

MINUTES
JOINT FINANCE-APPROPRIATIONS COMMITTEE

DATE: Friday, March 01, 2019
TIME: 8:00 A.M.
PLACE: Room C310
MEMBERS PRESENT: Senators Co-chairman Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye
Representatives Co-chairman Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Maurin (Troy), Wintrow, Toone
ABSENT/ EXCUSED: None
CONVENED: **Chairman Youngblood** called the meeting to order at 8:01 am.

OFFICE OF THE GOVERNOR
Executive Office of the Governor

LSO STAFF PRESENTATION: **Keith Bybee, Deputy Division Manager**, stated the Office of the Governor oversees the whole Governor's operation. The majority of the budget is within the administration portion. The Governor's only line item recommendation was for GOV TECH 4, Modernization — Admin. Billing.

MOTION: **Original Motion**
Executive Office of the Governor
Appropriation
Moved by **Rep. Maurin (Troy)** seconded by **Sen. Johnson** for the Executive Office of the Governor, beginning with the FY 2020 Base, an increase of \$8,000 for benefit costs, an increase of \$3,600 for statewide cost allocation, an increase of \$7,300 for the Governor's salary increase in annualizations, and an increase of \$47,500 for change in employee compensation. Also included are the following line items: \$13,100 for GovTech 4 IT Modernization. The totals for this motion for FY 2020 are 21.00 FTP, and \$2,283,000 from the General Fund. This motion includes lump sum for the Executive Office of the Governor.

DISCUSSION: **Rep. Maurin (Troy)** stated this motion is a 6.0% decrease below the FY 2019 original appropriation. The motion includes the Maintenance of Current Operations items as instructed by JFAC, and also includes \$13,100 for additional billing for the Governor's technology modernization initiative. The Network Equipment Replacement and mobile Device Security was covered in the appropriation to the Office of Information Technology Services. Finally, this motion exempts the Executive Office of the Governor from object and program transfer limitations.

CARRIED: **Ayes: 19**
Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone
Nays: 0
Ab/Ex: 1
Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

To listen to this presentation please [click here](#).

OFFICE OF THE GOVERNOR
Division of Financial Management

LSO STAFF PRESENTATION: **Keith Bybee, Deputy Division Manager**, stated this division consists of three main administrative units: Budget, Economic Analysis, and Management Services. There were no line items requested, the IT Modernization was in the Governor's recommendation.

MOTION: **Original Motion**
Division of Financial Management
Appropriation

Moved by **Rep. Anderson**, seconded by **Sen. Johnson** for the Division of Financial Management, beginning with the FY 2020 Base, an increase of \$6,500 for benefit costs, an increase of \$13,800 for statewide cost allocation, and an increase of \$47,400 for change in employee compensation. Also included are the following line items: \$9,500 for GovTech 4 IT Modernization and Billing. The totals for this motion for FY 2020 are 15.00 FTP, \$1,963,600 from the General Fund, and \$72,300 from dedicated funds for a grand total of \$2,035,900.

CARRIED: **Ayes: 19**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nays: 0

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

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LEGISLATIVE BRANCH
Legislative Services Office

LSO STAFF PRESENTATION: **Paul Headlee, Division Manager**, stated under the direction of the Director of Legislative Services, the office consists of the Division of Research and Legislation, Division of Budget and Policy Analysis, the Legislative Audit Division, and the Information Technology Division. There are 65 FTP authorized. It is made up of 2/3 General funds and 1/3 Dedicated funds, there are no Federal funds. Mr. Headlee gave a brief overview of the agency request, the Governor's recommendation and JFAC action. Mr. Headlee noted, there was one line item request for \$4,800 ongoing for Audit Workpaper Software maintenance and the Governor's recommendation for GOV TECH 1 — Network Equipment Replacement.

