

MINUTES  
**JOINT FINANCE-APPROPRIATIONS COMMITTEE**

**DATE:** Wednesday, March 09, 2016

**TIME:** 8:00 A.M.

**PLACE:** Room C310

**MEMBERS:** Senators Co-chairman Keough, Bair, Mortimer, Brackett, Nuxoll, Johnson, Thayn, Guthrie, Schmidt, Lacey  
Representatives Co-chairman Bell, Gibbs, Miller, Youngblood, Horman, Chadderdon (Malek), Monks, Burtenshaw, King, Gannon

**ABSENT/  
EXCUSED:** None

**CONVENED:** **Chairman Bell** called the meeting to order at 8:00 AM.

**PRESENTER:** **Robyn Locket, Principal Analyst, Division of Budget and Policy Analysis**  
**Department of Administration: Permanent Building Fund**  
Clarification made to the previous day's action for the Permanent Building Fund required reopening the FY 2016 Permanent Building Fund budget to accept intent language approved on March 8, 2016.

**UNANIMOUS  
CONSENT:** On request by **Lacey**, granted by unanimous consent, the Fiscal Year 2016 budget for the Department of Administration, Permanent Building Fund, was reopened and the following intent language was accepted:

EMERGENCY CLAUSE. An emergency existing therefore, which emergency is hereby declared to exist, \$2,897,000 worth of funding for three projects in section [blank] of this act shall be in full force and effect on and after its passage an approval.

**PRESENTER:** **Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**  
**Department of Correction**  
**Management Service**

**Mr. Hoskins** presented to the budget committee the FY 2017 Management Services budget request under the Department of Correction. Management Services includes a department-wide oversight of information services, construction, financial services, inmate placement, central records, research & quality assurance, human resources, and the director's office. **Mr. Hoskins** then read through each individual line item as it pertains to the department's request and concluded by addressing concerns raised around the Governor's Recommendation.

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**Management Services**  
*Appropriation*

Moved by **Youngblood**, seconded by **Monks**, to approve for introduction \$13,931,600 General Funds, \$1,354,600 Dedicated Funds, \$0 Federal Funds for a total of \$15,286,200 with FTP of 142.00

**Ayes: 17**

Keough, Johnson, Bair, Mortimer, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 1**

Nuxoll

**Ab/Ex: 2**

Brackett, Thayn

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:**

**Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**  
**State Prisons:**

**Mr. Hoskins** presented the budget request for FY 2017 for Idaho State Prisons. The department's responsibilities include; Prisons Administration and the nine adult correctional institutions in Idaho. The Idaho State Correctional Institution, South Idaho Correctional Institution, Idaho Maximum Security Institution, and the South Boise Women's Correctional Center are located south of Boise and comprise the single largest complex of institutions.

According to the department, turnover in the security ranks has been high. While they have been able to successfully recruit new correctional officers, retaining those individuals has proven difficult. For example, the department employs nearly 800 correctional officers, yet 67% have less than two years' experience with the agency. This relative inexperience poses potential security risks. The inability to retain existing staff means more overtime liabilities at 1.5 times the actual hours worked. In addition, the department invests about \$15,000 in training each new correctional officer to prepare them for the challenges they will confront in an institutional setting. **Mr. Hoskins** continued by listing the line items requested in the FY 2017 budget. These include; new security cameras, a new Access Control System, funding for new door operators for ISCI, a recycling program, funding to re-organize the Decentralize Offender Program, a reclassification of Headquarter Staff (which the Governor did not recommend), and the department's share of a statewide user fee for the rental of land used for public safety telecommunication sites.

**Mr. Hoskins** then stood for questions regarding the Governor's recommendation.

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**State Prisons**  
*Appropriation*

Moved by **Bair**, seconded by **Youngblood**, to approve for introduction \$106,710,400 General Funds, \$10,971,300 Dedicated Funds, \$1,243,300 Federal Funds for a total of \$118,925,000 with FTP of 1,420.50

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**

Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:**

**Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**  
**County and Out-of-State Placement Division**

**Mr. Hoskins** explained to the committee the The County and Out-of-State Placement Program and the FY 2017 budget request made by the department. The County and Out-of-State Placement Program provides funding to house and provide medical care for offenders placed in county jails and in out-of-state prison facilities. The department requests one line item, an additional \$1,142,100 in ongoing operating expenditures from the General Fund in FY 2016 in order to align its County & Out-of-State Placement budget with updated offender forecasts and bed utilization estimates. **Mr. Hoskins** then stood for questions regarding the Governor's Budget Recommendation.

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**County and Out-of-State Placement**  
*Appropriation*

Moved by **Monks**, seconded by **Youngblood**, to approve for introduction \$11,460,000 General Funds, \$0 Dedicated Funds, \$0 Federal Funds for a total of \$11,460,000 with FTP of 0.00

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**

Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:** **Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**  
**Correctional Alternative Placement:**

**Mr. Hoskins** explained to the budget committee the Correctional Alternative Placement Program (CAPP) and the budget request made. CAPP is a privately built, owned and operated treatment facility that provides intensive residential substance abuse and cognitive programming for parole violators, reentry offenders, and retained jurisdiction offenders. This program will help probation and parole officers more effectively manage their offenders and it will help improve the transition of offenders from prison to the community. **Mr. Hoskins** then stood for questions regarding the Governor's Recommendation.

