Dear Senators MCKENZIE, Lodge, Stennett, and Representatives LOERTSCHER, Batt, Smith:

The Legislative Services Office, Research and Legislation, has received the enclosed rules of the Office of the Governor - Military Division - Bureau of Homeland Security:
IDAPA 15.06.01 - Rules Governing the Idaho Public Safety Communications Commission - Temporary and Proposed Rule (Docket No. 15-0601-1601);
IDAPA 15.06.02 - Rules Governing the Idaho Emergency Communications Commission Grants - Proposed Rule (Docket No. 15-0602-1601);
IDAPA 15.06.02 - Rules Governing the Idaho Public Safety Communications Commission Grants - Temporary and Proposed Rule (Docket No. 15-0602-1602).

Pursuant to Section 67-454, Idaho Code, a meeting on the enclosed rules may be called by the cochairmen or by two (2) or more members of the subcommittee giving oral or written notice to Research and Legislation no later than fourteen (14) days after receipt of the rules' analysis from Legislative Services. The final date to call a meeting on the enclosed rules is no later than 09/01/2016. If a meeting is called, the subcommittee must hold the meeting within forty-two (42) days of receipt of the rules' analysis from Legislative Services. The final date to hold a meeting on the enclosed rules is 09/30/2016.

The germane joint subcommittee may request a statement of economic impact with respect to a proposed rule by notifying Research and Legislation. There is no time limit on requesting this statement, and it may be requested whether or not a meeting on the proposed rule is called or after a meeting has been held.

To notify Research and Legislation, call 334-4834, or send a written request to the address on the memorandum attached below.
MEMORANDUM

TO:        Rules Review Subcommittee of the Senate State Affairs Committee and the House State Affairs Committee
FROM:     Principal Legislative Research Analyst - Ryan Bush
DATE:     August 15, 2016
SUBJECT: Office of the Governor - Military Division - Bureau of Homeland Security

IDAPA 15.06.01 - Rules Governing the Idaho Public Safety Communications Commission - Temporary and Proposed Rule (Docket No. 15-0601-1601)

IDAPA 15.06.02 - Rules Governing the Idaho Emergency Communications Commission Grants - Proposed Rule (Docket No. 15-0602-1601)

IDAPA 15.06.02 - Rules Governing the Idaho Public Safety Communications Commission Grants - Temporary and Proposed Rule (Docket No. 15-0602-1602)

(1) 15.06.01 - Rules Governing the Idaho Public Safety Communications Commission (Docket No. 15-0601-1601)

The Idaho Public Safety Communications Commission submits notice of temporary and proposed rulemaking at IDAPA 15.06.01 - Rules Governing the Idaho Public Safety Communications Commission. Senate Bill 1212 (2016) changed the name of the Emergency Communications Commission to the Public Safety Communications Commission. This rulemaking makes that update to the Commission's name, corrects citations to Idaho Code, clarifies the scope of the rules and updates office hours.

The Commission states that negotiated rulemaking was not conducted because a temporary rule was necessary to conform to changes in state law. There is no fiscal impact associated with this rulemaking.

The temporary and proposed rule appears to be within the statutory authority granted to the Commission in Section 31-4816, Idaho Code.

(2) 15.06.02 - Rules Governing the Idaho Emergency Communications Commission Grants (Docket No. 15-0602-1601)

The Idaho Public Safety Communications Commission submits notice of proposed rulemaking at IDAPA 15.06.02 - Rules Governing the Idaho Emergency Communications Commission Grants. The Commission states that under the previous rule, an applicant could not amend a grant application after a grant was awarded, even if it would result in a more efficient use of funds. This rule change allows for such an amendment to a grant application. This rulemaking also adds criteria on which the priority of grant applications for equipment shall be weighed, corrects citations to Idaho Code and updates office hours and the Commission's website address.
The Commission states that negotiated rulemaking was conducted and notice was published in the June 1 edition of the Idaho Administrative Bulletin, vol. 16-6, page 31. There is no fiscal impact associated with this rulemaking.

The proposed rule appears to be within the statutory authority granted to the Commission in Section 31-4816, Idaho Code.

