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LEGISLATURE OF THE STATE OF IDAHO
Sixty-fourth Legislature Second Regular Session - 2018

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1 AN ACT
2 RELATING TO CAMPAIGN FINANCE; AMENDING SECTION 67-6602, IDAHO CODE, TO RE-
3 VISE AND REMOVE DEFINITIONS; AND REPEALING SECTION 67-6606, IDAHO CODE,
4 RELATING TO EXPENDITURES BY A NONBUSINESS ENTITY.

5 Be It Enacted by the Legislature of the State of Idaho:

6 SECTION 1. That Section 67-6602, Idaho Code, be, and the same is hereby
7 amended to read as follows:

8 67-6602. DEFINITIONS. As used in this chapter, the following terms
9 have the following meanings:

10 (a~~1~~) "Candidate" means an individual who has ~~taken affirmative action~~
11 ~~to seek nomination or election to public office. An individual shall be~~
12 ~~deemed to have taken affirmative action to seek such nomination or election~~
13 ~~to public office when he first:~~

14 ~~(1) Receives contributions or makes expenditures or reserves space or~~
15 ~~facilities with intent to promote his candidacy for office; or~~
16 ~~(2) Announces publicly or files for office~~
17 seeks nomination, election or reelection to public office and who has:

- 18 (a) Announced his or her candidacy publicly;
- 19 (b) Filed for public office;
- 20 (c) Received a contribution for the purpose of promoting his or her can-
21 didacy for office; or
- 22 (d) Made an expenditure, contracted for services or reserved space with
23 the intent of promoting his or her candidacy for office.

24 ~~(3) For purposes of this chapter, an incumbent shall be presumed to be~~
25 ~~a candidate in the subsequent election for his or her office. Contri-~~
26 ~~butions received by an incumbent candidate shall not be in excess of the~~
27 ~~prescribed contribution limits for the subsequent election by which the~~
28 ~~incumbent candidate's name would first appear on the ballot. An incum-~~
29 ~~bent shall no longer be a candidate for his or her office after the dead-~~
30 ~~line for the filing of a declaration of candidacy to first appear on the~~
31 ~~ballot for that office has expired, until he or she has failed to file a~~
32 declaration of candidacy by the statutory deadline.

33 (b~~2~~) "Compensation" includes any advance, conveyance, forgiveness of
34 indebtedness, deposit, distribution, loan, payment, gift, pledge or trans-
35 fer of money or anything of value, and any contract, agreement, promise or
36 other obligation, whether or not legally enforceable, to do any of the fore-
37 going, for services rendered or to be rendered, but does not include reim-
38 bursement of expenses if such reimbursement does not exceed the amount ac-
39 tually expended for such expenses and is substantiated by an itemization of
40 such expenses.

41 (e~~3~~) "Contribution" includes any advance, conveyance, forgiveness of
42 indebtedness, deposit, distribution, loan, payment, gift, pledge, sub-

1 description or transfer of money or anything of value, and any contract, agree-
2 ment, promise or other obligation, whether or not legally enforceable, to
3 make a contribution, in support of or in opposition to any candidate, polit-
4 ical committee or measure. Such term also includes personal funds or other
5 property of a candidate or members of his household expended or transferred
6 to cover expenditures incurred in support of such candidate but does not
7 include personal funds used to pay the candidate filing fee. Such term also
8 includes the rendering of personal and professional services for less than
9 full consideration, but does not include ordinary home hospitality or the
10 rendering of "part-time" personal services of the sort commonly performed
11 by volunteer campaign workers or advisors or incidental expenses not in ex-
12 cess of twenty-five dollars (\$25.00) personally paid for by any volunteer
13 campaign worker. "Part-time" services, for the purposes of this definition,
14 means services in addition to regular full-time employment, or, in the case
15 of an unemployed person or persons engaged in part-time employment, services
16 rendered without compensation or reimbursement of expenses from any source
17 other than the candidate or political committee for whom such services are
18 rendered. For the purposes of this act, contributions, other than money or
19 its equivalent shall be deemed to have a money value equivalent to the fair
20 market value of the contribution.

21 (d4) "Election" means any general, special or primary election.