MOTION:

Original Motion
Legislative Services Office

Appropriation

Moved by **Sen. Johnson**, seconded by **Rep. Horman** for the Legislative Branch and Legislative Services Office, beginning with the FY 2020 Base, the JFAC statewide decisions for an increase of \$26,800 for benefit costs, an increase of \$18,400 onetime for replacement items, \$1,900 for statewide cost allocation, and \$172,000 for change in employee compensation. Also included is \$4,800 for audit workpaper software maintenance in line item #1. The totals for this motion for FY 2020 are 65.00 FTP, \$5,475,200 from the General Fund and \$2,648,400 from dedicated funds for a grand total of \$8,123,600. This motion includes an exemption to budget laws to allow funds to be transferred between object codes and no FTP cap. Also included is reappropriation authority from FY 2019 into FY 2020 of the following: up to \$650,000 of personnel costs from the dedicated Professional Services Fund; and the unexpended and unencumbered balance of the appropriation from the Technology Infrastructure Stabilization Fund.

DISCUSSION:

Sen. Johnson stated this motion results in a 3.1% increase from the General Fund and a 0.8% increase in all funds. Reappropriation from the Technology Infrastructure Stabilization Fund will allow LSO to continue to seek expertise when reviewing and providing input on requested or existing state agency technology projects. Lastly, the \$5,900 recommended for GOV TECH 1 is not funded here, but rather, has been added to Office of Technology Information Services' budget.

CARRIED:

Ayes: 19

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nays: 0

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

To listen to this presentation please [click here](#).

LEGISLATIVE BRANCH
Office of Performance Evaluations

LSO STAFF

PRESENTATION:

Paul Headlee, Division Manager, stated this office is a nonpartisan legislative office that promotes accountability and confidence in state government. The office conducts independent, objective, in-depth, and timely performance evaluations of state agencies, programs, and functions. There are 8 FTP budgeted and the Office of Performance Evaluations (OPE) is funded by the General Fund. Mr. Headlee continued there were three line item requests and the Governor's recommendation for GOV TECH 1 — Network Equipment Replacement.

MOTION:

Original Motion

Office of Performance of Evaluations

Appropriation

Moved by **Rep. Amador**, seconded **Rep. Kauffman** for the Legislative Branch and Office of Performance Evaluations, beginning with the FY 2020 Base, the JFAC statewide decisions for an increase of \$3,200 for benefit costs, \$2,800 onetime for replacement items, \$400 for statewide cost allocation, and \$22,500 for change in employee compensation. Also included is \$17,800, for additional ongoing personnel funding in line item #2; \$5,600 for an annual subscription to LexisNexis in line item #3; and \$2,600 for software maintenance costs in line item #4. The totals for this motion for FY 2020 are 8.00 FTP and \$952,100 from the General Fund. This motion includes an exemption to budget laws that will allow funds to be transferred between object codes and no FTP cap.

DISCUSSION:

Rep. Amador stated this motion results in a 5.8% increase on the General Fund. The \$700 recommended for GOV TECH 1 is not funded here, but rather, has been added to Office of Technology Information Services' budget.

CARRIED:

Ayes: 17

Bair, Johnson, Lee, Agenbroad, Crabtree, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nays: 2

Grow and Horman

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

To listen to this presentation please [click here](#).

LEGISLATIVE BRANCH

Redistricting Commission

LSO STAFF

PRESENTATION:

Paul Headlee, Division Manager, stated JFAC approved a supplemental appropriation for \$45,000 one time from the General Fund to allow LSO to hire a Geographic Information System (GIS) contractor to prepare files for the US Census Bureau in preparation for the redistricting. The following unanimous consent would be for the reappropriation authority from FY 2019 to FY 2020.

**UNANIMOUS
CONSENT:**

On request by **Rep. Horman**, for unanimous consent for the Redistricting Commission, to provide reappropriation authority from FY 2019 into FY 2020 of any unspent and unencumbered balance of the onetime General Fund appropriation for costs related to preparation for redistricting.

