Dear Senators HEIDER, Souza, Jordan, and Representatives WOOD, Packer, Chew:

The Legislative Services Office, Research and Legislation, has received the enclosed rules of the Board of Medicine:
IDAPA 22.01.03 - Rules for the Licensure of Physician Assistants - Proposed Rule (Docket No. 22-0103-1801);
IDAPA 22.01.04 - Rules of the Board of Medicine for Registration of Supervising and Directing Physicians (Chapter Repeal) - Proposed Rule (Docket No. 22-0104-1801).

Pursuant to Section 67-454, Idaho Code, a meeting on the enclosed rules may be called by the cochairmen or by two (2) or more members of the subcommittee giving oral or written notice to Research and Legislation no later than fourteen (14) days after receipt of the rules' analysis from Legislative Services. The final date to call a meeting on the enclosed rules is no later than 12/12/2018. If a meeting is called, the subcommittee must hold the meeting within forty-two (42) days of receipt of the rules' analysis from Legislative Services. The final date to hold a meeting on the enclosed rules is 01/09/2019.

The germane joint subcommittee may request a statement of economic impact with respect to a proposed rule by notifying Research and Legislation. There is no time limit on requesting this statement, and it may be requested whether or not a meeting on the proposed rule is called or after a meeting has been held.

To notify Research and Legislation, call 334-4854, or send a written request to the address on the memorandum attached below.
MEMORANDUM

TO: Rules Review Subcommittee of the Senate Health & Welfare Committee and the House Health & Welfare Committee
FROM: Legislative Drafting Attorney - Matt Drake
DATE: November 23, 2018
SUBJECT: Board of Medicine

IDAPA 22.01.03 - Rules for the Licensure of Physician Assistants - Proposed Rule (Docket No. 22-0103-1801)
IDAPA 22.01.04 - Rules of the Board of Medicine for Registration of Supervising and Directing Physicians (Chapter Repeal) - Proposed Rule (Docket No. 22-0104-1801)

1. IDAPA 22.01.03 - Rules for the Licensure of Physician Assistants - Proposed Rule

Summary and Stated Reasons for the Rule
The Board of Medicine submits notice of proposed rulemaking. The proposed rules update and clarify the board's rules regarding physician assistant licensure and practice. The proposed rules also ensure that physician assistant licensure rules are consistent with the medical practice act. The proposed rules update definitions and delete unnecessary and duplicative provisions. The rules clarify the responsibilities of supervising physicians and alternate supervising physicians. Provisions regarding physician assistant trainees are deleted. In addition, these rules add a physician assistant member and a public member to the physician assistant advisory committee. Finally, the proposed rule contains minor changes to bring the rule into compliance with updates that have been made to Idaho Code.

Negotiated Rulemaking / Fiscal Impact
The Board states that negotiated rulemaking was conducted and is ongoing. There is no fiscal impact to the state general fund. The board states that the elimination of physician assistant trainee registration will reduce its annual income by approximately one thousand seven hundred dollars ($1,700).

Statutory Authority
The rulemaking appears to be authorized pursuant to section 54-1806(2), Idaho Code.

2. IDAPA 22.01.04 - Rules of the Board of Medicine for Registration of Supervising and Directing Physicians (Chapter Repeal)

Summary and Stated Reasons for the Rule
The Board of Medicine is streamlining and combining its rules to reduce obstacles to licensure and practice. Docket 22.01.04 repeals the existing chapter in its entirety. Provisions related to registration of supervising
and directing physicians will be merged into IDAPA 22.01.01 to consolidate physician licensure and registration provisions.

**Negotiated Rulemaking / Fiscal Impact**

The Board states that negotiated rulemaking was conducted and is ongoing. There is no fiscal impact on the state general fund.

**Statutory Authority**

The rulemaking appears to be authorized pursuant to section 54-1806(2), Idaho Code.

cc: Board of Medicine
    Anne Lawler

*** PLEASE NOTE ***

Per the Idaho Constitution, all administrative rules must be reviewed by the Legislature during the next legislative session. The Legislature has 3 options with this rulemaking docket: 1) Approve the docket in its entirety; 2) Reject the docket in its entirety; or 3) Reject the docket in part.
AUTHORITY: In compliance with Sections 67-5221(1), Idaho Code, notice is hereby given that this agency initiated proposed rulemaking procedures. The action is authorized pursuant to Section 54-1806(2), Idaho Code.

PUBLIC HEARING SCHEDULE: A public hearing concerning this rulemaking will be held as follows:

PUBLIC HEARING
Thursday, December 6, 2018 – 3:00 p.m. to 5:00 p.m.
345 W. Bobwhite Court, Suite 150
Idaho State Board of Medicine
Boise, Idaho 83706

The meeting site will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the meeting, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the intended negotiated rulemaking and the principal issues involved:

The purpose of this proposed rulemaking is to update and clarify the Board’s rules regarding physician assistant licensure and practice, and to ensure that the physician assistant licensure rules are consistent with the Medical Practice Act. These rules update definitions and delete unnecessary and duplicative provisions. In addition, these rules add a physician assistant member and a public member to the Physician Assistant Advisory Committee and delete registration for physician assistant trainees.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: N/A

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year resulting from this rulemaking: N/A

The Board of Medicine is a dedicated funds agency, and therefore, there will be no fiscal impact to the state general fund. This rule eliminates registration of physician assistant trainees, which will reduce the Board's annual income by approximately $1,700.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was conducted with interested parties, including the state association, and such negotiations shall continue through the comment period and hearing.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rules, contact Anne K. Lawler, Executive Director, (208) 327-7000. Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before December 6, 2018.

