

# E-Rate in FY 2016 and Beyond Under the E-Rate Modernization Orders

Idaho Broadband Access Study Committee
July 21, 2015

**Presented by E-Rate Central** 

www.e-ratecentral.com



- Largest federal technology funding program
  - Initiated in 1998 under auspices of FCC
  - One of 4 Universal Service Fund programs
  - Supports technology infrastructures for schools and libraries
    - Telecommunications
    - Internet access
    - Intra-building network equipment and maintenance
  - Scope: \$4 billion per year (plus roll-overs)



- Schools and libraries can receive discounts ranging from
   20% 90% on eligible products and services
- Discounts are based on:
  - School district uses discount based on total student eligibility
  - Library uses discount based on total student eligibility of local district
  - Consortium uses simple average of individual member discounts



Percent of Eligible Students	Urban	Rural
Less than 1%	20%	25%
1% - 19%	40%	50%
20% - 34%	50%	60%
35% - 49%	60%	70%
50% -74%	80%	80%
75% -100%	85–90%	85–90%



#### **Category 1**

- > Telecommunications and Internet Services
  - **■** Focus on broadband
  - Phase out of voice services

#### **Category 2**

- > Telecommunications and Internet Services
  - Focus on Wi-FI systems (LAN and WLAN)
  - Related maintenance



# Important source of technology funding (FY 1998 – 2015)

- \$41 billion nationwide
- \$123 million for Idaho



#### **Funding Commitment Overview:**

<b>Funding Year</b>	State Total	<b>National Total</b>	% Nat. Total
2015	\$2,256,247.91	\$615,128,389.83	0.4%
2014	\$7,933,034.67	\$2,235,887,940.52	0.4%
2013	\$7,528,900.05	\$2,163,416,779.09	0.3%
2012	\$15,715,574.09	\$2,890,281,019.46	0.5%
2011	\$14,402,660.41	\$2,671,434,770.08	0.5%
2010	\$13,773,596.53	\$3,110,936,418.68	0.4%
2009	\$11,615,943.22	\$2,879,281,351.83	0.4%
2008	\$5,792,356.86	\$2,564,204,861.47	0.2%
2007	\$5,665,282.38	\$2,439,430,074.18	0.2%
2006	\$4,298,945.19	\$1,977,827,611.72	0.2%
2005	\$4,370,754.35	\$2,133,729,634.90	0.2%
2004	\$3,604,849.25	\$2,194,346,348.61	0.2%
2003	\$4,300,413.35	\$2,635,045,651.07	0.2%
2002	\$5,181,109.04	\$2,200,771,068.78	0.2%
2001	\$4,353,432.16	\$2,175,571,530.05	0.2%
2000	\$2,895,323.80	\$2,078,035,361.99	0.1%
1999	\$4,948,606.43	\$2,145,549,109.82	0.2%
1998	\$4,594,850.20	\$1,699,085,602.80	0.3%



- ► Important source of technology funding (FY 1998 2015)
  - But...

- > Time-consuming, bureaucratic, and confusing program
  - Forms 470, 471, 472, 479, 486, and 500 new portal for FY 2016
  - Service eligibility and discount rate issues
  - Long lead time and competitive bidding procedures
  - Strict application review process
  - Audits and retroactive refund exposure and "black holes"



# Idaho-Specific Problem

Applicant: STATE OF IDAHO, OFFICE OF THE CHIEF INFORMATION OFFICER

Billed Entity Number: 16050658

FY	Req. FRNs	Funded FRNs	486 on File	Requested Amount	Committed Priority 1	Committed Priority 2	Total Committed	Total Disbursed
2015	0	0	0	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
2014	1	0	0	\$7,011,714.28	\$0.00	\$0.00	\$0.00	\$0.00
2013	1	0	0	\$6,847,606.08	\$0.00	\$0.00	\$0.00	\$0.00
2012	1	1	1	\$6,445,589.73	\$6,445,589.73	\$0.00	\$6,445,589.73	\$4,611,885.43
2011	1	1	1	\$6,292,800.00	\$6,292,800.00	\$0.00	\$6,292,800.00	\$5,444,738.71
2010	1	1	1	\$4,898,383.38	\$4,898,383.38	\$0.00	\$4,898,383.38	\$2,645,575.33
2009	1	1	1	\$4,933,440.00	\$4,901,713.66	\$0.00	\$4,901,713.66	\$639,774.78
2008	0	0	0	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
2007	0	0	0	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
2006	0	0	0	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00



## **➤** Idaho-Specific Opportunities

- Major focus on broadband connectivity
  - President's ConnectEd Initiative
  - New E-Rate 2.0 rules and additional funding
  - Alternative models for state networks
  - E-rate application timing for FY 2016
- Other E-rate issues
  - Need for statewide E-rate coordination
  - Possible E-rate funding for Pre-K and Head Start



