Dear Senators BAIR, Siddoway, Stennett, and Representatives GIBBS, Geastrin, Erpelding:

The Legislative Services Office, Research and Legislation, has received the enclosed rules of the Department of Fish and Game:

IDAPA 13.01.09 - Rules Governing the Taking of Game Birds in the State of Idaho - Proposed Rule (Docket No. 13-0109-1805);

Pursuant to Section 67-454, Idaho Code, a meeting on the enclosed rules may be called by the cochairs or by two (2) or more members of the subcommittee giving oral or written notice to Research and Legislation no later than fourteen (14) days after receipt of the rules' analysis from Legislative Services. The final date to call a meeting on the enclosed rules is no later than 10/23/2018. If a meeting is called, the subcommittee must hold the meeting within forty-two (42) days of receipt of the rules' analysis from Legislative Services. The final date to hold a meeting on the enclosed rules is 11/21/2018.

The germane joint subcommittee may request a statement of economic impact with respect to a proposed rule by notifying Research and Legislation. There is no time limit on requesting this statement, and it may be requested whether or not a meeting on the proposed rule is called or after a meeting has been held.

To notify Research and Legislation, call 334-4854, or send a written request to the address on the memorandum attached below.
MEMORANDUM

TO: Rules Review Subcommittee of the Senate Resources & Environment Committee and the House Resources & Conservation Committee

FROM: Deputy Division Manager - Katharine Gerrity

DATE: October 04, 2018

SUBJECT: Department of Fish and Game

IDAPA 13.01.09 - Rules Governing the Taking of Game Birds in the State of Idaho - Proposed Rule (Docket No. 13-0109-1805)

IDAPA 13.01.10 - Rules Governing the Importation, Possession, Release, Sale, or Salvage of Wildlife - Temporary and Proposed Rule (Docket No. 13-0110-1802)

1. IDAPA 13.01.09 - Rules Governing the Taking of Game Birds in the State of Idaho

Summary and Stated Reasons for the Rule

The Department of Fish and Game submits notice of proposed rule at IDAPA 13.01.09 - Rules Governing the Taking of Game Birds in the State of Idaho. According to the department, the proposed rulemaking would create the administrative framework for the Fish and Game Commission to adopt Landowner Permission Hunt (LPH) seasons for turkeys in areas of the state to manage turkey depredation on private lands and to provide landowners with turkey hunting opportunities where turkey hunting is controlled.

Negotiated Rulemaking / Fiscal Impact

The department states that negotiated rulemaking was not conducted because the agency doesn't have contacts for landowners who are interested in turkey LPH, resulting in a lack of identifiable representatives of affected interests to participate in negotiated rulemaking. The department notes that there is no effect to the state general fund associated with the rulemaking.

Statutory Authority

The rulemaking appears to be authorized pursuant to Section 36-104, Idaho Code.
**Summary and Stated Reasons for the Rule**

The Department of Fish and Game submits notice of temporary and proposed rule at IDAPA 13.01.10 - Rules Governing the Importation, Possession, Release, Sale, or Salvage of Wildlife. According to the department, the rulemaking would prohibit, with certain exceptions, the importation of carcasses or other parts of deer, elk or moose from another state, province of Canada, or country with any documented case of Chronic Wasting Disease (CWD) and to create additional transport prohibitions if the Idaho Fish and Game Commission designates any part of Idaho as a CWD Management Zone. The department states that the rulemaking is proposed to proactively reduce transmission risk of CWD into Idaho. The department indicates that the justification for the temporary rulemaking is to convey a benefit by managing risk of CWD entering Idaho. The effective date of the temporary rule is September 28, 2018.

**Negotiated Rulemaking / Fiscal Impact**

The department notes that negotiated rulemaking was not conducted because the department is unable to determine which Idaho hunters might hunt in states that have documented cases of CWD, resulting in a lack of identifiable representatives of affected interests to participate in negotiated rulemaking. There is no fiscal impact to the state general fund according to the department.

