exigencies  
34 and the administrator has declared that an emergency exists; or
- 35 (d) Other circumstances justify a noncompetitive procurement in the  
36 opinion of the director and the administrator.

37 (2) Prior to procuring property from a sole source, the administrator  
38 shall post notice of a sole source procurement, unless the property is re-  
39 quired for a life-threatening situation or a situation that is immediately  
40 detrimental to the public welfare or property. The notice shall be posted in  
41 a conspicuous manner as prescribed by rule.

42 (3) When the administrator has declared an emergency, payment vouchers  
43 may be issued on behalf of an agency without sufficient funds to make an emer-  
44 gency procurement. A payment voucher shall include a statement of justifi-  
45 cation for the emergency procurement.

46 67-9222. NONOWNED PROPERTY. (1) Bids submitted for the acquisition of  
47 any property, the terms of payment for which are other than those of a pro-

1 curement with attendant passage of title, shall be prepared on a basis that  
2 will allow the state full unlimited use, except for those periods required by  
3 the owner of such property for normal maintenance, without incurring addi-  
4 tional costs to the state beyond those included in the bid price submitted.

5 (2) Any exercise by the state of an option to acquire previously  
6 nonowned property, or any other procedure that shall serve to pass title to  
7 the state where no passage of title existed before, shall be deemed to be a  
8 new acquisition and, prior to execution, all applicable provisions and pro-  
9 cedures of this chapter shall be exercised.

10 67-9223. EXCHANGE OF STATE PROPERTY. (1) Whenever an agency owns prop-  
11 erty no longer economical to use, the administrator may dispose of such prop-  
12 erty by exchanging the same in part payment for new property, as provided for  
13 in this section. The administrator shall include in the solicitation a full  
14 description of the property to be exchanged as part payment and shall permit  
15 vendors to examine the same. The contract shall be awarded on the basis of  
16 net cost to the state after allowance for the property to be exchanged in part  
17 payment. In addition, the administrator may permit an exchange of property  
18 in part payment for new property acquisitions from contracts for the same or  
19 similar property.

20 (2) Exchange of property pursuant to this section will be permitted  
21 only when it is determined by the administrator that all other methods of  
22 disposal of the property sought to be exchanged will yield less value to the  
23 state.

24 67-9224. GROUP DISCOUNT PURCHASING. (1) The administrator may autho-  
25 rize an agency to become a participating member of a group discount purchas-  
26 ing organization if the administrator finds that:

27 (a) The property to be acquired is at least equal in quality to same or  
28 similar property that the agency uses;

29 (b) The property to be acquired is less costly to the state than if ac-  
30 quired by other means authorized in this chapter;

31 (c) The state's participation in the organization is formalized by a  
32 written contract that extends for no longer than one (1) year at a time;  
33 and

34 (d) The state's entrance fee or participation fee in the organization  
35 is based on criteria applied to all other members of the organization.

36 (2) Any contract entered pursuant to this section shall be maintained  
37 on file with the division as well as with the agency entering into the con-  
38 tract.

39 (3) Property acquired pursuant to this section shall be used solely  
40 by the state and may not be transferred from state ownership until it is no  
41 longer of use to the state. Such property may not be provided to individuals  
42 except those in the custody of the state or those receiving direct personal  
43 services from the state.

44 67-9225. PROCUREMENT BY STATE INSTITUTIONS OF HIGHER EDUCATION. (1) A  
45 state institution of higher education may establish policies and procedures  
46 for procuring property that shall be substantially consistent with the re-  
47 quirements for procuring property as set forth in this chapter and that shall

1 be approved by the state board of education. When the state board of edu-  
2 cation has approved such policies and procedures for a state institution of  
3 higher education, the institution shall not be subject to the provisions of  
4 this chapter, except as provided in subsection (2) of this section.

5 (2) When the state enters into an open contract, no state institution of  
6 higher education shall fail to use such contract; provided however, that if  
7 the property to be acquired may be procured at equal or less expense to the  
8 institution from a vendor that is not party to the open contract, then the  
9 institution may, at the institution's discretion, procure the property from  
10 the nonparty vendor.

11 67-9226. DISCOUNTS. (1) Whenever an employee of an agency is charged  
12 with the responsibility of procuring property for and on behalf of the state,  
13 the employee shall, if possible, negotiate discounts normally given in the  
14 ordinary course of business including, but not limited to, discounts for  
15 prompt payment and discounts for bulk acquisitions.

16 (2) It shall be the duty of the administrator to prescribe by rule the  
17 manner by which to obtain discounts.

18 67-9227. CONTRACTS WITH FEDERAL GOVERNMENT EXEMPT FROM CERTAIN PRO-  
19 VISIONS. The administrator, on behalf of any agency, and the comparable  
20 purchasing officers of the several political subdivisions, municipal cor-  
21 porations and public agencies of the state on behalf of such political  
22 subdivisions, municipal corporations and public agencies, within the limits  
23 of available appropriations and requisitions made for acquisition thereof,  
24 may enter into any contract with the United States of America, or with any  
25 agency thereof, or with any agency established for disposition or distribu-  
26 tion of surplus federal properties within this state, for the acquisition  
27 of any property, real or personal, without regard to provisions of law that  
28 require:

29 (1) The posting of notices;  
30 (2) Public advertising;  
31 (3) Inviting or receiving competitive bids; or  
32 (4) Delivery of property acquired before payment in any case in which  
33 delivery may be constructively accomplished without manual possession.

34 67-9228. ACQUISITION OF PROPERTY -- GENERAL SERVICES ADMINISTRATION  
35 FEDERAL SUPPLY SCHEDULE CONTRACTS. Notwithstanding any provision in this  
36 chapter to the contrary, the administrator may, instead of soliciting bids,  
37 contract for property at a price equal to or less than the contractor's  
38 current federal supply contract price for sales to the general services  
39 administration of the United States without the use of competitive bids,  
40 so long as the contractor has indicated a willingness in writing to extend  
41 such contractor pricing, terms and conditions to the administrator, and the  
42 administrator considers the price to be advantageous to the state.

43 67-9229. APPLICATION OF ADMINISTRATIVE PROCEDURE ACT. (1) All rules  
44 of the division of purchasing shall be adopted in accordance with the pro-  
45 visions of chapter 52, title 67, Idaho Code. Only appeals conducted as  
46 contested cases pursuant to section 67-9232(3)(a)(iii), Idaho Code, shall

1 be subject to the judicial review provisions of chapter 52, title 67, Idaho  
2 Code. This section shall not impair any contract right or contract remedy  
3 that may exist between the state and a properly licensed contractor or ven-  
4 dor.

5 (2) A determinations officer appointed by the director pursuant to the  
6 provisions of this chapter may subpoena witnesses and evidence and adminis-  
7 ter oaths.

8 (3) In the event that a determinations officer is appointed pursuant to  
9 the provisions of section 67-9232, Idaho Code, any vendor who has submitted a  
10 bid in the process under review shall, notwithstanding any other disability,  
11 have standing to intervene in the proceeding as a party, and such intervenor  
12 may participate in the purchase appeal or appeal from any final order entered  
13 in a contested case conducted under section 67-9232(3)(a)(iii), Idaho Code.

14 67-9230. PROHIBITIONS. (1) No contract or any interest therein shall  
15 be transferred by the contractor to whom such contract is given to any other  
16 party without approval in writing by the administrator and by the board of  
17 examiners pursuant to section 67-1027, Idaho Code. Transfer of a contract  
18 without approval shall cause the annulment of the contract so transferred,  
19 at the option of the state. All rights of action, however, for any breach of  
20 such contract by the contracting parties are reserved to the state.

21 (2) No member of the legislature or any officer or employee of any  
22 branch of the state government shall directly, himself, or by any other per-  
23 son in trust for him or for his use or benefit or on his account, undertake,  
24 execute, hold or enjoy, in whole or in part, any contract made or entered into  
25 by or on behalf of the state of Idaho, if made by, through, or on behalf of the  
26 department in which he is an officer or employee; or if made by, through or  
27 on behalf of any other department unless the same is made after competitive  
28 bids.

29 (3) Except as provided in this chapter, no officer or employee shall in-  
30 fluence or attempt to influence the award of a contract to a particular ven-  
31 dor, or to deprive or attempt to deprive any vendor of a contract.

32 (4) No officer or employee shall conspire with a vendor or its agent,  
33 and no vendor or its agent shall conspire with an officer or employee, to in-  
34 fluence or attempt to influence the award of a contract, or to deprive or at-  
35 tempt to deprive a vendor of a contract.

36 (5) No officer or employee shall fail to use an open contract except as  
37 provided in this chapter.

38 (6) No officer or employee shall accept property knowing that the prop-  
39 erty does not meet specifications or other acceptance criteria set forth in  
40 the contract.

41 (7) Deprivation, influence or attempts thereat shall not include writ-  
42 ten reports, based upon substantial evidence, sent to the administrator con-  
43 cerning matters relating to the responsibility of vendors.

44 (8) No vendor or related party, or subsidiary, or affiliate of a ven-  
45 dor, may submit a bid to obtain a contract to provide property to the state,  
46 if the vendor or related party, or affiliate or subsidiary was paid for ser-  
47 vices used in preparing the specifications or if the services influenced the  
48 procurement process.

