

MINUTES
JOINT FINANCE-APPROPRIATIONS COMMITTEE

DATE: Monday, March 04, 2019
TIME: 8:00 A.M.
PLACE: Room C310
MEMBERS PRESENT: Senators Co-chairman Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, and Nye.
Representatives Co-chairman Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy (Maurin), Wintrow, and Toone.
ABSENT/ EXCUSED: None
CONVENED: Co-Chairman Bair called the Joint Finance-Appropriations Committee (Committee) (JFAC) to order at 8:00 a.m.

AGENCY PRESENTATION: **DEPARTMENT OF PARKS AND RECREATION**

LSO STAFF PRESENTER: **Rob Sepich, Analyst, Legislative Services Office (LSO)**

CARRIED: Moved by **Rep. Toone** for the Department of Parks and Recreation, beginning with the FY 2020 Base, an increase of \$12,100 for benefit costs, an increase of \$5,357,000 for replacement items, an increase of \$28,100 for statewide cost allocation, and an increase of \$261,700 for change in employee compensation. Also included are the following line items: \$42,000 for an Equity Pay Increase for Park Rangers. 1.00 FTP and \$43,500 for a Lake Cascade Office FTP. 0.75 FTP and \$30,800 to Convert three part-time positions to full-time. \$2,025,000 to build the Thousand Springs Administrative Center. \$432,000 in federal funds for Lake Cascade Accessibility Projects. \$400,000 to increase Registration Pass-Through Funding. Gov Tech 1 for \$3,100. The totals for this motion for FY 2020 are 158.39 FTP, \$3,733,900 from the General Fund, \$33,917,300 from dedicated funds, and \$6,489,800 from federal funds for a grand total of \$44,141,000, seconded by **Rep. Anderson**.

DISCUSSION: This motion represents a 11.5% decrease in General Funds, and a 2.2% increase in all funds from FY 2019. It includes \$300,000 from the General Fund and \$300,000 from the Road and Bridge Fund to replace the Ritter Island Bridge, with all other replacement items funded as recommended by the Governor. It also includes \$42,000 in dedicated funds to for a targeted pay raise for park rangers to combat turnover in those positions. The motion adds 1.00 FTP and \$43,500 to add an office specialist at the new Lake Cascade administrative building as these functions were partially shared by staff from the Bureau of Reclamation. Line item 3 provides funding to convert three part-time FTP to full-time at Dworshak, Bruneau Sand Dunes, and Three Island Crossing Parks. Line item 4 adds \$1.2 million in Registration Funds to the Governor's recommendation to give the RV Committee the opportunity to provide funding that was not recommended by the Permanent Building Fund Advisory Council. Line item 5 includes federal funds to implement Americans With Disabilities

Act (ADA) accessible facilities including docks, restrooms, and fishing areas. Line item 6 increases the amount available for the department to pass through registration fees to local governments. Lastly, GOV TECH provides for the agency's share of the cost to replace the state's core network equipment as recommended by the Governor with the exception of \$10,600 from the Technology Infrastructure Stabilization Fund (TISF), which will be funded through the Office of Information Technology Services (OITS) budget.

AYES: 17 Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, , Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Troy (Maurin), and Toone.

NAYS: 0

ABSENT/EXCUSED: 3 Burtenshaw, Syme, Wintrow

The majority having voted in the affirmative, the motion passed and, without objection, will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bair**.

CONSENT:

Requested by Rep. Toone, granted by unanimous consent, the following standard bill language was added:

EXEMPTIONS FROM PROGRAM TRANSFER LIMITATIONS.

Notwithstanding the provisions of Section 67-3511(2), Idaho Code, trustee and benefit payments appropriated for grants in the Management Services Program may be transferred to capital outlay in the Capital Development Program or to capital outlay in the Park Operations Program to reflect grants awarded to the Department of Parks and Recreation for the period July 1, 2019, through June 30, 2020. Legislative appropriations shall not be transferred from one fund to another unless expressly approved by the Legislature.

REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Department of Parks and Recreation any unexpended and unencumbered balances appropriated or reappropriated to the Department of Parks and Recreation for the Capital Development Program for fiscal year 2019 to be used for nonrecurring expenditures in the Capital Development Program for the period July 1, 2019, through June 30, 2020.

