

MINUTES
JOINT FINANCE-APPROPRIATIONS COMMITTEE

DATE: Friday, February 28, 2020
TIME: 8:00 A.M.
PLACE: Room C310
MEMBERS PRESENT: Senators Co-chairman Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Burtenshaw, Woodward, Ward-Engelking, and Nye.
Representatives Co-chairman Youngblood, Horman, Anderson, Amador, Kauffman, Raybould, Syme, Troy, Wintrow, and Toone.
ABSENT/EXCUSED: None
CONVENED: **Chairman Bair** called the Joint Finance-Appropriations Committee (JFAC) (Committee) to order at 8:00 a.m.

LSO PRESENTATION: **EXECUTIVE OFFICE OF THE GOVERNOR, OFFICE OF THE GOVERNOR**
Maggie Smith, Senior Budget & Policy Analyst, LSO

MOTION: Moved by **Representative Horman** for the Executive Office of the Governor, beginning with the FY 2021 Base, a decrease of \$9,300 for benefit costs, an increase of \$1,400 for statewide cost allocation, and an increase of \$32,700 for change in employee compensation. Also included are the following line items: \$200 for OITS operating costs; \$5,800 for OITS servers and licensing; and a 2% General Fund reduction of \$45,700, of which \$41,100 is from personnel costs, and \$4,600 is from operating expenditures. The totals for this motion for FY 2021 are 21.00 FTP and \$2,268,100 from the General Fund. This motion also includes exemption from the budget laws restricting transfer of appropriation between object codes and programs, making this budget lump sum; seconded by **Senator Crabtree**.

CARRIED: **AYES: 18**
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme, Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO PRESENTATION: **DIVISION OF FINANCIAL MANAGEMENT, OFFICE OF THE GOVERNOR**
Maggie Smith, Senior Budget & Policy Analyst, LSO

MOTION: Moved by **Representative Anderson** for the Division of Financial Management, beginning with the FY 2021 Base, a decrease of \$11,100 for benefit costs, an increase of \$1,100 for statewide cost allocation, and an increase of \$35,600 for change in employee compensation. Also included are the following line items: line item 1, which provides 1.00 FTP and \$110,100 for an Administrative Rules Compliance Coordinator; line item 2, which provides \$30,000 for DFM system updates; \$300 for OITS operating costs; \$3,400 for OITS servers and licensing; and a 2% General Fund reduction of \$39,300 from operating expenditures. The totals for this motion for FY 2021 are 19.00 FTP, \$1,980,100 from the General Fund, and \$634,000 from dedicated funds, for a grand total of \$2,614,100; seconded by **Senator Crabtree**.

CARRIED: **AYES: 18**
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme,
Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO **LEGISLATIVE SERVICES OFFICE, LEGISLATIVE BRANCH**
PRESENTATION: **Paul Headlee, Division Manager, Budget & Policy Analysis, LSO**

MOTION: Moved by **Representative Anderson** for the Legislative Branch, Legislative Services Office, beginning with the FY 2021 Base, a decrease of \$38,400 for benefit costs, an increase of \$13,600 for replacement items, an increase of \$4,500 for statewide cost allocation, and an increase of \$118,300 for change in employee compensation. Also included are the following line items: Line Item 1, which provides 1.00 FTP and \$109,800 for a Revenue Analyst position; Line item 2 is a 1% onetime General Fund reduction of \$55,000 from operating expenditures; Line Item 3 is a reduction of \$400,000 from the Miscellaneous Revenue Fund, and the last line item is \$1,000 for OITS operating costs. The totals for this motion for FY 2021 are 66.00 FTP, \$5,630,700 from the General Fund and \$2,268,300 from dedicated funds for a grand total of \$7,899,000. This motion includes an exemption to budget laws to allow funds to be transferred between object codes and no FTP cap. Also included is reappropriation authority from FY 2020 into FY 2021 of the following: up to \$650,000 of personnel costs from the dedicated Professional Services Fund; and the unexpended and unencumbered balance of the appropriation from the Technology Infrastructure Stabilization Fund; seconded by **Representative Horman**.

Division Manager Headlee commented on the motion.