**Statutory Authority**

The rulemaking appears to be authorized pursuant to Section 36-103, 36-104 and 36-502, Idaho Code.

cc: Department of Fish and Game
    Sharon Kiefer

*** PLEASE NOTE ***

Per the Idaho Constitution, all administrative rules must be reviewed by the Legislature during the next legislative session. The Legislature has 3 options with this rulemaking docket: 1) Approve the docket in its entirety; 2) Reject the docket in its entirety; or 3) Reject the docket in part.
AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has initiated proposed rulemaking procedures. The action is authorized pursuant to Section 36-104, Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than October 17, 2018.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

It is being proposed that IDAPA 13.01.09.100 be changed create the administrative framework for the Fish and Game Commission to adopt Landowner Permission Hunt (LPH) seasons for turkeys in areas of the state to manage turkey depredation on private lands and to provide landowners with turkey hunting opportunities where turkey hunting is controlled.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: This proposed rule change has no associated fee.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year resulting from this rulemaking: There is no effect to the state general fund.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not conducted because the agency does not have contacts for landowners who are interested in turkey LPH so there is a lack of identifiable representatives of affected interests to participate in negotiated rulemaking.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: This proposed rule does not include an incorporation by reference.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rule, contact Jeff Knetter, (208) 334-2920.

Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before October 24, 2018.

Dated this 30th day of August, 2018.

Jeff Knetter
Upland Game/Migratory Bird Coordinator
600 S. Walnut Street
P.O. Box 25
Boise, ID 83707
Phone: (208) 334-2920
Fax: (208) 334-2114
100. TAGS, STAMPS, PERMITS, AND VALIDATIONS.

01. Sage Grouse or Sharp-Tailed Grouse. No person shall hunt sage or sharp-tailed grouse anywhere within the state, except licensed shooting preserves, without having in his or her possession the appropriate hunting license that has been validated for sage grouse and sharp-tailed grouse. The validation shall be valid from January 1 through December 31 of each year. (5-8-09)

02. Migratory Game Birds. No person shall hunt ducks, geese, brant, coots, Wilson’s snipe, sandhill cranes, or mourning doves anywhere within the state, without having in his or her possession the appropriate hunting license that has been validated for the Federal Migratory Game Bird Harvest Information Program. The validation shall be valid from January 1 through December 31 of each year. (3-29-12)

a. Tag validation and attachment: Immediately after any sandhill crane is killed, the sandhill crane tag must be validated and securely attached to the sandhill crane. (4-4-13)

b. To validate the tag, the hunter must cut out and completely remove two (2) triangles on the border of the tag, one (1) for the month and one (1) for the day of the kill. (4-4-13)

c. The tag must remain attached so long as the sandhill crane is in transit or storage. (4-4-13)

03. Wild Turkey. No person shall hunt wild turkey without having in his or her possession the appropriate hunting license, tag, and controlled hunt permit. Persons obtaining and using tags, stamps, and permits must comply with the following requirements: (7-1-98)

a. There are three (3) turkey tags available each calendar year. These are the general tag, extra tag, and special unit tag. Only three (3) turkey tags of the following may be purchased each year; one (1) general and two (2) extra. In addition to the previously mentioned three (3) turkey tags, three (3) special unit tags may also be purchased. A hunter may use the general tag to hunt in any spring general season or use the general tag with a controlled hunt permit to hunt in a controlled hunt. (3-29-12)

b. Permits for Controlled Hunts: Any person who receives a controlled hunt permit for wild turkey is prohibited from using that permit to hunt in any other wild turkey controlled hunt. (3-29-12)

c. Nonresident permit limitations: On controlled hunts with ten (10) or fewer permits, not more than one (1) permit will be issued to nonresidents. On controlled hunts with more than ten (10) permits, not more than ten percent (10%) of the permits may be issued to nonresidents. (7-1-98)

d. Eligibility: The holders of valid hunting licenses are eligible to apply for controlled hunts subject to the following restrictions: (7-1-93)

i. Holders of a Type 208 Nongame Hunting License may not apply for any controlled hunt. (7-1-93)

ii. In the event a permit is issued based on erroneous information, the permit will be invalidated and the person will remain on the drawn list. (7-1-93)

iii. Any person applying for a landowner permission hunt must have a signed permission slip from a landowner who owns more than seventy-nine (79) acres in the hunt area. The permission slip must have the landowner’s name and address on it along with the landowner’s signature. (____)

e. Applications: Applications for spring and fall controlled hunts shall be made on a form prescribed
by the Department and must be received at the Headquarters Office of the Idaho Department of Fish and Game or postmarked not later than February 15 for spring hunts and July 15 for fall hunts, annually. Applications must comply with the following requirements:

