Dear Senators OKUNIEWICZ, Den Hartog, Rabe, and Representatives PALMER, Mitchell, Gannon:

The Legislative Services Office, Research and Legislation, has received the enclosed rules of the Idaho Transportation Department:

- IDAPA 39.03.08 Rules Governing Self-Propelled Snowplows (ZBR Chapter Rewrite) Proposed Rule (Docket No. 39-0308-2301);
- IDAPA 39.03.48 Rules Governing Routes Exempt from Local Plans and Ordinances (ZBR Chapter Rewrite) Proposed Rule (Docket No. 39-0348-2301);
- IDAPA 39.03.50 Rules Governing Safety Rest Areas (ZBR Chapter Rewrite) Proposed Rule (Docket No. 39-0350-2301).

Pursuant to Section 67-454, Idaho Code, a meeting on the enclosed rules may be called by the cochairmen or by two (2) or more members of the subcommittee giving oral or written notice to Research and Legislation no later than fourteen (14) days after receipt of the rules' analysis from Legislative Services. The final date to call a meeting on the enclosed rules is no later than 12/08/2023. If a meeting is called, the subcommittee must hold the meeting within forty-two (42) days of receipt of the rules' analysis from Legislative Services. The final date to hold a meeting on the enclosed rules is 01/05/2024.

The germane joint subcommittee may request a statement of economic impact with respect to a proposed rule by notifying Research and Legislation. There is no time limit on requesting this statement, and it may be requested whether or not a meeting on the proposed rule is called or after a meeting has been held.

To notify Research and Legislation, call 334-4854, or send a written request to the address on the memorandum attached below.



Legislative Services Office Idaho State Legislature

Serving Idaho's Citizen Legislature

MEMORANDUM

TO: Rules Review Subcommittee of the Senate Transportation Committee and the House

Transportation & Defense Committee

FROM: Division Manager - Matt Drake

DATE: November 14, 2023

SUBJECT: Idaho Transportation Department

IDAPA 39.03.08 - Rules Governing Self-Propelled Snowplows (ZBR Chapter Rewrite) - Proposed Rule (Docket No. 39-0308-2301)

IDAPA 39.03.48 - Rules Governing Routes Exempt from Local Plans and Ordinances (ZBR Chapter Rewrite) - Proposed Rule (Docket No. 39-0348-2301)

IDAPA 39.03.50 - Rules Governing Safety Rest Areas (ZBR Chapter Rewrite) - Proposed Rule (Docket No. 39-0350-2301)

IDAPA 39.03.08 - Rules Governing Self-Propelled Snowplows (ZBR Chapter Rewrite) - Proposed Rule (Docket No. 39-0308-2301)

Summary and Stated Reasons for the Rule

The Idaho Transportation Department submits Notice of Rulemaking via Docket No. 39-0308-2301. This rule pertains to visibility requirements for Department-operated snowplows. The Department states that the rulemaking is in the nature of a ZBR rewrite to simplify and clarify language. The changes made do not appear to be substantive in nature.

Negotiated Rulemaking / Fiscal Impact

Negotiated rulemaking was conducted. There is no anticipated fiscal impact with this rulemaking.

Statutory Authority

This rulemaking appears to be within the statutory authority granted to the Department in Sections 40-312 and 49-201, Idaho Code.

IDAPA 39.03.48 - Rules Governing Routes Exempt from Local Plans and Ordinances (ZBR Chapter Rewrite) - Proposed Rule (Docket No. 39-0348-2301)

Paul Headlee, Deputy Director Matt Drake, Manager Legislative Services Office

Keith Bybee, Manager April Renfro, Manager Research & Legislation Budget & Policy Analysis

Legislative Audits

Norma Clark, Manager **Information Technology**

Summary and Stated Reasons for the Rule

The Idaho Transportation Department submits Notice of Rulemaking via Docket No. 39-0348-2301. This rule pertains to rules governing routes exempt from local plans and ordinances. The Department states that the rulemaking is in the nature of a ZBR rewrite to simplify and clarify language. Consistent with other ZBR rewrites, the rule removes various references to statutory provisions. The statutory references removed from the rule relate to local control matters such as planning and zoning. The removal of the statutory references also removes reference to the Transportation Board's support for "a continued cooperative relationship with cities and counties concerning local ordinances...." The Department states that removing this language clarifies provisions concerning the prevention of local control over improvements to the transportation system.