CARRIED: **AYES: 18**
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme,
Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO PRESENTATION: OFFICE OF PERFORMANCE EVALUATIONS, LEGISLATIVE BRANCH
Paul Headlee, Division Manager, Budget & Policy Analysis, LSO

MOTION: Moved by **Representative Troy** for the Legislative Branch, Office of Performance Evaluations, beginning with the FY 2021 Base, a decrease of \$5,100 for benefit costs, a decrease of \$100 for statewide cost allocation, and an increase of \$15,500 for change in employee compensation. Also included is a line item for a onetime 1% General Fund reduction of \$9,500 from operating expenditures; and \$100 for OITS operating costs. The totals for this motion for FY 2021 are 8.00 FTP and \$950,200 from the General Fund. This motion includes an exemption to budget laws to allow funds to be transferred among object codes and no FTP cap; seconded by **Senator Lee**.

CARRIED: AYES: 18
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme,
Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO PRESENTATION: REDISTRICTING COMMISSION, LEGISLATIVE BRANCH
Paul Headlee, Division Manager, Budget & Policy Analysis, LSO

MOTION: Moved by **Representative Anderson** for the Legislative Branch, Redistricting Commission, for FY 2021, \$444,900 from the General Fund, all onetime. This motion includes an exemption to budget laws to allow funds to be transferred between object codes; seconded by **Representative Youngblood**.

Representative Anderson discussed the motion.

CARRIED: AYES: 18
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme,
Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO PRESENTATION: TRANSPORTATION SERVICES; IDAHO DEPARTMENT OF TRANSPORTATION

Christine Otto, Senior Budget & Policy Analyst, LSO

MOTION: Moved by **Senator Woodward** for the Idaho Transportation Department, in the Transportation Services Division, beginning with the FY 2021 Base, a decrease of \$106,200 for benefit costs, an increase of \$1,243,700 for replacement items, an increase of \$119,300 for statewide cost allocation, and an increase of \$342,100 for change in employee compensation. Also included are the following line items: line item 4, which provides a net-zero object transfer from operating expenditures into personnel costs for an unmanned aircraft program manager; line item 5, which provides \$1,750,000 onetime for the Idaho Airport Aid Program; line item 7, which provides \$486,700 onetime to interface with Luma; and line item 10, which provides \$1,270,000 for cloud security upgrades. Also included is \$23,300 for OITS operating costs and \$800 for OITS billings. The totals for this motion for FY 2021 are 209.00 FTP, \$36,718,500 from dedicated funds, and \$1,753,300 from federal funds for a grand total of \$38,471,800; seconded by **Representative Wintrow**.

CARRIED: **AYES: 18**
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme,
Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

UNANIMOUS CONSENT: Requested by **Senator Woodward**, granted by unanimous consent, the following language was adopted:

INTENT LANGUAGE: SECTION_. REAPPROPRIATION AUTHORITY FOR AIRPORT DEVELOPMENT GRANTS. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Transportation Department from the State Aeronautics Fund as trustee and benefit payments for Airport Development Grants for fiscal year 2020 to be used for nonrecurring expenditures related to Airport Development Grants for the period July 1, 2020, through June 30, 2021. The State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION_. REAPPROPRIATION AUTHORITY FOR THE CAPITAL FACILITIES PROGRAM. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated to the Idaho Transportation Department from the State Highway Fund in the Capital Facilities Program for fiscal year 2020 to be used for nonrecurring expenditures for the Capital Facilities Program for the period July 1, 2020, through June 30, 2021. The State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

LSO MOTOR VEHICLES, DEPARTMENT OF TRANSPORTATION

PRESENTATION: Christine Otto, Senior Budget & Policy Analyst, LSO

MOTION: Moved by **Senator Crabtree** for the Idaho Transportation Department, in the Motor Vehicle Division, beginning with the FY 2021 Base, a decrease of \$81,900 for benefit costs, an increase of \$290,000 for inflationary adjustments, an increase of \$220,100 for replacement items, an decrease of \$2,000 for statewide cost allocation, and an increase of \$260,800 for change in employee compensation. Also included are the following line items: line item 2, which provides \$265,800 for county equipment; and line item 13, which provides 3.00 FTP and \$276,600 for the Insurance Compliance Program. The totals for this motion for FY 2021 are 240.00 FTP, \$34,679,900 from dedicated funds, and \$3,600,000 from federal funds for a grand total of \$38,279,900; seconded by **Representative Kauffman**.

DISCUSSION: **Senator Crabtree** discussed the motion. **Ms. Otto** answered questions from the Committee.

