

# Legislative Services Office Idaho State Legislature

Eric Milstead Director Serving klaho's Citizen Legislature

#### **MEMORANDUM**

**TO:** Senators RICE, Bayer, Ward-Engelking and,

Representatives ANDRUS, Boyle, Pence

**FROM:** Katharine Gerrity - Deputy Division Manager

**DATE:** July 07, 2016

**SUBJECT:** Temporary Rule

IDAPA 02.06.31 - Noxious Weed Free Forage and Straw Certification Rules - Adoption of Temporary Rule - Docket No. 02-0631-1601

We are forwarding this temporary rule to you for your information only. No analysis was done by LSO. This rule is posted on our web site. If you have any questions, please call Katharine Gerrity at the Legislative Services Office at (208) 334-4834. Thank you.

Attachment: Temporary Rule

#### **IDAPA 02 - DEPARTMENT OF AGRICULTURE**

## 02.06.31 - NOXIOUS WEED FREE FORAGE AND STRAW CERTIFICATION RULES DOCKET NO. 02-0631-1601

#### **NOTICE OF RULEMAKING - ADOPTION OF TEMPORARY RULE**

**EFFECTIVE DATE:** The effective date of the temporary rule is June 1, 2016.

**AUTHORITY:** In compliance with Sections 67-5226, Idaho Code, notice is hereby given this agency has adopted a temporary rule. The action is authorized pursuant to Sections 22-101(3), 22-2403, 22-2411, 22-2412, and 22-2413, Idaho Code.

**DESCRIPTIVE SUMMARY:** The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule:

The ISDA is a member of a national standards organization called the North American Invasive Species Management Association (NAISMA). NAISMA has standards for Noxious Weed Free Forage and Straw (NWFFS) products. NAISMA changed its NWFFS standards on February 1, 2016. ISDA will not be able to certify forage crops to the NAISMA standards until these rules are amended. Idaho has multiple manufacturers of NWFFS products (forage cubes & pellets). As currently written in the rules, these products can only be certified to the previous NAISMA standards.

**TEMPORARY RULE JUSTIFICATION:** Pursuant to Section 67-5226(1)(b), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

NAISMA changed its NWFFS standards on February 1, 2016. Compliance with these national standards will be necessary to enable ISDA to certify forage crops to the NAISMA standards.

**FEE SUMMARY:** Pursuant to Section 67-5226(2), the Governor has found that the fee or charge being imposed or increased is justified and necessary to avoid immediate danger and the fee is described herein:

ISDA does not anticipate any fiscal impact from the changes to be made to the Rule during this rulemaking.

ASSISTANCE ON TECHNICAL QUESTIONS: For assistance on technical questions concerning the temporary rule, contact Dan Safford, Program Specialist, Invasive Species, (208) 332-8592 or email Dan.Safford@isda.idaho.gov. Materials pertaining to the negotiated rulemaking, including any available preliminary rule drafts, can be found on the ISDA website at the following web address: http://www.agri.idaho.gov/AGRI/Categories/LawsRules/sub\_rules/Rulemaking.php.

DATED this 2nd Day of June, 2016.

Brian J. Oakey, Deputy Director Idaho State Department of Agriculture 2270 Old Penitentiary Road P.O. Box 790 Boise, ID 83701

Phone: (208) 332-8500 Fax: (208) 334-2170

### THE FOLLOWING IS THE TEXT OF THE TEMPORARY RULE FOR DOCKET NO. 02-0631-1601 (Only Those Sections With Amendments Are Shown.)