(3) 15.06.02 - Rules Governing the Idaho Public Safety Communications Commission Grants (Docket No. 15-0602-1602)

The Idaho Public Safety Communications Commission submits notice of temporary and proposed rulemaking at IDAPA 15.06.02 - Rules Governing the Idaho Public Safety Communications Commission Grants. Senate Bill 1212 (2016) changed the name of the Emergency Communications Commission to the Public Safety Communications Commission. This rulemaking makes that update to the Commission's name, corrects citations to Idaho Code and updates office hours.

The Commission states that negotiated rulemaking was not conducted because a temporary rule was necessary to conform to changes in state law. There is no fiscal impact associated with this rulemaking.

The temporary and proposed rule appears to be within the statutory authority granted to the Commission in Section 31-4816, Idaho Code.

cc: Office of the Governor - Military Division - Bureau of Homeland Security
    Gen. Brad Richy
EFFECTIVE DATE: The effective date of the temporary rule is July 1, 2016.

AUTHORITY: In compliance with Sections 67-5221(1) and 67-5226, Idaho Code, notice is hereby given that this agency has adopted a temporary rule, and proposed rulemaking procedures have been initiated. The action is authorized pursuant to Section 31-4816(9), Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than August 17, 2016.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule and a nontechnical explanation of the substance and purpose of the proposed rulemaking:

New legislation (2016 Senate Bill No. 1212) has changed the name of the Emergency Communications Commission to the Public Safety Communications Commission. This rulemaking updates the name of the Commission, corrects Idaho Code citations, and clarifies the scope of the rules and office hours.

TEMPORARY RULE JUSTIFICATION: Pursuant to Section(s) 67-5226(1)(b), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

New legislation (2016 Senate Bill No. 1212) has changed the name of the Emergency Communications Commission to the Public Safety Communications Commission. This rulemaking is necessary to update the name of the Commission and to clarify the scope and intent of the rule.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: None.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not conducted because of the need for temporary rulemaking to conform the rule to amendments to state law.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the temporary and proposed rule, contact Craig Logan at (208) 258-6526.

Anyone may submit written comments regarding the proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before August 24, 2016.

DATED this 14th Day of July, 2016

Craig Logan, Idaho 9-1-1 Program Manager
Idaho Emergency Communications Commission
Idaho Military Division
4040 W. Guard St., Bldg. 616, Rm. 10
Boise, ID 83705-5005
Phone: (208) 258-6526 / Fax: (208) 422-5993
000. **LEGAL AUTHORITY.**
The following rules are promulgated in accordance with Section 31-4816(918), Idaho Code, by the Commission. (4-11-06/7-1-16)

001. **TITLE AND SCOPE.**

01. **Title.** These rules shall be cited as IDAPA 15.06.01, “Rules Governing the Idaho Emergency Public Safety Communications Commission.” (4-11-06/7-1-16)

02. **Scope.** Pursuant to Section 31-4817, Idaho Code, the Commission is directed to mediate disputes between local government agencies over the governance of operations of consolidated emergency communications systems and interoperable public safety communications and data systems. Mediation pursuant to Section 31-4817, Idaho Code, is a condition precedent to local government agencies initiating other legal proceedings. These rules will govern the mediation process. (4-11-06/7-1-16)

002. **WRITTEN INTERPRETATIONS.**
In accordance with Section 67-5201(19)(b)(iv), Idaho Code, the Commission may have written statements that pertain to the interpretation of these rules or to the documentation of compliance with these rules. Any such documents are available for public inspection and copying at the office of this Commission. (4-11-06/7-1-16)

(BREAK IN CONTINUITY OF SECTIONS)

005. **OFFICE -- OFFICE HOURS -- MAILING AND STREET ADDRESS.**
The mailing and street address for the Idaho Emergency Public Safety Communications Commission is 4040 W. Guard, Building 600, Boise, Idaho 83705-5004. The Commission’s office hours are 8:00 a.m. to 5:00 p.m., Monday through Friday, except Saturday, Sunday and legal holidays. (4-11-06/7-1-16)

(BREAK IN CONTINUITY OF SECTIONS)

011. **DEFINITIONS.**

01. **Commission.** The Idaho Emergency Public Safety Communications Commission as established within the Military Division by Section 31-4815(1), Idaho Code. (4-11-06/7-1-16)