**CARRIED:** **Original Motion**  
**Department of Correction**  
**Correctional Alternative Placement**  
*Appropriation*

Moved by **Youngblood**, seconded by **Bair**, to approve for introduction \$9,548,200 General Funds, \$200,000 Dedicated Funds, \$0 Federal Funds for a total of \$9,748,200 with FTP of 0.00

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**

Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:** **Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**

## Department of Community Corrections

**Mr. Hoskins** presented to the budget committee the FY 2017 budget requests for the Community Corrections with the Idaho Department of Correction. Community Corrections includes the supervision of probationers and parolees and the operation of community work centers throughout the state. The department requests an additional \$34,000 in one-time operating expenditures from the Inmate Management Fund for emergency sewer repairs at the Idaho Falls Community Reentry Center; \$205,000 in operating expenditures from the General Fund between Community Supervision and Prisons Administration in order to provide training related to recent changes in the department's offender programming; reorganize the department by reallocating 12.00 FTP from Unit 24 at Idaho State Correctional Institution; \$343,200 for various operating expenditures and personnel costs related, in part, to the increased demand placed on the Community Supervision Program by the Justice Reinvestment Initiative; and a request to fund year two of the department's Security Retention Plan.

**Mr. Hoskins** then stood for questions regarding the Governor's Budget Recommendation

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**Community Corrections**  
*Appropriation*

Moved by **Bair**, seconded by **Monks**, to approve for introduction \$21,314,900 General Funds, \$10,913,900 Dedicated Funds, \$66,200 Federal Funds for a total of \$32,295,000 with FTP of 392.35

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**

Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:**

**Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**

## Education and Treatment

**Mr. Hoskins** explained to the budget committee how it is the policy of the Idaho Department of Correction to provide treatment and education to offenders who fall within its jurisdiction. All offenders are assessed to determine their medical condition, programmatic needs, education level, and mental health.

**Mr. Hoskins** then read through the line items specific to this budget request including the decentralized offender program and the re-classification of headquarter staff. **Mr. Hoskins** then stood for questions regarding the Governor's Budget Recommendation.

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**Education and Treatment**  
*Appropriation*

Moved by **Monks**, seconded by **Bair**, to approve for introduction \$7,811,900 General Funds, \$0 Dedicated Funds, \$0 Federal Funds for a total of \$7,811,900 with FTP of 18.00

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**

Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:**

**Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**  
**Medical Services**

**Mr. Hoskins** explained to the budget committee the The Medical Services Program budget requests and line items specific to the department. The Medical Services includes costs paid to a medical service provider for Idaho offenders housed in state prisons and community work centers. Should an offender who is housed in a county jail or an out-of-state facility develop medical issues, that offender will be transferred to a state facility and receive treatment under the medical services contract. If the offender cannot be transferred to a state facility, the state will then pay the cost of catastrophic medical services. Controversy surrounded the request for Hepatitis-C treatment as **Mr. Hoskins** explained. The department is requesting \$5,469,800 in one-time operating expenditures to pay for Hepatitis-C treatment for 45 inmates.

The department further requests to have payment for contract medical services

provided to offenders housed in state-operated prison facilities, and the privately-operated Correctional Alternative Placement Program. **Mr. Hoskins** then stood for questions regarding the Governor's budget recommendation.

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**Medical Services**  
*Appropriation*

Moved by **Youngblood**, seconded by **Bair**, to approve for introduction \$41,554,200 General Funds, \$3,241,100 Dedicated Funds, \$0 Federal Funds for a total of \$44,795,300 with FTP of 0.00

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**  
Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**PRESENTER:**

**Jared Hoskins, Principal Analyst, Division of Budget and Policy Analysis**  
**Commission for Pardons and Parole**

**Mr. Hoskins** explained to the budget committee the Idaho Commission for Pardons & Parole and the budget request being made. The Commission for Pardons and Parole is charged with the responsibility for parole (inmates selected for release by the commission after serving at least the minimum portion of their sentence), commutation (modification of an offender's sentence), and pardon (forgiveness of a sentence). The commission's goal is to provide the highest degree of protection to society while providing offenders the opportunity to become responsible members of society.

**Mr. Hoskins** reviewed the line items in the budget request including the request for \$55,600 in ongoing personnel costs from the General Fund so the commission can reposition some of its existing staff to more technical roles and responsibilities. This process would involve the reclassification of at least six positions. Also requested is \$23,000 in one-time capital outlay from the General Fund to purchase a digital recording system to be used at all parole and revocation hearings. In the past, a staff member was required to be present at the hearings to take minutes. According to the commission, however, this process is cumbersome and potentially inaccurate. Thus, the commission requests a digital recording system to increase timeliness and accuracy. **Mr. Hoskins** then stood for questions regarding the Governor's budget recommendation.

**CARRIED:**

**Original Motion**  
**Department of Correction**  
**Commission for Pardons and Parole**  
*Appropriation*

Moved by **Youngblood**, seconded by **Monks**, to approve for introduction \$2,898,300 General Funds, \$70,700 Dedicated Funds, \$0 Federal Funds for a total of \$2,969,000 with FTP of 33.00

**Ayes: 19**

Keough, Johnson, Bair, Mortimer, Nuxoll, Thayn, Guthrie, Schmidt, Lacey, Bell, Gibbs, Miller, Youngblood, Horman, Malek, Monks, Burtenshaw, King, Gannon

**Nays: 0**

**Ab/Ex: 1**

Brackett

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bell**.

**ADJOURN:**

There being no further business to come before the committee, **Chairman Bell** adjourned the meeting at 9:07 AM.

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Representative Bell  
Chair

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Christi Cox  
Secretary