#### 010. DEFINITIONS.

The definitions found in Section 22-2402, Idaho Code, apply to this chapter. In addition, as used in this chapter: (7-1-94)

- **01. Agent**. Any instrumentality or entity authorized by the director of the department, and acting on behalf of the department, to administer the provisions of this rule. Any designated agent shall act in an official capacity for the department and under the supervision of the director of the department. The principal purpose of the agent is to establish, conduct, and maintain a uniform and reasonable system of inspection and certification of forage and straw crops to determine if such crops are noxious weed free. (3-19-07)
- **02. Approved Inspector**. An individual who has been accredited by the department or by the department's agent in the noxious weed free forage and straw certification program. (3-19-07)
- **03. Bale**. A mechanically compressed package of forage or straw bound by string or wire, or other binding material. (3-19-07)
- **04. Bale Tag.** A tag or label which is attached to the string or wire, or other binding material of a bale of certified forage or straw, and identifies the bale as being certified noxious weed free. (3-19-07)
- **05. Certificate of Inspection**. A record of inspection issued by an approved inspector that states the results of a field or commodity inspection. The certificate shall document that the inspected field or commodity is Idaho State Noxious Weed Free, North American Noxious Weed Free, or that the field or commodity contains noxious weeds.

  (5-8-09)
- **06. Certification**. The process whereby an approved inspector conducts field or commodity inspections to determine that the field or commodity is noxious weed free. (3-19-07)
- **07. Certification Markings**. Bale tags, purple and yellow colored twine, compressed forage bale binding material, and forage cubes/pellets container tags/labels. (4-4-13)
- **08. Certified Compressed Forage Bale Binding Material**. An ISDA approved binding material which is attached to a compressed forage bale of certified noxious weed free forage and identifies the bale as being certified to the North American Standards. (5-8-09)
- **09. Compressed Forage Bale.** A bale that has been twice compressed, once in the field by a forage baler and then recompressed a second time and bound by string, wire or other binding material. (3-19-07)
  - **10. Department.** The Idaho State Department of Agriculture. (3-19-07)
- 11. Field. The land on which a forage or straw crop is grown and is not divided by streams, public roads, other crops, or other barriers. (3-19-07)
- **12. Field Certification Inspection**. An on-site inspection of forage or straw in the field, and areas adjacent to the field, for the presence of noxious weeds. The inspection shall be conducted prior to cutting or harvesting. (3-19-07)
- **13. Forage**. Alfalfa, grain, and grass hay, and/or combinations of alfalfa, grain, or grass hay; the term "forage" includes forage cubes, compressed forage bales, and pellets. (3-19-07)
  - **14. Forage Cubes.** Forage that is harvested from a field certified to North American Standards and is

#### DEPARTMENT OF AGRICULTURE Noxious Weed Free Forage & Straw Certification Rules

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mechanically compacted into wafers or cubes.

(3-19-07)

- **15. Forage Cube/Pellet Tag.** A tag, label, or statement which is attached or printed on a container of certified noxious weed free forage cubes or pellets, and identifies the container as being certified to the North American Standards. (5-8-09)
- **16. Idaho State Noxious Weed Free**. Forage and straw inspected for weeds designated by the director as noxious as defined in Section 22-2402(15), Idaho Code, and determined to be free of such weeds. (3-19-07)
- 17. Idaho State Noxious Weed Free Standards. Forage and straw that meets the requirements Idaho State Noxious Weed Free. (3-19-07)
- 18. North American Noxious Weed Free. Forage and straw inspected for, and determined to be free of, weeds designated as noxious by the director as defined in Section 22-2402(15) Idaho Code and noxious weeds listed on the North American Designated Weed List.

  (3-19-07)(6-1-16)T
- 19. North American Weed Free Forage Certification Program. The North American Weed Invasive Species Management Association standard for forage certification. (3-19-07)(6-1-16)T
- **20. North American Twine**. Special Ppurple and yellow colored twine approved by NAISMA that is used to mark bales as certified to the North American Standards. (3-19-07)(6-1-16)T
- **21. North American Standards**. Requirements of the North American Weed Free Forage Certification Program. (3-19-07)
- **22. Noxious Weed Free**. No noxious weeds with viable seed, injurious portions, or propagating parts were found during inspection procedures. (3-19-07)
- **23. Pellets.** Forage that is harvested from a field certified to North American Standards and is manufactured into an agglomerated feed, formed by compacting and forcing through die openings by a mechanical process. (3-19-07)
  - **24. Straw**. The dried stalks or stems remaining after grain is harvested.
- **25. Transit Certificate.** A document completed by an approved inspector to certify products proposed for movement as certified noxious weed free into states that require noxious weed free forage and straw certification. The transit certificate must be in the possession of the transporter. *If individual bales are tagged with an approved bale tag, a transit certificate is not required.* (4 4 13)(6-1-16)T