CARRIED: **AYES: 17**
Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Syme, Amador,
Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 3

Senators Burtenshaw and Ward-Engelking; Representative Troy

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO HIGHWAY OPERATIONS, DEPARTMENT OF TRANSPORTATION

PRESENTATION: Christine Otto, Senior Budget & Policy Analyst, LSO

MOTION: Moved by **Representative Kauffman** for the Idaho Transportation Department, in the Highway Operations Division, beginning with the FY 2021 Base, a decrease of \$539,700 for benefit costs, a net zero transfer from personnel costs to operating expenditures to cover the \$3,571,300 requested for inflationary adjustments, an increase of \$28,211,100 for replacement items, an decrease of \$43,000 for statewide cost allocation, and an increase of \$1,688,200 for change in employee compensation. Also included are the following line items: line item 3, which provides \$454,400 for highway equipment; line item 6, which provides \$2,754,700 for its intelligent transportation system; line item 8, which provides \$190,000 for grant management software application; line item 9, which provides, \$1,635,000 for GIS integration; line item 11, which provides \$3,267,000 for an increase in federal funds; and line item 13 which decreases 3.00 FTP and reduces the appropriation by \$276,600 in personnel costs to move to the Division of Motor Vehicles to fund the Insurance Compliance Program. The totals for this motion for FY 2021 are 1,199.00 FTP, \$174,756,400 from dedicated funds, and \$38,926,500 from federal funds for a grand total of \$213,682,900; seconded by **Senator Crabtree** .

Senator Crabtree discussed the motion. **Ms. Otto** and **Scott Stokes**, Chief Deputy, Idaho Transportation Department, answered questions from the Committee.

CARRIED:

AYES: 17

Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Syme, Amador,
Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 3

Senators Burtenshaw and Ward-Engelking; Representative Troy

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

LSO

PRESENTATION:

CONTRACT CONSTRUCTION AND RIGHT-OF-WAY ACQUISITION,

IDAHO DEPARTMENT OF TRANSPORTATION

Christine Otto, Senior Budget & Policy Analyst, LSO

MOTION:

Moved by **Senator Crabtree** for the Idaho Transportation Department, in the Contract Construction and Right-of-Way Acquisition Division, beginning with the FY 2021 Base, the following line items: line item 1, which provides \$98,744,600 for revenue and receipts; and line item 2 provides \$1,029,200 for Strategic Initiative Program Interest. The totals for this motion for FY 2021 are \$207,523,900 from dedicated funds, and \$284,644,000 from federal funds for a grand total of \$492,167,900; seconded by **Representative Youngblood**.

CARRIED:

AYES: 18

Senators Bair, Johnson, Lee, Agenbroad, Crabtree, Grow, Woodward, Nye
Representatives Youngblood, Horman, Anderson, Kauffman, Troy, Syme,
Amador, Erickson, Wintrow, Toone

NAYS: 0

ABSENT/EXCUSED: 2

Senators Burtenshaw and Ward-Engelking

The majority having voted in the affirmative, the motion passed, and without objection, carried a DO PASS recommendation. Hearing no objection, it was so ordered by **Chairman Bair**. See [Audio](#), [Motion](#), and [Ballot](#).

**UNANIMOUS
CONSENT:**

Moved by **Senator Crabtree**, granted by unanimous consent, the following legislative language was adopted:

**INTENT
LANGUAGE:**

SECTION_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated to the Idaho Transportation Department from the State Highway Fund, Strategic Initiatives Program Fund, and the Transportation Expansion and Congestion Mitigation Fund for the Contract Construction and Right-of-Way Acquisition Division for fiscal year 2020, in a total amount not to exceed \$250,000,000 from the State Highway Fund, Strategic Initiatives Program Fund, and/or the Transportation Expansion and Congestion Mitigation Fund to, be used for nonrecurring expenditures for the Contract Construction and Right-of-Way Acquisition Division for the period July 1, 2020, through June 30, 2021. The State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION_. CONTINUOUSLY APPROPRIATED MONEYS. All moneys transferred to the Local Bridge Inspection Fund and to the Railroad Grade Crossing Protection Fund, as provided in Section 63-2412, Idaho Code, are hereby continuously appropriated to the Idaho Transportation Department for the stated purpose of those funds.

SECTION_. BOND PAYMENT AUTHORIZATION. The federal GARVEE bond payment for fiscal year 2021 is approximately \$63,100,000. It is hereby appropriated and the Idaho Transportation Board is hereby authorized to transfer up to \$4,800,000 from within the State Highway (Dedicated) Fund to the GARVEE Debt Service Fund to pay the state match as required for federal funds committed to pay the annual scheduled debt service for fiscal year 2021.

ADJOURNED: There being no further business before the Committee, **Chairman Bair** adjourned the meeting at 9:07 a.m.

Senator Bair
Chair

Elaine Leedy
Secretary