Dated this 4th day of October, 2018.

Anne K. Lawler, JD, RN, Executive Director
Idaho State Board of Medicine
Phone: (208) 327-7000
Fax: (208) 327-7005
345 W. Bobwhite Court, Suite 150
Boise, Idaho 83706
THE FOLLOWING IS THE PROPOSED TEXT OF DOCKET NO. 22-0103-1801
(Only Those Sections With Amendments Are Shown.)

000. LEGAL AUTHORITY.
Pursuant to Section 54-1806(2), Idaho Code, the Idaho State Board of Medicine is authorized to promulgate rules to govern activities of persons licensed under these rules to practice as physician assistants and graduate physician assistants under the supervision of persons licensed to practice medicine and surgery or osteopathic medicine and surgery in Idaho. (3-16-04)

001. TITLE AND SCOPE.

01. Title. These rules shall be cited as IDAPA 22.01.03, “Rules for the Licensure of Physician Assistants.” (3-19-99)

02. Scope. Pursuant to Idaho Code, Section 54-1807A(2), physician assistants and graduate physician assistants must be licensed with the Board prior to commencement of activities. (3-16-04)

002. WRITTEN INTERPRETATIONS.
Written interpretations of these rules in the form of explanatory comments accompanying the notice of proposed rulemaking that originally proposed the rules and review of comments submitted in the rulemaking process in the adoption of these rules are available for review and copying at cost from the
In accordance with Title 67, Chapter 52, Idaho Code, this agency may have written statements that pertain to the interpretation of, or to compliance with the rules of this chapter. Any such documents are available for public inspection and copying at cost at the Board of Medicine, 1755 Westgate Drive, Suite 140, P.O. Box 83720, Boise, Idaho 83720-0058 office. (3-16-04)

003. ADMINISTRATIVE APPEAL.
All contested cases shall be governed by the provisions of IDAPA 04.11.01, “Idaho Rules of Administrative Procedures of the Attorney General” and IDAPA 22.01.07, “Rules of Practice and Procedure of the Board of Medicine.” (3-15-02)

(BREAK IN CONTINUITY OF SECTIONS)

010. DEFINITIONS.

01. Alternate Supervising Physician. A physician registered with the Board, as set forth in IDAPA 22.01.04, “Rules of the Board of Medicine for Registration of Supervising and Directing Physicians,” under an agreement as defined in these rules, who is responsible for supervising the physician assistant or graduate physician assistant in the temporary absence of the supervising physician. The alternate supervising physician shall accept full medical responsibility for the performance, practice, and activities of such licensee being supervised. An alternate supervising physician shall not supervise more than three (3) physician assistants or graduate physician assistants contemporaneously. The Board, however, may authorize an alternate supervising physician to supervise a total of six (6) such licensees contemporaneously if necessary to provide adequate medical care and upon prior petition documenting adequate safeguards to protect the public health and safety. (3-16-04)

02. Approved Program. A course of study for the education and training of physician assistants that is accredited by the Accreditation Review Commission on Education for Physician Assistants (ARC-PA) or predecessor agency or equivalent agency recognized by the Board as recommended by the Committee. (3-29-17)

03. Board. The Idaho State Board of Medicine established pursuant to Section 54-1805, Idaho Code. (3-16-04)
04. Delegation of Services (DOS) Agreement. A written document mutually agreed upon and signed and dated by the licensed physician assistant or graduate physician assistant and supervising and alternate supervising physician that defines the working relationship and delegation of duties between the supervising physician and the licensee as specified by Board rule. The Board shall review the written delegation of services agreement and may review job descriptions, policy statements, or other documents that define the responsibilities of the physician assistant or graduate physician assistant in the practice setting, and may require such changes as needed to achieve compliance with these rules, and to safeguard the public. (4-9-09)

05. Graduate Physician Assistant. A person who is a graduate of an approved program for the education and training of physician assistants and who meets all the requirements in this chapter for Idaho licensure, but:

a. Has not yet taken and passed the certification examination and who has been authorized by the Board, as defined in Subsection 036.01 of these rules, to render patient services under the direction of a supervising physician for a period of six (6) months; or

b. Has passed the certification examination but who has not yet obtained a college baccalaureate degree and who has been authorized by the Board, as defined in Subsection 036.02 of these rules, to render patient services under the direction of a supervising physician for a period of not more than five (5) years. (3-16-04)

06. Physician. A physician who holds a current active license issued by the Board to practice medicine and surgery or osteopathic medicine and surgery in Idaho and is in good standing with no restrictions upon or actions taken against his license. (3-16-04)

07. Physician Assistant. A person who is a graduate of an approved physician assistant training program and who is qualified by specialized education, training, experience and personal character, as defined required in Section 021 of these rules, and who has been licensed by the Board to render patient services under the direction of a supervising and alternate supervising physician. (4-9-09)

08. Physician Assistant Trainee. A person who is undergoing training at an approved program as a physician assistant and registered with the Board. (3-16-04)