To listen to this presentation please [click here](#).

IDAHO STATE POLICE

Forensic Services Program

Hemp Equipment

LSO STAFF

PRESENTATION:

Christine Otto, Budget & Policy Analyst, stated this supplemental request would add \$240,000 to Idaho State Police (ISP), and allow them to purchase equipment for the purpose of testing hemp.

UNANIMOUS CONSENT: On request by **Rep. Syme**, for unanimous consent to reopen the FY 2019 budget for the Idaho State Police.

MOTION: **Original Motion**
Supplemental
Moved by **Rep. Syme**, seconded by **Sen. Lee** for FY 2019, for the Idaho State Police, in the Forensic Services Program, the addition of \$240,000 in onetime capital outlay from the General Fund.

DISCUSSION: **Rep. Syme** stated this motion was for looking ahead of possible issues in the future with the possibility of hemp being legalized. Rep. Syme continued this request was not brought forward by the State Police, but by other Legislators.

CARRIED: **Ayes: 17**
Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Ward-Engelking, Nye, Youngblood, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone
Nayes: 2
Woodward and Horman
Ab/Ex: 1
Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

To listen to this presentation please [click here](#).

IDAHO STATE POLICE
Division of Idaho State Police

LSO STAFF PRESENTATION: **Christine Otto** stated the Division of Idaho State Police is broken into seven budgeted programs. Ms. Otto continued with the review of the agency request, the Governor's recommendation and JFAC action.

MOTION: **Original Motion**
Division of Idaho State Police
Appropriation
Moved by **Rep. Wintrow**, seconded by **Sen. Agenbroad** for the Idaho State Police, beginning with the FY 2020 Base, an increase of \$71,000 for benefit costs, an increase of \$600 for inflationary adjustments, an increase of \$3,707,200 for replacement items, an increase of \$167,200 for statewide cost allocation, and an increase of \$1,212,600 for change in employee compensation. Also included are the following line items: \$438,200 for project choice expansion; 5.00 FTP and \$1,021,900 for statewide motor units; 1.00 FTP and \$166,000 for a detective specialist; \$95,500 to purchase smartphones for troopers; \$559,400 for a records management system (RMS) evaluation; \$15,000 for the security system upgrade; \$100,000 for cybersecurity software maintenance; \$47,800 for a taser assurance plan; \$130,100 for resident trooper housing; 1.00 FTP and \$43,400 for a forensic scientist; \$179,500 for radio communication maintenance; \$11,900 for software and instrument maintenance; \$112,400 for WIN membership fees; \$232,000 for ITD interface updates; \$650,500 for federal grants with \$98,200 ongoing shifted from operating expenditures to personnel costs to hire a nurse for the STOP grant; a reduction of 1.00 FTP and \$198,400 for the commercial vehicle safety grant that did not come in; and an increase of \$31,400 for network equipment replacement. The totals for this motion for FY 2020 are 537.34 FTP, \$31,417,900 from the

General Fund, \$36,088,400 from dedicated funds, and \$8,829,300 from federal funds for a grand total of \$76,335,600.

DISCUSSION: **Rep. Wintrow** stated the items are funded with the Governor's recommendation with changes in personnel costs for JFAC statewide decision with the exceptions of line item 20 and 21. There is not an FTP added as the division has a vacant FTP due to a commercial vehicle safety (CVS) grant that was not awarded, and had initially authorized 2.00 FTP. Line item 21 reduces 1.00 FTP and \$198,400 which includes the additional FTP and the full ongoing amount of the CVS grant.

CARRIED: **Ayes: 17**
Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone
Nays: 1
Woodward
Ab/Ex: 2
Raybould and Johnson

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

UNANIMOUS CONSENT: On request by **Rep. Wintrow**, for unanimous consent to approve the language as shown.