1           67-9231. PENALTIES. (1) Any person convicted of a violation of subsec-  
2 tion (1), (2), (3) or (8) of section 67-9230, Idaho Code, shall be guilty of a  
3 misdemeanor.

4           (2) Any person convicted of a violation of subsection (4) of section  
5 67-9230, Idaho Code, shall be guilty of a felony.

6           (3) Any officer or employee found to have violated the provisions of  
7 subsection (5) or (6) of section 67-9230, Idaho Code, may, by order of a de-  
8 terminations officer appointed by the director, be suspended without pay for  
9 not more than ninety (90) working days, have a reprimand entered in his per-  
10 sonnel file, or both.

11           67-9232. CHALLENGES AND APPEALS. (1) Bid specifications.

12           (a) There shall be, beginning with the date of receipt of notice, a  
13 period of not more than ten (10) working days in which any vendor, quali-  
14 fied and able to sell or supply the items to be acquired, may notify the  
15 administrator in writing of his intention to challenge the specifica-  
16 tions and shall specifically state the exact nature of his challenge.  
17 The specific challenge shall describe the location of the challenged  
18 portion or clause in the specification document, unless the challenge  
19 concerns an omission, explain why any provision should be struck, added  
20 or altered, and contain suggested corrections.

21           (b) Upon receipt of the challenge, the administrator shall either deny  
22 the challenge, and such denial shall be considered the final agency de-  
23 cision, or he shall present the matter to the director for appointment  
24 of a determinations officer. If the director appoints a determinations  
25 officer, then all vendors, who are invited to bid on the property sought  
26 to be acquired, shall be notified of the appeal and the appointment of  
27 a determinations officer and may indicate in writing their agreement or  
28 disagreement with the challenge within five (5) days. The notice to the  
29 vendors may be electronic. Any vendor may note his agreement or dis-  
30 agreement with the challenge. The determinations officer may, on his  
31 own motion, refer the challenge portion and any related portions of the  
32 challenge to the author of the specification to be rewritten with the  
33 advice and comments of the vendors capable of supplying the property,  
34 rewrite the specification himself and/or reject all or any part of any  
35 challenge. If specifications are to be rewritten, the matter shall be  
36 continued until the determinations officer makes a final determination  
37 of the acceptability of the revised specifications.

38           (c) The administrator shall reset the bid opening no later than fif-  
39 teen (15) days after final determination of challenges or the amendment  
40 of the specifications. If the administrator denies the challenge, then  
41 the bid opening date shall not be reset.

42           (d) The final decision of the determinations officer or administrator  
43 on the challenge to specifications shall not be considered a contested  
44 case within the meaning of the administrative procedure act; provided  
45 that a vendor disagreeing with specifications may include such dis-  
46 agreement as a reason for asking for appointment of a determinations  
47 officer pursuant to subsection (3) of this section.

48           (2) Nonresponsive bids.

1 (a) There shall be, beginning with the day following receipt of notice  
2 of rejection, a period of five (5) working days in which a bidder whose  
3 bid was found nonresponsive may appeal such decision to the director  
4 of the department of administration. A nonresponsive bid, within the  
5 meaning of this chapter, is a bid that does not comply with the bid invi-  
6 tation and specifications and shall not apply to a vendor whose bid is  
7 considered but who is determined not to be the lowest responsible bidder  
8 as defined in this chapter. The director shall:

9 (i) Deny the application; or

10 (ii) Appoint a determinations officer to review the record and  
11 submit a recommended order to the director to affirm or reverse the  
12 administrator's decision of bid nonresponsiveness.

13 (b) The director shall, upon receipt of a written recommendation from  
14 the determinations officer, sustain, modify or reverse the administra-  
15 tor's nonresponsive bid decision. An appeal conducted under the pro-  
16 visions of this subsection shall not be considered a contested case and  
17 shall not be subject to judicial review under the provisions of chapter  
18 52, title 67, Idaho Code.

19 (3) Lowest responsible bidder.

20 (a) A vendor whose bid is considered may, within five (5) working days  
21 following receipt of notice that he is not the lowest responsible bid-  
22 der, apply to the director for appointment of a determinations officer.  
23 The application shall set forth in specific terms the reasons why the  
24 administrator's decision is thought to be erroneous. Upon receipt of  
25 the application, the director shall within five (5) working days:

26 (i) Deny the application, and such denial shall be considered the  
27 final agency decision;

28 (ii) Appoint a determinations officer to review the record to de-  
29 termine whether the administrator's selection of the lowest re-  
30 sponsible bidder is correct; or

31 (iii) Appoint a determinations officer with authority to conduct a  
32 contested case hearing in accordance with the provisions of chap-  
33 ter 52, title 67, Idaho Code.

34 (b) A determinations officer appointed pursuant to paragraph (a) (ii)  
35 of this subsection shall inform the director by written recommendation  
36 whether, in his opinion, the administrator's selection of the lowest  
37 responsible bidder is correct. The determinations officer in making  
38 this recommendation may rely on the documents of record, statements  
39 of employees of the state of Idaho participating in any phase of the  
40 selection process, and statements of any vendor submitting a bid. A  
41 contested case hearing shall not be allowed and the determinations  
42 officer shall not be required to solicit statements from any person.  
43 Upon receipt of the recommendation from the determinations officer,  
44 the director shall sustain, modify or reverse the decision of the ad-  
45 ministrator on the selection of the lowest responsible bidder, or the  
46 director may appoint a determinations officer pursuant to paragraph  
47 (a) (iii) of this subsection.

48 (c) A determinations officer appointed pursuant to paragraph (a) (iii)  
49 of this subsection shall conduct a contested case hearing and upon con-  
50 clusion of the hearing shall prepare findings of fact, conclusions of

1 law and a recommended order for the director of the department of admin-  
2 istration. Upon receipt of the findings of fact, conclusions of law and  
3 recommended order, the director shall enter a final order sustaining,  
4 modifying or reversing the decision of the administrator on the selec-  
5 tion of the lowest responsible bidder.

6 (4) Sole source procurement.

7 (a) In the case of a sole source procurement, there shall be a period of  
8 not more than five (5) working days from the last date of public notice  
9 in which any vendor, able to sell or supply the property to be acquired,  
10 may notify the administrator, in writing, of his intention to challenge  
11 the sole source procurement and briefly explain the nature of the chal-  
12 lenge.

13 (b) Upon receipt of the challenge, the director shall either:

14 (i) Deny the application; or

15 (ii) Appoint a determinations officer to review the record and  
16 submit a recommended order to the director to affirm or reverse the  
17 administrator's sole source determination.

18 (c) The director shall, upon receipt of a written recommendation from  
19 the determinations officer, sustain, modify or reverse the administra-  
20 tor's sole source determination. An appeal conducted under the provi-  
21 sions of this subsection shall not be considered a contested case and  
22 shall not be subject to judicial review under the provisions of chapter  
23 52, title 67, Idaho Code.

24 (5) The administrator may, on his own initiative, file a complaint with  
25 the director for a hearing before a determinations officer. The director  
26 shall appoint a determinations officer who shall make written recommenda-  
27 tions to the director and the director shall render whatever decision is nec-  
28 essary to resolve the complaint.

29 (6) The director is hereby authorized and directed to appoint a deter-  
30 minations officer whenever one is required by this chapter. The officer  
31 shall meet and render whatever determination is called for. When a complaint  
32 is filed pursuant to subsection (2) of this section, no bid may be awarded  
33 until the final decision is rendered by the director; provided that in all  
34 other cases where a determinations officer is appointed by the director, the  
35 director shall have the power to allow the acquisition contract to be awarded  
36 to the successful bidder prior to or after the decision of the determinations  
37 officer if he determines such award to be in the best interests of the state.  
38 Any determinations officer appointed pursuant to this section shall exist  
39 only for the duration of unresolved complaints on an acquisition and shall  
40 be dismissed upon resolution of all such complaints. The determinations  
41 officer shall be guided in his determination by the best economic interests  
42 of the state for both the near future and more extended periods of time. In  
43 addition to the powers conferred on the determinations officer, the director  
44 may:

45 (a) Impose the penalty prescribed by section 67-9231(3), Idaho Code;

46 (b) Enjoin any activity that violates this chapter;

47 (c) Direct that bids be rejected or sustained;

48 (d) Direct that specifications be rejected, sustained or modified; and

49 (e) Direct further legal action.

1 (7) Challenges or appeals conducted pursuant to subsection (1), (2),  
2 (3)(a)(i) or 3(a)(ii) of this section shall not be considered to be a con-  
3 tested case as that term is defined in the administrative procedure act. An  
4 appeal conducted pursuant to subsection (3)(a)(iii) of this section shall be  
5 conducted as a contested case according to the provisions of chapter 52, ti-  
6 tle 67, Idaho Code.

