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IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 310

BY WAYS AND MEANS COMMITTEE

AN ACT 1 RELATING TO THE IDAHO ACCOUNTABLE COMMUNITY CARE ACT; AMENDING TITLE 56, 2 IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 17, TITLE 56, IDAHO CODE, TO 3 PROVIDE A SHORT TITLE, TO PROVIDE INTENT AND PURPOSE, TO DEFINE TERMS, 4 5 TO ESTABLISH THE IDAHO ACCOUNTABLE COMMUNITY CARE POLICY, TO ESTABLISH THE IDAHO COORDINATED CARE PROGRAM, TO PROVIDE PROGRAM ELIGIBILITY 6 REQUIREMENTS AND TO PROVIDE FOR ENROLLMENT, TO PROVIDE FOR CERTAIN 7 CONTRACTS, TO PROVIDE THAT PROGRAM MEMBERS ON MEDICAID SHALL RECEIVE 8 CERTAIN SERVICES, TO PROVIDE FOR CARE MANAGEMENT AND MEMBER ACCOUNT-9 10 ABILITY FOR PROGRAM MEMBERS ON MEDICAID, TO ESTABLISH CERTAIN GOVERNING BOARDS, TO PROVIDE THAT PROGRAM MEMBERS INELIGIBLE FOR MEDICAID SHALL 11 RECEIVE CERTAIN SERVICES, TO PROVIDE FOR PRIMARY CARE FOR PROGRAM MEM-12 BERS INELIGIBLE FOR MEDICAID, TO PROVIDE FOR CARE COORDINATION FOR 13 PROGRAM MEMBERS INELIGIBLE FOR MEDICAID, TO PROVIDE FOR CARE MANAGEMENT 14 15 AND MEMBER ACCOUNTABILITY FOR PROGRAM MEMBERS INELIGIBLE FOR MEDICAID, TO PROVIDE FOR A CERTAIN REPORT, TO PROVIDE THAT PRESCRIPTION DRUGS FOR 16 MEMBERS SHALL BE PROCURED THROUGH CERTAIN MEANS, TO PROVIDE FOR THE AL-17 LEVIATION OF PRIMARY CARE PROVIDER SCARCITY AND TO ESTABLISH A CERTAIN 18 19 FUND, TO REQUIRE CERTAIN HOSPITALS TO DEVELOP AND IMPLEMENT A CERTAIN PLAN, TO PROVIDE AUTHORITY FOR THE DIRECTOR OF THE STATE DEPARTMENT OF 20 HEALTH AND WELFARE AND TO PROVIDE RULEMAKING AUTHORITY; AND AMENDING 21 SECTION 63-602D, IDAHO CODE, TO PROVIDE THAT A HOSPITAL MUST COMPLY WITH 22 CERTAIN PROVISIONS OF LAW IN ORDER TO RECEIVE AN EXEMPTION AND TO MAKE A 23 CODIFIER'S CORRECTION. 24

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Title 56, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW CHAPTER</u>, to be known and designated as Chapter 17, Title 56, Idaho Code, and to read as follows:

29 CHAPTER 17 30 IDAHO ACCOUNTABLE COMMUNITY CARE ACT

56-1701. SHORT TITLE. This chapter shall be known and may be cited as the "Idaho Accountable Community Care Act."

- 56-1702. INTENT AND PURPOSE. It is the intent of the legislature to institute health care system reform that will decrease the cost of health care while creating better outcomes for patients. To this end, the purpose of this chapter is to ensure that:
- (1) Accountability standards are established across the health care delivery system;

- (2) State investments in the health care system are made responsibly, with proper oversight, and are focused on prevention, condition and disease management, education and personal responsibility;
- (3) Appropriate and affordable access to primary care, health care resources and comprehensive health care is available; and
- (4) Local control of health care is encouraged and focused on patient care, reduction of waste, accountability within the industry and reduction in costs.

