MINUTES

JOINT FINANCE-APPROPRIATIONS COMMITTEE

DATE: Tuesday, February 22, 2022
TIME: 8:00 A.M.
PLACE: Room C310
MEMBERS: Senators Co-chairman Agenbroad, Crabtree, VanOrden (Bair), Grow, Woodward, Lent, Riggs, Cook, Ward-Engelking, Nye
Representatives Co-chairman Youngblood, Troy, Horman, Amador, Syme, Bundy, Giddings, Nate, Green, Nash
ABSENT/EXCUSED: Representative Amador

Co-Chairman Youngblood called the meeting to order at 8:01 a.m.

Mr. Nate Osborne, Analyst, LSO Budget & Policy Analysis, presented the FY 2023 budget for the Commission for the Blind and Visually Impaired.

MOTION: Rep. Bundy made a motion, seconded by Sen. Lent, for the Commission for the Blind and Visually Impaired, for FY 2023, to approve 41.12 FTP, $1,582,000 from the General Fund, $345,900 from dedicated funds, and $3,481,200 from federal funds, for a grand total of $5,409,100, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

VOTE ON MOTION: Motion carried by a vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED.

The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented the FY 2023 budget for the STEM Action Center.

MOTION: Sen. Lent made a motion, seconded by Rep. Bundy, for the STEM Action Center, for FY 2023, to approve 6.00 FTP, $3,173,200 from the General Fund, $2,929,900 from dedicated funds, and $8,500 from federal funds, for a grand total of $6,111,600, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

VOTE ON MOTION: Motion carried by a vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED.

The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented a FY 2022 supplemental request from the Division of Veterans Services to prepare, prevent, and respond to COVID-19 at the State’s veterans nursing homes.
Rep. Bundy requested and it was granted by unanimous consent, the FY 2022 budget for the Division of Veterans Services was reopened.


Motion carried by a vote of 17 AYES, 0 NAYS, 3 ABSENT/EXCUSED.


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented a FY 2022 supplemental request from the Division of Veterans Services to use ARPA funds to respond to COVID-19 in the State's veterans homes.

Rep. Bundy made a motion, seconded by Sen. Riggs, for FY 2022, for the Division of Veterans Services, an additional $3,324,300 in onetime operating expenditures from the American Rescue Plan Act Fund for the purpose of acquiring personal protective equipment (PPE) at the State's veterans homes.

Motion carried by a vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED.


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented a FY 2022 supplemental request from the Division of Veterans Services to use ARPA funds for staffing costs and PPE at the State's veterans homes.

Rep. Bundy made a motion, seconded by Sen. Riggs, for FY 2022, for the Division of Veterans Services, an additional $1,000,000 in onetime operating expenditures from the American Rescue Plan Fund for the purpose of acquiring personal protective equipment and supplementing staffing at the State's veterans homes.

Motion carried by a vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED.


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented a FY 2022 supplemental request from the Division of Veterans Services to acquire equipment for the Post Falls Veterans' Home, which is scheduled to open November 2022.
MOTION: Rep. Bundy made a motion, seconded by Sen. Riggs, for FY 2022, for the Division of Veterans Services, an additional $384,500 from the Veterans Home Endowment Income Fund, and an additional $542,000 from the Federal Grant Fund, for a onetime grand total of $926,500, for the purpose of purchasing equipment for the Post Falls Veterans Home.

VOTE ON MOTION: Motion carried by a vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED. AYES: 18. Agenbroad, Crabtree, Grow, Lent, Riggs, Cook, VanOrden (Bair), Ward-Engelking, Nye, Youngblood, Troy, Horman, Syme, Bundy, Giddings, Nate, Green, Nash. NAYS: 0. ABSENT/EXCUSED: 2. Woodward, Amador.

The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented a FY 2022 supplemental request from the Division of Veterans Services for infection control upgrades, durable surfaces, and oxygen for the Post Falls Veterans Home.

MOTION: Rep. Bundy made a motion, seconded by Sen. Riggs, for FY 2022, for the Division of Veterans Services, an additional $4,206,000 in onetime operating expenditures from the Federal COVID-19 Relief Fund, and a reduction of $1,915,900 onetime operating expenditures from the Federal Grant Fund, for the purpose of equipping the Post Falls Veterans Home with enhancements related to COVID-19, for a total of $2,290,100.

VOTE ON MOTION: Motion carried by a vote of 19 AYES, 0 NAYS, 1 ABSENT/EXCUSED. AYES: 19. Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, VanOrden (Bair), Ward-Engelking, Nye, Youngblood, Troy, Horman, Syme, Bundy, Giddings, Nate, Green, Nash. NAYS: 0. ABSENT/EXCUSED: 1. Amador.