See Presentation and Audio.

DISCUSSION:

The first section of language allows the department to transfer trustee and benefit payments between the three budgeted programs to reflect grants awarded to the department by recreational committees, such as the Snowmobile Subcommittee. The second section authorizes reappropriation or carryover for projects spanning more than one fiscal year in the Capital Development Program.

AGENCY

PRESENTATION: DEPARTMENT OF WATER RESOURCES

LSO STAFF

PRESENTER: Rob Sepich, Analyst, LSO

CARRIED: Moved by **Sen. Burtenshaw** or the Department of Water Resources, beginning with the FY 2020 Base, an increase of \$39,800 for benefit costs, an increase of \$91,400 for inflationary adjustments, an increase of \$189,200 for replacement items, an increase of \$94,900 for statewide cost allocation, and an increase of \$347,300 for change in employee compensation. Also included are the following line items: A transfer of \$716,000 for Aquifer Measuring and Monitoring. \$177,800 for Software Application Development Contractors. \$42,700 for VoIP Phone System Updates. \$6,000 for Data Entry Automation Software. \$149,000 for Off-Site Disaster Recovery Equipment. \$3,800 for GOV TECH 1. The totals for this motion for FY 2020 are 163.00 FTP, \$19,658,700 from the General Fund, \$5,653,500 from dedicated funds, and \$1,719,800 from federal funds for a grand total of \$27,032,000, seconded by **Rep. Raybould**.

DISCUSSION: This motion represents a 0.8% increase from the General Fund and a 2.2% increase in all funds from FY 2019. It includes \$36,900 for rent increases at regional offices, \$26,500 for Stream gauging with the USGS, and \$28,000 for general inflation for a total of \$91,400. Replacement items include 40 computers, servers and storage equipment, office furniture, and flow measuring equipment. The motion includes \$716,000 to be transferred from the continuously appropriated Revolving Development Fund to the Aquifer Planning and Management Fund for aquifer monitoring, measurement, and modeling. Line item 2 provides \$177,800 to hire a software development contractor to address software bugs, applications that are no longer supported, and supplement the existing IT staff. Line item 3 adds funding to complete the third and final year of phone system updates in regional offices. Line item 5 adds funding to purchase software to automate data entry from mobile devices and reduce the potential for error. Line item 6 includes funding to set up an off-site disaster recovery unit in conjunction with the Office of Emergency Management to restore critical functions to operational within 12 hours of a disaster. Lastly, the GOV TECH item provides for the agency's share of the cost to replace the state's core network equipment as recommended by the Governor with the exception of \$10,800. **Rep. Raybould** noted a Rule 38 Conflict of Interest. Her father sits on the Water Resource Board.

AYES: 17 Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, , Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Troy (Maurin), and Toone.

NAYS: 0

ABSENT/EXCUSED: 3 Burtenshaw, Syme, Wintrow

The majority having voted in the affirmative, the motion passed and, without objection, will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bair**.

CONSENT: Requested by **Sen. Burtenshaw**, granted by unanimous consent, the following standard bill language was adopted:

SECTION 3. CASH TRANSFER FOR AQUIFER MONITORING, MEASUREMENT, AND MODELING. There is hereby appropriated to the Department of Water Resources and the State Controller shall transfer \$716,000 from the Revolving Development Fund to the Aquifer Planning and Management Fund on July 1, 2019, or as soon thereafter as practicable, for the period July 1, 2019, through June 30, 2020, to be used for aquifer monitoring, measurement, and modeling.

SECTION 4. CASH TRANSFER FOR AQUIFER MANAGEMENT. Of the amount appropriated to the Department of Water Resources in Section 1 of this act for the Planning and Technical Services Program from the General Fund for lump sum, the State Controller shall transfer \$5,000,000 to the Secondary Aquifer Planning, Management and Implementation Fund on July 1, 2019, or as soon thereafter as practicable, for the period July 1, 2019, through June 30, 2020, to be used for aquifer recharge and management.