56-1703. DEFINITIONS. As used in this chapter:

- (1) "Alternative payment methodologies" means payments for health care and services, other than fee-for-services payments, used by coordinated care organizations as compensation for the provision of coordinated health care and services.
- (2) "Behavioral health provider" means a psychiatrist, psychologist or other licensed health care provider whose practice focuses on the evaluation and treatment of mental health and substance use disorders.
- (3) "Contractor" means a coordinated care organization awarded a contract as provided in section 56-1707, Idaho Code.
- (4) "Coordinated care" means the management of a person's health to accomplish cost-effective care through the coordination of health care services.
- (5) "Coordinated care organization" means an organization that satisfies criteria specified in rules of the state department of health and welfare, which criteria must include alternative payment methodologies and verification of financial sustainability as provided in section 56-1707, Idaho Code.
 - (6) "Department" means the state department of health and welfare.
- (7) "Director" means the director of the state department of health and welfare.
- (8) "Governing board" or "governing boards" means a board or the boards established by section 56-1709, Idaho Code.
- (9) "Health care services" means the furnishing of medicine, medical or surgical treatment, nursing, hospital services, dental services, optometrical services, and other services, whether or not contingent on sickness or personal injury, for the purpose of preventing, alleviating, curing or healing human illness, physical disability or injury.
- (10) "Idaho accountable community care policy" or "policy" means the programs and provisions established by this chapter.
- (11) "Idaho coordinated care program" or "program" means the program established by section 56-1705, Idaho Code.
- (12) "Medical assistance" or "medicaid" shall have the same meaning as provided for "medical assistance" in section 56-201, Idaho Code.
- (13) "Member" means a person enrolled in the Idaho coordinated care program.
- (14) "Primary care" means professional health services, including health education and disease prevention, initial assessment of health problems, treatment of certain acute and chronic health problems and the overall management of an individual's health care services by a primary care provider.

- (15) "Primary care provider" means a person licensed under title 54, Idaho Code, whose license enables such person to provide primary care.
 - 56-1704. IDAHO ACCOUNTABLE COMMUNITY CARE POLICY. There is hereby established in this state the Idaho accountable community care policy. The policy shall consist of the programs and provisions established in this chapter, which are intended to:
 - (1) Improve the health of Idahoans by increasing access to effective health care services;
 - (2) Ensure affordability of effective health care services by implementing measures to reduce costs; and
 - (3) Establish accountability standards for stakeholders in the health care system, including hospitals, insurance companies, pharmaceutical companies, patients and providers.
 - 56-1705. IDAHO COORDINATED CARE PROGRAM. There is hereby established in this state the Idaho coordinated care program, the purpose of which is to deliver certain health care services through coordinated care to the state's most vulnerable residents. The program shall be implemented and overseen by the director as provided in this chapter.
 - 56-1706. ELIGIBILITY FOR PROGRAM -- ENROLLMENT. (1) Persons eligible for membership in the Idaho coordinated care program include:
 - (a) Persons eligible for medical assistance pursuant to chapter 2 of this title; and
 - (b) Persons who:

- (i) Are United States citizens;
- (ii) Are Idaho residents as specified in department rule;
- (iii) Are not covered by health insurance or eligible for employer-assisted health insurance;
- (iv) Are not eligible for subsidies or credits that would enable them to purchase insurance on the Idaho health insurance exchange; and
- (v) Have an annual income at or below one hundred percent (100%) of the federal poverty level as specified in department rule.
- (2) The department shall establish a procedure under which eligible persons are enrolled as members in the program.
- (3) It is the intent of the legislature that all eligible applicants for the program be enrolled in the program, subject to available funding. If funding is limited, priority for enrollment, in addition to those eligible for medical assistance, shall be given to persons who have at least one (1) of the following conditions:
 - (a) Asthma;
 - (b) Diabetes;
 - (c) Heart disease;
 - (d) Hypertension; or
 - (e) Obesity.
- 56-1707. CONTRACTS FOR THE PROVISION OF CERTAIN EXISTING MEDICAID SERVICES. (1) The department shall award contracts to coordinated care orga-

nizations that ensure the provision of health care services and coordinated care to program members on medical assistance in service areas designated by the director. One (1) contract shall be awarded for each service area, and there shall be no fewer than three (3) and no more than seven (7) service areas in the state.