7 67-9233. ETHICS IN PROCUREMENT. (1) It is the intent of the legisla-  
8 ture that all persons involved in the process of procuring property for the  
9 state conduct themselves in a manner that protects the public interest and  
10 fosters confidence in the integrity of the process. To that end, this sec-  
11 tion shall apply to all such persons, including:

12 (a) State officers, even if the officer or officer's employer is ex-  
13 cluded from the definition of "agency" under section 67-9203, Idaho  
14 Code;

15 (b) State employees, even if the employee works for an officer, insti-  
16 tution or entity that is excluded from the definition of "agency" under  
17 section 67-9203, Idaho Code; and

18 (c) Vendors or any person acting on behalf of a vendor.

19 (2) In any matter relating to state procurement, it is an unethical  
20 breach of the public trust to:

21 (a) Knowingly attempt to realize personal gain through state office or  
22 employment by any conduct inconsistent with this chapter or any other  
23 applicable law or rule;

24 (b) Attempt to influence a state officer or employee to violate the pol-  
25 icy or provisions of this chapter or any other applicable law or rule; or

26 (c) Knowingly violate an applicable law or rule.

27 (3) Subject to due process requirements, and in addition to any other  
28 administrative, civil or criminal sanctions provided by law or rule, a state  
29 employee's supervisor may impose the following sanctions on the employee for  
30 an unethical breach of the public trust:

31 (a) A reprimand or warning, either oral or written;

32 (b) Suspension with or without pay for a specified period of time; or

33 (c) Termination of employment.

34 (4) In addition to any other administrative, civil or criminal sanction  
35 provided by law or rule, a vendor who commits an unethical breach of the pub-  
36 lic trust, or whose advocate or representative commits an unethical breach  
37 of the public trust, may be disqualified pursuant to section 67-9217, Idaho  
38 Code.

39 67-9234. SEVERABILITY. Insofar as a provision of this chapter or the  
40 application of such provision to any person or circumstance is declared in-  
41 valid for any reason, such declaration shall not affect the validity of the  
42 remaining portions of this chapter.

43 SECTION 5. That Section 18-1359, Idaho Code, be, and the same is hereby  
44 amended to read as follows:

45 18-1359. USING PUBLIC POSITION FOR PERSONAL GAIN. (1) No public ser-  
46 vant shall:

1 (a) Without the specific authorization of the governmental entity for  
2 which he serves, use public funds or property to obtain a pecuniary ben-  
3 efit for himself.

4 (b) Solicit, accept or receive a pecuniary benefit as payment for  
5 services, advice, assistance or conduct customarily exercised in the  
6 course of his official duties. This prohibition shall not include triv-  
7 ial benefits not to exceed a value of fifty dollars (\$50.00) incidental  
8 to personal, professional or business contacts and involving no sub-  
9 substantial risk of undermining official impartiality.

10 (c) Use or disclose confidential information gained in the course of or  
11 by reason of his official position or activities in any manner with the  
12 intent to obtain a pecuniary benefit for himself or any other person or  
13 entity in whose welfare he is interested or with the intent to harm the  
14 governmental entity for which he serves.

15 (d) Be interested in any contract made by him in his official capacity,  
16 or by any body or board of which he is a member, except as provided in  
17 section 18-1361, Idaho Code.

18 (e) Appoint or vote for the appointment of any person related to him by  
19 blood or marriage within the second degree, to any clerkship, office,  
20 position, employment or duty, when the salary, wages, pay or compen-  
21 sation of such appointee is to be paid out of public funds or fees of  
22 office, or appoint or furnish employment to any person whose salary,  
23 wages, pay or compensation is to be paid out of public funds or fees of  
24 office, and who is related by either blood or marriage within the second  
25 degree to any other public servant when such appointment is made on the  
26 agreement or promise of such other public servant or any other public  
27 servant to appoint or furnish employment to anyone so related to the  
28 public servant making or voting for such appointment. Any public ser-  
29 vant who pays out of any public funds under his control or who draws or  
30 authorizes the drawing of any warrant or authority for the payment out  
31 of any public fund of the salary, wages, pay, or compensation of any such  
32 ineligible person, knowing him to be ineligible, is guilty of a misde-  
33 meanor and shall be punished as provided in this chapter.

34 (f) Unless specifically authorized by another provision of law, com-  
35 mit any act prohibited of members of the legislature or any officer or  
36 employee of any branch of the state government by section 67-57269230,  
37 Idaho Code, violations of which are subject to penalties as provided in  
38 section 67-57349231, Idaho Code, which prohibition and penalties shall  
39 be deemed to extend to all public servants pursuant to the provisions of  
40 this section.

41 (2) No person related to any member of the legislature by blood or mar-  
42 riage within the second degree shall be appointed to any clerkship, office,  
43 position, employment or duty within the legislative branch of government  
44 or otherwise be employed by the legislative branch of government when the  
45 salary, wages, pay or compensation of such appointee or employee is to be  
46 paid out of public funds.

47 (3) No person related to a mayor or member of a city council by blood or  
48 marriage within the second degree shall be appointed to any clerkship, of-  
49 fice, position, employment or duty with the mayor's or city council's city

1 when the salary, wages, pay or compensation of such appointee or employee is  
2 to be paid out of public funds.

3 (4) No person related to a county commissioner by blood or marriage  
4 within the second degree shall be appointed to any clerkship, office, po-  
5 sition, employment or duty with the commissioner's county when the salary,  
6 wages, pay or compensation of such appointee or employee is to be paid out of  
7 public funds.

8 (5) (a) An employee of a governmental entity holding a position prior to  
9 the election of a local government official, who is related within the  
10 second degree, shall be entitled to retain his or her position and re-  
11 ceive general pay increases, step increases, cost of living increases,  
12 and/or other across the board increases in salary or merit increases,  
13 benefits and bonuses or promotions.

14 (b) Nothing in this section shall be construed as creating any property  
15 rights in the position held by an employee subject to this section, and  
16 all authority in regard to disciplinary action, transfer, dismissal,  
17 demotion or termination shall continue to apply to the employee.

18 (6) The prohibitions contained within this section shall not include  
19 conduct defined by the provisions of section 74-403(4), Idaho Code.

20 (7) The prohibitions within this section and section 18-1356, Idaho  
21 Code, as it applies to part-time public servants, do not include those ac-  
22 tions or conduct involving the public servant's business, profession or  
23 occupation and unrelated to the public servant's official conduct, and do  
24 not apply to a pecuniary benefit received in the normal course of a leg-  
25 islator's business, profession or occupation and unrelated to any bill,  
26 legislation, proceeding or official transaction.

27 SECTION 6. That Section 33-125B, Idaho Code, be, and the same is hereby  
28 amended to read as follows:

29 33-125B. PAY FOR SUCCESS CONTRACTING -- DUTIES OF THE STATE DEPARTMENT  
30 OF EDUCATION. (1) The state department of education may enter into contracts  
31 for approved services. Notwithstanding ~~section 67-5718~~ the provisions of  
32 chapter 92, title 67, Idaho Code, the department may issue a request for in-  
33 formation for a contract upon identification of a need for a special service,  
34 or interested parties may identify a need for service within the department  
35 and submit a proposal to the department to negotiate a contract. Any con-  
36 tract entered into pursuant to this section shall provide for:

37 (a) An evidence-based program delivered by the service provider de-  
38 signed to enhance student academic achievement;

39 (b) Mutually agreed upon grade-level performance targets and efficacy  
40 standards;

41 (c) Identified source of department moneys from which savings will be  
42 realized;

43 (d) An external evaluator who shall have expertise in all of the follow-  
44 ing areas:

45 (i) Education;

46 (ii) Program evaluation and assessment;

47 (iii) Collection and maintenance of program data;

48 (iv) Demonstrated ability to link an individual student's data  
49 from grade to grade; and

1 (v) Knowledge of the Idaho-specific academic performance scores  
2 used to demonstrate efficacy of the service provider's program;  
3 (e) The state's payment obligations from the money appropriated to the  
4 public school support program, if the efficacy standards are met under  
5 the contract;  
6 (f) Terms under which the state may terminate the contract;  
7 (g) An annual audit to be performed by a certified public accountant;  
8 and  
9 (h) A mutually agreed upon formula for the distribution of savings re-  
10 alized by the service provider program.  
11 An external evaluator shall approve the negotiated contract provisions re-  
12 lating to efficacy standards before the department may enter into any such  
13 contract.  
14 (2) Investor moneys shall be adequate to cover all contract costs.  
15 (3) The third-party administrator shall:  
16 (a) Manage all moneys pursuant to subsection (2) of this section;  
17 (b) When appropriate, direct payments to be made under the terms of the  
18 contract;  
19 (c) Ensure an annual audit is conducted under the terms of the contract;  
20 (d) Issue financial reports as required by the contract; and  
21 (e) Complete all other compliance requirements of state or federal law.  
22 (4) The department shall approve the local education agencies (LEA)  
23 from which each cohort will be chosen. The priority for selection of LEAs  
24 shall be given to:  
25 (a) LEAs reporting the greatest number of students who are not profi-  
26 cient to meet grade-level performance targets being used to evaluate  
27 the service provider's program;  
28 (b) LEAs reporting the greatest number of students on free and reduced  
29 lunch; and  
30 (c) LEAs in different regions of the state.  
31 The selection of cohorts shall be made by mutual agreement between the ser-  
32 vice provider and the approved LEA.  
33 (5) The external evaluator shall:  
34 (a) Determine whether the service provider has met the agreed upon ef-  
35 ficacy standards under the terms of the contract by determining the out-  
36 comes for each cohort based on the following criteria:  
37 (i) Whether there was an increase in the number of children profi-  
38 cient to meet grade-level performance targets at levels specified  
39 in the contract; and  
40 (ii) Calculate moneys no longer expended or distributed by the de-  
41 partment for intervention or remediation as specified in the con-  
42 tract;  
43 (b) Annually report the service provider efficacy standards to the de-  
44 partment; and  
45 (c) Report the service provider efficacy standards to the third-party  
46 administrator for the purpose of determining whether payment should be  
47 made under the terms of the contract.  
48 (6) An oversight committee is hereby created for the purpose of decid-  
49 ing whether or not the state department of education will enter into a nego-  
50 tiation with an interested party under this section, and for the purpose of