#### Two FCC E-Rate Orders in 2014

- Refocus E-rate on broadband to the classroom
  - Set broadband goals aligned to ConnectEd objectives
    - Schools: Internet at 100 Mbps per 1,000 students short-term and 1 Gbps per 1,000 students long-term
    - Libraries: Internet at 100 Mbps for populations under 50,000 and 1 Gbps for larger populations
    - WAN connectivity "scalable" to 10 Gbps
  - Target "predictable" funding for internal Wi-Fi connections
  - Fund Wi-Fi by eliminating or phasing out support for "legacy" services
- Update rules on competitive bidding, contracts, discount rates, electronic filing, technology plans, and more
- Increase E-rate funding cap by \$1.5 billion



- > Two FCC E-Rate Orders in 2014, cont.
  - Category 1: Enhanced fiber connectivity eligibility
    - Installation charges on large projects no longer need be amortized
    - Special construction charges on dark fiber now eligible
    - Self-provisioned fiber now eligible (if cost-effective)
    - Non-discounted portion of installation charges can be paid in installments
    - Additional E-rate funding available with state-matching funds
  - Category 2: Budgeted funding for internal broadband systems
    - Five-year school budget caps of \$150 per student
    - Maximum discount is 85%



# > State Network and Funding Alternatives

- Network scope
  - Individual school district WANs with Internet connectivity
  - Regional networks (often in states with ESAs)
  - Statewide networks
    - Standalone K-12 network
    - Integrated education and research network
- State management and funding roles
  - State master contract only
  - Managed and funded statewide networks
  - Partial state funding for individual or regional networks
    - Additional 10% E-rate discounts now available for state-matching





- 1. File Form 470 (quasi-RFP)
- 2. Wait 28 days (vendor selection period)
- 3. File Form 471 (application)
- 4. PIA review and FCDL
- 5. File Form 486 (confirmation)
- 6. Submit invoices to USAC



# Competitive bidding is required

- Applicant must conduct a fair and open bidding process
- All bidders must be treated equally
- Vendors cannot be involved in Form 470/RFP development
- Strict gift rules
- Price of eligible product or service must be the primary factor



## Sample bid matrix:

No	Factors	Total Points Available	Vendor 1 143xxxxxx ABC Inc.	Vendor 2 143xxxxxx DEF Inc.	Vendor 3 143xxxxxx GHI Inc.	Vendor 4 143xxxxxx JKL Inc.
1	Cost of the Eligible Goods and Services	40 *	38	25	38	0
2	Experience	20	18	17	20	0
3	Availability	10	10	8	7	0
4	Minority Business Status	10	6	9	9	0
5	In State Preference	10	3	7	10	111111111111111111111111111111111111111
6	Cost of the Ineligible products	5	4	1	5	
7	Project Management Expertises	5	2	1	5	
	Total Points	100	81	68	→ 94	0

<sup>\*</sup> This number must be higher than all of the other numbers in this column.

Winning Bidder: \_

Vendor 3 (GHI,Inc.) is the winning bidder because it has the highest total points.



#### Form 471 Discount Application:

- Must be filed each year within the application window
- Contains specific information on services ordered, quantities, vendor, and price
- > Shows entities receiving services and discount rate calculations
- Certifies compliance with rules and verifies access to resources to make effective use of discounted services



#### **Program Integrity Assurance Reviews:**

- Most applications generate PIA inquiries:
  - Entity eligibility
  - Discount rate validation
  - Eligible products and services
  - Funding request levels
- Response deadlines:
  - Normal 15-day response requirement
  - Mid-point reminders to applicant <u>and</u> state coordinator
  - Extension request must be made in writing



Funding Commitment Decision Letter ("FCDL") issued to applicant and service provider(s) after PIA review

- Funding released in weekly waves
  - Typically beginning during prior May/June
  - Waves continue well into funding year
  - Funding as of mid-July 2015:
    - FY 2015: \$615 million of \$3.92 billion requested (no cap)
    - FY 2014: \$2.24 billion of \$2.65 billion cap
    - FY 2013: \$2.16 billion of \$2.79 billion cap



## Form 486 Receipt of Services

- Confirms start of service
- Certified compliance with the Children's Internet Protection Act ("CIPA"), if required

## Discount invoice options

- Discounted bills: Service provider files Form 474 ("SPI")
- Discount reimbursement: Applicant files Form 472 ("BEAR")



Web: www.usac.org/sl/ basic site

portal.usac.org new portal

➤ Help line: 888-203-8100

- Online "Submit a Question" facility or through portal
- Weekly SLD News Brief (subscribe online)





Web: E-rate: www.e-ratecentral.com or

e-ratecentral.com/us/stateInformation.asp?state=ID

Weekly news: http://www.e-ratecentral.com/subscribe.asp

Questions: 516-801-7810 (fax) or question@e-ratecentral.com



