

MINUTES  
**JOINT FINANCE-APPROPRIATIONS COMMITTEE**

**DATE:** Friday, February 21, 2020

**TIME:** 8:00 A.M.

**PLACE:** Room C310

**MEMBERS PRESENT:** Senators Co-chairman Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye

Representatives Co-vice chairman Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, Toone

**ABSENT/EXCUSED:** Youngblood

**CONVENED:** **Vice Chairman Horman** called the Joint Finance-Appropriations Committee (JFAC) (Committee) to order at 8:00 a.m.

**LSO STAFF PRESENTATION:** **DEPARTMENT OF LANDS; Rob Sepich, Senior Budget & Policy Analyst, LSO**

This legislation is the original appropriation bill for the Department of Lands.

**MOTION:** Original Motion

**Rep. Raybould** made a motion for the Department of Lands, beginning with the FY 2021 Base, a decrease of \$116,300 for benefit costs, an increase of \$8,600 for inflationary adjustments, an increase of \$1,344,800 for replacement items, an increase of \$78,800 for statewide cost allocation, and an increase of \$483,700 for change in employee compensation. Also included are the following line items: line item 1, which provides \$765,000 for FAMP increases; line item 2 for 3.00 FTP and \$3,411,800 to expand the Good Neighbor Authority; line item 3 adds 1.00 FTP and \$94,500 to expand the Public Trust Program; line item 5 includes \$96,000 to hire an IT Business Analyst for the LIMS program; line item 6 for \$66,600 to double fill the two scalars that are retiring; line item 7 includes \$182,000 for software license cost increases; line item 8 adds \$18,100 for a 2 percent CEC and inflationary adjustment for the TPAs; \$4,100 for OITS operating costs; \$100 for OITS billings; and a 2 percent General Fund reduction of \$124,400 from personnel costs, and an increase of \$25,400 in dedicated personnel costs for a total reduction of \$99,000. The totals for this motion for FY 2021 are 327.82 FTP, \$6,440,900 from the General Fund, \$48,894,900 from dedicated funds, and \$8,961,300 from federal funds for a grand total of \$64,297,100. Motion seconded by **Senator Burtenshaw**.

**CARRIED:** **AYES: 19**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, Toone

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Youngblood

The majority having voted in the affirmative, the motion carried, without objection, and will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Vice Chairman Horman**.

**UNANIMOUS  
CONSENT:**

Requested by **Rep. Raybould**, granted by unanimous consent, the language allows for the budget in the Forest and Range Fire Protection Program to be lump sum as part of the Department of Lands FY 2021 appropriation bill.

The standard intent language means that the department may transfer appropriation between objects, such as from operating expenditures to personnel costs. This allows flexibility when fighting fires.

See [Audio](#) and [Motion](#) and [Ballot](#).

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF FISH AND GAME; Rob Sepich, Senior Budget & Policy Analyst, LSO**

This motion is for the original Fish and Game appropriation bill, which follows the Governor's Recommendation; however, it does not appropriate funding for the Pheasant Stocking Program as **S 1236** was held in committee. It represents a 3.3 percent decrease overall and includes funding to replace 86 fleet vehicles and accessories, conservation officer housing that exploded (in Powell), servers, networking and computer equipment, 17 snowmobiles, outboard motors, and electrofishing equipment as well as line items and OITS appropriate funding.

**MOTION:**

Original Motion

**Rep. Kauffman** made a motion for the Department of Fish and Game, beginning with the FY 2021 Base, a decrease of \$315,300 for benefit costs, an increase of \$5,264,700 for replacement items, an increase of \$53,000 for statewide cost allocation, and an increase of \$898,500 for change in employee compensation. Also included are the following line items: line item 1, which provides \$408,100 onetime for wolf population estimates; line item 3 for \$2,156,000 in onetime funds for Phase 2 of the Albeni Falls Mitigation Projects; line item 5 for \$300,000 onetime for conservation officer housing at the Hayspur Hatchery; line item 6 for \$1,085,000 onetime to conduct remediation of the Black Lake Ranch portion of the Coeur d'Alene Wildlife Management Area; line item 7 for \$650,300 to provide the department's portion of the Coeur d'Alene Restoration Partnership; line item 8 adds \$213,000 for smolt transportation costs; line item 9 includes \$275,000 onetime for projects to restore habitat and estimate the population of walleye; line item 10 adds \$120,000 onetime for the final phase of the Black Canyon Dam Mitigation; line item 11 includes \$330,000 onetime for three equipment storage buildings; \$8,200 for OITS operating costs; \$354,500 for OITS servers and licensing; a reduction of 16.00 FTP and an increase of \$243,900 for OITS consolidation; and \$300 for OITS billings. The totals for this motion for FY 2021 are 553.00 FTP, \$66,901,000 from dedicated funds, and \$56,375,000 from federal funds for a grand total of \$123,276,000. Motion was seconded by **Senator Burtenshaw**.