Negotiated Rulemaking / Fiscal Impact

Negotiated rulemaking was conducted. There is no anticipated fiscal impact with this rulemaking.

Statutory Authority

This rulemaking appears to be within the statutory authority granted to the Department in Sections 40-312 and 49-201, Idaho Code.

IDAPA 39.03.50 - Rules Governing Safety Rest Areas (ZBR Chapter Rewrite) - Proposed Rule (Docket No. 39-0350-2301)

Summary and Stated Reasons for the Rule

The Idaho Transportation Department submits Notice of Rulemaking via Docket No. 39-0350-2301. This rule pertains to rest area safety. The Department states that the rulemaking is in the nature of a ZBR rewrite to simplify and clarify language. Consistent with other ZBR rewrites, the rule simplifies existing language and removes language deemed unnecessary by the Department.

Negotiated Rulemaking / Fiscal Impact

Negotiated rulemaking was conducted. There is no anticipated fiscal impact with this rulemaking.

Statutory Authority

This rulemaking appears to be within the statutory authority granted to the Department in Sections 40-312 and 49-201, Idaho Code.

cc: Idaho Transportation Department Brendan Floyd

*** PLEASE NOTE ***

Per the Idaho Constitution, all administrative rules may be reviewed by the Legislature during the next legislative session. The Legislature has 3 options with this rulemaking docket: 1) Approve the docket in its entirety; 2) Reject the docket in its entirety; or 3) Reject the docket in part.

IDAPA 39 – IDAHO TRANSPORTATION DEPARTMENT

39.03.08 – RULES GOVERNING SELF-PROPELLED SNOWPLOWS DOCKET NO. 39-0308-2301 (ZBR CHAPTER REWRITE) NOTICE OF RULEMAKING – PROPOSED RULE

AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has initiated proposed rulemaking procedures. The action is authorized pursuant to Sections 40-312 and 49-201, Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than October 18, 2023.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

This rule establishes visibility requirements for department-operated snowplows.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: N/A

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year resulting from this rulemaking: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(1), Idaho Code, negotiated rulemaking was conducted. The Notice of Intent to Promulgate Rules - Negotiated Rulemaking was published in the May 3, 2023, Idaho Administrative Bulletin, Vol. 23-5, pages 174-175.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rule, contact Brendan Floyd at 208-334-8474.

Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before October 25, 2023.

DATED this 1st Day of September, 2023.

Brendan Floyd Policy Specialist Idaho Transportation Department 11331 W. Chinden Blvd. Boise, ID 83714 208-334-8474 Brendan.floyd@itd.idaho.gov

THE FOLLOWING IS THE PROPOSED TEXT OF DOCKET NO. 39-0308-2301 (ZBR Chapter Rewrite)

)

39.03.08 - RULES GOVERNING SELF-PROPELLED SNOWPLOWS

000. LEGAL AUTHORITY.

The rule is adopted under authority of Sections 40-312, 49-929, and 49-1004, Idaho Code.

001. TITLE AND SCOPE PURPOSE.

- **91.** Title. This rule is titled IDAPA 39.03.08, "Rules Governing Self-Propelled Snowplows," IDAPA 39, Title 03, Chapter 08.
- **Scope.** Self-propelled snowplows cannot comply with the safety requirements as other oversize loads due to the nature of their operation. Therefore, tThis rule is promulgated to state the regulations, safety, and standardizes the lighting systems for overwidth self-propelled snowplows operating under special permit authority. These specifications and standards supersede Administrative Policy A 05-26 (dated 6-23-82) and Board Policy B-05-26 (dated 6-16-82). The self-propelled snowplows will be permitted at the rates listed in Rule 39.03.03, "Rules Governing Special Permit General Conditions and Requirements," for oversize loads. (3-31-22)(_____)

002. -- 009<u>099</u>. (RESERVED)

010. DEFINITIONS.

In addition to the definitions set forth in IDAPA 39.03.01, "Rules Governing Definitions Regarding Special Permits," the following terms are used in this rule.

(3.31-22)

91. Snow Removal Equipment. Any private or publicly owned vehicle classified as a motorized vehicle as defined in Section 49 123, Idaho Code, that has been equipped with snow removal equipment and is being used for snow removal on any public highway.

(3-31-22)

011. 099. (RESERVED)

100. CONDITIONS AND REQUIREMENTS FOR OPERATION OF SELF-PROPELLED SNOWPLOWS ON THE STATE HIGHWAY SYSTEM.

- **91.** General Conditions. Refer to IDAPA 39.03.03, "Rules for Governing Special Permits—General Conditions and Requirements," for conditions required for the issuance of special permits.