#### 011. ABBREVIATIONS.

**01. ISDA**. The Idaho State Department of Agriculture.

(3-19-07)

(3-19-07)

02. NAWISMA. North American Weed Invasive Species Management Association.

<del>(3-19-07)</del>(6-1-16)T

**03. NWFF&S**. Noxious Weed Free Forage and Straw.

(3-19-07)

### (BREAK IN CONTINUITY OF SECTIONS)

#### 100. VOLUNTARY NOXIOUS WEED FREE FORAGE AND STRAW CERTIFICATION PROGRAM.

**01. Purpose**. The noxious weed free forage and straw certification program is a voluntary program, the purpose of which is to provide a means for the inspection, certification, and marking of forage and straw as noxious weed free. The program will be managed by the department and may be implemented through an agent of the

department. The program will allow for the preparation of a transit certificate for the purpose of interstate transport or shipping of forage and straw into and through states which place regulations and restrictions on such commodities. The program is intended to reduce the exportation, importation, growth, and spread of noxious weeds. (4-4-13)

- **02. Certifying Authority**. The department or its agent is the certifying authority. The certifying authority shall appoint, as needed, approved inspectors throughout the state, who may issue certificates of inspection. (3-10-00)
- **03. Certification Training.** The department shall determine minimum training and accreditation standards for approved inspectors. Training will be provided annually by the department or its agent. Attendance at annual training will certify accreditation for the inspector for that calendar year. Approved inspectors will be issued a certificate of training for the calendar year. Annual training shall include: (3-19-07)

a.	Field inspection techniques and procedures;	(3-19-07)
b.	ISDA and North American Noxious weed list plant identification;	(3-19-07)
c.	ISDA and North American certification standards and guidelines;	(3-19-07)
d.	Knowledge of weed management, including:	(3-19-07)
i.	Burning;	(3-19-07)
ii.	Mowing, cutting or roguing;	(3-19-07)
iii.	Mechanical methods; and	(3-19-07)
iv.	Herbicides.	(3-19-07)
e.	Inspection forms.	(3-19-07)
04.	Certification Program.	(3-10-00)
a.	The department or its agent shall:	(3-10-00)
i.	Coordinate forage and straw inspections within the state;	(3-10-00)

iii. Issue certificates of inspection, transit certificates, North American Twine, forage cubes/pellets tags/labels, certified compressed forage bale binding material, and bale tags to qualifying participants; (3-19-07)

Select, train, and supervise persons who serve as approved inspectors;

- iv. Maintain a record of inspections performed and certificates and tags issued; (7-1-94)
- **b.** Under the direction of the department or its agent an approved inspector may perform inspections and issue certificates of inspection, transit certificates, North American Twine, forage cubes/pellets tags/labels, and bale tags within the state at cost. (3-19-07)

### **05.** Application for Certification. (7-1-94)

- **a.** Application for certification inspection shall be made on forms available from the department or its agent and submitted to the department or its agent. (5-8-09)
- **b.** An applicant's signature on the application for certification is verification of the accuracy of the information submitted, and signifies the applicant's intent to comply with the post-certification and distribution requirements. (3-10-00)

ii.

(3-10-00)

#### 06. **Field Inspection Procedures.**

(7-1-94)

- Forage or straw shall be inspected within a maximum of ten (10) days prior to cutting/harvesting in a. the field of origin for each field and cutting to be certified. Fields must be inspected again if circumstances prevent harvest of the forage for a period greater than ten (10) days from the first inspection.
- Each field inspected shall be identified by the name of the owner and a field name or number. The certification inspection may be performed on an entire field or a portion of a field, if the portion is plainly marked and identified prior to inspection.
- Field inspections must take place prior to any operation that will limit the approved inspector's ability to properly inspect and certify the field. Fields that have been cut or harvested prior to inspection are ineligible for certification. (3-19-07)
  - d. There shall be a minimum of two (2) entry points per field.
- There shall be minimum of one (1) entry point per each ten (10) acres (four (4) hectares. e. (3-19-07)(6-1-16)T
- Each point of entry shall be at least one-hundred fifty (150) feet (forty-five (45) meters) into the field, and each additional one-hundred fifty (150) feet (forty-five (45) meters) traveled shall constitute an entry point. Travel shall be uninterrupted, proceeding through the field being inspected. <del>(3-19-07)</del>(6-1-16)T
  - The entire field border shall be physically inspected. g.

