

MINUTES
JOINT FINANCE-APPROPRIATIONS COMMITTEE

DATE: Thursday, February 20, 2020
TIME: 8:00 A.M.
PLACE: Room C310
MEMBERS PRESENT: Senators Co-chairman Bair, Johnson, Agenbrood, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, and Nye.
Representatives Horman, Anderson, Amador, Kauffman, Erickson(Raybould), Syme, Troy, Wintrow, and Toone.
ABSENT/ EXCUSED: Senator Lee and Representative Youngblood
CONVENED: **Chairman Bair** called the Joint Finance-Appropriations Committee (JFAC) (Committee) to order at 8:00 a.m.

LSO PRESENTATION: **STATE BOARD OF EDUCATION, COLLEGES AND UNIVERSITIES;**
Janet Jessup, Senior Analyst, LSO

MOTION: Moved by **Representative Horman** for the State Board of Education, College and Universities, beginning with the FY 2020 Total Appropriation, include 118.26 FTP and \$17,356,300 from dedicated funds, remove 0.48 FTP and 472,300 to adjust expenditures. Then include a base reduction of \$6,467,000 from dedicated funds, remove \$132,860,000 for onetime funding, and restore \$3,977,500 for rescissions. Then a decrease of \$2,730,600 for benefit costs, an increase of \$2,164,600 for inflationary adjustments, an increase of \$6,324,100 from dedicated funds for replacement items, an increase of \$526,100 for statewide cost allocation, and an increase of \$8,456,200 for change in employee compensation, an increase of \$1,842,600 for nondiscretionary adjustments, and an increase of \$1,081,000 for endowment adjustments. Also included are the following line items: line item 1, which provides 1.73 FTP and \$707,300 for occupancy costs; line item 4, which provides a decrease of \$20,800 for adjusted rent for the Idaho Law & Justice Learning Rent; line item 5, which provides \$1,000,000 for cybersecurity programs; and a 2% General Fund reduction of \$6,118,300, of which \$4,771,100 is from personnel costs, \$1,184,300 is from operating expenditures, \$80,000 is from capital outlay, and \$83,200 is from trustee and benefit payments.

The totals for this motion for FY 2021 are 4,873.05 FTP, \$307,079,600 from the General Fund and \$321,043,600 from dedicated funds, for a grand total of \$628,123,200. This motion includes carryover authority for previously appropriated non-General Fund moneys; exceptions to budget laws allowing transfer of funds among object class codes and programs; and there is no FTP cap. Lastly, there is legislative language to accompany this motion; seconded by **Senator Grow**.

SUBSTITUTE MOTION:

Moved by **Senator Johnson** for the State Board of Education, College and Universities, beginning with the FY 2020 Total Appropriation, include 118.26 FTP and \$17,356,300 from dedicated funds, remove 0.48 FTP and 472,300 to adjust expenditures. Then include a base reduction of \$6,467,000 from dedicated funds, remove \$132,860,000 for onetime funding, and restore \$3,977,500 for sick leave. Then decrease of \$2,730,600 for benefit costs, an increase of \$2,164,600 for inflationary adjustments, an increase of \$6,324,100 from dedicated funds for replacement items, an increase of \$526,100 for statewide cost allocation, and an increase of \$8,456,200 for change in employee compensation, an increase of \$2,831,300 for nondiscretionary adjustments, and an increase of \$1,081,000 for endowment adjustments. Also included are the following line items: line item 1, which provides 1.73 FTP and \$707,300 for occupancy costs; line item 4, which provides a decrease of \$20,800 for adjusted rent for the Idaho Law & Justice Learning Rent; line item 5, which provides \$1,000,000 for cybersecurity programs; and a 2% General Fund reduction of \$6,118,300, of which \$4,771,100 is from personnel costs, \$1,184,300 is from operating expenditures, \$80,000 is from capital outlay, and \$83,200 is from trustee and benefit payments.

The totals for this motion for FY 2021 are 4,873.05 FTP, \$307,079,600 from the General Fund and \$322,032,300 from dedicated funds, for a grand total of \$629,111,900. This motion includes carryover authority for previously appropriated non-General Fund moneys; exceptions to budget laws allowing transfer of funds among object class codes and programs; and there is no FTP cap. Lastly, there is legislative language to accompany this motion; seconded by **Representative Amador**.