09. Supervision. The direction and oversight of the activities of and patient services provided by a physician assistant or graduate physician assistant by a supervising physician or alternate supervising physician who accepts full medical responsibility with respect thereto. The constant physical presence of the supervising or alternate supervising physician is not required as long as the supervisor and such licensee are or can be easily in contact with one another by radio, telephone, or other telecommunication device. The scope and nature of the supervision shall be outlined in a delegation of services agreement, as defined in Subsection 030.04 of these rules. (3-29-17)

10. Supervising Physician. A physician registered by the Board, as set forth in IDAPA 22.01.04, “Rules of the Board of Medicine for Registration of Supervising and Directing Physicians,” and under an agreement as defined in Subsection 030.04 of these rules, who is responsible for the direction and supervision of the activities of and patient services provided by the physician assistant or graduate physician assistant. The supervising physician accepts full medical responsibility for the activities of and patient services provided by such licensee. A supervising physician shall not supervise more than a total of three (3) physician assistants or graduate physician assistants contemporaneously. The Board, however, may authorize a supervising physician to supervise a total of six (6) such licensees contemporaneously if necessary to provide adequate medical care and upon prior petition documenting adequate safeguards to protect the public health and safety. (3-29-17)

11. PHYSICIAN ASSISTANT ADVISORY COMMITTEE. A Physician Assistant Advisory Committee is hereby created and made a part of the Idaho State Board of Medicine, pursuant to adoption of Resolution 01-093. (3-16-04)
individuals. In the event of a vacancy in one (1) of the positions, professional organizations may recommend, as soon as practical, at least two (2) and not more than three (3) persons to fill that vacancy. The Board shall appoint, as soon as practical, one (1) person, who shall fill the unexpired term. If such professional organizations do not provide a recommendation, the Board shall appoint a person to the unexpired term. The Board may remove any Committee member for misconduct, incompetency, or neglect of duty after giving the member a written statement of the charges and an opportunity to be heard thereon. The Executive Director of the Idaho State Board of Medicine shall serve as the Executive Director to the Physician Assistant Advisory Committee.

(3-16-04)

02. Makeup of Committee. The Committee shall consist of three five (45) members appointed by the Board. Each Four (4) members shall be currently licensed as a physician assistant in Idaho and has been actively practicing as a physician assistant in Idaho for three (3) years immediately preceding appointment who are residents in this state and engaged in the active practice of medicine in this state, and one (1) member shall be a public member. Members will serve a term of three (3) years and terms will be staggered. Members may serve two (2) successive terms. The Committee shall elect a chairman from its membership. The Committee shall meet as often as necessary to fulfill its responsibilities. Members will be compensated according to Section 59-509(a), Idaho Code.

(3-16-04)

03. Final Decisions. The Committee shall have no authority to revoke licenses or impose limitations or conditions on licenses issued under this chapter and shall be authorized only to make recommendations to the Board. The Board shall make all final decisions with respect thereto.

(3-16-04)

04. Board Affiliation. The Committee will work in the following areas in conjunction with and make recommendations to the Board and will perform such other duties and functions assigned to the Committee by the Board, including:

(3-16-04)

a. Evaluating the qualifications of applicants for licensure and registration;

b. Performing investigations of misconduct and making recommendations regarding discipline;

c. Maintaining a list of currently licensed physician assistants and graduate physician assistants in this state; and

d. Advising the Board on rule changes necessary to license and regulate physician assistants and graduate physician assistants in this state.

(3-16-04)

012. -- 019. (RESERVED)

020. APPLICATION.

01. License Applications. All applications for licensure as physician assistants and graduate physician assistants shall be made to the Board on forms supplied by the Board and include the nonrefundable application fee. The application form shall be verified and shall require the following:

(4-9-09)

a. Certificate of graduation from an approved program as defined in Subsection 010.02 and evidence of having received a college baccalaureate degree from a nationally accredited school with a curriculum approved by the United States Secretary of Education, the Council for Higher Education Accreditation, or both, or from a school accredited by another such agency approved by the Board.

(3-29-17)

b. Proof of current certification by the National Commission on Certification of Physician Assistants or similar certifying agency approved by the Board;

(3-29-17)

c. The disclosure of any criminal charges, convictions or guilty pleas against the applicant other than minor traffic offenses;

(4-9-09)

d. The current mental and physical condition of the applicant, together with disclosure of any previous physical or mental illness, including any issue that may impact the applicant’s ability to render patient services as a
physician assistant or graduate physician assistant;

(e) The disclosure of any past or pending medical malpractice actions against the applicant, and the judgments or settlements, if any, of such claims exceeding fifty thousand dollars ($50,000); (4-9-09)

(f) The disclosure of any disciplinary action by any country or state board of medicine, medical society, professional society, hospital or institution staff; (4-9-09)

(g) The disclosure of the refusal to issue or renew a license to render patient services as a physician assistant or graduate physician assistant by any state, Canadian or foreign licensing authority; (4-9-09)

(h) References to include one (1) letter of recommendation signed by a licensed physician who have known the applicant professionally for at least one (1) year; (4-9-09)

(i) An unmounted photograph of the applicant, of adequate size and clarity to identify the applicant and no larger than four inches tall by three inches wide (4” x 3”), taken not more than one (1) year prior to the date of the application; (4-9-09)