 (3.31.22)
- **021. No Pilot/Escort Vehicles Required.** Self-propelled snowplows utilized to clear roads, streets, and other locations of snow or debris may operate with no escort vehicles required twenty-four (24) hours a day, seven (7) days a week, including holidays.
- **032. Warning Flags.** An eighteen (18") inch by eighteen (18") inch red or fluorescent orange flag-shall will be mounted near the extremities of the blade if it exceeds eight feet six inches (8'6") inches in width.

(3-31-22)()

- 043. Clearance Light or Reflector Requirements. When operating during hours of darkness, a clearance light or a clearance reflector that meets the specifications listed in Sections 49-910 and 49-911, Idaho Code, shall will be mounted near the extremities of the blade if the blade exceeds eight feet six inches (8'6") inches in width.
- 054. Headlamps, Turn Signals, and Flashing Lights. Headlamps, turn signals, and flashing lights shall will be mounted on snow removal equipment at sufficient height to clear all snow removal apparatus.

(3-31-22)()

065. Visibility Requirements. Flashing identification lights on snow removal equipment will be amber or red colored, and mounted on the cab or truck bed. They shall will be mounted so as to be visible from the

IDAHO TRANSPORTATION DEPARTMENT Rules Governing Self-Propelled Snowplows

Docket No. 39-0308-2301 ZBR Proposed Rulemaking

front, amber only in color, and rear, red or amber in color, regardless of vehicle configuration, for example, when the truck bed is raised. Flashing lights shall will be visible from a distance of not less than one thousand (1,000') feet in normal sunlight, and not less than two thousand five hundred (2,500') feet under average visibility conditions at night.

076. Lights to Meet Idaho Code Requirements. Tail lamps, stop lamps, and clearance lamps on snow removal equipment will meet standards specified in Idaho Code.

101. – 999. (RESERVED)

IDAPA 39 – IDAHO TRANSPORTATION DEPARTMENT

39.03.48 – RULES GOVERNING ROUTES EXEMPT FROM LOCAL PLANS AND ORDINANCES DOCKET NO. 39-0348-2301 (ZBR CHAPTER REWRITE) NOTICE OF RULEMAKING – PROPOSED RULE

AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has initiated proposed rulemaking procedures. The action is authorized pursuant to Sections 40-312 and 49-201, Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than October 18, 2023.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

The purpose of this rule is to expound upon a provision contained within Idaho's Local Planning Act concerning the designation of transportation systems of statewide importance which are exempt from local plans and ordinances. It clarifies provisions concerning the prevention of local control over improvements to transportation systems of statewide importance.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: N/A

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year resulting from this rulemaking: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(1), Idaho Code, negotiated rulemaking was conducted. The Notice of Intent to Promulgate Rules - Negotiated Rulemaking was published in the June 7, 2023, Idaho Administrative Bulletin, Vol. 23-6, pages 84-85.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rule, contact Brendan Floyd at 208-334-8474.

Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before October 25, 2023.

DATED this 1st Day of September, 2023.

Brendan Floyd Policy Specialist Idaho Transportation Department 11331 W. Chinden Blvd. Boise, ID 83714 208-334-8474 Brendan.floyd@itd.idaho.gov

THE FOLLOWING IS THE PROPOSED TEXT OF DOCKET NO. 39-0348-2301 (ZBR Chapter Rewrite)

39.03.48 - RULES GOVERNING ROUTES EXEMPT FROM LOCAL PLANS AND ORDINANCES

000. LEGAL AUTHORITY.

The Idaho Transportation Board is authorized by Section 40-312, Idaho Code, to prescribe and enforce rules and regulations affecting state highways; by Section 40-310, Idaho Code, to determine which highways or sections of highways shall be part of the state highway system; and by Section 67-6528, Idaho Code, to identify the major transportation systems of statewide importance which would be exempt from local plans and ordinances as adopted according to Chapter 65, Title 67, Idaho Code.

001. TITLE AND SCOPE PURPOSE.

This rule is titled IDAPA 39.03.48, "Rules Governing Routes Exempt from Local Plans and Ordinances." The purpose of this rule is to follow-up on a provision contained within Idaho's Local Planning Act concerning the designation of transportation systems of statewide importance which are exempt from local plans and ordinances. The intent of this legislative provision is to prevent local control over improvements to transportation systems of statewide importance. However, it is recognized by the Idaho Transportation Board that local regulations are necessary to achieve the future location, relocation, realignment and other improvements to the state highway system in accord with the Idaho Transportation Board's plans.