**CARRIED:**

**AYES: 19**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, Toone

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Youngblood

The majority having voted in the affirmative, the motion carried, without objection, and will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Vice Chairman Horman**.

See [Audio](#) and [Motion](#) and [Ballot](#).

**LSO STAFF PRESENTATION: DEPARTMENT OF HEALTH AND WELFARE, MENTAL HEALTH SERVICES, Jared Tatro, Principal Budget & Policy Analyst, LSO**

This legislation is the original Mental Health Services appropriation bill, which supports the Governor's recommendation to reduce the General Fund moneys but at a reduced amount; reductions by program include \$169,000 for Children's Mental Health and \$340,100 for Adult Mental Health. Reductions in the annualizations are related to Medicaid expansion, specifically \$1,000,000 for crisis centers, \$1,000,000 for contracted physicians, and \$2,200,000 for costs related to mental health services for IDOC offenders serving their sentence in the community. These offsets match the same offsets that were approved for FY 2020.

**MOTION:**

Original Motion

**Senator Lee** made a motion for the Department of Health and Welfare for the Mental Health Services Division, beginning with the FY 2021 Base, a decrease of \$114,300 for benefit costs, an increase of \$6,100 for statewide cost allocation, a decrease of \$4,200,000 for annualizations related to Medicaid Expansion, and an increase of \$439,800 for the change in employee compensation. Also included are the following adjustments: reduce 1.00 FTP and \$64,700 for the staff position identified in line item 6 that will move to State Hospital West, and a 2 percent General Fund reduction of \$509,100, all from operating expenditures. The totals for this motion for FY 2021 are 307.23 FTP, \$35,940,900 from the General Fund, \$631,300 from dedicated funds, and \$10,159,300 from federal funds for a grand total of \$46,731,500. Motion seconded by **Rep. Amador**.

The Committee discussed the motion.

**CARRIED:**

**AYES: 19**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, Toone

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Youngblood

The majority having voted in the affirmative, the motion carried, without objection, and will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Vice Chairman Horman**.

**UNANIMOUS  
CONSENT:**

Requested by **Senator Lee**, granted by unanimous consent, the following language will be added to all appropriation bills for Health and Welfare:  
GENERAL FUND TRANSFERS. As appropriated, the State Controller shall periodically make transfers from the General Fund to the Cooperative Welfare Fund as requested by the director of the Department of Health and Welfare and approved by the Board of Examiners.

TRUSTEE AND BENEFIT PAYMENTS. Notwithstanding the provisions of **Section 67–3511, Idaho Code**, funds appropriated in the trustee and benefit payments expense class shall not be transferred to any other expense classes during fiscal year 2021.

PROGRAM INTEGRITY. Notwithstanding any other provision of law to the contrary, the Department of Health and Welfare shall be required to provide those services authorized or mandated by law in each program, only to the extent of funding and available resources appropriated for each budgeted program.

**LIMITING TRANSFER OF LEGISLATIVE APPROPRIATIONS.**

Notwithstanding the provisions of **Section 67-3511, Idaho Code**, Cooperative Welfare (General) Fund moneys appropriated to the Divisions of Mental Health Services and Psychiatric Hospitalization may be transferred between divisions but shall not be transferred to any other division or program within the Department of Health and Welfare without legislative approval.