The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented a FY 2022 supplemental request from the Division of Veterans Services for the expansion of the Boise Veterans Cemetery.

MOTION: Rep. Bundy made a motion, seconded by Sen. Riggs, for FY 2022, for the Division of Veterans Services, an additional $215,300 in onetime operating expenditures from the Federal Grant Fund, for the purpose of expanding the Boise Veterans Cemetery.

VOTE ON MOTION: Motion carried by a vote of 19 AYES, 0 NAYS, 1 ABSENT/EXCUSED. AYES: 19. Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, VanOrden (Bair), Ward-Engelking, Nye, Youngblood, Troy, Horman, Syme, Bundy, Giddings, Nate, Green, Nash. NAYS: 0. ABSENT/EXCUSED: 1. Amador.

The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne presented the FY 2023 budget for the Division of Veterans Services. He explained the agency's duties include operating the State's veterans homes, managing the State's veterans cemeteries, and providing medical and assisted living care to veterans.
MOTION: Rep. Bundy made a motion, seconded by Sen. Riggs, for the Division of Veterans Services, for FY 2023, to approve $447,50 FTP, $1,531,800 from the General Fund, $24,655,000 from dedicated funds, and $26,632,200 from federal funds, for a grand total of $52,819,000, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

VOTE ON MOTION: Motion carried by a vote of 19 AYES, 0 NAYS, 1 ABSENT/EXCUSED. AYES: 19. Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, Van Orden (Bair), Ward-Engelking, Nye, Youngblood, Troy, Hornman, Syme, Bundy, Giddings, Nate, Green, Nash. NAYS: 0. ABSENT/EXCUSED: 1. Amador.

The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Mr. Osborne explained the intent language associated with the FY 2023 budget for the Division of Veterans Services. Reappropriation authority requires legislative approval.

UNANIMOUS CONSENT REQUEST:

INTENT LANGUAGE:

INTENT LANG: 4.11 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the Federal Grant Fund for the expansion of the Blackfoot Veterans Cemetery for fiscal year 2022, in an amount not to exceed $3,132,400, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of expanding the Blackfoot Veterans Cemetery. The Office of the State Controller shall confirm the reappropriation amount, by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.

4.31 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the Federal COVID-19 Relief Fund for the COVID-19 response at the state veterans homes for fiscal year 2022, in an amount not to exceed $681,000, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of responding to COVID19 at the state veterans homes. The Office of the State Controller shall confirm the reappropriation amount, by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.

4.32 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the American Rescue Fund for the acquisition of personal protective equipment (PPE) for fiscal year 2022, in an amount not to exceed $3,324,300, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of acquiring PPE. The Office of the State Controller shall confirm the reappropriation amount, by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.
4.33 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the American Rescue Fund for a staffing supplement and the acquisition of personal protective equipment (PPE) for fiscal year 2022, in an amount not to exceed $1,000,000, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of staffing and acquiring PPE. The Office of the State Controller shall confirm the reappropriation amount, Page 10 of 11 by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.

4.34 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the Veterans Home Endowment Income Fund and the Federal Grant Fund for equipment at the Post Falls veterans home for fiscal year 2022, in an amount not to exceed $384,500 from the Veterans Home Endowment Income Fund and $542,000 from the Federal Grant Fund, for a total of $926,500, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of acquiring equipment for the Post Falls veterans home. The Office of the State Controller shall confirm the reappropriation amount, by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.

4.37 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the Veterans Home Endowment Income Fund in the amount of $4,206,000 for equipment at the Post Falls veterans home for fiscal year 2022, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of acquiring equipment for the Post Falls veterans home. The Office of the State Controller shall confirm the reappropriation amount, by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.

4.38 SECTION __. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Veterans Services any unexpended and unencumbered balances appropriated to the Division of Veterans Services from the Federal Grant Fund for the Boise veterans cemetery expansion for fiscal year 2022, in an amount not to exceed $215,300, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023, for the purpose of expanding the Boise veterans cemetery. The Office of the State Controller shall confirm the reappropriation amount, by fund and expense class, with the Legislative Services Office prior to processing the reappropriation authorized herein.

Ms. Janet Jessup, Senior Analyst, LSO Budget & Policy, presented the FY 2022 supplemental requests from the Office of the State Board of Education.

Rep. Horman requested and it was granted by unanimous consent, the FY 2022 budget for the Office of the State Board of Education was reopened.
MOTION: Rep. **Horman** made a motion, seconded by Sen. **Cook**, for FY 2022, for the Office of the State Board of Education, an additional 1.00 FTP, $50,000,000 onetime from the American Rescue Plan State Fiscal Recovery Fund, and $1,035,000 onetime from the General Fund, to provide grants that directly support learning for students and parents.