DISCUSSION:

Senator Johnson commented on the motion.

AMENDED SUBSTITUTE MOTION:

Moved by **Senator Crabtree** for the State Board of Education, College and Universities, beginning with the FY 2020 Total Appropriation, include 118.26 FTP and \$17,356,300 from dedicated funds, remove 0.48 FTP and 472,300 to adjust expenditures. Then include a base reduction of \$6,467,000 from dedicated funds, remove \$132,860,000 for onetime funding, and restore \$3,977,500 for sick leave. Then decrease of \$2,730,600 for benefit costs, an increase of \$2,164,600 for inflationary adjustments, an increase of \$6,324,100 from dedicated funds for replacement items, an increase of \$526,100 for statewide cost allocation, and an increase of \$8,456,200 for change in employee compensation, an increase of \$2,831,300 for nondiscretionary adjustments, and an increase of \$1,081,000 for endowment adjustments. Also included are the following line items: line item 1, which provides 1.73 FTP and \$1,414,600 for occupancy costs; line item 4, which provides a decrease of \$20,800 for adjusted rent for the Idaho Law & Justice Learning Rent; line item 5, which provides \$1,000,000 for cybersecurity programs; and a 2% General Fund reduction of \$6,118,300, of which \$4,771,100 is from personnel costs, \$1,184,300 is from operating expenditures, \$80,000 is from capital outlay, and \$83,200 is from trustee and benefit payments.

The totals for this motion for FY 2021 are 4,873.05 FTP, \$307,079,600 from the General Fund and \$322,739,600 from dedicated funds, for a grand total of \$629,819,200. This motion includes carryover authority for previously appropriated non-General Fund moneys; exceptions to budget laws allowing transfer of funds among object class codes and programs; and there is no FTP cap. Lastly, there is legislative language to accompany this motion; seconded by **Representative Raybould**.

DISCUSSION: The Committee discussed the motions at length.

**VOTE ON
AMENDED
SUBSTITUTE
MOTION:**

AYES: 12

Senator Agenbroad, Crabtree, Burtenshaw, Woodward, Ward-Egelking; Representatives Kauffman, Troy, Amador, Raybould, Wintrow, Toone.

NAYS: 6

Senator Bair, Johnson, Grow, Horman, Anderson, Syme.

ABSENT/EXCUSED: 2

Senator Lee, Representative Youngblood

CARRIED:

The majority having voted in the affirmative, the amended substitute motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

**UNANIMOUS
CONSENT:**

Requested by Senator Crabtree, granted by unanimous request, the following standard language was added:

SECTION 4. SYSTEMWIDE NEEDS. Of the amount appropriated in Section 1, Subsection V. of this act, the following amounts may be used as follows: (1) an amount not to exceed \$902,600 may be used by the Office of the State Board of Education for systemwide needs that benefit all of the four-year institutions including, but not limited to, projects to promote accountability and information transfer throughout the higher education system; and (2) an amount of approximately \$1,960,500 may be used for the mission and goals of the Higher Education Research Council as outlined in State Board of Education Policy III.W., which includes awards for infrastructure, matching grants, and competitive grants through the Idaho Incubation Fund program.

SECTION 5. STUDENT TUITION AND FEES. Notwithstanding the provisions of Section 67- 3516(2), Idaho Code, the Division of Financial Management may approve the expenditure of dedicated state funds pursuant to the noncognizable process for student tuition and fees during fiscal year 2021. Each of the institutions' budget requests for fiscal year 2022 shall reflect all adjustments so approved by the Division of Financial Management. See [Motion](#) and [Ballot](#).

**LSO
PRESENTATION:** **COLLEGES AND UNIVERSITIES, SPECIAL PROGRAMS, Janet Jessup,
Senior Analyst, LSO**

MOTION: Moved by **Representative Raybould** for the State Board of Education, Special Programs, beginning with the FY 2021 Base, a decrease of \$23,300 for benefit costs and an increase of \$70,900 for change in employee compensation. Also included is line item 1, which provides \$7,000,000 for opportunity scholarships and a 2% General Fund reduction of \$84,700, of which \$46,500 is from personnel costs and \$38,200 is from operating expenditures. The totals for this motion for FY 2021 are 46.59 FTP, \$26,427,700 from the General Fund, \$1,000,000 from dedicated funds, and \$4,525,300 from federal funds for a grand total of \$31,953,000; seconded by **Senator Ward-Engelking**.