02. **Local Government Agency.** Those entities subject to Sections 31-4801 through 31-4818, Idaho Code. (4-11-06)
03. **Mediation.** The process required by Section 31-4817, Idaho Code, as a condition precedent to local government agencies initiating any legal action. (4-11-06)

04. **Submission.** Submission of the issues for mediation has occurred when the documents referred to in Sections 012, 020, and 035, if required, have been received by the Commission. (4-11-06)
AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has initiated proposed rulemaking procedures. The action is authorized pursuant to Section 31-4816(9), Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than August 17, 2016.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

Under the old rules, a grant applicant cannot amend its application after grant awards have been made, even if the amendment to the application results in a more efficient use of grant funds. This rule change allows for such application amendment. This rulemaking also adds criteria on which the priority of grant applications shall be weighed; updates Idaho Code citations; provides the Commission’s website address; and clarifies the Commission’s office hours.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: None.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year resulting from this rulemaking: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(1), Idaho Code, negotiated rulemaking was conducted. The Notice of Intent to Promulgate Rules - Negotiated Rulemaking was published in the June 1, 2016 Idaho Administrative Bulletin, Vol. 16-6, page 31.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: None.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rule, contact Craig Logan at (208) 258-6526.

Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before August 24, 2016.


Craig Logan
E911 Program Manager
Idaho Military Division
4040 W. Guard, Bldg. 600
Boise, ID 83705
Phone: (208) 258-6526
Facsimile: (208) 422-5993
001. TITLE AND SCOPE.

01. Title. These rules shall be cited as IDAPA 15.06.02, “Rules Governing the Idaho Emergency Communications Commission Grants.”

02. Scope. Pursuant to Section 31-48189, Idaho Code, the Commission is directed to distribute moneys from the Idaho Emergency Communications Fund as grants to eligible entities. These rules will govern the grant process.

(BREAK IN CONTINUITY OF SECTIONS)

005. OFFICE -- OFFICE HOURS -- MAILING AND STREET ADDRESS -- WEBSITE.
The mailing and street address for the Idaho Emergency Communications Commission is 4040 W. Guard, Building 600, Boise, Idaho 83705-5004. The Commission’s office hours are 8:00 a.m. to 5:00 p.m., Monday through Friday except Saturday, Sunday and legal holidays. The Commission’s website address is https://ioem.idaho.gov/Pages/ECC/Ecc.aspx.

(BREAK IN CONTINUITY OF SECTIONS)

016. GRANT ADMINISTRATION.

01. Emergency Communications Grant Fund Source. The moneys that may be available through the ECGF are from the emergency communications fees placed in the Fund pursuant to Section 31-48189, Idaho Code.

02. Alternate Emergency Communications Grant Fund Sources. Grants, donations, gifts, and revenues from other sources may augment the ECGF amount available when any limitations or requirements related to the use of such revenues are consistent with these rules.

03. Other Emergency Communications Grants. The Commission may secure grants from federal, foundation, or other sources. When these sources place requirements or restrictions that are contrary to these rules, the Commission may establish a separate application, disbursement, or documentation program as appropriate.

04. Emergency Communications Fund Grant. The amount of funds available through ECGF will be determined annually by the Commission in accordance with Section 31-48189, Idaho Code.

(BREAK IN CONTINUITY OF SECTIONS)

026. APPLICATION REQUIRED.
A completed application must be submitted by the Applicant on or before the conclusion of the application period specified in Section 021 of these rules in order to be considered during the Grant Cycle.

01. Application Frequency. Only one (1) application per Consolidated Emergency Communication
02. Required Information. The Applicant must provide the Commission with information, including:

a. Description of proposed equipment purchases;

b. Type, quantity, and purpose of similar equipment presently in use by the Applicant;

c. Age and condition of equipment being replaced, if applicable;

d. Documentation of one (1) or more vendor price quotes for all proposed equipment purchases;

e. Prioritization by the Applicant of equipment requested when the application requests funding for two (2) or more items;

f. Operating budget;

g. All funding sources and revenue generated by source;

h. Amount of emergency communications fee charged in accordance with Title 31, Chapter 48, Idaho Code;

i. Resident population within the Applicant response area in Idaho;

j. Migrant and tourist population within the Applicant response area in Idaho;

k. Number and name(s) of law enforcement, fire, and emergency medical service organizations for which the Consolidated Emergency Communications Center serves as the primary 911 agency;

l. County, city, or Taxing District endorsement(s);

m. Federal Tax Identification Number and DUNS Number (Dun & Bradstreet Data Universal Numbering System);

n. Contact person for verification of information; and

o. Narrative description of need.