(3-19-07)

(3-19-07)

- h. The field inspection will include all ditches, fence rows, roads, easements, rights-of-way, or buffer zones surrounding the field.
- Forage which contains any noxious weeds as identified in Section 22-2402(15) or noxious weeds listed on the North American Noxious Weed List, may be certified if the following requirements are met: (3-19-07)
- Field upon which the forage was produced was treated to prevent seed formation or seed ripening to the degree that there is no danger of dissemination of the seed, or any injurious portion thereof from such noxious weeds, or undesirable plant species, or the propagating parts of the plant are not capable of producing a new plant; Forage which contains any noxious weeds may still be certified if the field upon which the forage was produced is treated to prevent noxious weed seed or other propagule viability according to agricultural practices acceptable to, and to the satisfaction of, the approved inspector. <del>(3-19-07)</del>(6-1-16)T
- Noxious weed(s) were treated not later than rosette to bud stage, or boot stage for grass species classified as noxious weeds, prior to cutting or harvesting; and (3-19-07)
- Treatment method can include, but is not limited to burning, mowing, cutting or roguing, mechanical methods, or chemicals. (3-19-07)
  - An inspection certificate shall document that the above requirements have been met. (3-19-07)j.
- Baling equipment must be cleaned of any noxious weeds prior to harvesting certified forage. If the baling equipment is not cleaned, the first three (3) small square bales or the first large round or square bale produced shall be considered non-certified.
- Interstate shipment of baled forage and straw shall be accompanied by an original transit certificate issued by the approved inspector in the county of origin. If individual bales are tagged with an approved bale tag, a transit certificate is not required. The storage area shall also be inspected and shall be free of noxious weeds.

<del>(4-4-13)</del>(6-1-16)T

An approved inspector may not inspect fields of which said inspector has ownership or financial m. interest. (3-19-07)

- **07. Certification Standards**. After completing an inspection, the approved inspector shall complete a certificate of inspection. (3-10-00)
- **a.** If the field or commodity inspected is certified as North American Noxious Weed Free, the approved inspector shall issue a certificate of inspection for that harvest or cutting. If the field or commodity contains North American Noxious Weeds, but does not contain Idaho State noxious weeds, it may be certified as Idaho State noxious weed free, and such certification shall be noted on the certificate of inspection. (3-19-07)
- **b.** If the field or commodity inspected is certified as noxious weed free, as defined in these rules, the approved inspector may also issue, upon request, any of the following documents: (3-19-07)
  - i. Transit certificates. (7-1-94)
  - ii. Bale tags. The date on the bale tag must accurately reflect the year in which the bale was produced. (4-4-13)
- iii. North American Twine only if the field or commodity is certified as North American Noxious Weed Free. (3-19-07)
- iv. Forage cube/pellet tag/labels only if the field or commodity is certified as North American Noxious Weed Free. (3-19-07)
- v. Certified compressed forage bale binding material only if the field or commodity is certified as North American Noxious Weed Free. (3-19-07)
- **c.** Certificates of inspection, transit certificates and bale tags shall be on forms prescribed by the department or its agent. (3-10-00)
  - **d.** North American Twine and bale tags must be purchased from the department or its agent. (5-8-09)
- **08. Copy of Inspections and a List of Approved Inspectors.** Upon request, the agent shall provide the department with a copy of certificates of inspections issued and a current list of approved inspectors. (3-10-00)
- **09. Reciprocity**. Forage or straw certified under a reciprocal agreement between the department and another state, and certified as North American Noxious Weed Free according to the other state's approved certification standards, may be shipped into the state of Idaho and shall be considered to meet the requirements of the Idaho program. (3-19-07)
- **10. Exports.** Certification under these rules does not qualify a commodity for export from the United States. Applications for certification for export should be made directly to the Division of Plant Industries within the department. (3-10-00)
- 11. Voluntary Posting. After certification, a producer may post signs, or other forms of notification, on the certified commodity indicating that the commodity is certified as noxious weed free. (3-10-00)
- **12. Post-Certification and Distribution Requirements**. After a producer's commodity has been inspected and certified, the producer shall: (3-19-07)
  - **a.** Take reasonable and prudent steps to protect the certified commodity from contamination; (7-1-94)
  - **b.** Keep the certified commodity separated from all uncertified commodity; (3-10-00)
- **c.** Attach bale tags, certified compressed forage bale binding material, or North American Twine to each bale of certified forage or straw intended for sale as noxious weed free forage or straw prior to the bales leaving the producers stack yard or storage area; and