- (2) The director shall establish by rule criteria for an organization to qualify as a coordinated care organization, which criteria shall be specified in contracts awarded pursuant to subsection (1) of this section. The criteria shall include the use of alternative payment methodologies and verification of financial sustainability to ensure that program expenditures do not exceed funding.
- 56-1708. CARE MANAGEMENT AND MEMBER ACCOUNTABILITY. (1) A contractor shall assure the assignment of care managers to members on medical assistance in the contractor's service area whose health status is identified by the contractor as being moderate or high risk according to a classification system established by the contractor and approved by the department. Other members on medical assistance may, at their request, be assigned care managers, and the contractor shall make available care managers to such members.
- (2) Care managers shall assist members in developing personal health care improvement plans. Such a plan shall identify the member's health goals and the behaviors or actions necessary to attain the goals. Personal health care improvement plans shall be filed with the contractor and be subject to annual audits to monitor the member's progress in accomplishing goals articulated in the member's plan. The contractor shall establish procedures for personal health care improvement plan audits.
- (3) A contractor shall monitor and enforce measures for member accountability, which measures shall be established by the department and shall be used to encourage members to be active participants in their own health maintenance instead of passive recipients of care. Accountability measures shall incentivize healthy lifestyle choices and the use of wellness and preventive resources made available to members by the contractor. Measures may also include penalties, such as premiums or co-pays, for failure to use available wellness resources or for failure to otherwise engage in health maintenance.
- 56-1709. GOVERNING BOARDS -- BYLAWS -- POWERS AND DUTIES. (1) Each service area shall have a governing board to oversee the program for members on medical assistance in that service area. Each governing board shall consist of at least the following persons:
 - (a) A representative from the contractor for the service area, selected by the contractor;
 - (b) A representative from each hospital system in the service area, selected by the hospital system;
 - (c) A primary care provider who practices in the service area, selected by the Idaho medical association; provided however, that such primary care provider is not required to be a member of the Idaho medical association;

- (d) A behavioral health provider who practices in the service area, selected by the regional behavioral health board for the region covering some or all of the service area;
- (e) An elected official residing in the service area, selected by the director;
- (f) A representative from a public health district covering some or all of the service area, selected by the district board of health;
- (g) A representative from each incorporated federally qualified health center within the service area, selected by the incorporated federally qualified health center;
- (h) A representative from each rural health center in the service area, selected by the rural health center; and
- (i) A representative of the public whose professional or other experience has familiarized the representative with medicaid, selected by the director and the contractor.
- (2) The governing board shall establish bylaws for overseeing the program for members on medical assistance in the governing board's service area. The bylaws may provide for additional persons to serve on the board and may establish selection criteria for such persons. The bylaws shall specify terms of office for persons on the board.
 - (3) Each governing board shall have the power and the duty to:
 - (a) Provide strategic direction and oversight for the program in the board's service area;
 - (b) Ensure program transparency and accountability to the communities in the service area;
 - (c) Solicit donations and resources for the program from stakeholder organizations and others;
 - (d) Ensure compliance with this chapter and other applicable laws, regulations and rules;
 - (e) Establish an annual strategic plan and work plan for the contractor;
 - (f) Establish performance and quality standards for the contractor and evaluate the contractor's performance;
 - (g) Perform other duties assigned in the contract for the service area or by department rule;
 - (h) Approve policies and procedures proposed by the contractor; and
 - (i) Provide the department with program information requested by the department, as provided in department rule.
- 56-1710. PROGRAM SERVICES FOR NON-MEDICAID MEMBERS. (1) Subject to available funding, members who are not eligible for medicaid shall receive primary care, coordinated care and care management under the program from an eligible primary care provider of the member's choice as provided in sections 56-1711, 56-1712 and 56-1713, Idaho Code, and prescription pricing as provided in section 56-1715, Idaho Code.
- (2) Any primary care provider is eligible for payment from the department for the provision of primary care, coordinated care and care management to a member ineligible for medicaid if the provider:
 - (a) Engages in a coordinated care business model;