(3-31-22)(_____)

002. -- 099. (RESERVED)

100. STATE HIGHWAY SYSTEM DESIGNATION.

The state highway system consists of those major highway transportation routes designated by the Idaho Transportation Board pursuant to Section 40-310, Idaho Code, and is hereby determined to be part of the "transportation systems of statewide importance" for the purposes of Section 67-6528, Idaho Code.

101. -- **12**99. (RESERVED)

200. LOCAL AGENCIES.

This rule is not intended to discourage state/local agreements or to preclude the cities and counties from adopting and implementing: Zoning Ordinances (Section 67-6511, Idaho Code); Special Use Permits (Section 67-6512, Idaho Code); Subdivision Ordinances (Section 67-6513, Idaho Code); Planned Unit Developments (Section 67-6515, Idaho Code); Future Acquisition Maps (Section 67-6517, Idaho Code); Standards (Section 67-6518, Idaho Code); and Permit Granting Processes (Section 67-6519, Idaho Code). The Idaho Transportation Board supports a continued cooperative relationship with cities and counties concerning local ordinances pursuant to Section 67-6511 through Section 67-6519, Idaho Code, where such ordinances are beneficial to the state highway system.

201. 299. (RESERVED)

300. EXISTING STATE HIGHWAY SYSTEM.

The state highway system is not a permanent configuration or mileage because of additions or deletions over time. The official system description is kept current in the Department's records and is available to the public upon request.

301. -- 999. (RESERVED)

IDAPA 39 – IDAHO TRANSPORTATION DEPARTMENT

39.03.50 – RULES GOVERNING SAFETY REST AREAS DOCKET NO. 39-0350-2301 (ZBR CHAPTER REWRITE) NOTICE OF RULEMAKING – PROPOSED RULE

AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has initiated proposed rulemaking procedures. The action is authorized pursuant to Sections 40-312 and 49-201, Idaho Code.

PUBLIC HEARING SCHEDULE: Public hearing(s) concerning this rulemaking will be scheduled if requested in writing by twenty-five (25) persons, a political subdivision, or an agency, not later than October 18, 2023.

The hearing site(s) will be accessible to persons with disabilities. Requests for accommodation must be made not later than five (5) days prior to the hearing, to the agency address below.

DESCRIPTIVE SUMMARY: The following is a nontechnical explanation of the substance and purpose of the proposed rulemaking:

The purpose of this rule is to establish standards for use of developed rest areas that are not explicitly addressed in statute.

FEE SUMMARY: The following is a specific description of the fee or charge imposed or increased: N/A

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year resulting from this rulemaking: N/A

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(1), Idaho Code, negotiated rulemaking was conducted. The Notice of Intent to Promulgate Rules - Negotiated Rulemaking was published in the June 7, 2023, Idaho Administrative Bulletin, Vol. 23-6, pages 84-85.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, the following is a brief synopsis of why the materials cited are being incorporated by reference into this rule: N/A

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the proposed rule, contact Brendan Floyd at 208-334-8474.

Anyone may submit written comments regarding this proposed rulemaking. All written comments must be directed to the undersigned and must be delivered on or before October 25, 2023.

DATED this 1st Day of September, 2023.

Brendan Floyd Policy Specialist Idaho Transportation Department 11331 W. Chinden Blvd. Boise, ID 83714 208-334-8474 Brendan.floyd@itd.idaho.gov

THE FOLLOWING IS THE PROPOSED TEXT OF DOCKET NO. 39-0350-2301 (ZBR Chapter Rewrite)