EDUCATIONAL NEEDS. The Department of Health and Welfare shall be responsible for the educational needs of school-age children placed in its custody by the courts for either child protective issues or mental health issues. If the department places a child in a licensed residential treatment facility that includes a nonpublic accredited school, and it is determined by the department that it is in the best interests of the child to be educated at the residential treatment facility, then it is the responsibility of the department to pay for such education per student, per educational day. Other Idaho state agencies shall not be precluded from exercising their responsibility to ensure a free and appropriate education for these students within the requirements of federal disability law. The fiscal impact of this section is included within existing department base appropriations.

INTERAGENCY PAYMENT FOR JUVENILE DETENTION CLINICIANS CONTRACT. No later than July 16, 2020, the Children's Mental Health Program shall make an interagency payment of \$327,000 from the Cooperative Welfare (General) Fund to the Department of Juvenile Corrections to be used for the purchase of contract clinician services with juvenile detention facilities in Idaho for the period July 1, 2020, through June 30, 2021.

BEHAVIORAL HEALTH COMMUNITY CRISIS CENTERS. The seven Behavioral Health Community Crisis Centers shall submit plans for achieving non-state funding, in conformance with the requirements of their contracts with the Department of Health and Welfare, that demonstrate the extent to which the centers will receive financial support from non-state sources for ongoing operations. These plans shall be submitted to the Legislative Services Office no later than December 31, 2020. Further, funding reductions for the centers resulting from Medicaid expansion shall be prioritized so the newest centers in regions two, three, and six are held harmless from the reductions to the maximum extent possible. If the centers in regions two, three, and six need less than full funding from the General Fund, due to actual funding being receipted from Medicaid, those General Fund moneys may be redistributed to the other centers. See [Audio](#) and [Motion](#) and [Ballot](#).

**LSO STAFF PRESENTATION: DEPARTMENT OF HEALTH AND WELFARE, PSYCHIATRIC HOSPITALIZATION, Jared Tatro, Principal Budget & Policy Analyst, LSO**

This legislation is the original Psychiatric Hospitalization appropriation bill, which minimizes the need for a FY 2021 supplemental. This budget does not reduce the General Fund from State Hospital North or Community Hospitalization. Further, the amount taken from State Hospital South is the result of the IMD Waiver, and once implemented, this motion recognizes that additional funds can be reduced. This motion shifts an additional \$20,100 from the General Fund to the SHS Endowment Fund to make the distribution equal to the ongoing appropriation. Also included is a shift of \$100,000 of onetime funding from the General Fund to the SHS Endowment Fund for bond payment costs. Finally, this budget includes the initial funding for and the creation of a new budgeted program: State Hospital West.

**MOTION:**

Original Motion

**Senator Agenbroad** made a motion for the Department of Health and Welfare for the Psychiatric Hospitalization Division, beginning with the FY 2021 Base, a decrease of \$129,400 for benefit costs, an increase of \$219,200 for inflationary adjustments, an increase of \$6,800 for statewide cost allocation, a decrease of \$1,000,000 for annualizations, an increase of \$561,700 for the change in employee compensation, a shift of \$5,500 from federal funds to the General Fund for changes in the Medicaid FMAP rate as requested in nondiscretionary adjustments, and shift \$306,300 from the General Fund to the State Hospital South Endowment Fund for endowment fund distribution adjustments. Also included are the following adjustments: add 50.33 FTP and \$2,964,600 for the State Hospital West Adolescent Unit to move from Blackfoot to Nampa for line item 6; add \$4,335,400 for the State Hospital South Nursing Home Bond Payment as requested in line item 7 but with a shift of \$100,000 from the General Fund to the State Hospital South Endowment Fund; and a 2 percent General Fund reduction of \$600,000, all from State Hospital South with \$118,500 from personnel costs and \$481,500 from operating expenditures. The totals for this motion for FY 2021 are 443.68 FTP, \$23,667,600 from the General Fund, \$18,377,200 from dedicated funds, and \$2,708,400 from federal funds for a grand total of \$44,753,200. Motion seconded by **Rep. Wintrow**.

The Committee discussed the motion.

**CARRIED:**

**AYES: 19**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, Toone

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Youngblood

The majority having voted in the affirmative, the motion carried, without objection, and will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Vice Chairman Horman**.