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(b) Offers the care and services required by sections 56-1711, 56-1712 and 56-1713, Idaho Code, for one thousand dollars ($1,000) annually or less per member; and
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- (c) Enters an Idaho coordinated care program agreement with the department. As part of the agreement, the provider shall submit certain information to the department as required by section 56-1714, Idaho Code. The department shall not exclude any provider from entering an agreement as long as the provider is willing to comply with the provisions of this section.
- 56-1711. PRIMARY CARE FOR NON-MEDICAID MEMBERS. (1) Subject to available funding, the department shall pay for the primary care of members ineligible for medicaid.
- (2) The scope of primary care that must be offered by a primary care provider to enter an Idaho coordinated care program agreement with the department must include at least the following:
 - (a) Services:

- (i) Annual wellness exam;
- (ii) Primary care visits;
- (iii) Same-day or next-day visits;
- (iv) Electronic communications (telephone, electronic mail, text message or video chat); and
- (v) Weight management planning;
- (b) Procedures:
 - (i) Electrocardiogram;
 - (ii) Injection fee;
 - (iii) Ingrown toenail removal;
 - (iv) Foreign body removal; and
 - (v) Skin lesion removal or destruction (cryotherapy);
- (c) Complex care:
 - (i) Diabetes management;
 - (ii) Hypertension management;
 - (iii) Hyperlipidemia (cholesterol) management;
 - (iv) Mental health screening;
 - (v) Hospital follow-up; and
 - (vi) Pre-operative examinations; and
- (d) Labs and imaging:
 - (i) Urinalysis;
 - (ii) Urine pregnancy test; and
 - (iii) Rapid strep test.
- 56-1712. COORDINATED CARE FOR NON-MEDICAID MEMBERS. Subject to available funding, the department shall pay for the care coordination of members ineligible for medicaid. Care coordination for a member must be provided by the primary care provider who, pursuant to an Idaho coordinated care program agreement, is providing primary care to the member pursuant to sections 56-1710 and 56-1711, Idaho Code, or by someone designated by such provider. Under no circumstances may the department or a department employee coordinate care for a member ineligible for medicaid.

56-1713. CARE MANAGEMENT AND ACCOUNTABILITY FOR NON-MEDICAID MEMBERS. (1) Subject to available funding, the department shall pay for the care management of members ineligible for medicaid. Care management must be provided by the primary care provider who, pursuant to an Idaho coordinated care program agreement, is providing primary care to the member pursuant to sections 56-1710 and 56-1711, Idaho Code, or by someone designated by such provider. Under no circumstances may the department or a department employee provide care management for a member ineligible for medicaid.

- (2) Care managers shall assist members ineligible for medicaid in developing personal improvement plans. Such a plan shall identify the member's goals, which may be related to health, finances, relationships, and other personal matters, and the behaviors or actions necessary to attain the goals. Personal improvement plans shall be filed with the primary care provider and be subject to annual review to monitor the member's progress in accomplishing goals articulated in the member's plan. The department shall establish by rule procedures for annual review of personal improvement plans.
- (3) A primary care provider or the provider's designee shall monitor and enforce measures for member accountability, which measures shall be established by the department and shall be used to encourage members to be active participants in their own health maintenance instead of passive recipients of care. Accountability measures shall incentivize healthy lifestyle choices and the use of wellness and preventive resources made available to members by the primary care provider. Measures may also include penalties, such as premiums or co-pays, for failure to use available wellness resources or for failure to otherwise engage in health maintenance.
- 56-1714. REPORT. (1) The director shall establish standards to monitor the program and its effectiveness in maintaining or improving the health of members, in containing or reducing health care costs and in achieving such other purposes as are consistent with the provisions of this chapter. By January 31 of each year, the director shall report to the senate and the house of representatives health and welfare committees on the status of the program and on whether the purposes of this chapter are being fulfilled.
- (2) The department shall specify in rule the data and information the department needs to prepare the annual report required by subsection (1) of this section. Contractors, governing boards and primary care providers offering care and services pursuant to sections 56-1710 through 56-1713, Idaho Code, shall furnish to the department all such data and information; provided however, that any data and information on individual members must be provided in a manner that preserves patient confidentiality.
- $56\mbox{-}1715$. PRESCRIPTION DRUGS. Prescription drugs intended for use by members shall be procured through the federal 340B drug pricing program unless other procurement arrangements made by the department would result in a lower price.
- 56-1716. ALLEVIATION OF PRIMARY CARE PROVIDER SCARCITY. (1) The legislature finds that a primary care provider scarcity in this state limits