INTENT LANGUAGE: SECTION -. REAPPROPRIATION AUTHORITY.
There is hereby reappropriated to the Idaho State Police any unexpended and unencumbered balances appropriated to the Idaho State Police from the General Fund for the purpose of purchasing the Watertower lots for fiscal year 2019, in an amount not to exceed \$762,600 from the General Fund, to be used for nonrecurring expenditures related to purchasing the Watertower lots for the period July 1, 2019, through June 30, 2020.

To listen to this presentation please [click here](#).

IDAHO STATE POLICE
Brand Inspection

LSO STAFF PRESENTATION: **Christine Otto** stated the Brand Inspection division provides protection to the livestock industry. Ms. Otto gave a brief review of the agency request, the Governor's recommendation, and JFAC action.

MOTION: **Original Motion**
Brand Inspection
Appropriation
Moved by **Rep. Kauffman**, seconded by **Sen. Burtenshaw** for the Idaho State Police, Brand Inspection Division, beginning with the FY 2020 Base, an increase of \$1,600 for benefit costs, an increase of \$181,600 for replacement items, an increase of \$20,500 for statewide cost allocation, and an increase of \$60,900 for change in employee compensation. Also included is \$3,100 for the governor's initiative of network equipment replacement. The totals for this motion for FY 2020 are 37.84 FTP, and \$3,220,000 from dedicated funds for a grand total of \$3,220,000.

DISCUSSION: **Rep. Kauffman** stated this motion includes JFAC statewide decisions, \$181,600 for replacement items, and \$3,100 for the network equipment replacement.

CARRIED:

Ayes: 19

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nayes: 0

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

To listen to this presentation please [click here](#).

IDAHO STATE POLICE

Peace Officer Standards & Training (POST)

LSO STAFF

PRESENTATION: **Christine Otto, Budget & Policy Analyst**, gave a brief overview of the agency request, the Governor's recommendation, and JFAC action.

MOTION:

Original Motion

Motion #1

Appropriation

Moved by **Sen. Burtenshaw**, seconded by, **Rep. Syme** for the Idaho State Police, Peace Officer Standards and Training Academy Division, beginning with the FY 2020 Base, an increase of \$3,100 for benefit costs, an increase of \$441,300 for replacement items, a reduction of \$25,500 for statewide cost allocation, and an increase of \$57,300 for change in employee compensation. Also included is \$2,600 for network equipment replacement. The totals for this motion for FY 2020 are 28.67 FTP, \$4,874,700 from dedicated funds and \$257,900 from federal funds for a grand total of \$5,132,600.

DISCUSSION:

Sen. Burtenshaw stated this motion includes all JFAC statewide decisions. It also adds \$441,300 in dedicated fund appropriation with cash being transferred from the General Fund. The onetime appropriation and cash transfer from the General Fund to the Peace Officers Training Fund will require an additional motion and roll call vote.

Ayes: 19

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nayes: 0

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

MOTION:

Original Motion

Motion #2

Moved by **Sen. Burtenshaw**, seconded by, **Rep. Syme** for fiscal year 2020, for the Idaho State Police, Peace Officer Standards and Training Division the appropriation and transfer of \$1,030,800 onetime from the General Fund to the Peace Officers Training Fund.

DISCUSSION: **Sen. Burtenshaw** stated this cash transfer includes \$549,500 to fund a revenue shortfall, as shown in line item 18, and the replacement items found in line item 31.

CARRIED: **Ayes: 19**
Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nays: 0

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

To listen to this presentation please [click here](#).

IDAHO STATE POLICE

Racing Commission

LSO STAFF PRESENTATION: **Christine Otto, Budget & Policy Analyst**, gave a brief overview of the agency request, the Governor's recommendation, and JFAC action.