DISCUSSION: The first section provides a cash transfer to the Aquifer Planning and Management Fund as part of the repayment of the Pristine Springs purchase. The second section authorizes a cash transfer of \$5 million of General Fund lump sum appropriation in the base budget of the Planning and Technical Services Program to the Secondary Aquifer Planning, Management and Implementation fund for aquifer recharge.

AGENCY PRESENTATION: **DEPARTMENT OF HEALTH AND WELFARE**
Service Integration

LSO STAFF PRESENTER: **Jared Tatro, Analyst, LSO**

CARRIED: Moved by Rep. Amador for the Department of Health and Welfare for the Service Integration Program, beginning with the FY 2020 Base, provide an increase of \$4,700 for benefit costs, an increase of \$6,000 for statewide cost allocation, and an increase of \$57,000 for the change in employee compensation. The totals for this motion for FY 2020 are 35.00 FTP, \$744,200 from the General Fund, \$69,500 from dedicated funds, and \$5,321,500 from federal funds for a grand total of \$6,135,200.

DISCUSSION: This is a maintenance of current operations budget and reflects the agency request with JFAC adjusted items.

AYES: 17 Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, , Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Troy (Maurin), and Toone.

NAYS: 0

ABSENT/EXCUSED: 3 Burtenshaw, Syme, Wintrow

The majority having voted in the affirmative, the motion passed and, without objection, will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bair**.

AGENCY PRESENTATION: **Child Welfare**

**LSO STAFF
PRESENTER:**

Jared Tatro, Analyst, LSO

CARRIED:

Moved by **Sen. Lee** for the Department of Health and Welfare for the Child Welfare Division, beginning with the FY 2020 Base, an increase of \$62,900 for benefit costs, an increase of \$91,100 for statewide cost allocation, an increase of \$763,500 for the change in employee compensation, and shift \$103,500 from federal funds to the General Fund for changes in the Medicaid match rate. Also included are the following line items: \$8,628,000 for the child welfare system initiative in line item 2; \$300,600 for the social worker pay increases as explained in line item 8, and a reduction of 1.00 FTP and \$142,600 in line item 40 to move the administrator of the Developmental Disabilities Division to that division. The totals for this motion for FY 2020 are 403.80 FTP, \$23,954,500 from the General Fund, \$5,111,100 from dedicated funds, and \$50,757,400 from federal funds for a grand total of \$79,823,000, seconded by **Sen. Agenbroad**.

DISCUSSION:

This motion reflects the agency's request with JFAC adjusted items for personnel costs; 9 months of funding for the child welfare case management system; the addition of \$66,200 for the additional 1% pay line adjustment (JFAC approved 3% and the Governor recommended 2%); and the transfer of the DD Services Division administrator to that division. The state share for the child welfare initiative is being funded from the Technology Infrastructure Stabilization Fund, which aligns with how year 1 was funded for FY 2019. In an effort to provide continued attention to the child welfare system, partial funding is provided and the department is expected to provide monthly updates to the Legislative Services Office and request a supplemental if needed for the remaining three months.

AYES: 17 Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, , Woodward, Ward-Engelking, Nye, Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Troy (Maurin), and Toone.

NAYS: 0

ABSENT/EXCUSED: 3 Burtenshaw, Syme, Wintrow

The majority having voted in the affirmative, the motion passed and, without objection, will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bair**.

CONSENT:

Requested by Sen. Lee, granted by unanimous consent, the following language was adopted:

EDUCATIONAL NEEDS. The Department of Health and Welfare shall be responsible for the educational needs of school-age children placed in its custody by the courts for either child protective issues or mental health issues. If the department places a child in a licensed residential treatment facility that includes a nonpublic accredited school, and it is determined by the department that it is in the best interests of the child to be educated at the residential treatment facility, then it is the responsibility of the department to pay for such education per student, per educational day. Other Idaho state agencies shall not be precluded from exercising their responsibility to ensure a free and appropriate education for these students within the requirements of federal disability law. The fiscal impact of this section is included within existing department base appropriations.