i. Holders of a Duplicate License (Type 501) must use their original license number to apply for a controlled hunt. Duplicate license numbers will not be accepted. (5-8-09)

ii. Only one (1) application card per person or group will be accepted. Additional application cards will result in all applicants being declared ineligible. (7-1-93)

iii. Fees: All applicants for controlled hunts must submit a non-refundable application fee with their application; one dollar ($1) of this fee may be donated to the Citizens Against Poaching Program. (5-8-09)

iv. A single payment (either cashier's check, money order, certified check, or personal check) may be submitted to cover fees for all applications in the same envelope. If a check or money order is insufficient to cover the fees, all applications will be voided and returned. (2-7-95)

v. A “group application” is defined as two (2) hunters applying for the same controlled hunt on the same application. (2-7-95)

vi. Hunting license and tag fees will NOT be refunded to unsuccessful applicants. (7-1-93)

vii. All spring wild turkey hunters may apply for a Fall turkey controlled hunt permit during the same calendar year. (3-30-01)

f. Drawing information: Single or group applications which are not drawn for the first choice hunt will automatically be entered into a second choice drawing provided the second choice hunt applied for has not been filled. (7-1-93)

g. Tag validation and attachment: Immediately after any wild turkey is killed, the turkey tag must be validated and securely attached to the wild turkey. (7-1-93)

h. To validate the tag, the hunter must cut out and completely remove two (2) triangles on the border of the tag, one (1) for the month and one (1) for the day of the kill. (7-1-93)

i. The tag must remain attached so long as the turkey is in transit or storage. (7-1-93)

j. The Commission establishes youth-only general and controlled hunts by proclamation. Youth-only general hunts are limited to participation by hunters who are ten (10) to seventeen (17) years of age with a valid license. Only hunters nine (9) to seventeen (17) years of age with a valid license may apply for youth-only controlled hunts, provided they are ten (10) to seventeen (17) years of age during the hunt for which they are applying, EXCEPT hunters sixty-five (65) years of age or older or hunters with a senior combination hunting license or a disabled combination hunting license may apply for first-come, first-served leftover youth-only controlled hunt permits. Hunters nine (9) years of age with a valid license may apply for regular controlled hunts provided they are ten (10) years of age during the hunt for which they are applying. (3-29-17)

k. Any resident adult person who possesses a controlled hunt permit may designate the controlled hunt permit to his or her resident minor child or grandchild who is qualified to participate in the hunt. The designated child or grandchild shall possess the appropriate tag for the hunt. (3-20-14)

i. Designation of the controlled hunt permit shall be made on a form prescribed by the Department and may be submitted either in person to any Idaho Department of Fish and Game Office or by mail to the License Supervisor at P.O. Box 25, Boise, ID 83707. (4-4-13)

ii. Any resident child or grandchild cannot be designated more than one (1) control hunt permit per calendar year. (4-4-13)
iii. Designation of a controlled hunt permit shall be completed before the first opening hunt date for the permit. (4-4-13)

I. Any nonresident adult person who possesses a controlled hunt permit may designate the controlled hunt permit to his or her nonresident minor child or grandchild who is qualified to participate in the hunt. The designated child or grandchild shall possess the appropriate tag for the hunt. (3-20-14)

i. Designation of the controlled hunt tag shall be made on a form prescribed by the Department and may be submitted either in person to any Idaho Department of Fish and Game Office or by mail to the License Supervisor at P.O. Box 25, Boise, ID 83707. (4-4-13)

ii. Any nonresident child or grandchild cannot be designated more than one (1) control hunt permit per calendar year. (3-29-17)

iii. Designation of a controlled hunt permit shall be completed before the first opening hunt date for the permit. (4-4-13)

m. Landowner permission hunt tags will be sold on a first-come, first-served basis at the Headquarters or regional offices of the Idaho Department of Fish and Game after March 20 for spring hunts and July 10 for fall hunts. (____)

04. Early September Canada Goose Hunts. Pursuant to Section 36-105(3), Idaho Code, the Commission now sets the seasons, bag limits, and possession limits by proclamation. The proclamation is published in a brochure available at Department offices and license vendors. (3-29-12)
EFFECTIVE DATE: The effective date of the temporary rule is September 28, 2018.