(j) A certified copy of a full set of the applicant’s fingerprints on forms supplied by the board that shall be forwarded to the Idaho Department of Law Enforcement and to the FBI Identification Division for the purpose of a fingerprint-based criminal history check of the Idaho central criminal database and the Federal Bureau of Investigation criminal history database; (4-9-09)

(k) The employment history and past practice locations of the applicant; (4-9-09)

(l) Each state or country in which the applicant has applied for a license to practice as physician assistant or graduate physician assistant; (4-9-09)

(m) Each state or country wherein the applicant is licensed to practice as physician assistant or graduate physician assistant; and (4-9-09)

(n) Such other information or examinations as the Board deems necessary to identify and evaluate the applicant’s credentials and competency. (4-9-09)

02. Reapplication. If more than two (2) years have elapsed since a licensed physician assistant or graduate physician assistant has actively engaged in practice, reapplication to the Board as a new applicant is required. The Board may require evidence of an educational update and close supervision to assure safe and qualified performance. (3-16-04)

03. Application Expiration. An application for licensure that is not granted or license not issued within one (1) year from the date the application is received by the Board shall expire. However, the applicant may file an application to the Committee for an extension. In its discretion, the Committee may make a determination if extraordinary circumstances exist that justify extending the one (1) year time period up to an additional one (1) year. The Committee can recommend to the Board to grant the request for such extension of time. The Board shall make all final decisions with respect thereto. (3-29-17)

021. REQUIREMENTS FOR LICENSURE.

01. Residence. No period of residence in Idaho shall be required of any applicant, however, each applicant for licensure must be legally able to work and live in the United States. Original documentation of lawful presence in the United States must be provided upon request only. The Board shall refuse to issue a license or renew a license if the applicant is not lawfully present in the United States. (4-9-09)

02. English Language. Each applicant shall speak, write, read, understand and be understood in the English language. Evidence of proficiency in the English language must be provided upon request only. (4-9-09)

03. Educational Requirement. Applicants for licensure shall have completed an approved program as
defined in Subsection 010.02 and shall provide evidence of having received a college baccalaureate degree from a nationally accredited school with a curriculum approved by the United States Secretary of Education, the Council for Higher Education Accreditation, or both, or from a school accredited by another such agency approved by the Board.

04. Certification. Current certification by the National Commission on Certification of Physician Assistants or similar certifying agency approved by the Board.

05. Personal Interview. The Board may at its discretion, require the applicant or the supervising physician or both to appear for a personal interview.

06. Completion of Form Application.

a. If the applicant is to practice in Idaho, he must submit payment of the prescribed fee and a completed Form Application provided by the Board indicating:

   i. The applicant has completed a delegation of services agreement signed by the applicant, supervising physician and alternate supervising physicians; and

   ii. The agreement is on file at each practice location and the address of record of the supervising physician and at the central office of the Board;

b. If the applicant is not to practice in Idaho, he must submit payment of the prescribed fee and a completed form provided by the Board indicating the applicant is not practicing in Idaho and prior to practicing in Idaho, the applicant will meet the requirements of Subsections 021.06.a.i. and 021.06.a.ii.

(BREAK IN CONTINUITY OF SECTIONS)

028. SCOPE OF PRACTICE.

01. Scope. The scope of practice of physician assistants and graduate physician assistants shall be defined in the delegation of services and may include a broad range of diagnostic, therapeutic and health promotion and disease prevention services.

a. The scope of practice shall include only those duties and responsibilities delegated to the licensee by their supervising and alternate supervising physician and in accordance with the delegation of services agreement and consistent with the expertise and regular scope of practice of the supervising and alternate supervising physician.

b. The scope of practice may include prescribing, administering, and dispensing of medical devices and drugs, including the administration of a local anesthetic injected subcutaneously, digital blocks, or the application of topical anesthetics, while working under the supervision of a licensed medical physician.

c. Physician assistants and graduate physician assistants are agents of their supervising and alternate supervising physician in the performance of all practice-related activities and patient services.

d. A supervising physician or alternate supervising physician shall each not supervise more than a total of three (3) physician assistants or graduate physician assistants contemporaneously.

e. The Board, however, may authorize a supervising physician to supervise a total of six (6) such licensees contemporaneously if necessary to provide adequate medical care and upon prior petition documenting adequate safeguards to protect the public health and safety. An alternate supervising physician shall not supervise more than three (3) physician assistants or graduate physician assistants contemporaneously. The Board, however, may authorize an alternate supervising physician to supervise a total of six (6) such licensees contemporaneously if necessary to provide adequate medical care and upon prior petition documenting adequate safeguards to protect the
030. PRACTICE STANDARDS.