CHILD ABUSE PROTECTION TREATMENT ACT FUNDS. Of the amount appropriated in Section 1 of this act from the Cooperative Welfare (Federal) Fund, a minimum of \$42,000 of federal Child Abuse Protection Treatment Act (CAPTA) funds appropriated to the Department of Health and Welfare shall be provided to the Public Health Districts each year. The moneys received by the Public Health Districts shall not be considered general state aid for the purpose of Section 39-425, Idaho Code, nor shall the moneys be allocated through a board of trustees formula pursuant to Section 39-411, Idaho Code. Funds for each Public Health District shall be distributed at one-seventh (1/7) of the total amount, which shall be used for the Citizen Review Panels pursuant to Section 16-1647, Idaho Code.
See Presentation and Audio.

AGENCY

PRESENTATION: Services for the Developmentally Disabled

LSO STAFF

PRESENTER: Jared Tatro, Analyst, LSO

CARRIED:

Moved by **Sen. Agenbroad** for the Department of Health and Welfare, for the Services for the Developmentally Disabled Division, beginning with the FY 2020 Base, an increase of \$42,300 for benefit costs; and increase of \$131,800 for replacement items, which are to be determined by the SWITC administrator; then add an increase of \$71,300 for statewide cost allocation; an increase of \$508,200 for the change in employee compensation; and shift \$53,000 from federal funds to the General Fund for changes in the Medicaid match rate. Then add 1.00 FTP and \$142,600 for the personnel transfer of the Developmental Disabilities Services Division administrator to this division. The totals for this motion for FY 2020 are 305.71 FTP, \$14,052,200 from the General Fund, \$1,380,700 from dedicated funds, and \$17,402,400 from federal funds for a grand total of \$32,835,300, seconded by **Rep. Amador**.

DISCUSSION:

This motion reflects the agency request with JFAC adjustments for personnel costs; \$131,800 for replacement items; and the transfer of personnel costs and FTP from Child Welfare to this division.

AYES: 18 Bair, Burtenshaw, Johnson, Lee, Agenbroad, Crabtree, Grow, , Woodward, Ward-Engelking, Nye, Youngblood, Horman, Syme, Anderson, Amador, Kauffman, Raybould, Troy (Maurin), and Toone.

NAYS: 0

ABSENT/EXCUSED: 2 Johnson, Wintrow

The majority having voted in the affirmative, the motion passed and, without objection, will carry a DO PASS recommendation. There being no objection, it was so ordered by **Chairman Bair**.

CONSENT:

Requested by Sen. Agenbroad, granted by unanimous consent, the following language was adopted:

HEAD START APPROPRIATION FROM TEMPORARY ASSISTANCE FOR NEEDY FAMILIES FUNDS. At a minimum, the Department of Health and Welfare shall maintain the Head Start Program appropriations paid from federal Temporary Assistance for Needy Families funds at the same level as fiscal year 2007.

See Presentation and Audio.

**AGENCY
PRESENTATION:**

TECHNICAL CORRECTION

Department of Health and Welfare, Public Health Services
Cash Transfer Intent Language

CONSENT:

Requested by **Sen. Agenbroad**, granted by unanimous consent, the FY 2020 budget for the Department of Health and Welfare, Public Health Services Division, was reopened.

CONSENT;

Requested by **Sen. Agenbroad**, granted by unanimous consent, the following cash transfer and reporting language was adopted:

SECTION 7. CASH TRANSFER. Of the amount appropriated in Section 1 of this act from the Cooperative Welfare (General) Fund, there is hereby appropriated and the State Controller shall transfer \$640,000 from the Cooperative Welfare (General) Fund to the Rural Physician Incentive Fund on July 15, 2019, or as soon thereafter as practicable, for the Department of Health and Welfare for the period July 1, 2019, through June 30, 2020.

SECTION 8. REPORTING. The Department of Health and Welfare shall evaluate and report on the use of moneys appropriated and transferred in Section 7 of this act to the Legislative Services Office no later than December 31, 2019.

DISCUSSION:

This language will be added to the FY 2020 Original Appropriation bill for the Department of Health and Welfare, Division of Public Health Services. This language was added last session in S1374, which was a trailer appropriation for H472.

ADJOURNED:

Having no further business before the Committee, **Chairman Bair** adjourned the meeting at 8:30 a.m.

Senator Bair
Chair

Elaine Leedy
Secretary