SUBSTITUTE MOTION: Sen. **Crabtree** made a substitute motion, seconded by Rep. **Nash**, for FY 2022, for the Office of the State Board of Education, an additional 1.00 FTP and $25,000,000 onetime from the American Rescue Plan State Fiscal Recovery Fund to provide grants that directly support learning for students and parents.

Sen. **Crabtree** stated his motion protected the General Fund.

Rep. **Horman** stated her motion reflected the fiscal note of S 1255, which states General Funds are requested for the program. She expressed concern that children and families would bear the costs of administering the program. Rep. **Horman** stated her motion appropriates the monies for FY 2022 to save the administrative burden on the State Board, per the Governor's recommendation. She further explained her motion would allow eligibility for an additional 1,185 children.

In response to a committee question, Rep. **Horman** explained while her motion asked for ongoing FTP and ongoing funds, should the Legislature not approve this program in the future, the FTP and funds would be removed from the budget.

Sen. **Woodward** stated the Strong Families, Strong Students II program would be instituted on the same timeline whether appropriated as a FY 2022 supplemental or a FY 2023 line item. He questioned whether there was a difference in administrative burden between the two motions and expressed his preference to reappropriate monies for the program as its funds deplete.

VOTE ON SUBSTITUTE MOTION: Substitute motion carried by a vote of 10 AYES, 9 NAYS, 1 ABSENT/EXCUSED. 


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman **Youngblood**.

Ms. **Jessup** presented a FY 2022 supplemental request from the State Board of Education to develop an engineering plan and needs assessment.

MOTION: Rep. **Horman** made a motion, seconded by Sen. **Crabtree**, for FY 2022, for the Office of the State Board of Education, an additional $100,000 in onetime operating expenditures from the General Fund to develop a statewide graduate education plan for engineering education and to complete a needs assessment.


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman **Youngblood**.

Ms. **Jessup** presented the FY 2023 budget for the State Board of Education.
MOTION: Sen. Crabtree made a motion, seconded by Rep. Nash, for the State Board of Education, for FY 2023, to approve 63.25 FTP, $9,309,100 from the General Fund, $7,078,300 from dedicated funds, and $42,500,500 from federal funds, for a grand total of $58,887,900, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

Sen. Crabtree explained the percentage increase from the FY 2022 budget was due to shifting personnel costs from universities' budgets to this budget; without those personnel shifts, the FY 2023 budget would show a 2.9% increase over the FY 2022 budget.


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Ms. Jessup explained the intent language associated with the FY 2023 budget for the State Board of Education. Reappropriation authority requires legislative approval.

UNANIMOUS CONSENT REQUEST: Sen. Crabtree requested unanimous consent to accept the intent language shown below. Rep. Herman objected.

MOTION: Sen. Crabtree made a motion, seconded by Rep. Nash, to accept the following intent language.

INTENT LANGUAGE: SECTION ___. REAPPROPRIATION AUTHORITY FOR FEDERAL FUNDS.

There is hereby reappropriated to the Office of the State Board of Education any unexpended and unencumbered balances appropriated to the Office of the State Board of Education from the American Rescue Plan State Fiscal Recovery Fund for grants that directly support learning for students and parents for fiscal year 2022, in an amount not to exceed $25,000,000 from the American Rescue Plan State Fiscal Recovery Fund, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION ___. REAPPROPRIATION AUTHORITY FOR GENERAL FUNDS.

There is hereby reappropriated to the Office of the State Board of Education any unexpended and unencumbered balances appropriated to the Office of the State Board of Education from the General Fund for the engineering plan needs assessment for fiscal year 2022, in an amount not to exceed $100,000 from the General Fund, to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Chairman Youngblood**.

**Ms. Jessup** presented the FY 2023 budget for the State Charter School Commission.

**MOTION:** **Rep. Horman** made a motion, seconded by **Sen. Crabtree**, for the State Charter School Commission, for FY 2023, to approve 5.00 FTP, $182,400 from the General Fund and $495,900 from dedicated funds, for a grand total of $678,300, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

**Sen. VanOrden** invoked Senate Rule 39 stating a possible conflict of interest, but she would be voting on the legislation.

**VOTE ON MOTION:** **Motion carried by a vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED. AYES:** 18. Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, VanOrden (Bair), Ward-Engelking, Nye, Youngblood, Troy, Horman, Syme, Bundy, Nate, Green, Nash. **NAYS: 0. ABSENT/EXCUSED: 2.** Amador, Giddings.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Chairman Youngblood**.