1 monitoring contracts entered into under this section. The committee shall  
2 meet as often as is necessary to fulfill its obligations under this subsec-  
3 tion. The committee shall consist of the following people:

- 4 (a) The chief financial officer of the state department of education;
- 5 (b) The subject matter expert at the state department of education;
- 6 (c) A representative from the state controller's office;
- 7 (d) The house of representatives education committee chairman; and
- 8 (e) The senate education committee chairman.

9 (7) The state department of education shall report to the legislature  
10 on or before February 1 of each year on all contracts entered into pursuant to  
11 this section.

12 (8) The state board of education may promulgate rules implementing the  
13 provisions of this section.

14 (9) As used in this section:

15 (a) "Cohort" means a group of individuals who enter the service  
16 provider's program on the same date.

17 (b) "Department" means the state department of education.

18 (c) "External evaluator" means the entity that is responsible for de-  
19 termining the efficacy of a service provider's program.

20 (d) "Investor" means an individual or entity that provides the capital  
21 for the services specified in a contract.

22 (e) "Local education agency" or "LEA" means a public authority legally  
23 constituted by the state as an administrative agency to provide control  
24 of and direction for kindergarten through grade 12 public educational  
25 institutions.

26 (f) "Service provider" means an organization that implements an evi-  
27 denced-based program that conforms to the terms of the contract.

28 (g) "Third-party administrator" means an SSAE-16 compliant firm or a  
29 firm licensed under chapter 2, title 54, Idaho Code, that manages all  
30 moneys deposited pursuant to this section and controlled by a contract.

31 SECTION 7. That Section 33-2503, Idaho Code, be, and the same is hereby  
32 amended to read as follows:

33 33-2503. BOARD OF LIBRARY COMMISSIONERS -- POWERS AND DUTIES. The  
34 board of library commissioners is designated as the policymaking body for  
35 the Idaho commission for libraries. The board of library commissioners  
36 shall have the following powers and duties:

37 (1) To foster and promote library service in the state of Idaho.

38 (2) To promulgate all rules and make policies as necessary for the  
39 proper conduct of its business.

40 (3) To receive donations of money, materials and other real and per-  
41 sonal property, for the benefit of the Idaho commission for libraries. Title  
42 to donations in any form shall vest in the state of Idaho. Donations shall be  
43 held and controlled by the board of library commissioners.

44 (4) To promote and facilitate the establishment, use, and cooperation  
45 of libraries throughout the state so all Idahoans have access to the re-  
46 sources of those libraries.

47 (5) To support or deliver statewide library programs and services.

48 (6) To accept, receive, administer and expend, in accordance with the  
49 terms thereof, any moneys, materials or other aid granted, appropriated, or

1 made available to Idaho by the United States, or any of its agencies, or by  
2 any other public or private source, for library purposes. The board of li-  
3 brary commissioners is authorized to file any accounts required with ref-  
4 erence to receiving and administering all such moneys, materials and other  
5 aid.

6 (7) To assist in the establishment of financing of a statewide program  
7 of cooperative library services, which may be in cooperation with any taxing  
8 unit, or public or private agency.

9 (8) To contract with other libraries or agencies, within or without the  
10 state of Idaho, to render library services to people of the state of Idaho.  
11 The board of library commissioners shall have authority to reasonably com-  
12 pensate other library units or agencies for the cost of the services provided  
13 by the other library unit or agency under any such contract. Such contracts  
14 and compensation shall be exempt from the provisions of chapter 5792, title  
15 67, Idaho Code.

16 SECTION 8. That Section 33-3406, Idaho Code, be, and the same is hereby  
17 amended to read as follows:

18 33-3406. POWERS AND DUTIES OF THE BOARD OF DIRECTORS. The board of di-  
19 rectors for the Idaho bureau of educational services for the deaf and the  
20 blind shall have the following powers and duties:

21 (1) Recommend policies to be established by rule of the state board of  
22 education for effecting the purposes of this chapter.

23 (2) Operate a school for the deaf and the blind, including but not lim-  
24 ited to:

25 (a) With the advice of the administrator, prescribe the course of  
26 study, the textbooks to be used, and for those pupils who complete the  
27 requirements for grade twelve (12), the time and standard of gradua-  
28 tion;

29 (b) Upon advice and recommendation from the administrator that any  
30 pupil has ceased to make progress, or is no longer being benefited by the  
31 school's services, approve release of such pupil from the school and/or  
32 discontinue school services;

33 (c) Maintain general supervision and control of all property, real and  
34 personal, appertaining to the school, and to ensure the same;

35 (d) Employ architects or engineers as necessary in planning the con-  
36 struction, remodeling or repair of any building and, whenever no other  
37 agency is designated so to do, to let contracts for such construction,  
38 remodeling or repair and to supervise the work thereof; and

39 (e) Provide for the conveyance of pupils to and from the school.

40 (3) Employ or contract with outreach and other staff as necessary. The  
41 Idaho bureau of educational services for the deaf and the blind shall be  
42 exempt from the provisions of sections 33-513, 33-514, 33-514A, 33-515 and  
43 33-515A, Idaho Code, and shall be exempt from chapter 53, title 67, Idaho  
44 Code. At the discretion of the board, all employees of the Idaho bureau of  
45 educational services for the deaf and the blind or a school for the deaf and  
46 the blind eligible for benefits may be permitted to elect to receive their  
47 salary on a year-round basis. Such a payment schedule shall not be consid-  
48 ered a guarantee of employment.

1 (4) Purchase such supplies and equipment as are necessary to implement  
2 the provisions of this chapter, which purchases shall be exempt from the  
3 ~~purchasing laws~~ state procurement act in chapter 5792, title 67, Idaho Code.

4 (5) Enter into contracts with any other governmental or public agency  
5 whereby the bureau agrees to render services to or for such agency in ex-  
6 change for a charge reasonably calculated to cover the costs of rendering  
7 such service.

8 (6) Accept, receive and utilize any gifts, grants or funds and personal  
9 and real property that may be donated to it for the fulfillment of the pur-  
10 poses outlined in this chapter.

11 (7) Obtain and maintain facilities to house operations of outreach or  
12 supplemental services as needed.

13 (8) Manage the moneys disbursed to the bureau from any and all sources.

14 (9) Acquire, by purchase, exchange, or lease any property which in the  
15 judgment of the board is needed for the operation of the Idaho bureau of ed-  
16 ucational services for the deaf and the blind, including a school for the  
17 deaf and the blind, and to lease, dispose of, by sale or exchange, any prop-  
18 erty which in the judgment of the board is not needed for the operation of the  
19 same.

20 (10) Enter into contracts or agreements as may be necessary to carry out  
21 the purposes of this chapter.

22 SECTION 9. That Section 33-5402, Idaho Code, be, and the same is hereby  
23 amended to read as follows:

24 33-5402. STATE COLLEGE SAVINGS PROGRAM BOARD -- COLLEGE SAVINGS PRO-  
25 GRAM -- POWERS AND DUTIES. There is hereby created the state college sav-  
26 ings program board. The board shall consist of the state treasurer or his  
27 designee who shall serve as chair, the governor or designee, the state con-  
28 troller or designee, the attorney general or designee, the superintendent of  
29 public instruction or designee, and the secretary of state or designee. A  
30 quorum shall be necessary to transact business. Members of the board shall  
31 be compensated by their appointing entity. The state college savings pro-  
32 gram board shall:

33 (1) Develop and implement the program in a manner consistent with this  
34 chapter through the adoption of rules, guidelines and procedures;

35 (2) Retain professional services, if necessary, including account-  
36 ants, auditors, consultants and other experts;

37 (3) Seek rulings and other guidance from the United States department  
38 of the treasury, the internal revenue service and the state tax commission  
39 relating to the program;

40 (4) Make changes to the program required for the participants in the  
41 program to obtain the federal income tax benefits or treatment provided by  
42 section 529 of the Internal Revenue Code of 1986, as amended;

43 (5) Interpret, in rules, policies, guidelines and procedures, the pro-  
44 visions of this chapter broadly in light of its purpose and objectives;

45 (6) Charge, impose and collect administrative fees and service charges  
46 in connection with any agreement, contract or transaction relating to the  
47 program;

48 (7) Select the depositories and act as or select managers of the program  
49 in accordance with this chapter;

1 (8) Enter into contracts, within the limit of funds available there-  
2 for, acquire services and personal property, and do and perform any acts that  
3 may be necessary in the administration of the program. As a board comprised  
4 of elected officials, the board shall be exempt from the provisions of the  
5 procurement statutes and shall not be an agency as defined in section 67-  
6 ~~57169203~~, Idaho Code;

7 (9) Establish, in its discretion, a trust or other method of segregat-  
8 ing the funds of participants in the program from the general funds of the  
9 state, the funds of the board and the funds of the members of the board;

10 (10) Administer the program and any trust established by the board as  
11 instrumentalities of the state under section 529 of the Internal Revenue  
12 Code of 1986, as amended, and the federal securities law, including the secu-  
13 rities act of 1933, as amended, the trust indenture act of 1939, as amended,  
14 and the investment company act of 1940, as amended;

15 (11) Employ and at its pleasure discharge an executive director and  
16 such other employees necessary in the administration of the program. Em-  
17 ployees of the board shall be nonclassified exempt employees pursuant to the  
18 provisions of chapter 53, title 67, Idaho Code.