22 (e5) "Election campaign" means any campaign in support of or in opposi-
23 tion to a candidate for election to public office and any campaign in support
24 of, or in opposition to, a measure.

25 (f6) (1a) "Electioneering communication" means any communication
26 broadcast by television or radio, printed in a newspaper or on a bill-
27 board, directly mailed or delivered by hand to personal residences, or
28 telephone calls made to personal residences, or otherwise distributed
29 that:

- 30 (i) Unambiguously refers to any candidate; and
- 31 (ii) Is broadcasted, printed, mailed, delivered, made or dis-
32 tributed within thirty (30) days before a primary election or
33 sixty (60) days before a general election; and
- 34 (iii) Is broadcasted to, printed in a newspaper, distributed to,
35 mailed to or delivered by hand to, telephone calls made to, or
36 otherwise distributed to an audience that includes members of the
37 electorate for such public office.

38 (2b) "Electioneering communication" does not include:

- 39 (i) Any news articles, editorial endorsements, opinion or com-
40 mentary, writings, or letter to the editor printed in a newspaper,
41 magazine, or other periodical not owned or controlled by a candi-
42 date or political party;
- 43 (ii) Any editorial endorsements or opinions aired by a broad-
44 cast facility not owned or controlled by a candidate or political
45 party;
- 46 (iii) Any communication by persons made in the regular course and
47 scope of their business or any communication made by a membership
48 organization solely to members of such organization and their fam-
49 ilies;

- 1 (iv) Any communication which refers to any candidate only as part
- 2 of the popular name of a bill or statute;
- 3 (v) A communication which constitutes an expenditure or an inde-
- 4 pendent expenditure under this chapter.
- 5 (~~g~~7) "Executive official" means:
- 6 (~~1~~a) The governor, lieutenant governor, secretary of state, state con-
- 7 troller, state treasurer, attorney general, superintendent of public
- 8 instruction and any deputy or staff member of one (1) of those individ-
- 9 uals who, within the course and scope of his or her employment, is di-
- 10 rectly involved in major policy influencing decisions for the office;
- 11 (~~2~~b) A state department or agency director, deputy director, division
- 12 administrator or bureau chief as established and enumerated in sections
- 13 67-2402 and 67-2406, Idaho Code;
- 14 (~~3~~c) The membership and the executive or chief administrative officer
- 15 of any board or commission that is authorized to make rules or conduct
- 16 rulemaking activities pursuant to section 67-5201, Idaho Code;
- 17 (~~4~~d) The membership and the executive or chief administrative officer
- 18 of any board or commission that governs any of the state departments
- 19 enumerated in section 67-2402, Idaho Code, not including public school
- 20 districts;
- 21 (~~5~~e) The membership and the executive or chief administrative officer
- 22 of the Idaho public utilities commission, the Idaho industrial commis-
- 23 sion, and the Idaho state tax commission; and
- 24 (~~6~~f) The members of the governing board of the state insurance fund, and
- 25 the members of the governing board and the executive or chief adminis-
- 26 trative officer of the Idaho housing and finance association, the Idaho
- 27 energy resources authority, and the Idaho state building authority.
- 28 (~~h~~8) "Expenditure" includes any payment, contribution, subscription,
- 29 distribution, loan, advance, deposit, or gift of money or anything of value,
- 30 and includes a contract, promise, or agreement, whether or not legally en-
- 31 forceable, to make an expenditure. The term "expenditure" also includes a
- 32 promise to pay, a payment or a transfer of anything of value in exchange for
- 33 goods, services, property, facilities or anything of value for the purpose
- 34 of assisting, benefiting or honoring any public official or candidate, or
- 35 assisting in furthering or opposing any election campaign.
- 36 (~~i~~9) "Independent expenditure" means any expenditure by a person for
- 37 a communication expressly advocating the election, passage or defeat of a
- 38 clearly identified candidate or measure that is not made with the coopera-
- 39 tion or with the prior consent of, or in consultation with, or at the consent
- 40 of, or in consultation with, or at the request of a suggestion of, a candidate
- 41 or any agent or authorized committee of the candidate or a political commit-
- 42 tee supporting or opposing a measure. As used in this subsection, "expressly
- 43 advocating" means any communication containing a message advocating elec-
- 44 tion, passage or defeat including, but not limited to, the name of the candi-
- 45 date or measure, or expression such as "vote for," "elect," "support," "cast
- 46 your ballot for," "vote against," "defeat" or "reject."
- 47 (~~j~~10) "Lobby" and "lobbying" each means attempting through contacts
- 48 with, or causing others to make contact with, members of the legislature or
- 49 legislative committees or an executive official, to influence the approval,
- 50 modification or rejection of any legislation by the legislature of the state