**Ms. Jessup** explained the intent language associated with the FY 2023 budget for the State Charter School Commission. Reappropriation authority requires legislative approval.

**UNANIMOUS CONSENT REQUEST:** **Rep. Horman** requested and it was granted by unanimous consent, to accept the following intent language.

**INTENT LANGUAGE:** **SECTION 3. REAPPROPRIATION AUTHORITY FOR THE PUBLIC CHARTER SCHOOL AUTHORIZERS FUND.** There is hereby reappropriated to the Idaho Charter School Commission any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Charter School Commission from the Public Charter School Authorizers Fund for fiscal year 2023 to be used for nonrecurring expenditures for the period July 1, 2022, through June 30, 2023. The State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

**Ms. Christine Otto**, Senior Analyst, LSO Budget & Policy Analysis, presented the FY 2023 budget for the Public Employee Retirement System of Idaho (PERSI).

**MOTION:** **Sen. Grow** made a motion, seconded by **Rep. Syme**, for PERSI, for FY 2023, to approve 73.0 FTP and $12,494,000 from dedicated funds, for a grand total of $12,494,000, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

**Sen. Grow** referenced the line item for increased personnel costs for an actuary. He explained last year the agency spent $335K for actuarial contracted work because it could not hire an actuary at the budgeted base salary. This line item salary increase intends to provide costs savings to the agency.

**VOTE ON MOTION:** **Motion carried by a vote of 17 AYES, 1 NAY, 2 ABSENT/EXCUSED. AYES:** 17. Agenbroad, Crabtree, Grow, Woodward, Lent, Riggs, Cook, VanOrden (Bair), Ward-Engelking, Nye, Youngblood, Troy, Horman, Syme, Bundy, Green, Nash. **NAYS: 1. Nate. ABSENT/EXCUSED: 2.** Amador, Giddings.
The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Ms. Otto explained the intent language associated with the FY 2023 budget for PERSI. Continuous appropriation authority requires legislative approval.

**UNANIMOUS CONSENT REQUEST:**

Sen. Grow requested and it was granted by unanimous consent, to accept the following intent language.

**INTENT LANGUAGE:**

SECTION ___. CONTINUOUS APPROPRIATION. Notwithstanding the provisions of Section 59-1311(4)(d), Idaho Code, moneys appropriated in Section 1 of this act for the Portfolio Investment Program are for administrative costs of the Portfolio Investment Program as provided in Section 59-1311(3), Idaho Code. Amounts necessary to pay all other investment expenses related to the Portfolio Investment Program are perpetually appropriated to the Public Employee System Board as provided in Section 59-1311(4)(a), (b) and (c), Idaho Code.

Ms. Otto presented the FY 2023 budget for the Division of Human Resources.

**MOTION:**

Sen. Cook made a motion, seconded by Rep. Syme, for the Division of Human Resources, for FY 2023, to approve 22.0 FTP and $1,250,000 from the General Fund, and $3,421,300 from dedicated funds, for a grand total of $4,671,300, which includes personnel benefit costs, replacement costs, change in employment compensation, and line items.

Sen. Cook stated this motion largely reflected the Governor's recommendation with the exception of the Compensation and Classification Study, which was recommended as a supplemental for FY 2022 but moved to a FY 2023 line item.

**VOTE ON MOTION:**


The majority having voted in the affirmative and without objection the legislation will carry a DO PASS recommendation. There being no objection, it was so ordered by Chairman Youngblood.

Ms. Otto explained the intent language associated with the FY 2023 budget for the Division of Human Resources. Employee compensation authority requires legislative approval.

**UNANIMOUS CONSENT REQUEST:**

Sen. Cook requested and it was granted by unanimous consent, to accept the following intent language.

**INTENT LANGUAGE:**

SECTION ___. EMPLOYEE COMPENSATION. In accordance with Chapter 53, Title 67, Idaho Code, the Division of Human Resources shall shift the salary structure upward by three percent (3%) beginning on July 1, 2022, with the exception of the minimum wage of $7.25 per hour at pay grade D to provide a 3% salary increase to all permanent positions. The division shall also maintain the job classifications currently on payline exception. Each agency is appropriated $1.25 per hour for permanent employees to be distributed based on merit with the flexibility for agency heads and institution presidents to distribute funds for recruitment and retention purposes in hard to fill, hard to retain positions.
**ADJOURN:** There being no further business to come before the committee, the meeting adjourned at 9:16 a.m.

Representative Youngblood  
Chair

Alyson Jackson  
Secretary