MOTION: **Original Motion**
Racing Commission

Appropriation

Moved by **Rep. Syme**, seconded by **Sen. Burtenshaw** for the Idaho State Police, Racing Commission Division, beginning with the FY 2020 Base, a reduction of \$12,500 for statewide cost allocation, and an increase of \$5,100 for change in employee compensation. Also included is \$100 for network equipment replacement. The totals for this motion for FY 2020 are 3.00 FTP, \$420,600 from dedicated funds, for a grand total of \$420,600.

CARRIED: **Ayes: 18**
Bair, Johnson, Lee, Agenbroad, Crabtree, Burtenshaw, Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nays: 1

Grow

Ab/Ex: 1

Raybould

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

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TECHNICAL CORRECTIONS

LSO STAFF PRESENTATION: **Janet Jessup, Senior Budget & Policy Analyst**, stated there is a correction to the Colleges and Universities budget, that was set previously on February 26th. The correction is to legislative language, it includes unnecessary reference to a non-germane section of code. Ms. Jessup continued to make this change, the FY 2020 budget for College & Universities would need to be reopened.

- DISCUSSION:** **Rep. Horman** was seeking approval to add the words “and public schools” and “post secondary” in two other sections of the language in Section 4. Open Education Resources of the intent language .
- UNANIMOUS CONSENT:** On request by **Sen. Bair** for unanimous consent to hold the correction on the Colleges and Universities budget on language to a later date, subject to call of the Cochairs. **Rep. Wintrow** objected.
- MOTION:** Moved by **Sen. Bair**, seconded by **Sen. Johnson** to hold the correction on the Colleges and Universities budget on language to a later date, subject to call of the Cochairs.
- DISCUSSION:** **Rep. Wintrow** stated her reason for the objection, was the work group spent a lot of discussion on the Colleges and Universities budget discussing this issue. Rep. Wintrow continued, the request being made is about public schools and not higher education. Rep. Wintrow stated that everyone needs to be included in these conversations and she is uncomfortable making these decisions on “the fly” on the floor, because there could be larger implications that have not been thought about.
- AMENDED MOTION:** Moved by **Sen. Bair**, seconded by **Sen. Johnson** to hold the correction on the Colleges and Universities budget on language in committee until Friday, March 8, 2019.
- CARRIED:** **Ayes: 17**
Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Toone
Nays: 1
Wintrow
Ab/Ex: 2
Raybould and Ward-Engelking
- The majority having voted in the affirmative, the motion has passed. There being no objection, it was ordered by **Chairman Youngblood**.
- LSO STAFF PRESENTATION:** **Janet Jessup, Senior Budget & Policy Analyst**, stated the pay schedule adjustments were not updated correctly in the system and there were adjustments to the dedicated funds endowment dollars to align with actual cash on hand.
- UNANIMOUS CONSENT:** On request by **Rep. Amador**, for unanimous consent to reopen the FY 2020 budget for College & Universities.
- MOTION:** **Original Motion**
Moved by **Rep. Amador**, seconded by **Sen. Johnson** for the addition of \$4,600 from the General Fund and \$2,100 in dedicated funds for pay schedule adjustments and removes \$53,600 in dedicated funds for endowment adjustments. The totals for this motion for FY 2020 are 4,753.54 FTP, \$306,030,600 from the General Fund and \$298,217,900 from dedicated funds, for a grand total of \$604,305,300. This motion includes carryover authority for previously appropriated non-General Fund moneys; exceptions to budget laws allowing transfer of funds among object class codes and programs; and there is no FTP cap.

CARRIED:

Ayes: 18

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Syme, Maurin (Troy), Wintrow, Toone

Nays: 0

Ab/Ex: 2

Raybould and Ward-Engelking

The majority having voted in the affirmative, the motion has passed and without objection will carry a DO PASS recommendation. There being no objection, it was ordered by **Chairman Youngblood**.

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ADJOURN:

There being no further business to come before the Committee, **Chairman Youngblood** adjourned the meeting at 9:18 am.

Representative Youngblood
Chair

Donna Warnock
Secretary