03. Incomplete Application. An application missing required information may be excluded from consideration for an award.

04. Application Purpose. The grant application and any attachments submitted by the Applicant shall be the primary source of information for awarding a grant.

05. Applicant’s Request for Amendment. An Applicant may amend its application after the application period has ended by sending both a written request and the proposed application amendment to the ECC grant subcommittee. The Applicant shall provide detailed reasons for the Applicant’s request for amendment. The ECC grant subcommittee shall review the Applicant’s request for amendment and make a recommendation to the ECC concerning the request. The ECC shall either approve or deny the Applicant’s request for amendment by vote. The ECC’s decision is final. If the ECC does not use a grant subcommittee, an Applicant’s request for amendment shall be submitted directly to the ECC.

a. An amended application can be submitted by any Applicant before award notifications have been issued. After award notifications have been issued, an amended application can only be submitted by an Applicant who has been awarded a grant for the applicable grant cycle.
If an Applicant’s request for amendment is approved before grant award notifications have been issued, the Applicant’s amended application and not the Applicant’s original application shall be considered for award eligibility. If an amendment is approved after grant award notifications have been issued, the Applicant’s award amount will not increase and may decrease depending on the needs specified in the amended application.

**041. CRITERIA FOR EQUIPMENT.**
The following weighted criteria shall be used to evaluate applications for equipment, with maximum weight available for each criterion as indicated. Greater value will be assigned to conditions indicating greater need for each criterion:

- **01. Applicant Equipment Age.** The age of similar equipment currently in use by the Applicant; value = fifteen (15). The application demonstrating older equipment will be assigned greater value. The application demonstrating replacement of older equipment with NG911/I3 compliant equipment will be assigned a greater value.

- **02. Applicant Equipment Availability.** Similar equipment currently in use by the Applicant; value = fifteen (15). The application demonstrating lack of similar equipment will be assigned greater value; the application demonstrating no access to similar equipment will be assigned the maximum value.

- **03. Anticipated Use.** An estimate of the frequency of use for the equipment; value = fifteen (15). The application demonstrating a higher ratio of dispatch per capita will be assigned greater value.

- **04. Duration of Use.** An estimate of the length of time the equipment would be used, expressed as a mean time; value = fifteen (15). The application demonstrating a greater duration of use will be assigned greater value.

- **05. Fiscal Resource Base.** The proportion of operating budget supported by tax revenue; value = ten (10). The application demonstrating less revenue from taxes expressed as a percent of total revenue for the most recent year will be assigned greater value.

- **06. City, County and Taxing District Endorsement.** The proportion of Idaho cities, counties and Taxing Districts within which the Applicant’s primary service area occurs that endorse the application; value = five (5). The application demonstrating a larger percent of endorsements will be assigned greater value.

- **07. Population.** The number of people residing in the Consolidated Emergency Communications Center’s service area; value = five (5). The application demonstrating a greater number of people will be assigned greater value.

- **08. Square Mileage.** The area served by the Consolidated Emergency Communications Center; value = fifteen (15). The application demonstrating a greater square mileage will be assigned greater value.

- **09. Number of Law Enforcement, Fire and Emergency Medical Service Agencies Dispatched.** Value = ten (10). The application demonstrating a higher number of law enforcement, fire and emergency medical service agencies will be assigned greater value.

- **10. Narrative.** The need for and lack of availability of funds from other sources as documented by the Applicant; value = twenty (20). The application demonstrating a greater need for and lack of available funds will be assigned greater value. The application seeking to share resources and equipment with other 911 service areas (e.g., host remote) will be assigned a greater value.
EFFECTIVE DATE: The effective date of the temporary rule is July 1, 2016.