19 SECTION 10. That Section 33-5504, Idaho Code, be, and the same is hereby  
20 amended to read as follows:

21 33-5504. DUTIES OF THE ACADEMY BOARD OF DIRECTORS. The board shall be  
22 responsible for ensuring that academy procedures and courses are in compli-  
23 ance with the rules of the state board of education and applicable statutes  
24 of the state of Idaho. In addition, the board shall:

25 (1) Recommend policies to be established by rule of the state board for  
26 effecting the purposes of this chapter.

27 (2) Employ or contract with staff as necessary and purchase such sup-  
28 plies and equipment as are necessary to implement the provisions of this  
29 chapter, which purchases shall be exempt from the ~~purchasing laws~~ state pro-  
30 urement act in chapter ~~5792~~, title 67, Idaho Code.

31 (3) To enter into contracts with any other governmental or public  
32 agency whereby the board agrees to render services to or for such agency in  
33 exchange for a charge reasonably calculated to cover the costs of rendering  
34 such service.

35 (4) To accept, receive and utilize any gifts, grants or funds and per-  
36 sonal and real property that may be donated to it for the fulfillment of the  
37 purposes outlined in this chapter.

38 (5) Employ or contract with necessary faculty and teaching staff who  
39 are fully certificated Idaho teachers or administrators, to design and de-  
40 liver planned curriculum content. The academy shall be exempt from the pro-  
41 visions of sections 33-513, 33-514, 33-514A, 33-515 and 33-515A, Idaho Code,  
42 and shall be exempt from chapter 53, title 67, Idaho Code. All teaching and  
43 educational staff of the academy shall be exempt, at will employees. The  
44 number of such staff shall largely be dictated by the number of courses under  
45 development, the number of courses offered, and the number of students par-  
46 ticipating in academy programs.

47 (6) Obtain housing where actual operations of the academy are conducted  
48 by academy staff.

1 (7) Contract with a service provider for delivery of academy courses  
2 online which shall be accessible twenty-four (24) hours a day, seven (7) days  
3 a week.

4 (8) Ensure that the academy is accredited as established by rule of the  
5 state board of education.

6 (9) Develop policy for earning credit in courses based on mastery of  
7 the subject, demonstrated competency, and meeting the standards set for each  
8 course.

9 (10) Provide for articulating the content of certain high school  
10 courses with college and university courses in order to award both high  
11 school and undergraduate college credit.

12 (11) Develop policies and practices which provide strict application of  
13 time limits for completion of courses.

14 (12) Develop policies and practices on accountability, both by the  
15 student and the teacher, and in accordance with the provisions of section  
16 33-5507, Idaho Code.

17 (13) Manage the moneys disbursed to the academy board from the superin-  
18 tendent.

19 (14) Set fees charged to school districts for student participation;  
20 fees charged for summer school; and fees charged to students and adults for  
21 professional development offerings.

22 (15) Contract with a certified public accounting firm to conduct an an-  
23 nual audit of the Idaho digital learning academy.

24 SECTION 11. That Section 39-130, Idaho Code, be, and the same is hereby  
25 amended to read as follows:

26 39-130. REMOVAL -- REMEDIATION -- BUNKER HILL MINING AND METALLUR-  
27 GICAL COMPLEX SUPERFUND FACILITY. Notwithstanding any other provision of  
28 law to the contrary, removal and remediation actions in or related to any  
29 operable unit of the Bunker Hill mining and metallurgical complex superfund  
30 facility performed by or on behalf of the department of environmental qual-  
31 ity shall not constitute public works pursuant to chapter 57, title 67, Idaho  
32 Code, chapter 19, title 54, Idaho Code, or any other provision of Idaho Code.  
33 In the letting and oversight of contracts for such removal or remediation  
34 actions, bonding of contractors may be required. The administrator of the  
35 division of waste management and remediation, department of environmen-  
36 tal quality, and the director of the department of environmental quality,  
37 shall have the authority of the administrator of the division of purchasing,  
38 department of administration, and the director of the department of admin-  
39 istration, respectively, in requiring open competitive bidding pursuant  
40 to ~~sections 67-5715 through 67-5718A, 67-5725, 67-5726, 67-5729, 67-5730~~  
41 ~~and 67-5733~~ chapter 92, title 67, Idaho Code, and any relevant rules of the  
42 department of administration.

43 SECTION 12. That Section 54-2013, Idaho Code, be, and the same is hereby  
44 amended to read as follows:

45 54-2013. ERRORS AND OMISSIONS INSURANCE. (1) Each licensee who is ac-  
46 tively licensed under this chapter shall, as a condition to licensing, carry

1 and maintain errors and omissions insurance to cover all licensed activities  
2 under the provisions of this chapter.

3 (2) The commission shall make the insurance required under the provi-  
4 sions of this section available to each licensee by contracting with an in-  
5 surance provider for errors and omissions insurance coverage for each li-  
6 censee after competitive, ~~sealed~~ bidding in accordance with chapter 5792,  
7 title 67, Idaho Code. The exact premium shall be set by the commission by mo-  
8 tion.

9 (3) Any policy obtained by the commission shall be available to each li-  
10 censee with no right on the part of the insurance provider to cancel coverage  
11 for any licensee.

12 (4) Each licensee shall have the option of obtaining errors and omis-  
13 sions insurance independently if the coverage contained in an independently  
14 obtained policy complies with the minimum requirements established by the  
15 commission.

16 (5) The commission shall determine the terms and conditions of coverage  
17 required under the provisions of this section including, but not limited to,  
18 the minimum limits of coverage, the permissible deductible and the permissi-  
19 ble exemptions.

20 (6) A licensee seeking to obtain or renew an active license shall  
21 certify to the commission that he is in compliance with the insurance re-  
22 quirements of this section. A licensee who elects not to participate in the  
23 insurance program administered by the commission shall obtain a certificate  
24 of coverage, signed by an authorized agent or employee of the insurance car-  
25 rier, reflecting proof of insurance meeting the requirements established by  
26 the commission. Upon request by the commission the licensee shall produce  
27 the certificate for inspection. Requests for certificates shall be sent  
28 by first class mail to the licensee's business or residence address as re-  
29 flected by the commission's records and a copy of the request shall be sent  
30 to the licensee's designated broker, if any. A licensee failing to produce  
31 a certificate of coverage within thirty (30) days of a request to do so may  
32 have his license inactivated by the commission and shall not be entitled to  
33 reactivate the license unless and until he provides to the commission a cer-  
34 tificate of coverage reflecting proof of insurance meeting the requirements  
35 of the commission. Nothing in this subsection shall limit the ability of the  
36 commission to investigate or discipline a licensee for failing to maintain  
37 insurance while on active status in violation of subsection (1) of this sec-  
38 tion or for violating any other section of chapter 20, title 54, Idaho Code,  
39 or any rule of the commission.

40 (7) If the commission is unable to obtain errors and omissions insur-  
41 ance coverage to insure all licensees who choose to participate in the insur-  
42 ance program at a reasonable premium, not to exceed two hundred fifty dollars  
43 (\$250) per year, per licensee, the requirement of insurance coverage as pro-  
44 vided in this section shall be void during the applicable contract period.

45 SECTION 13. That Section 60-103, Idaho Code, be, and the same is hereby  
46 amended to read as follows:

47 60-103. EXCEPTION IN CASE OF EXCESSIVE CHARGE -- EXCEPTIONS FOR LACK  
48 OF PRODUCTION FACILITIES ON BIDS ON STATE OR COUNTY WORK. (a) Whenever it  
49 shall be established that any charge for printing, engraving, binding (ex-

1 cluding binding for state supported libraries) or stationery work is in ex-  
2 cess of the charge usually made to private individuals for the same kind and  
3 quality of work, then the state or county officer or officers having such  
4 work in charge shall have power to have such work done outside of said county  
5 or state, but nothing in this chapter shall be construed to oblige any of said  
6 officers to accept any unsatisfactory work.