  (3-19-07)

- **d.** Attach cube/pellet tag/label to each container of certified forage cubes/pellets intended for sale as noxious weed free forage prior to the containers leaving the producer's facility. (3-19-07)
- e. Provide the shipper, trucker, or transporter with the appropriate number of transit certificates. *If* individual bales are tagged with an appropriate bale tag, a transit certificate is not required. (4 4 13)(6-1-16)T
- 13. Cancellation for Failure to Comply. Any person who provides false information on an application for inspection or who fails to comply with the post-certification and distribution requirements may, upon order of the director, be suspended for a period of up to two (2) years from participating in the forage and straw certification program. (7-1-94)
- 14. Enforcement and Cancellation. Harvested lots of forage or straw from certified fields may be checked at any time by an approved inspector. Manufactured lots of forage cubes, pellets, and compressed forage bales may be checked at any time by an approved inspector. Evidence that forage, straw, forage cubes/pellets, or compressed forage bales are not from a certified field or that any lot has not been protected from contamination shall be cause for cancellation of certification. (3-19-07)
- 15. Misuse of Transit Certificate and Certification Markings. Using a transit certificate or certification marking for forage from a field that has not been certified shall constitute a violation of these rules.

  (3-19-07)
- **16. Certification Fees.** A minimum of thirty dollars (\$30) per inspection shall be charged for up to ten (10) acres, and three dollars (\$3) per acre thereafter, for fields up to ninety-nine (99) acres. Fields that are one-hundred (100) acres or larger in size, the fee is three dollars (\$3) per acre for the first one-hundred (100) acres and two dollars (\$2) per acre thereafter. The agent is authorized to assess a general fee of thirty dollars (\$30) per year to recover overhead costs. The agent may waive the general fee if the applicant has already been assessed a similar fee for other types of crop inspections.

  (3-19-07)(6-1-16)T

#### 101. -- 149. (RESERVED)

#### 150. NORTH AMERICAN NOXIOUS WEED LIST.

Common Name	Scientific Name	
Absinth wormwood	Artemisia absinthium	
Bermudagrass Austrian fieldcress	Cynodon dactylon Rorippa austriaca	
<u>Black henbane</u>	Hyosycamus niger	
Buffalobur	Solanum rostratum	
Canada thistle	Cirsium arvense	
Common burdock	Arctium minus	
Common crupina	Crupina vulgaris	
Common mullein	<u>Verbascum thapsus</u>	
Common tansy	ansy Tanacetum vulgare	
Common teasel	<u>Dipsacus fullonum</u>	
Cutleaf teasel	<u>Dipsacus laciniatus</u>	
<u>Dame's rocket</u>	Hesperis matronalis	
Dalmatian toadflax	Linaria dalmatica	
Diffuse knapweed	Centaurea diffusa	