01. Identification. The physician assistant, or graduate physician assistant and physician assistant trainee must at all times when on duty wear a placard or plate so identifying himself. (3-16-04)

02. Advertise. No physician assistant, or graduate physician assistant or physician assistant trainee may advertise or represent himself either directly or indirectly, as a physician. (3-16-04)

03. Supervising Physician. Each licensed physician assistant and graduate physician assistant shall have a Board-approved supervising physician prior to practice. (3-29-17)

04. Delegation of Services Agreement. Each licensed physician assistant and graduate physician assistant shall maintain a current copy of a Board-approved Delegation of Services (DOS) Agreement between the licensee and each of his supervising and alternate supervising physicians. The delegation of services agreement, made upon a form provided by the Board, shall include a listing of the licensee’s training, experience and education, and define the patient services to be delegated. It is the responsibility of the licensee and supervising physician to maintain a current delegation of services agreement. All specialized procedures that need prior review and approval by the Board will be listed on the delegation of services agreement form supplied by the Board. Prior to provision, all licensees requesting to provide any of the listed services will be required to send their delegation of services agreement to the Board for approval. The Board may require the supervising physician to provide written information, which will include his affidavit attesting to the licensee’s qualifications and clinical abilities to perform the specific procedures listed in the delegation of services agreement. The primary supervising physician(s) must submit an affidavit attesting to the physician assistant’s education, qualifications, and clinical abilities to perform specialized procedures as well as their own qualifications. This agreement shall be sent to the Board and must be maintained on file at each practice location and at the address of record of the supervising and alternate supervising physician. The Committee will review this agreement in conjunction with and make recommendations to the Board. The Board may require such changes as needed to achieve compliance with this chapter and Title 54, Chapter 18, Idaho Code, and to safeguard the public. This agreement shall include:

a. Documentation of the licensee’s education, training, and experience and a listing of the specific patient services that will be performed by the licensee; (4-9-09)

b. The specific locations and facilities in which the licensee will function; and (3-16-04)

c. The written plans and methods to be used to ensure responsible direction and control of the activities and patient services rendered by the licensee that shall provide for:

i. An on-site visit at least monthly; (3-16-04)

ii. Regularly scheduled conferences between the supervising physician and the licensee; (3-16-04)

iii. Periodic review of a representative sample of records and a periodic review of the patient services being provided by the licensee. This review shall also include an evaluation of adherence to the delegation of services agreement; (3-16-04)

iv. Availability of the supervising and alternate supervising physician to the licensee in person or by telephone and procedures for providing backup and supervision in emergency situations; and (4-9-09)

v. Procedures for addressing situations outside the scope of practice of the licensee. (3-16-04)

d. The drug categories or specific legend drugs and controlled drugs, Schedule II through V that will
be prescribed provided that the legend drugs and controlled drugs shall be consistent with the regular prescriptive practice of the supervising physician. (3-15-02)

05. Notification of Change or Addition of Supervising or Alternate Supervising Physician. A physician assistant or graduate physician assistant must notify the Board when adding, changing, or deleting a supervising physician or alternate supervising physician. Such notification shall comply with the requirements of Subsection 030.04 of this rule, and include:

- a. The name, business address and telephone number of the new or additional supervising physician(s); (3-29-17)
- b. The name, business address, and telephone number of the physician assistant or graduate physician assistant; and (3-29-17)
  - c. Comply with the requirements of Subsection 030.04. (3-29-17)
  - d. All supervising physicians and alternate supervising physicians must comply with the requirements of IDAPA 22.01.04, “Rules of the Board of Medicine for Registration of Supervising and Directing Physicians.” (3-29-17)

06. On-Site Review. The Board, by and through its designated agents, is authorized to conduct on-site reviews of the activities of physician assistants or graduate physician assistants and the locations and facilities in which the licensees practice at such times as the Board deems necessary. (3-16-04)

(BREAK IN CONTINUITY OF SECTIONS)

036. GRADUATE PHYSICIAN ASSISTANT.

01. Licensure Prior to Certification Examination – Board Consideration. Any person who has graduated from an approved physician assistant training program and meets all Idaho requirements, including achieving a college baccalaureate degree, but has not yet taken and passed the certification examination, may be considered by the Board for licensure as a graduate physician assistant for six (6) months when an application for licensure as a graduate physician assistant has been submitted to the Board on forms supplied by the Board and payment of the prescribed fee, provided:

- a. An application for licensure as a graduate physician assistant has been submitted to the Board on forms supplied by the Board and payment of the prescribed fee. (3-16-04)
- b. The applicant shall submit to the Board, within ten (10) business days of receipt, a copy of acknowledgment of sitting for the national certification examination. The applicant shall also submit to the Board, within ten (10) business days of receipt, a copy of the national certification examination results. (4-9-09)

After the graduate physician assistant has passed the certification examination, the Board must receive verification of national certification directly from the certifying entity. Once the verification is received by the Board, the graduate physician assistant’s license will be converted to a permanent license and he may apply for prescribing authority pursuant to Section 042 of these rules. (3-16-04)

- c. The applicant who has failed the certification examination one (1) time, may petition the Board for a one-time extension of his graduate physician assistant license for an additional six (6) months. (3-16-04)
- d. If the graduate physician assistant fails to pass the certifying examination on two (2) separate occasions, the graduate physician assistant’s license shall automatically be canceled upon receipt of the second failing certification examination score. (3-16-04)
- e. The graduate physician assistant applicant shall agree to execute an authorization for the release of
information, attached to his application as Exhibit A, authorizing the Board or its designated agents, having information relevant to the application, including but not limited to the status of the certification examination, to release such information, as necessary, to his supervising physician. (3-16-04)