7 (b) Any work referred to in section 60-101 or 60-102, Idaho Code, and  
8 which is to be executed for or on behalf of the state or a county may be exe-  
9 cuted outside of this state in any case (1) where the execution of such work  
10 shall require the use of a technique or process which cannot be performed  
11 through the use of physical production facilities located within this state  
12 and the use of such technique or process is essential to a necessary func-  
13 tion to be served by the printing, binding, engraving or stationery work  
14 required; (2) where, after ~~requests for proposals or bids have a sollicita-~~  
15 tion has been made or notice thereof has been given as required by section  
16 67-57189208, Idaho Code, ~~as amended~~, no bid or proposal is made thereon  
17 by any person, firm or corporation proposing to execute such work within  
18 this state; ~~i~~ or (3) where, after ~~requests for proposals or bids have a so-~~  
19 licitation has been made or notice thereof given as required by section  
20 67-57189208, Idaho Code, the lowest bid from a person, firm or corporation  
21 proposing to execute such work within this state is more than ten percent  
22 (10%) ~~more than~~ above the lowest bid from a person, firm or corporation  
23 proposing to execute such work outside this state.

24 SECTION 14. That Section 67-455A, Idaho Code, be, and the same is hereby  
25 amended to read as follows:

26 67-455A. COMMITTEE MAY ACQUIRE AND DISPOSE OF PROPERTY. (1) The gov-  
27 ernor's housing committee may accept grants, gifts or donations of any kind  
28 from any private or public source related to the acquisition, construction,  
29 remodel, furnishing, equipping or maintenance of a governor's residence.

30 (2) The governor's housing committee may acquire real property for  
31 purposes related to a governor's residence. Any real property acquired by  
32 the governor's housing committee shall be titled in the name of the state  
33 of Idaho for the benefit of the governor's housing committee and shall be  
34 administered by the department of administration on behalf of and for the  
35 benefit of the governor's housing committee. The governor's housing com-  
36 mittee may sell such real property by public, private or negotiated sale,  
37 exchange, donation or by any other means and may rent a governor's residence  
38 and any furnishings and equipment related thereto, as the committee may deem  
39 appropriate and prudent. Any real property acquired hereunder shall not be  
40 subject to sections 58-331 through 58-335, Idaho Code, relating to surplus  
41 real property as the same may now exist or as the same may be amended from time  
42 to time. Any sale or disposal of such real property shall not require the  
43 reservation to the state of mineral or other rights in the real property.

44 (3) The governor's housing committee may acquire personal property for  
45 the purpose of remodeling, furnishing, equipping or maintaining a gover-  
46 nor's residence. Any personal property acquired by the governor's housing  
47 committee shall be the property of the state of Idaho held for the benefit  
48 of the governor's housing committee and shall be administered on behalf of  
49 the governor's housing committee by the department of administration. The

1 governor's housing committee may dispose of any personal property acquired  
2 hereunder by any means as the committee may deem appropriate and prudent and  
3 such disposal shall not be subject to section 67-5732A, Idaho Code, relating  
4 to surplus personal property, as the same exists or may be amended from time  
5 to time.

6 (4) The governor's housing committee may acquire and contract for ser-  
7 vices related to the acquisition, construction, remodel, furnishing, equip-  
8 ping or maintenance of a governor's residence. Notwithstanding any other  
9 law to the contrary, the acquisition, construction, remodel, furnishing,  
10 equipping or maintenance of a governor's residence shall not be considered  
11 public works and shall not be subject to any laws related to public works  
12 of the state of Idaho. Notwithstanding any other law to the contrary, the  
13 governor's housing committee shall not be subject to the ~~purchasing laws for~~  
14 ~~state agencies~~ state procurement act provided in chapter 5792, title 67,  
15 Idaho Code.

16 (5) Notwithstanding the provisions of sections 18-1359(1)(d),  
17 18-2705, 58-112, 74-501, 74-503 and 67-~~5726~~9230, Idaho Code, or any other  
18 provision of law, an incumbent governor shall not be deemed prohibited from  
19 purchasing real or personal property acquired hereunder, and any such pur-  
20 chase shall be valid for all purposes. Insofar as the provisions of this  
21 section are inconsistent with the provisions of any other law, general, spe-  
22 cific or local, the provisions of this section shall be controlling.

23 (6) This section shall apply to all real and personal property acquired  
24 pursuant to this section or section 67-455, Idaho Code, before or after the  
25 effective date of this section.

26 SECTION 15. That Section 67-5711C, Idaho Code, be, and the same is  
27 hereby amended to read as follows:

28 67-5711C. CONSTRUCTION OF PUBLIC PROJECTS -- COMPETITIVE SEALED BID-  
29 DING. (1) All construction contracts for public works shall be awarded to  
30 the lowest responsible and responsive bidder after receipt of competitive  
31 sealed bidding except as otherwise provided in sections 67-5711B, 67-5711D  
32 and 67-5713, Idaho Code.

33 (2) An invitation for bids shall be issued and shall include a project  
34 description and all contractual terms and conditions applicable to the pub-  
35 lic works.

36 (3) Adequate public notice of the invitation for bids shall be given at  
37 least fourteen (14) days prior to the date set forth therein for the opening  
38 of bids. Such notice shall include publication at least fourteen (14) days  
39 prior to bid opening in a newspaper of general circulation in the area where  
40 the work is located.

41 (4) When prequalification is deemed by the department and by the re-  
42 spective state agency to be in the best interest of the state, competitive  
43 bidding procedures shall be open only to licensed public works contractors  
44 that meet preliminary supplemental qualifications. The solicitation for  
45 bids in a prequalified bidder public works project shall consist of two (2)  
46 stages, an initial stage for identifying prequalified contractors, either  
47 prime or specialty contractors, followed by a stage during which bid prices  
48 will be accepted only from prequalified contractors. Notice of the prequal-  
49 ification stage shall be given in the same manner that notice of open com-

1 petitive bidding is provided. Prequalification standards must be premised  
2 upon demonstrated technical competence, experience constructing similar  
3 facilities, prior experience with the state, past performance (related to  
4 quality, workmanship and timeliness), reliability, safety record, avail-  
5 able nonfinancial resources, equipment and personnel as they relate to the  
6 subject project, and overall performance history based upon a contractor's  
7 entire body of work. Any request for qualifications must include the stan-  
8 dards for evaluating the qualifications of prospective bidders. Licensed  
9 contractors desiring to be prequalified to bid on a project must submit a  
10 written response to a request for qualifications. After a review of quali-  
11 fication submittals, licensed contractors that meet the prequalification  
12 standards shall be so notified, and licensed contractors that do not meet  
13 the prequalification standards shall also be so notified. Thereafter, bids  
14 may be solicited from contractors that meet the prequalification standards.  
15 The department may promulgate rules or develop procedures to implement the  
16 prequalification process.

17 (5) Bids shall be opened publicly at the time and place designated in  
18 the invitation for bids. The amount of each bid and such other relevant in-  
19 formation as may be specified by rules, together with the name of each bid-  
20 der, shall be entered on a record and the record shall be open to public in-  
21 spection. After the time of the award all bids and bid documents shall be  
22 open to public inspection in accordance with the provisions of chapter 1, ti-  
23 tle 74, and section 67-57259215, Idaho Code.

24 (6) With respect to a project having a written cost estimate of greater  
25 than twenty-five thousand dollars (\$25,000) but less than the public works  
26 limit established in section 67-5711, Idaho Code, the agency, if it does not  
27 perform the work with existing physical plant staff, must award a written  
28 contract to the lowest responsible and responsive bidder after soliciting at  
29 least three (3) documented informal bids from contractors licensed in Idaho  
30 to perform public works contracts, if reasonably available. Adequate pub-  
31 lic notice of the invitation for informal bids shall be given at least seven  
32 (7) days prior to the date set forth therein for the receipt of the infor-  
33 mal bids. Such notice may include publication at least seven (7) days prior  
34 to bid opening in a newspaper of general circulation in the area where the  
35 work is located; or the agency may advertise the invitation for bids in ap-  
36 propriate trade journals, and otherwise notify persons believed to be inter-  
37 ested in the award of a contract. Informal bids must be submitted by the con-  
38 tractor in writing in response to a prepared written document describing the  
39 project's scope of work in sufficient detail so as to enable a contractor fa-  
40 miliar with such work to prepare a responsible bid. Nothing herein exempts  
41 an agency from the responsibility of utilizing formal plans and specifica-  
42 tions if the work involves the public health or safety as described in chap-  
43 ters 3 and 12, title 54, Idaho Code. The agency must document receipt of the  
44 informal bids in the project file.

45 (7) Any personal property including goods, parts, supplies and equip-  
46 ment which is to be supplied or provided by a state agency for use in any pub-  
47 lic work, project, or preventive maintenance programs, whether the public  
48 work, project, or preventive maintenance program is constructed, undertaken  
49 or performed by agency in-house personnel, or by delegation pursuant to sec-  
50 tion 67-5710A, Idaho Code, or otherwise provided or supplied by the agency

1 to a contractor, the personal property, goods, parts, supplies or equip-  
2 ment supplied or provided by the agency must be purchased or procured by the  
3 agency through the division of purchasing in accordance with the Idaho Code.