AUTHORITY: In compliance with Sections 67-5221(1) and 67-5226, Idaho Code, notice is hereby given that this agency has adopted a temporary rule, and proposed rulemaking procedures have been initiated. The action is authorized pursuant to Section 31-4816(9), Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than August 17, 2016.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule and a nontechnical explanation of the substance and purpose of the proposed rulemaking:

New legislation (2016 Senate Bill No. 1212) has changed the name of the Emergency Communications Commission to the Public Safety Communications Commission. This rulemaking updates the name of the Commission, corrects Idaho Code citations, and clarifies the scope of the rules and office hours.

TEMPORARY RULE JUSTIFICATION: Pursuant to Section(s) 67-5226(1)(b), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

New legislation (2016 Senate Bill No. 1212) has changed the name of the Emergency Communications Commission to the Public Safety Communications Commission. The adoption of the temporary rule is necessary to conform the rule to amendments made to state law.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: None.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not conducted because of the need for temporary rulemaking to conform the rule to amendments to state law

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the temporary and proposed rule, contact Craig Logan at (208) 258-6526.

Anyone may submit written comments regarding the proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before August 24, 2016.

DATED this 14th Day of July, 2016

Craig Logan, Idaho 9-1-1 Program Manager
Idaho Public Safety Communications Commission
Idaho Military Division
4040 W. Guard St., Bldg. 616, Rm. 10
Boise, ID 83705-5005
Phone: (208) 258-6526 / Fax: (208) 422-5993
THE FOLLOWING IS THE TEMPORARY RULE AND THE PROPOSED TEXT OF DOCKET NO. 15-0602-1602
(Only Those Sections With Amendments Are Shown.)

IDAPA 15
TITLE 06
CHAPTER 02

IDAHO EMERGENCY PUBLIC SAFETY COMMUNICATIONS COMMISSION

15.06.02 - RULES GOVERNING THE IDAHO EMERGENCY PUBLIC SAFETY COMMUNICATIONS COMMISSION GRANTS

000. LEGAL AUTHORITY.
The following rules are promulgated in accordance with Section 31-4816(418), Idaho Code, by the Commission.  

001. TITLE AND SCOPE.

01. Title. These rules shall be cited as IDAPA 15.06.02, “Rules Governing the Idaho Emergency Public Safety Communications Commission Grants.”

02. Scope. Pursuant to Section 31-4818, Idaho Code, the Commission is directed to distribute moneys in the Idaho Emergency Communications Fund to eligible entities. These rules will govern the grant process.

002. WRITTEN INTERPRETATIONS.

The Commission may have written statements that pertain to the interpretation of these rules or to the documentation of compliance with these rules. Any such documents are available for public inspection and copying at the office of this Commission.

(BREAK IN CONTINUITY OF SECTIONS)

005. OFFICE -- OFFICE HOURS -- MAILING AND STREET ADDRESS.
The mailing and street address for the Idaho Emergency Public Safety Communications Commission is 4040 W. Guard, Building 600, Boise, Idaho 83705-5004. The Commission’s office hours are 8:00 a.m. to 5:00 p.m., Monday through Friday, except Saturday, Sunday, and legal holidays.

(BREAK IN CONTINUITY OF SECTIONS)

011. DEFINITIONS.

01. Applicant. A Consolidated Emergency Communication Center submitting a grant application.

02. Commission. The Idaho Emergency Public Safety Communications Commission as established
03. Consolidated Emergency Communication Center. A governmental or multi-governmental organization authorized to collect emergency communication fees in accordance with Title 31, Chapter 48, Idaho Code. (4-11-06) (7-1-16)T

04. Emergency Communications Grant Fund (ECGF). The portion of the Fund made available annually for grant disbursement. (4-11-06)

05. Fund. The Idaho Emergency Communications Fund established by Section 31-4818, Idaho Code. (4-11-06)

06. Grant Cycle. The period between July 1 through the following June 30 for grant application distribution, submission, award notice and disbursement in accordance with dates established in Section 021 of these rules. (4-11-06)

07. Taxing District. A fire protection district created pursuant to Section 31-1402, Idaho Code, an ambulance service created pursuant to Section 31-3901, Idaho Code, or an ambulance service district created pursuant to Section 31-3908, Idaho Code. (4-11-06)