AUTHORITY: In compliance with Sections 67-5221(1) and 67-5226, Idaho Code, notice is hereby given that this agency has adopted a temporary rule, and proposed rulemaking procedures have been initiated. The action is authorized pursuant to Sections 36-103, 36-104, and 36-502, Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than October 17, 2018.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule and a nontechnical explanation of the substance and purpose of the proposed rulemaking:

It is being proposed that IDAPA 13.01.10 be changed to prohibit, with certain exceptions, the importation of carcasses or other parts of deer, elk, or moose from another state, province of Canada, or country with any documented case of Chronic Wasting Disease (CWD) and to create additional transport prohibitions if the Idaho Fish and Game Commission designates any part of Idaho as a CWD Management Zone. These provisions are adopted to proactively reduce transmission risk of CWD into Idaho.

TEMPORARY RULE JUSTIFICATION: Pursuant to Section 67-5226(1)c, Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reason:

Implementation of this rule to affect the 2018 hunting season conveys a benefit to managing risk of CWD entering Idaho.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: The temporary and proposed rule change has no associated fee.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year: There is no negative fiscal impact to the state general fund.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not conducted because the Department is unable to determine which Idaho hunters might hunt in states that have documented cases of CWD so there is a lack of identifiable representatives of affected interests to participate in negotiated rulemaking.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: This temporary and proposed rule does not include incorporation by reference.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the temporary and proposed rule, contact Toby Boudreau, (208) 334-2920.

Anyone may submit written comments regarding the proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before October 24, 2018.

Dated this 27th day of August, 2018.
THE FOLLOWING IS THE TEMPORARY RULE AND THE PROPOSED TEXT
OF DOCKET NO. 13-0110-1802
(Only Those Sections With Amendments Are Shown.)

300. RECOVERY, POSSESSION AND SALE OF WILDLIFE PARTS.

01. Wildlife Legally Killed. (3-23-94)
   a. The possession, sale and purchase of wildlife or parts of wildlife that have been legally killed is
      lawful except as provided below in this Chapter and as provided in Chapter 5, Title 36, Idaho Code. (3-23-94)
      (9-28-18)
   i. The edible flesh of wildlife classified as big game animals, upland game animals, game birds,
      migratory birds, or rattlesnakes taken from the wild may not be purchased, bartered or sold. (4-7-11)
   ii. The edible flesh of wildlife classified as game fish or crustacea that are taken from the wild may not
       be purchased, bartered or sold except as provided in Idaho Code Sections 36-501 and 36-801 through 36-805 and
       rules promulgated pursuant thereto. (3-23-94)
   iii. The annual sale by holders of a valid Idaho hunting, trapping or combination hunting and fishing
       license of up to six (6) skins of legally taken rattlesnakes is lawful pursuant to IDAPA 13.01.06, "Classification and
       Protection of Wildlife," Subsection 300.02 and Subsection 100.06 of this rule. (4-7-11)
   b. A written statement showing the taker’s name, address, license and tag numbers, date and location
      of kill, signed by the taker, must be provided to the buyer of any black bear or mountain lion head, hide or parts
      (except tanned hides finished into rugs or mounts). A copy of the sales statement must be forwarded by the buyer to
      the Idaho Department of Fish and Game within ten (10) days after such sale. A department CE-50, Statement of Sale/
      Purchase of Wildlife Parts, may be used in lieu of a sales statement. (4-7-11)
   c. Persons possessing a taxidermist or fur buyer license shall keep a record for two (2) years from the
      date the wildlife was received for mounting or preservation, furbearers purchased and raw black bear skins, raw
      mountain lion skins or parts of black bears or mountain lions purchased. Records may be written or retained on media
      other than paper and must comply with standards set forth in Section 9-328, Idaho Code. Copies of sales statements
      as per Subsection 300.01.b. satisfy provisions of this rule. (4-7-11)