4 SECTION 16. That Section 67-5711D, Idaho Code, be, and the same is  
5 hereby amended to read as follows:

6 67-5711D. ENERGY SAVINGS PERFORMANCE CONTRACTS. (1) Definitions. As  
7 used in this section:

8 (a) "Cost-savings measure" means any facility improvement, repair or  
9 alteration to an existing facility, or any equipment, fixture or fur-  
10 nishing to be added or used in any existing facility that is designed  
11 to reduce energy consumption and energy operating costs or increase the  
12 energy efficiency of facilities for their appointed functions that are  
13 cost effective. "Cost-savings measure" includes, but is not limited  
14 to, one (1) or more of the following:

15 (i) Procurement of low-cost energy supplies of all types, in-  
16 cluding electricity, natural gas and water;

17 (ii) Insulating the building structure or systems in the build-  
18 ing;

19 (iii) Storm windows or doors, caulking or weather stripping,  
20 multiglazed windows or door systems, heat-absorbing or heat-re-  
21 flective glazed and coated window and door systems, additional  
22 glazing, reductions in glass area or other window and door system  
23 modifications that reduce energy consumption;

24 (iv) Automated or computerized energy control systems;

25 (v) Heating, ventilation or air conditioning system modifica-  
26 tions or replacements;

27 (vi) Replacing or modifying lighting fixtures to increase the en-  
28 ergy efficiency of the lighting system;

29 (vii) Energy recovery systems;

30 (viii) Cogeneration systems that produce steam or forms of energy  
31 such as heat, as well as electricity, for use primarily within a  
32 building or complex of buildings;

33 (ix) Installing new or modifying existing day lighting systems;

34 (x) Installing or modifying renewable energy and alternate en-  
35 ergy technologies;

36 (xi) Building operation programs that reduce energy costs in-  
37 cluding, but not limited to, computerized programs, training and  
38 other similar activities;

39 (xii) Steam trap improvement programs that reduce energy costs;

40 (xiii) Devices that reduce water consumption; and

41 (xiv) Any additional building infrastructure improvements that  
42 produce energy cost savings, significantly reduce energy consump-  
43 tion or increase the energy efficiency of the facilities for their  
44 appointed functions and are in compliance with all applicable  
45 state building codes.

46 (b) "Director" means the director of the department of administration  
47 or the director's designee.

48 (c) "Energy cost savings" means any expenses that are eliminated or  
49 avoided on a long-term basis as a result of equipment installed or mod-

1       ified, or services performed by a qualified energy service company or  
2       a qualified provider, but does not include merely shifting personnel  
3       costs or similar short-term cost savings.

4       (d) "Financial grade energy audit" means a comprehensive building en-  
5       ergy systems audit performed by a professional engineer licensed in the  
6       state of Idaho for the purpose of identifying and documenting feasible  
7       energy and resource conservation measures and cost-savings factors.

8       (e) "Performance contract" means a contract between the director or the  
9       public entity and a qualified provider or a qualified energy service  
10      company for evaluation, recommendation and implementation of one (1) or  
11      more cost-savings measures. A performance contract may be structured  
12      as either:

13           (i) A guaranteed energy savings performance contract, which  
14           shall include, at a minimum, the design and installation of equip-  
15           ment and, if applicable, operation and maintenance of any of the  
16           measures implemented. Guaranteed annual savings must meet or  
17           exceed the total annual contract payments made by the director or  
18           the user agency or the public entity for such contract, including  
19           financing charges to be incurred over the life of the contract; or

20           (ii) A shared savings contract, which shall include provisions  
21           mutually agreed upon by the director and the qualified provider or  
22           qualified energy service company as to the rate of payments based  
23           upon energy cost savings and a stipulated maximum energy consump-  
24           tion level over the life of the contract.

25      (f) "Person" means an individual, corporation, partnership, firm, as-  
26      sociation, limited liability company, limited liability partnership or  
27      other such entity as recognized by the state of Idaho.

28      (g) "Public entity" means the cities, counties and school districts or  
29      any political subdivision within the state of Idaho.

30      (h) "Qualified energy service company" means a person with a record of  
31      established projects or with demonstrated technical, operational, fi-  
32      nancial and managerial capabilities to implement performance contracts  
33      and who currently holds an Idaho public works contractor license appro-  
34      priate for the work being performed.

35      (i) "Qualified provider" means a person who is experienced in the de-  
36      sign, implementation and installation of energy efficiency and facil-  
37      ity improvement measures, who has the ability to secure necessary fi-  
38      nancial measures to support energy savings guarantees and the technical  
39      capabilities to ensure such measures generate energy cost savings, and  
40      who currently holds an Idaho public works contractor license appropri-  
41      ate for the work being performed.

42      (2) Performance contracts. The director of the department of admin-  
43      istration, subject to the approval of the permanent building fund advisory  
44      council, or any Idaho public entity may enter into a performance contract  
45      with a qualified provider or qualified energy service company to reduce en-  
46      ergy consumption or energy operating costs. Cost-savings measures imple-  
47      mented under such contracts shall comply with all applicable state and local  
48      building codes.

49      (3) Requests for qualifications. The director of the department of ad-  
50      ministration or the public entity shall request qualifications from quali-

1 fied providers and qualified energy service companies inviting them to sub-  
2 mit information describing their capabilities in the areas of:

3 (a) Design, engineering, installation, maintenance and repairs asso-  
4 ciated with performance contracts;

5 (b) Experience in conversions to a different energy or fuel source,  
6 so long as it is associated with a comprehensive energy efficiency  
7 retrofit;

8 (c) Postinstallation project monitoring, data collection and report-  
9 ing of savings;

10 (d) Overall project experience and qualifications;

11 (e) Management capability;

12 (f) Ability to assess the availability of long-term financing;

13 (g) Experience with projects of similar size and scope; and

14 (h) Other factors determined by the director or the public entity to  
15 be relevant and appropriate relating to the ability of the qualified  
16 provider or qualified energy service company to perform the project.

17 (4) Notice. Adequate public notice of the request for qualifications  
18 shall be given at least fourteen (14) days prior to the date set forth therein  
19 for the opening of the responses to the request for qualifications. Such no-  
20 tice may be provided electronically or by publication in a newspaper of gen-  
21 eral circulation in the area where the work is located.

22 (5) Public inspection. All records of the department or an agency or  
23 the public entity relating to the award of a performance contract shall be  
24 open to public inspection in accordance with the provisions of chapter 1, ti-  
25 tle 74, and section 67-~~5725~~9215, Idaho Code.

26 (6) Award of performance contract.

27 (a) The director or public entity shall select up to three (3) qualified  
28 providers or qualified energy service companies who have responded to  
29 the request for qualifications. Factors to be considered in selecting  
30 the successful qualified provider or qualified energy service company  
31 shall include, but not be limited to:

32 (i) Fee structure;

33 (ii) Contract terms;

34 (iii) Comprehensiveness of the proposal and cost-savings mea-  
35 sures;

36 (iv) Experience of the qualified provider or qualified energy  
37 service company;

38 (v) Quality of the technical approach of the qualified provider  
39 or qualified energy service company; and

40 (vi) Overall benefits to the state or the public entity.

41 (b) Notwithstanding the provisions of section 67-5711C, Idaho Code,  
42 the director or the public entity may, following the request for qual-  
43 ifications and the expiration of the specified notice period, award  
44 the performance contract to the qualified provider or qualified energy  
45 service company which best meets the needs of the project and whose  
46 proposal may or may not represent the lowest cost among the proposals  
47 submitted pursuant to this section.

48 (c) Upon award of the performance contract, the successful qualified  
49 provider or qualified energy service company shall prepare a financial

1 grade energy audit which, upon acceptance by the director or the public  
2 entity, shall become a part of the final performance contract.

3 (7) Installment payment and lease-purchase agreements. Pursuant to  
4 this section, the director or the public entity may enter into a performance  
5 contract, payments for which shall be made by the user agency or public en-  
6 tity. Such performance contracts may be financed as installment payment  
7 contracts or lease-purchase agreements for the purchase and installation of  
8 cost-savings measures. Financing implemented through another person other  
9 than the qualified provider or qualified energy service company is autho-  
10 rized.

11 (8) Terms of performance contract.

12 (a) Each performance contract shall provide that all payments between  
13 parties, except obligations upon termination of the contract before its  
14 expiration, shall be made over time and that the objective of such per-  
15 formance contract is the implementation of cost-savings measures and  
16 energy cost savings.

17 (b) A performance contract, and payments provided thereunder, may ex-  
18 tend beyond the fiscal year in which the performance contract becomes  
19 effective, subject to appropriation by the legislature or by the public  
20 entity, for costs incurred in future fiscal years. The performance con-  
21 tract may extend for a term not to exceed twenty-five (25) years. The  
22 permissible length of the contract may also reflect the useful life of  
23 the cost-savings measures.

24 (c) Performance contracts may provide for payments over a period of  
25 time not to exceed deadlines specified in the performance contract from  
26 the date of the final installation of the cost-savings measures.