1 of Idaho or any committee thereof or by the governor or to develop or main-
2 tain relationships with, promote goodwill with, or entertain members of the
3 legislature or executive officials. "Lobby" and "lobbying" shall also mean
4 communicating with an executive official for the purpose of influencing the
5 consideration, amendment, adoption or rejection of any rule or rulemaking as
6 defined in section 67-5201, Idaho Code, or any ratemaking decision, procure-
7 ment, contract, bid or bid process, financial services agreement, or bond
8 issue. Neither "lobby" nor "lobbying" includes an association's or other
9 organization's act of communicating with the members of that association
10 or organization; and provided that neither "lobby" nor "lobbying" includes
11 communicating with an executive official for the purpose of carrying out
12 ongoing negotiations following the award of a bid or a contract, communica-
13 tions involving ongoing legal work and negotiations conducted by and with
14 attorneys for executive agencies, interactions between parties in litiga-
15 tion or other contested matters, or communications among and between members
16 of the legislature and executive officials and their employees, or by state
17 employees while acting in their official capacity or within the course and
18 scope of their employment.

19 (¶11) "Lobbyist" includes any person who lobbies.

20 (¶12) "Lobbyist's employer" means the person or persons by whom a lob-
21 byist is employed, directly or indirectly, and all persons by whom he is com-
22 pensated for acting as a lobbyist.

23 (¶13) "Measure" means any proposal, to be voted statewide, submitted
24 to the people for their approval or rejection at an election, including any
25 initiative, referendum, recall election for statewide or legislative dis-
26 trict offices, or revision of or amendment to the state constitution. An
27 initiative or referendum proposal shall be deemed a measure when the attor-
28 ney general reviews it and gives it a ballot title. A recall shall be deemed
29 a measure upon approval of the recall petition as to form pursuant to section
30 34-1704, Idaho Code.

31 ~~(n) "Nonbusiness entity" means any group of two (2) or more individu-~~
32 ~~als, corporation, association, firm, partnership, committee, club or other~~
33 ~~organization which:~~

34 ~~(1) Does not have as its principal purpose the conduct of business ac-~~
35 ~~tivities for profit; and~~

36 ~~(2) Received during the preceding or current calendar year contribu-~~
37 ~~tions, gifts or membership fees, which in the aggregate exceeded ten~~
38 ~~percent (10%) of its total receipts for such year.~~

39 (¶14) "Person" means an individual, corporation, association, firm,
40 partnership, committee, political party, club or other organization or
41 group of persons.

42 (¶15) "Political committee" means:

43 (1a) Any person specifically designated to support or oppose any candi-
44 date or measure; or

45 (2b) Any person who receives contributions and makes expenditures in
46 an amount exceeding five hundred dollars (\$500) in any calendar year
47 for the purpose of supporting or opposing one (1) or more candidates or
48 measures. Any entity registered with the federal election commission
49 shall not be considered a political committee for purposes of this chap-
50 ter.

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1 (~~3~~c) A county, district or regional committee of a recognized politi-
2 cal party shall not be considered a political committee for the purposes
3 of this chapter unless such party committee has expenditures exceeding
4 five thousand dollars (\$5,000) in a calendar year.

5 (~~a~~16) "Political treasurer" means an individual appointed by a candi-
6 date or political committee as provided in section 67-6603, Idaho Code.

7 (~~n~~17) "Public office" means any state office or position, state sena-
8 tor, state representative, and judge of the district court that is filled by
9 election.

10 SECTION 2. That Section 67-6606, Idaho Code, be, and the same is hereby
11 repealed.