Idahoans' access to appropriate and affordable primary care. It is therefore the intent of the legislature to alleviate this scarcity by:

- (a) Substantially increasing the number of family medicine residencies available in this state; and
- (b) Providing incentives for primary care providers to practice in this state, especially in areas of scarcity as designated by the director.
- (2) The director shall identify and, by January 31, 2018, report to the senate and the house of representatives health and welfare committees:
 - (a) The areas of primary care provider scarcity within this state;
 - (b) The approximate number of primary care providers who could reasonably serve the needs of each area; and
 - (c) The actions necessary to establish such number of primary care providers within each area, including a proposed increase in family medicine residencies throughout the state and the funding necessary to allow for such an increase.
- (3) The director is authorized to cooperate with the state board of education and other relevant parties in preparing the report required by subsection (2) of this section.
- (4) An area of scarcity designated under this section may include, but shall not be limited to, health professional shortage areas as designated by the United States department of health and human services. Identifying an area of scarcity shall be at the director's discretion; provided however, that the director shall explain the rationale for such identification in the report required by subsection (2) of this section.
- (5) There is hereby established in the state treasury a fund to be known as the primary care physician loan repayment fund. Moneys in the fund shall consist of legislative appropriations and shall be used for the purpose of assisting physicians with loan repayments for up to four (4) years if such physicians have committed to practicing as primary care providers in areas of scarcity in Idaho as identified by the director. A physician must complete at least two (2) years of practice in an area of scarcity before qualifying for assistance with loan repayment and must meet other criteria as established by the department in rule. The state treasurer shall disburse moneys from the fund in accordance with instructions from the director, the provisions of this section and the provisions of applicable department rules.
- 56-1717. ACCESS TO APPROPRIATE NON-EMERGENT CARE. (1) It is the intent of the legislature that patients in Idaho receive cost-effective care in an appropriate environment. As such, hospitals in this state that qualify for an exemption according to the provisions of section 63-602D, Idaho Code, shall establish a plan whereby patients who do not require emergency care and who desire to seek care that is more appropriate than care in the emergency department will be informed of available choices.
- (2) A hospital subject to the requirements of subsection (1) of this section shall, as part of its plan, establish a process to facilitate informed patient choice, when appropriate, to seek medical home services at or near the emergency department where patients may choose to establish care and receive appropriate non-emergent care. An exemption to this requirement shall be granted by the director if a hospital makes a showing of undue burden for enabling such choice. As used in this section, "medical home" shall have

the same meaning as provided for "medical home" in section 31-3502, Idaho Code.

- (3) A hospital subject to this section shall file its plan with the director and establish procedures for facilitating patient choice within one (1) year of the effective date of this chapter. The plan shall be fully implemented and operational within three (3) years of the effective date of this chapter.
- (4) A hospital that receives its initial license after the effective date of this chapter shall file with the director, immediately upon such licensure, its plan as required by this section, and the plan must be operational immediately upon such licensure. Provided however, that the director may allow more time to hospitals licensed within three (3) years of the effective date of this chapter.
- (5) A hospital that fails to comply with the provisions of this section shall not be eligible for an exemption provided in section 63-602D, Idaho Code.
- 56-1718. AUTHORITY OF THE DIRECTOR. (1) The director is hereby authorized:
 - (a) To implement and administer the provisions of this chapter and to carry out such acts as are necessary for implementation and administration; and
 - (b) To seek any federal waivers necessary to implement the provisions of this chapter or to qualify for additional federal funding, subject to final approval by the legislature before the acceptance of federal funds that would impose new requirements on the state, other than reporting the use of the funds.
- (2) If block grants relevant to the purposes of this chapter are made available by the federal government, the director shall apply for a block grant to fund or assist in funding the programs and provisions of this chapter.
- (3) Members of the program who are not on medical assistance may be provided with care and services in addition to those specified in sections 56-1710 through 56-1713, Idaho Code, if funding is available.
- 56-1719. RULEMAKING. The department is authorized to promulgate such rules as are necessary to implement and enforce the provisions of this chapter.
 - SECTION 2. That Section 63-602D, Idaho Code, be, and the same is hereby amended to read as follows:
 - 63-602D. PROPERTY EXEMPT FROM TAXATION -- CERTAIN HOSPITALS. (1) For the purposes of this section, "hospital" means a hospital as defined by chapter 13, title 39, Idaho Code, and includes one (1) or more acute care, outreach, satellite, outpatient, ancillary or support facilities of such hospital whether or not any such individual facility would independently satisfy the definition of hospital.
 - (2) The following property is exempt from taxation: the real property owned and personal property, including medical equipment, owned or leased