27 (d) Performance contracts entered pursuant to this section may be  
28 amended or modified, upon agreement by the director or the public entity  
29 and the qualified provider or qualified energy service company, on an  
30 annual basis.

31 (9) Monitoring and reports. During the term of each performance con-  
32 tract, the qualified provider or qualified energy service company shall  
33 monitor the reductions in energy consumption and cost savings attributable  
34 to the cost-savings measures installed pursuant to the performance contract  
35 and shall annually prepare and provide a report to the director or the public  
36 entity documenting the performance of the cost-savings measures.

37 SECTION 17. That Section 67-5722, Idaho Code, be, and the same is hereby  
38 amended to read as follows:

39 67-5722. ~~SALE, TRADE IN OR EXCHANGE OF STATE PERSONAL~~ DECLARATION OF  
40 SURPLUS PROPERTY.

41 ~~Whenever any agency owns any property no longer economical to use, the ad-~~  
42 ~~ministrator of the division of purchasing may dispose of such property by ex-~~  
43 ~~changing the same in part payment for new property, as provided for in this~~  
44 ~~section. The administrator of the division of purchasing shall include in~~  
45 ~~his request for bids a full description of the property to be exchanged as~~  
46 ~~part payment and shall permit vendors to examine the same, and the contract~~  
47 ~~shall be awarded on the basis of net cost to the state after allowance for the~~  
48 ~~property to be exchanged in part payment. In addition, the administrator of~~  
49 ~~the division of purchasing may permit an exchange of property in part payment~~

1 ~~for new property acquisitions from contracts for the same or similar prop-~~  
2 ~~erty.~~

3 ~~Exchange of property will be permitted only when it is determined by the~~  
4 ~~administrator of the division of purchasing that all other methods of dis-~~  
5 ~~posal of the property sought to be exchanged will yield a lesser monetary re-~~  
6 ~~turn to the state.~~

7 In accordance with the internal management policies, guidelines or in-  
8 structions of the board of examiners, the head of any agency may declare as  
9 surplus any item of personal property.

10 SECTION 18. That Section 67-5737, Idaho Code, be, and the same is hereby  
11 amended to read as follows:

12 67-5737. ~~PROVISIONS OF THIS CHAPTER CONTROLLING~~ SEVERABIL-  
13 ~~ITY. Except as provided in section 67-5718, Idaho Code, i~~Insofar as the a  
14 provisions of this chapter or the application of such provision to any person  
15 or circumstance is declared invalid for any reason, such declaration shall  
16 not affect the validity of the remaining portions of this chapter.

17 SECTION 19. That Section 67-7451, Idaho Code, be, and the same is hereby  
18 amended to read as follows:

19 67-7451. ~~LOTTERY EXEMPT FROM STATE PURCHASING LAWS~~ PROCUREMENT  
20 ACT. Notwithstanding any other provision of law to the contrary, the state  
21 lottery shall be exempt from the ~~purchasing laws for state agencies~~ state  
22 procurement act provided in chapter ~~5792~~, title 67, Idaho Code.

23 SECTION 20. That Section 74-511, Idaho Code, be, and the same is hereby  
24 amended to read as follows:

25 74-511. VIOLATION RELATING TO PUBLIC CONTRACTS. Officers shall not  
26 commit any act prohibited by section ~~67-5726~~9230, Idaho Code, violations  
27 of which are subject to penalties as provided in section ~~67-5734~~9231, Idaho  
28 Code, and which prohibitions and penalties shall be deemed to extend to all  
29 public officers governed by the provisions of this chapter.

## **APPENDIX II**

### **Proposed Legislation**

#### **RS24472**

**AUTHORIZATION FOR AN INTERIM COMMITTEE  
To continue the study of public procurement in Idaho**



Sixty-third Legislature

LEGISLATURE OF THE STATE OF IDAHO



Second Regular Session - 2016

IN THE HOUSE OF REPRESENTATIVES

HOUSE CONCURRENT RESOLUTION NO. \_\_\_\_\_

BY \_\_\_\_\_

## A CONCURRENT RESOLUTION

STATING FINDINGS OF THE LEGISLATURE AND AUTHORIZING THE LEGISLATIVE COUNCIL TO APPOINT A COMMITTEE TO UNDERTAKE AND COMPLETE A STUDY OF ISSUES RELATING TO PUBLIC PROCUREMENT AND TO MAKE RECOMMENDATIONS.

Be It Resolved by the Legislature of the State of Idaho:

WHEREAS, the First Regular Session of the Sixty-third Idaho Legislature adopted House Concurrent Resolution No. 23, which authorized the appointment of a committee to undertake and complete a study of the purchasing laws of the State of Idaho and to make recommendations; and

WHEREAS, the committee, having conducted the study, has proposed legislation reorganizing and revising the purchasing laws into a State Procurement Act for purposes of modernization and clarification; and

WHEREAS, the committee's term has expired; and

WHEREAS, it is the opinion of the committee that several issues in public procurement require further study, including, but not limited to, the appeals process for the Division of Purchasing, ethics in procurement, information technology contracts, and provisions of law relating to multiple contract awards, public works construction, purchasing by political subdivisions and void contracts.

NOW, THEREFORE, BE IT RESOLVED by the members of the Second Regular Session of the Sixty-third Idaho Legislature, the House of Representatives and the Senate concurring therein, that the Legislative Council is authorized to appoint a committee to undertake and complete a study of issues relating to public procurement. The Legislative Council shall determine the number of legislators and membership from each house appointed to the committee and shall authorize the committee to receive input, advice and assistance from interested and affected parties who are not members of the Legislature.

BE IT FURTHER RESOLVED that nonlegislative members of the committee may be appointed by the co-chairs of the committee who are appointed by the Legislative Council. Nonlegislative members of the committee shall not be reimbursed from legislative funds for per diem, mileage or other expenses and shall not have voting privileges regarding the committee's recommendations or proposed legislation.

BE IT FURTHER RESOLVED that the committee shall report its findings, recommendations and proposed legislation, if any, to the First Regular Session of the Sixty-fourth Idaho Legislature.

## **APPENDIX III**

Persons who presented or testified  
to the Purchasing Laws Interim Committee

**Persons who presented or testified to the committee (date of presentation or testimony)**

1. Amanda Bartlett, Office of Performance Evaluations (8.5.15)
2. Andy Akers, D&S Electrical Supply (9.30.15)
3. Bill Burns, Division of Purchasing (8.5.15; 10.15.15; 12.4.15)
4. Blake Youde, State Board of Education (9.29.15)
5. Bob Prestwich, Electrical Wholesale (9.30.15)
6. Brad Little, Lieutenant Governor (11.13.15)
7. Brian Kane, Office of the Attorney General (8.5.15)
8. Bruce Hansen, Hansen Janitorial Supply (9.30.15)
9. Bruce Newcomb, Boise State University (11.13.15)
10. Carmen Babb, Psychiatric Services BHC, Inc. (9.30.15)
11. Catalina Steckbauer, Community Wellness Center, Inc. (9.30.15)
12. Charlene MacArthur, Idaho Transportation Department (11.13.15)
13. Dan Goicoechea, State Controller's Office (10.15.15; 1.14.16)
14. Dave Buck, Idaho State University (9.30.15)
15. Donna Caldwell, Department of Lands (11.13.15)
16. Dru Nakaya, J.R. Simplot Company (8.5.15)
17. Elizabeth Bowen, Legislative Services Office (11.13.15; 12.4.15; 1.14.16)
18. Gale Lim, Gale Lim Construction (9.30.15)
19. Howard Grimes, Idaho National Laboratory (11.13.15)
20. Janet Gonzalez, Western Idaho Community College (10.15.15)
21. Jeffrey Whitehead, Cobalt Truck Equipment (11.13.15)
22. Jeremy Chou, Givens Pursley LLP (10.15.15)
23. Jo Ellen DiNucci, Boise State University (9.29.15)
24. Keith Watts, City of Meridian (10.15.15)
25. Kent Beers, Utah Division of Purchasing and General Services (9.29.15)
26. Kent Kunz, Idaho State University (1.14.16)
27. Kristin Ford, Legislative Services Office (8.5.15)
28. Mark Estess, Eiguren Ellis Public Policy (10.15.15)
29. Marty Durand, Idaho Building Trades (10.15.15)
30. Michelle Doane, Idaho Transportation Department (11.13.15)
31. Michelle Wiest, Idaho National Laboratory (9.29.15)
32. Mitch Cunningham, Compunet (10.15.15)
33. Monica Crider, Idaho Transportation Department (11.13.15)
34. Richard Armstrong, Department of Health and Welfare (11.13.15)
35. Robert Geddes, Department of Administration (8.5.15; 10.15.15)
36. Robyn Lockett, Legislative Services Office (8.5.15; 9.29.15)
37. Roger Egan, Idaho State University (9.29.15)
38. Roy Eiguren, Eiguren Ellis Public Policy (10.15.15)
39. Sarah Hilderbrand, Division of Purchasing (8.5.15; 1.14.16)
40. Terry Frederickson, Newday Products and Research (9.30.15)
41. Tim Corder, State Department of Education (11.13.15)
42. Tony Pirc, State Department of Education (11.13.15)