02. Animals Found Dead. Protected species of wildlife that have died naturally or accidentally remain
    in public trust to be disposed of by the Department of Fish and Game. However, a person may recover, possess, sell or
    purchase the wildlife parts as specified below, but ONLY under the conditions specified and ONLY if the wildlife has
    NOT been unlawfully killed. Natural causes shall not include any man-caused mortality. Accidental death shall include
    accidental vehicle-collision caused mortality. (3-29-12)

   a. Horns of Bighorn Sheep. (7-1-93)
i. Bighorn sheep horns of animals that have died of natural causes may be recovered and possessed but may not be sold, bartered or purchased and may not be transferred to another person without a permit issued by the Director. All such pickup horns must be presented to an Idaho Department of Fish and Game regional or subregional office for marking by placement of a permanent metal pin in the horn within thirty (30) days of recovery. The insertion of a pin does not in itself certify that the animal was legally taken or possessed. The pin only identifies the horn(s) and indicates that mandatory check and report requirements were complied with. (3-23-94)

ii. No person shall alter, deface or remove a pin placed in a bighorn sheep horn by the Idaho Department of Fish and Game. No person shall possess the horn(s) of a bighorn sheep that bears an altered, defaced or counterfeit Idaho pin or from which the Idaho pin has been removed. (3-23-94)

b. Antlers, hides, bones, and horns of deer, elk, moose, pronghorn and mountain goat, parts of bear and mountain lion and elk teeth of animals that have died of natural causes may be recovered, possessed, purchased, bartered or sold. Reporting of bear and mountain lion parts is required pursuant to Subsection 300.01, of this rule. (3-29-12)

c. Parts, including meat, of big game animals, upland game animals, upland game birds, and furbearing animals, which may be lawfully hunted or trapped, that have been accidentally killed as a result of vehicle-collision mortality may be recovered and possessed with notification to the Idaho Department of Fish and Game within twenty-four (24) hours of salvage and with written authorization within seventy-two (72) hours from the Director or a delegate on a form prescribed by the Department, if such taking is not in violation of state, federal, county, or city law, ordinances, rules, or regulations. Mandatory check and report requirements must be followed for bighorn sheep, black bear, mountain lion, mountain goat, moose, gray wolf, bobcat and river otter as described in IDAPA 13.01.08.420 and 13.01.16.500. (3-29-12)

d. Parts, excluding meat, of big game animals (except bighorn sheep), upland game animals, upland game birds, and furbearing animals, which may be lawfully hunted or trapped, that have been accidentally killed as a result of vehicle-collision mortality may be purchased, bartered, or sold, where sale is not specifically prohibited by federal statute or regulation or state statute, when accompanied by written authorization from the Director as described in IDAPA 13.01.10.300.02.c. Bighorn sheep that have been accidentally killed as a result of vehicle-collision mortality may not be purchased, bartered, or sold. (3-29-12)

03. Wildlife Taken in Other States. Wildlife or parts thereof that have been legally taken outside of Idaho, may be possessed or sold in Idaho if such possession or sale is not prohibited in Idaho or the state, province or country where taken, or by federal law or regulation; (3-23-94) (9-28-18)

301. PROHIBITION ON POSSESSION, IMPORTATION, AND TRANSPORTATION OF CERVID CARCASSES OR PARTS FROM AREAS WITH CHRONIC WASTING DISEASE (CWD).

01. Prohibitions. It is unlawful to: (9-28-18)

a. Import into Idaho the carcass or any part of a deer, elk, or moose from another state, province of Canada, or country (other than Canada) with any documented case of CWD; (9-28-18)

b. Transport the carcass or any part of a deer, elk, or moose out of any CWD Management Zone designated by the Idaho Fish and Game Commission to any portion of the state that is not a designated CWD Management Zone; or (9-28-18)

c. Possess the carcass or any part of a deer, elk, or moose that has been imported from another state, province or country (other than Canada) with a documented case of CWD, or transported out of any CWD Management Zone designated by the Idaho Fish and Game Commission to any part of the state that is not a designated CWD Management Zone. (9-28-18)

02. Exceptions. This section does not apply to the following animal parts: (9-28-18)

a. Meat that is cut and wrapped; (9-28-18)
b. Quarters or deboned meat that does not include brain or spinal tissue; (9-28-18)

c. Edible organs that do not include brains; (9-28-18)

d. Hides without heads; (9-28-18)

e. Upper canine teeth (ivories, buglers, or whistlers); (9-28-18)

f. Finished taxidermy; (9-28-18)

g. Dried antlers; or (9-28-18)

h. Cleaned and dried skulls or skull caps. (9-28-18)

3012. -- 399. (RESERVED)