Common Name	Scientific Name	
Dyers woad	Isatis tinctoria	
Field bindweed	Convolvulus arvensis	
Hemp (marijuana)	Cannabis sativa	
Henbane, Black	Hyoscyamus niger	
<u>Field scabious</u>	Knautia aryensis	
<u>Hoary alyssum</u>	<u>Berteroa incana</u>	
Hoary cress	Cardaria spp.	
Horsenettle	Solanum carolinense	
Houndstongue	Cynoglossum officinale	
Johnsongrass	Sorghum halepense	
Jointed goatgrass	Aegilops cylindrica	
Leafy spurge	Euphorbia esula	
<del>Matgrass</del>	<del>Nardus stricta</del>	
Meadow knapweed	Centaurea pratensis	
Medusahead	Taeniatherum caput-medusae	
<del>Milium</del>	<del>Milium vernale</del>	
Musk thistle	usk thistle Carduus nutans	
Orange hawkweed	Hieracium aurantiacum	
Oxeye daisy	Chrysanthemum leucanthemum	
Perennial pepperweed	Lepidium latifolium	
Perennial sorghum	Sorghum almum	
Perennial sowthistle	Sonchus arvensis	
Plumeless thistle	Carduus acanthoides	
Poison hemlock	Conium maculatum	
Puncturevine	Tribulus terrestris	
Purple loosestrife	e Lythrum salicaria	
Quackgrass	Quackgrass Agropyron repens	
Rush skeleton weed	Chondrilla juncea	
Russian knapweed	Centaurea repens	
Scentless chamomile	Matricaria perforata or M. milaceum	
Scotch broom	Cytisus scoparius	
Scotch thistle	Onopordum acanthium	
Sericea Lespedeza	ericea Lespedeza Lespedeza cuneata	
Silverleaf nightshade	Silverleaf nightshade Solanum elaeagnifolium	

Common Name	Scientific Name	
Skeletonleaf bursage	Ambrosia tomentosa	
Spotted knapweed	Centaurea maculosa	
Squarrose knapweed	Centaurea virgata	
St. Johnswort	Hypericum perforatum	
Sulfur cinquefoil	Potentilia recta	
Syrian beancaper	Zygophyllum fabago	
<u>Tall buttercup</u>	Ranuncalus acris	
Tansy ragwort	Senecio jacobaea	
Toothed spurge	Euphorbia dentata	
Vipers bugloss/blueweed	<u>Echium vulgare</u>	
Wild oats	Avena fatua	
Wild proso millet	Panicum miliaceum	
Yellow hawkweed	Yellow hawkweed Hieracium pratense	
Yellow starthistle	Yellow starthistle Centaurea solstitialis	
Yellow toadflax	Linaria vulgaris	

<del>(4-4-13)</del>(6-1-16)T

#### (BREAK IN CONTINUITY OF SECTIONS)

#### 250. CERTIFICATION MARKING.

Each certified bale or container shall be marked by one (1) of the following:

(3-19-07)

**01. North American Twine**. Only one (1) strand is required per bale.

- (3-19-07)
- **Bale Tag.** The following information shall be shown on baled forage and straw: (5-8-09)(6-1-16)T
- **a.** The words "North American Weed Free Forage Certification Program" or "Idaho State Noxious Weed Free Forage & Straw Certification Program"; (3-19-07)
  - **b.** Bale tag serial number; (3-19-07)
  - c. County of origin identification; (3-19-07)
  - **d.** ISDA emblem; (3-19-07)
  - e. ISDA telephone number; and (3-19-07)
- **f.** A statement that the product is "Certified to the North American Standards" or "Certified to the Idaho State Noxious Weed Free Standards." (3-19-07)
  - g. Year the bale tag was issued. (4-4-13)
  - **03.** Forage Cube/Pellet Tag/Label. Certification tags/labels shall be attached to or a statement with

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the following information shall be printed on each container of noxious weed free product:		oduct: (3-19-07)
a.	The words - "North American Weed Free Forage Certification Prog	ram"; (3-19-07)
b.	ISDA forage manufacturer identification number;	(3-19-07)
c.	ISDA emblem;	(3-19-07)
d.	ISDA telephone number; and	(3-19-07)
e.	A statement that the product is "Certified to the North American Sta	andards." (3-19-07)

**04. Certified Compressed Forage Bale Binding Material**. The following information shall be printed in purple ink on yellow binding material. Two (2) consecutive vertical purple lines approximately one-eighth of an inch (1/8") wide, spaced approximately one and one-quarter inches (1 1/4") apart, placed before and after written text which includes the acronym "ISDA NWFFS" and can include the manufacturer's name. (5-8-09)