02. Licensure Prior to College Baccalaureate Degree -- Board Consideration. Licensure as a graduate physician assistant may also be considered upon application made to the Board on forms supplied by the Board and payment of the prescribed fee when all application requirements have been met as set forth in Section 021 of these rules, except receipt of documentation of a college baccalaureate degree, provided:

a. All application requirements have been met as set forth in Section 021, except receipt of documentation of a college baccalaureate degree. A college baccalaureate degree from a nationally accredited school with a curriculum approved by the United States Secretary of Education, the Council for Higher Education Accreditation, or both, or from a school accredited by another such agency approved by the Board shall be completed within five (5) years of initial licensure in Idaho; (3-16-04)

b. A personal interview with the applicant or the supervising physician or both may be required and will be conducted by a designated member of the Board; and (3-16-04)

c. A plan for the completion of the college baccalaureate degree shall be submitted with the application and shall be approved by the Board for the completion of the college baccalaureate degree. (3-16-04)

03. No Prescribing Authority. Graduate physician assistants shall not be entitled to issue any written or oral prescriptions unless granted an exemption by the Board. Application for an exemption must be in writing and accompany documentation of a minimum of five (5) years of recent practice as a physician assistant in another state. (3-29-17)

04. Weekly Record Review. Graduate physician assistants shall be required to have a weekly record review by their supervising physician, unless subject to an exemption as granted in Subsection 036.03. (3-29-17)

037. DISCIPLINARY PROCEEDINGS AND NOTIFICATION OF CHANGE.

01. Discipline. Every person licensed as a physician assistant or graduate physician assistant is subject to discipline pursuant to the procedures and powers established by and set forth in Section 54-1806A, Idaho Code and the Administrative Procedures Act. (3-16-04)

02. Grounds for Discipline. In addition to the grounds for discipline set forth in Section 54-1814, Idaho Code and IDAPA 22.01.01, “Rules of the Board of Medicine for the Licensure to Practice Medicine and Surgery and Osteopathic Medicine and Surgery in Idaho,” Section 101, persons licensed under these rules are subject to discipline upon the following grounds if that person:

a. Held himself out, or permitted another to represent him, to be a licensed physician; (3-16-04)

b. Had in fact performed otherwise than at the discretion and under the supervision of a physician licensed by and registered with the Board; (3-16-04)

c. Performed a task or tasks beyond the scope of activities allowed by Section 028 of these rules; (3-16-04)

d. Is a habitual or excessive user of Excessively or abusively uses intoxicants or drugs; (3-16-04)

e. Demonstrated manifest incapacity to carry out the functions of a physician assistant or graduate physician assistant; (3-16-04)

f. Failed to have a Board-approved supervising physician prior to practice; (3-29-17)
g. Failed to complete or maintain a current copy of the Board-approved delegation of services agreement as specified by Section 030 of these rules; (3-29-17)

h. Aided or abetted a person not licensed in this state who directly or indirectly performs activities requiring a license; (3-16-04)

i. Failed to report to the Board any known act or omission of a licensee, applicant, or any other person, that violates any provision of these rules; or (3-16-04)

j. Interfered with an investigation or disciplinary proceeding by willful misrepresentation of facts or by use of threats or harassment against any person, Board or Physician Assistant Advisory Committee, Board staff, hearing officer, or witness to prevent them from providing evidence in an attempt to influence the outcome of a disciplinary proceeding, investigation or other legal action. (3-16-04)

k. Failed to submit to the Board, within ten (10) business days of receipt, a copy of acknowledgment of sitting for the national certification examination, and failed to submit a copy of the national certification examination results within ten (10) business days of receipt. (4-9-09)

l. Engaging in a pattern of unprofessional or disruptive behavior or interaction in a health care setting that interferes with patient care or could reasonably be expected to adversely impact the quality of care rendered to a patient; provided that such behavior does not have to cause actual patient harm to be considered unprofessional or disruptive. (3-16-04)

03. Notification of Change or Addition of Supervising or Alternate Supervising Physician. A physician assistant or graduate physician assistant must notify the Board prior to changing supervising physicians or adding an additional supervising physician. Such notification shall comply with the requirements of Subsection 030.03 of these rules, and include:

a. The name, business address and telephone of the new or additional supervising physician or alternate supervising physician(s); and (3-16-04)

b. The name, business address, and telephone number of the physician assistant or graduate physician assistant; (3-16-04)

c. Comply with the requirements of Subsection 030.03. (3-16-04)

d. All supervising physicians and alternate supervising physicians must comply with the requirements of IDAPA 22.01.041, “Rules of the Board of Medicine for Registration of Supervising and Directing Physicians the Licensure to Practice Medicine and Osteopathic Medicine in Idaho.” (3-16-04)

038. -- 041. (RESERVED)

041. PHYSICIAN ASSISTANT TRAINEE.

01. Registration in Training. Any person undergoing training at an approved program as a physician assistant must register with the Board as a trainee, and must comply with the rules as set forth herein. All applications for registration shall be made to the Board on forms supplied by the Board and include payment of the prescribed fee. All registrations shall be dependent upon the length of an approved program and shall be issued for a period of not more than two (2) years. All registrations shall expire on the expiration date printed on the face of the certificate and shall become invalid after that date. All applications for an extension of not more than two (2) years of current registration as a physician assistant trainee shall be made to the Board on forms supplied by the Board and include payment of the prescribed fee. (3-16-04)