VOTE: **AYES: 17**
Senators Bair, Johnson, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;
Representatives Horman, Anderson, Kauffman, Syme, Amador, Raybould, Wintrow, Toone.
NAYS: 0
ABSENT/EXCUSED: 3
Senator Lee; Representatives Youngblood and Troy

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO PRESENTATION: **DEPARTMENT OF ADMINISTRATION, Jill Randolph, Senior Analyst, LSO**

MOTION #1: Moved by **Representative Anderson** for inflationary adjustments, an increase of \$73,200 for replacement items, a decrease of \$61,800 for statewide cost allocation, an increase of \$62,900 for annualizations, and an increase of \$163,100 for change in employee compensation. Also included are the following line items: line item 1, which provides \$350,000 for self-insured implementation; line item 2 for 1.00 FTP and \$125,000 for a Chinden Campus shipping and receiving handler; line item 3 for 1.00 FTP and \$101,300 for a loss control program manager; line item 4 for \$80,000 for a document management service program for central printing; line item 6 for 1.00 FTP and \$43,900 for a shipping and receiving handler at the Capitol Mall; line item 7 for \$314,400 to remodel LBJ room 100; line item 8 for \$25,000 for projectmates licenses; \$1,600 for OITS operating costs; \$18,900 for OITS servers and licensing; \$100 for OITS billings; and a 2% General Fund reduction of \$49,400, of which \$12,500 is from personnel costs and \$36,900 is from operating expenditures. The totals for this motion for FY 2021 are 124.00 FTP, \$2,418,600 from the General Fund and \$22,516,000 from dedicated funds, for a grand total of \$24,934,600; seconded by **Senator Johnson**.

DISCUSSION: **Representative Anderson** answered questions from the Committee.

VOTE: **AYES: 17**
Senators Bair, Johnson, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;
Representatives Horman, Anderson, Kauffman, Syme, Amador, Raybould, Wintrow, Toone.
NAYS: 0
ABSENT/EXCUSED: 3
Senator Lee; Representatives Youngblood and Troy

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

MOTION #2: Moved by **Representative Anderson** for the appropriation and transfer of \$1,737,500 from the Permanent Building Fund to the Administrative and Accounting Services Fund on July 1, 2020, or as soon thereafter as practicable, for fiscal year 2021 payment for the public official's Capitol Mall facilities payment; seconded by **Senator Johnson**.

VOTE: **AYES: 17**
Senators Bair, Johnson, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;
Representatives Horman, Anderson, Kauffman, Syme, Amador, Raybould, Wintrow, Toone.
NAYS: 0
ABSENT/EXCUSED: 3
Senator Lee; Representatives Youngblood and Troy

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See link above.

UNANIMOUS CONSENT: Requested by **Representative Anderson**, granted by unanimous consent, the following language was added to the appropriation bill:
SECTION __. PLAN STRUCTURE. The Office of Group Insurance shall maintain the current health insurance plan structure and benefit package for state employees and the employer and employee cost-sharing split recommended by the Governor and the Legislature's Joint Change in Employee Compensation Committee for fiscal year 2021. Adherence with the plan structure shall not preclude the Office of Group Insurance from implementing positive plan changes as identified.

LSO PRESENTATION: **DEPARTMENT OF ADMINISTRATION, BOND PAYMENTS; Jill Randolph, Senior Analyst, LSO**

MOTION: Moved by **Representative Raybould** for the Department of Administration, Bond Payments program for FY 2021, \$3,930,000 from the General Fund and \$15,847,000 from dedicated funds, for a grand total of \$19,777,000; seconded by **Senator Burtenshaw**.

VOTE: **AYES: 16**
Senators Bair, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;
Representatives Horman, Anderson, Kauffman, Syme, Amador, Raybould, Wintrow, Toone.
NAYS: 0
ABSENT/EXCUSED: 4
Senators Johnson and Lee; Representatives Youngblood and Troy

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#) and [Ballot](#).