by a hospital corporation or a county hospital or hospital district which is operated as a hospital and the necessary grounds used therewith.

- (3) If real property, not currently exempt from taxation, is being prepared for use as a hospital, the value of the bare land only shall be taxed while the property is being prepared for use as a hospital. All improvements to and construction on the real property, while it is being prepared for use as a hospital, shall be exempt from taxation. For purposes of this section, property is being "prepared for use as a hospital" if the corporation has begun construction of a hospital project as evidenced by obtaining a building permit that will, on completion, qualify such property for an exemption and, as of the assessment date, has not abandoned the construction. Construction shall not be considered abandoned if it has been delayed by causes and circumstances beyond the corporation's control or when delay is caused by an event that has occurred in the absence of the corporation's willful neglect or intentional acts, omissions or practices engaged in by the corporation for the purpose of impeding progress. Notwithstanding the foregoing, in no event shall improvements to property that is being prepared for use as a hospital qualify for an exemption from ad valorem property tax under this subsection for more than three (3) consecutive tax years; upon completion of construction and obtaining a certificate of occupancy, the entire real property shall be exempt from taxation if the corporation meets the requirements of subsection (4) of this section; provided, property already exempt or eligible for exemption shall not be affected by the provisions of this subsection.
 - (4) The corporation must show that the hospital:
 - (a) Is organized as a nonprofit corporation pursuant to chapter 30, title 30, Idaho Code, or pursuant to equivalent laws in its state of incorporation;
 - (b) Has received an exemption from taxation from the Internal Revenue Service pursuant to section 501(c)(3) of the Internal Revenue Code.
- (5) The board of equalization shall grant an exemption to the property of: (a) a county hospital; (b) a hospital district; or (c) any hospital corporation meeting the criteria provided in subsection (4) of this section.
- (6) If a hospital corporation uses property for business purposes from which a revenue is derived which is not directly related to the hospital corporation's exempt purposes, then the property shall be assessed and taxed as any other property. If property is used in part by a hospital corporation for such purposes, then the assessor shall determine the value of the entire property and the value of the part used that is not directly related to the hospital corporation's exempt purposes. If the value of the part which is not directly related to the hospital corporation's exempt purposes is determined to be three percent (3%) or less than the value of the entire property, then the property shall remain exempt. If the value of the part which is not directly related to the hospital corporation's exempt purposes is determined to be more than three percent (3%) of the value of the entire property, then the assessor shall assess the proportionate part of the property, including the value of the real estate used for such purposes.
- (7) A hospital corporation issued an exemption from property taxation pursuant to this section and operating a hospital having one hundred fifty (150) or more patient beds shall prepare a community benefits report to be

filed with the board of equalization by December 31 of each year. The report shall itemize the hospital's amount of unreimbursed services for the prior year (including charity care, bad debt, and underreimbursed care covered through government programs); special services and programs the hospital provides below its actual cost; donated time, funds, subsidies and in-kind services; additions to capital such as physical plant and equipment; and indication of the process the hospital has used to determine general community needs which coincide with the hospital's mission. The report shall be provided as a matter of community information. Neither the submission of the report nor the contents shall be a basis for the approval or denial of a corporation's property tax exemption.

(8) A hospital must comply with the provisions of section 56-1717, Idaho Code, in order to receive an exemption under this section.