02. Approved Program. Notwithstanding any other provision of these rules, a trainee may perform patient services when such services are rendered within the scope of an approved program. (7-1-93)

03. Registration Fees. The nonrefundable fee for registration as physician assistant trainee shall be no
more than one hundred dollars ($100). The nonrefundable fee for a one (1) time extension of a current registration as physician assistant trainee shall be no more than one hundred dollars ($100). (4-9-09)

042. PRESCRIPTION WRITING.

01. Approval and Authorization Required. A physician assistant may issue written or oral prescriptions for legend drugs and controlled drugs, Schedule II through V only in accordance with approval and authorization granted by the Board and in accordance with the current delegation of services agreement and shall be consistent with the regular prescriptive practice of the supervising or alternate supervising physician. (4-9-09)

02. Application. A physician assistant who wishes to apply for prescription writing authority shall submit to the Board an application for such purpose on forms supplied by the Board. In addition to the information contained in the general application for physician assistant approval, the application for prescription writing authority shall include the following information:

a. Documentation of all pharmacology course content completed, the length and whether a passing grade was achieved (at least thirty (30) hours). (7-1-93)

b. A statement of the frequency with which the supervising physician will review prescriptions written or issued. (3-16-04)

c. A signed affidavit from the supervising physician certifying that, in the opinion of the supervising physician, the physician assistant is qualified to prescribe the drugs for which the physician assistant is seeking approval and authorization. (3-16-04)

d. The physician assistant to be authorized to prescribe Schedule II through V drugs shall be registered with the Federal Drug Enforcement Administration and the Idaho Board of Pharmacy. (3-15-02)

03. Prescription Forms. Prescription forms used by the physician assistant must be printed with the name, address, and telephone number of the physician assistant and of the supervising physician. A physician assistant shall not write prescriptions or complete or issue prescription blanks previously signed by any physician comply with Idaho Board of Pharmacy Rule, IDAPA Section 27.01.03.302, Prescription Drug Order: Minimum Requirements. (3-16-04)

04. Record Keeping. The physician assistant shall maintain accurate records, accounting for all prescriptions issued and medication delivered. (3-16-04)

05. Pharmaceutical Samples. The physician assistant who has prescriptive authority may request, receive, sign for and distribute professional samples of drugs and devices in accordance with his current delegation of services agreement and consistent with the regular prescriptive practice of the supervising physician. (3-16-04)

06. Prescriber Drug Outlet. The physician assistant who has prescriptive authority may dispense prescriptive drugs or devices directly to patients under the direction of the supervising physician and in accordance with IDAPA 27.01.01, “Rules of the Idaho State Board of Pharmacy.” (3-20-14)

07. Controlled Substances for Office Use. The physician assistant who has prescriptive authority may order controlled substances for office use or distribution in accordance with the regulations of the Drug Enforcement Administration and the Idaho Board of Pharmacy and under the direction of the supervising physician. (3-29-17)

043. -- 050. (RESERVED)

051. FEES -- LICENSE ISSUANCE, RENEWAL, CANCELLATION AND REINSTATEMENT.
All licenses to practice as a physician assistant or graduate physician assistant shall be issued for a period of not more than five (5) years. All licenses shall expire on the expiration date printed on the face of the certificate and shall become invalid after that date unless renewed. The Board shall collect a fee for each renewal year. The failure of any person to renew his license shall not deprive such person of the right to renewal, except as provided for herein and Title 67, Chapter 52, Idaho Code. All Fees are nonrefundable. (3-27-13)
01. **Licensure Fee.** The fee for initial licensure shall be no more than two hundred fifty dollars ($250) for a physician assistant and graduate physician assistant.  

   

02. **License Renewal Fee.** The Board shall collect a fee of no more than one hundred fifty dollars ($150) for each renewal year of a license.  

   

03. **License Cancellation.**  

   a. Failure to renew a license to practice as a physician assistant and pay the renewal fee shall cause the license to be canceled. However, such license can be renewed up to two (2) years following cancellation by payment of past renewal fees, plus a penalty fee of fifty dollars ($50). After two (2) years, an initial application for licensure with payment of the appropriate fee shall be filed with the Board. In addition, the Board may require evidence of an educational update and close supervision to assure safe and qualified performance.  

   b. Failure to renew a license to practice as a graduate physician assistant and pay the renewal fee shall cause the license to be canceled. However, such license can be renewed up to six (6) months following cancellation by payment of the past renewal fee, plus a penalty fee of no more than one hundred dollars ($100). After six (6) months, an original application for licensure with payment of the appropriate fee shall be filed with the Board.  

04. **Inactive License.**  

   a. A person holding a current license issued by the Board to practice as a physician assistant may be issued, upon written application provided by the Board and payment of required fees to the Board, an inactive license on the condition that he will not engage in the provision of patient services as a physician assistant in this state. An initial inactive license fee of no more than one hundred fifty dollars ($150) shall be collected by the Board.  

   b. Inactive licenses shall be issued for a period of not more than five (5) years and such licenses shall be renewed upon payment of an inactive license renewal fee of no more than one hundred dollars ($100) for each renewal year. The inactive license certificate shall set forth its date of expiration.  

   c. An inactive license may be converted to an active license to practice as a physician assistant upon written application and payment of required conversion fees of no more than one hundred fifty dollars ($150) to the Board. The applicant must account for the time during which an inactive license was held and document continuing competence. The Board may, in its discretion, require a personal interview to evaluate the applicant’s qualifications. In addition, the Board may require evidence of an educational update and close supervision to assure safe and qualified performance.  