LSO PRESENTATION: DEPARTMENT OF ADMINISTRATION, CAPITOL COMMISSION; Jill Randolph, Senior Analyst, LSO

MOTION #1: Moved by **Representative Raybould** for the Department of Administration, Capitol Commission, a total of \$2,342,000 from dedicated funds, for fiscal year 2021; seconded by **Senator Burtenshaw**.

VOTE: **AYES: 16**
Senators Bair, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;
Representatives Horman, Anderson, Kauffman, Syme, Amador, Raybould, Wintrow, Toone.
NAYS: 0
ABSENT/EXCUSED: 4
Senators Johnson and Lee; Representatives Youngblood and Troy

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

MOTION #2: Moved by **Representative Raybould** for the appropriation and transfer of \$250,000 from the Capitol Maintenance Reserve Fund to the Capitol Commission Operating Fund on July 1, 2020, or as soon thereafter as practicable, for fiscal year 2021; seconded by **Senator Burtenshaw**.

VOTE: **AYES: 16**
Senators Bair, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;
Representatives Horman, Anderson, Kauffman, Syme, Amador, Raybould, Wintrow, Toone.
NAYS: 0
ABSENT/EXCUSED: 4
Senators Johnson and Lee; Representatives Youngblood and Troy

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See link above.

UNANIMOUS REQUEST: Requested by **Representative Raybould**, granted by unanimous consent, the following language was added to the appropriation:
SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Department of Administration for the Idaho State Capitol Commission any unexpended and unencumbered balances appropriated to the Department of Administration for the Idaho State Capitol Commission from the Capitol Commission Operating Fund for fiscal year 2020 to be used for nonrecurring expenditures for the period July 1, 2020, through June 30, 2021. The State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

LSO PRESENTATION: DEPARTMENT OF ADMINISTRATION, PERMANENT BUILDING FUND; Jill Randolph, Senior Analyst, LSO

MOTION #1: Moved by **Senator Burtenshaw** for the Department of Administration, Division of Public Works, beginning with the FY 2021 Base, an increase of \$36,924,800 in dedicated funds for statewide building alteration and repair projects, found on the replacement item line; seconded by Representative Horman.

Also included are the following line items: \$2,500,000 for Lewis-Clark State College CTE Building in line item #1; \$2,289,000 for College of Southern Idaho Canyon Building Phase II in line item #2; \$3,330,000 for Idaho Department of Juvenile Corrections Gym/CTE Building at Juvenile Corrections Center Nampa in line item #3; \$315,000 for Public Safety's Blackfoot Communications Site in line item #4; and a total of \$1,170,000 for four projects at the Veteran Services Blackfoot Cemetery. The total for this motion for fiscal year 2021 is \$46,528,800 in onetime dedicated funds; seconded by **Representative Horman**.

DISCUSSION: Committee members discussed the motion.

VOTE: **AYES: 16**
Senators Bair, Agenbroad, Crabtree, Burtenshaw, Woodward, Ward-Engelking, Nye;
Representatives Horman, Kauffman, Amador, Wintrow, Toone.

NAYS: 3
Senator Grow, Representatives Anderson, and Syme

ABSENT/EXCUSED: 5
Senators Johnson and Lee; Representatives Youngblood, Troy and Raybould

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#) and [Ballot](#).

UNANIMOUS CONSENT: Requested by **Senator Burtenshaw**, granted by unanimous consent, the following language was added to the appropriation:

SECTION __. ALLOCATION OF FUNDS FOR SPECIFIC PROJECTS. Moneys appropriated in Section 1 of this act, or so much thereof as in each case may be necessary, shall be used for the purpose of paying the cost of any land, building, or equipment, or for the rebuilding, renovation, or repair of buildings, installations, facilities, or structures at the places, institutions, and agencies, or their successors, including those listed in this section. The Permanent Building Fund Advisory Council is hereby authorized and directed to anticipate revenues accruing to the Permanent Building Fund for the purpose of undertaking the construction, renovation, repair, and acquisitions therein authorized, without delay, and to determine the priority of construction pursuant to which the work hereunder will be undertaken.