**UNANIMOUS  
CONSENT:**

Requested by **Senator Agenbroad**, granted by unanimous consent, to accept the Exemptions From Program Transfer Limitations language as follows: EXEMPTIONS FROM PROGRAM TRANSFER LIMITATIONS. The Community Hospitalization Program is hereby exempted from the provisions of **Section 67-3511(2)**, Idaho Code, allowing unlimited transfers into the Community Hospitalization Program from other programs within the Department of Health and Welfare for all moneys appropriated to it for the period July 1, 2020, through June 30, 2021. See [Audio](#) and [Motion](#) and [Ballot](#).

**LSO STAFF  
PRESENTATION:**

**DEPARTMENT OF HEALTH AND WELFARE, SUBSTANCE ABUSE TREATMENT & PREVENTION, Jared Tatro, Principal Budget & Policy Analyst, LSO**

Original Motion

This legislation is the original Substance Abuse Treatment & Prevention appropriation; the motion removes all ongoing support from the General Fund because of cost-offsets related to Medicaid expansion. Funding for recovery centers is to be equally distributed with each of the 9 centers receiving the same amount of about \$55,500. Centers are located in Emmett, Boise, Caldwell, Pocatello, Idaho Falls, Twin Falls, Coeur d'Alene, Moscow, and Lewiston. Use of funding by the centers is at the discretion of each center and/or their respective boards. Changes to the CEC and benefit amounts by fund are to correct the distribution to other funds with the General Fund being zeroed out.

**MOTION:**

**Rep. Wintrow** made a motion for the Department of Health and Welfare for the Substance Abuse Treatment & Prevention Program, beginning with the FY 2021 Base, a decrease of \$5,200 for benefit costs, a decrease of \$805,300 for annualizations related to the cost offsets of Medicaid expansion, and an increase of \$22,700 for the change in employee compensation. Also included is the addition of \$500,000 for the community recovery centers as recommended in line item 12, and funding for these centers is to be distributed at an equal amount for each center. The totals for this motion for FY 2021 are 16.00 FTP, \$500,000 from the General Fund, \$1,343,000 from dedicated funds, and \$11,221,200 from federal funds for a grand total of \$13,064,200. Motion seconded by **Senator Lee**.

The Committee discussed the motion.

**CARRIED:**

**AYES: 19**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, Toone

**NAYS: 0**

**ABSENT/EXCUSED: 1**

Youngblood

The majority having voted in the affirmative, the motion carried, without objection, and will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Vice Chairman Horman**. See [Audio](#) and [Motion](#) and [Ballot](#).

**LSO STAFF  
PRESENTATION:**

**COMMISSION ON HISPANIC AFFAIRS; Jill Randolph, Senior Budget & Policy Analyst, LSO**

*Supplemental:* When crafting the fiscal year 2021 motion for the Commission on Hispanic Affairs, the additional 2 percent increase for employees in the 20 job classifications most in need of equity adjustments was inadvertently left out of the Change in Employee Compensation calculation. The impact is \$900 in personnel costs from the General Fund. This impacts one position within the Commission on Hispanic Affairs for a rate increase of \$0.35 per hour. The corrected total appropriation is \$395,100 from all funds, including all of the action taken on Thursday, February 20, 2020.

**UNANIMOUS  
CONSENT:**

**Rep. Kauffman** requested unanimous consent to reopen the FY 2021 budget for the Commission on Hispanic Affairs. **Vice Chairman Horman** called for any objections; hearing no objections, it was so ordered.

**MOTION:**

**Rep. Kauffman** made a motion for the fiscal year 2021 budget for the Commission on Hispanic Affairs, an additional \$900 in personnel costs from the General Fund for change in employee compensation. Motion seconded by **Senator Ward-Engelking**.

**CARRIED:**

**AYES: 18**

Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, Nye, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Toone

**NAYS: 0**

**ABSENT/EXCUSED: 2**

Youngblood, Wintrow

The majority having voted in the affirmative, the motion carried, without objection, and will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Vice Chairman Horman**. See [Audio](#) and [Supplement Motion](#) and [Ballot](#).

**ADJOURN:**

There being no further business to come before the Committee, **Vice Chairman Horman** adjourned the meeting at 8:53 a.m.

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Representative Youngblood  
Chair

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Jenny Miller  
Secretary