05. **Volunteer License.**  

   a. License. Upon completion of an application and verification of qualifications, the Board may issue a volunteer license to a physician assistant who is retired from active practice for the purpose of providing physician assistant service to people who, due to age, infirmity, handicap, indigence or disability, are unable to receive regular medical treatment.  

   b. Retired Defined. A physician assistant previously holding a license to practice as a physician assistant in Idaho or another state shall be considered retired if, prior to the date of the application for a volunteer's license, he has:  

   i. Allowed his license with active status to expire with the intent of ceasing active practice as a physician assistant for remuneration; or  

   ii. Converted his active license to an inactive status with the intention of ceasing to actively practice physician assistant for remuneration; or  

   iii. Converted his license with active or inactive status to a license with retirement or similar status that
proscribed the active practice as a physician assistant. (4-9-09)

c. Eligibility. A physician assistant whose license has been restricted, suspended, revoked, surrendered, resigned, converted, allowed to lapse or expire as the result of disciplinary action or in lieu of disciplinary action shall not be eligible for a volunteer license. The volunteer license cannot be converted to a license with active, inactive or temporary status. (4-9-09)

d. Application. The application for a volunteer license shall include the requirements listed in Section 021 of these rules, except for the certification requirement in Subsection 021.04 of these rules. In addition, the application shall include the following:

i. Verification that the applicant held an active physician assistant license in good standing in Idaho or another state within five (5) years of the date of application for a volunteer license. (4-9-09)

e. The Board may at its discretion issue a volunteer license to a physician assistant who has not held an active license in good standing for greater than five (5) years if the applicant has completed an examination acceptable to the Board that demonstrates the applicant possesses the knowledge and skills required to practice as a physician assistant. (4-9-09)

06. Temporary Licensure Fee. The fee for temporary licensure, which may be prorated pursuant to Section 54-1808, Idaho Code, shall be no more than one hundred eighty dollars ($180). (3-27-13)

052. EFFECTIVE DATE.
These rules shall be effective May 5, 1982. Prescriptive privileges and further amendments effective March 24, 1989. Protocols and further amendments shall be effective after March 30, 1992. Amendments providing graduate physician’s assistant registration effective April 2, 1993. (7-1-93)

053. DELEGATION OF SERVICES AGREEMENT.
Within one hundred twenty (120) days of the effective date of these rules, all currently licensed physician assistants and graduate physician assistants shall have a written delegation of services agreement as specified in Section 030 of these rules. (3-16-04)

0542. -- 999. (RESERVED)
AUTHORITY: In compliance with Sections 67-5221(1), Idaho Code, notice is hereby given that this agency initiated proposed rulemaking procedures to repeal a rule. The action is authorized pursuant to Section 54-1806(2), Idaho Code.

PUBLIC HEARING SCHEDULE: A public hearing concerning this rulemaking will be held as follows:

<table>
<thead>
<tr>
<th>PUBLIC HEARING</th>
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<tbody>
<tr>
<td>Thursday, December 6, 2018 – 3:00 p.m. to 5:00 p.m.</td>
</tr>
<tr>
<td>345 W. Bobwhite Court, Suite 150</td>
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<tr>
<td>Idaho State Board of Medicine</td>
</tr>
<tr>
<td>Boise, Idaho 83706</td>
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The meeting site will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the meeting, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

The Board of Medicine is promoting regulatory reform by streamlining and combining its rules and reducing obstacles to licensure and practice. The purpose of this proposed rulemaking is to combine all provisions which apply to licensure and registration of physicians into IDAPA 22.01.01, Rules of the Board of Medicine for the Licensure to Practice Medicine and Osteopathic Medicine in Idaho. The provisions from IDAPA 22.01.04 relating to the registration of supervising and directing physicians will be merged into IDAPA 22.01.01 to consolidate physician licensure and registration provisions. As a result, IDAPA 22.01.04 will be repealed.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: N/A

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars ($10,000) during the fiscal year resulting from this rulemaking: N/A

The Board of Medicine is a dedicated funds agency, and therefore, there will be no fiscal impact to the state general fund.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was conducted with interested parties, including the state association, and such negotiations shall continue through the comment period and hearing.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rules, contact Anne K. Lawler, Executive Director, (208) 327-7000. Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before December 6, 2018.

Dated this 4th day of October, 2018.

Anne K. Lawler, JD, RN, Executive Director
Idaho State Board of Medicine
Phone: (208) 327-7000
345 W. Bobwhite Court, Suite 150
Boise, Idaho 83706

Dated this 4th day of October, 2018.

Anne K. Lawler, JD, RN, Executive Director
Idaho State Board of Medicine
Phone: (208) 327-7000
345 W. Bobwhite Court, Suite 150
Boise, Idaho 83706

Dated this 4th day of October, 2018.

Anne K. Lawler, JD, RN, Executive Director
Idaho State Board of Medicine
Phone: (208) 327-7000
345 W. Bobwhite Court, Suite 150
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Dated this 4th day of October, 2018.

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