SECTION __. UTILIZATION OF MATCHING FUNDS. Moneys appropriated in this act may be made available for matching any allocation of moneys now in existence or hereafter made available by agencies of the United States and/or private donations; and the Division of Public Works is authorized to expend, for the purpose of paying the cost of any land, building, or equipment, or for the rebuilding, renovation, or repair of buildings, moneys appropriated for public works to various agencies as part of the respective agency operating budgets, provided the express approval by the Permanent Building Fund Advisory Council is granted to make application for such moneys in each instance.

SECTION __. REALLOCATION OF PROJECT SAVINGS. The Division of Public Works may have the flexibility to allocate any savings or unused appropriation from any project to any other requested and funded project. The reallocation of such appropriation must be approved by the Permanent Building Fund Advisory Council prior to the funds being spent.

**UNANIMOUS
CONSENT:**

Requested by **Senator Burtenshaw**, granted by unanimous consent, the following new language was added to the appropriation:

SECTION __. REPURPOSING OF APPROPRIATION. Notwithstanding the provisions of Section 2, Chapter 302, Laws of 2018, and any other provision of law to the contrary, of the \$10,000,000 appropriated to the Department of Administration for the Division of Public Works from the Permanent Building Fund for the College of Western Idaho's Nampa Health Science Building, \$1,200,000 may be used for the College of Eastern Idaho Future Tech Building.

**LSO
PRESENTATION: LSO**

COMMISSION ON HISPANIC AFFAIRS; Jill Randolph, Senior Analyst,

MOTION:

Moved by **Representative Kauffman** for the Commission on Hispanic Affairs, beginning with the FY 2021 Base, a decrease of \$900 for benefit costs, an increase of \$700 for inflationary adjustments, an increase of \$200 for statewide cost allocation, and an increase of \$3,300 for change in employee compensation.

Also included are the following line items: line item 1, which provides \$22,700 for executive director equity pay; line item 2, which provides a net zero transfer of \$35,000 from the Federal Grant Fund to dedicated funds; and \$1,400 for OITS servers and licensing.

The totals for this motion for FY 2021 are 3.00 FTP, \$250,100 from the General Fund and \$146,600 from dedicated funds, for a grand total of \$396,700; seconded by **Senator Ward-Engelking**.

DISCUSSION:

The Committee discussed the motion.

VOTE:

AYES: 16

Senators Bair, Johnson, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;

Representatives Horman, Anderson, Kauffman, Syme, Amador, Roybould, Wintrow, Toone.

NAYS: 0

ABSENT/EXCUSED: 4

Senators Lee; Representatives Youngblood, Raybould and Troy.

CARRIED:

The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

**LSO
PRESENTATION: Randolph, Senior Analyst, LSO**

COMMISSION FOR THE BLIND AND VISUALLY IMPAIRED; Jill

MOTION: Moved by **Representative Toone** for the Commission for the Blind and Visually Impaired, beginning with the FY 2021 Base, a decrease of \$11,900 for benefit costs, an increase of \$21,500 for statewide cost allocation, and an increase of \$51,700 for change in employee compensation. Also included are the following line items: \$10,000 for site restoration services; \$600 for OITS operating costs; and a 2% General Fund reduction of \$30,100, all of which is from operating expenditures. The totals for this motion for FY 2021 are 41.12 FTP, \$1,504,400 from the General Fund, \$343,400 from dedicated funds, and \$3,283,900 from federal funds for a grand total of \$5,131,700; seconded by **Senator Johnson**.

DISCUSSION: The Committee discussed the motion.

VOTE:

AYES: 16

Senators Bair, Johnson, Agenbroad, Crabtree, Burtenshaw, Grow, Woodward, Ward-Engelking, Nye;

Representatives Horman, Anderson, Kauffman, Syme, Amador, Roybould, Wintrow, Toone.

NAYS: 0

ABSENT/EXCUSED: 4

Senators Lee; Representatives Youngblood, Raybould and Troy.

CARRIED: The majority having voted in the affirmative, the motion passed, and without objection, carried a **DO PASS** recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

ADJOURNED: Having no further business before the Committee, **Chairman Bair** adjourned the meeting at 9:17 a.m.

Senator Bair
Chair

Elaine Leedy
Secretary