39.03.50 - RULES GOVERNING SAFETY REST AREAS

000. Under tl		L AUTHORITY. rity of Section 40-312, Idaho Code, the Idaho Transportation Board adopts this rule.	. (()
001.	TITLE	AND SCOPE PURPOSE.		
	01.	Title. This rule is titled IDAPA 39.03.50, "Rules Governing Safety Rest Areas."	(3-3	31-22)
using or	02. visiting	Scope. The purpose of this rule is to regulate use of and set standards of behavior developed rest areas.	or for all po (3-31-22)(
002 ()99.	(RESERVED)		
100. The foll		ATION. ets are prohibited not allowed:	(3-31-22)(
bottles containe		Designated Trash Containers. Failing to dispose of all garbage and trash, inclusive waste materials by either removal from the site or depositing pet waste in	ding paper, designated (3-31-22)(trash
except is	02. n places	Vehicle Refuse or Water . Draining or dumping refuse or waste from any trailer or receptacles provided.	or other v (3-31-22) (
water fa	03. ucets any	Water Facilities. Cleaning fish or other food, washing clothing or household artic water facility.	les at hydra (3-31-22)(
used for	04. the deliv	Water Systems . Polluting or eContaminating water used for human consumption very of such water.	or water sy (3-31-22)(
that pur	05. pose.	Comfort Station. Depositing body waste in or on any portion of a comfort station	ı not intend (ed for
site into	06. any on-s	Dumping . Dumping of household or commercial garbage or trash brought as such site refuse containers or other refuse facilities.	from priva (3-31-22)(te off
101 1	199.	(RESERVED)		
200. The foll		C BEHAVIOR AND TREATMENT OF PUBLIC PROPERTY. ets are prohibited not allowed:	(3-31-22)(
unneces	01. sary nois	Behavior . Indulging in boisterous, <u>abusive dangerous</u> , threatening, <u>or indecent</u> cose which interferes with the reasonable use of the area by other visitors.	onduct or cr (3-31-22)(
any natu	02. ıral featu	Treatment of Natural Features or Plants. Destroying, defacing, cutting, sampler or plant.	ing, or rem (3 31 22)(
facility, vehicles		Treatment of Public Property . Damaging by defacing, plugging, breaking, or sign or marker provided for use of the public or damaging sidewalks or areas in	or removin tended for (3-31-22)(motor
		Soliciting. Selling or o Offering for sale any merchandise or service other than emicles, such as towing, vehicle repairs, fire response, ambulance or medical responses permitted under the provisions of federal law or federal rule and Section 67-5411	onse/transpo	ort, or

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- **05.** Noise Producing Devices. Operating or uUsing any audio devices, including radio, television and musical instrument, and other noise producing devices, such as electrical generator plants and equipment driven by motors or engines, in such a manner and at such times so as to disturb other persons.

 (3 31 22)()
- **96.** Fireworks/Incendiary Devices. Discharging fireworks or any other incendiary device. Fireworks are considered any combustible or explosive substance, but This does not include any automotive safety flares or any other emergency or safety device.

 (3-31-22)(_____)

201. -- 299. (RESERVED)

300. OCCUPANCY OF DEVELOPED REST AREAS.

The following acts are prohibited not allowed:

(3-31-22)(

- **O2.** Assembling. Assembling or attracting groups of people except for public service functions by civic, fraternal or religious organizations as approved by the Department.
- **03. Time Limits.** Occupancy of the rest areas on interstate highways is limited to ten (10) consecutive hours. Occupancy of rest areas on other routes of the State Highway System is limited to sixteen (16) consecutive hours.
 - 04. Fires. Building fires outside the confines of a stove, grill or fireplace. (3 31 22)(
 - **05. Failure to Clean**. Failing to clean the space occupied before departing.
 - 06. Animals. ()
- a. Bringing a dog, cat or other any animal into a rest area unless it is a certified service animal or erated, eaged, leashed or otherwise under physical restrictive control at all times.
- b. Permitting a dog, cat or other animal to exercise and/or defecate in areas outside of specifically designated pet areas.

 (3-31-22)

301. -- 399. (RESERVED)

400. VEHICLES.

The following acts are prohibited not allowed:

(3-31-22)(

- **Q1.** Rates of Speed. Operating any motor vehicles in excess of fifteen (15) mph speed within the confines of a rest area with the exception of acceleration or deceleration ramps. (3 31 22)
- **021. Driving or Parking**. Driving or parking a vehicle or trailer except in places developed for such purpose.
- 03. Careless Driving. Driving a vehicle carelessly and heedlessly in disregard of the rights or safety of others; or driving at a speed, or in a manner which endangers, or is likely to endanger, any person or property.
- **042.** Paths/Roads/Trails in Rest Areas. Operating any vehicle on paths, roads, or trails in developed rest areas for any purpose other than entering or leaving the area, unless specifically allowed by appropriate signage.
 - 05. Accelerating Engine. Excessively accelerating the engine of any vehicle or motorcycle when such

IDAHO TRANSPORTATION DEPARTMENT Rules Governing Safety Rest Areas

Docket No. 39-0350-2301 ZBR Proposed Rulemaking

vehicle is not moving or is approaching or leaving the rest area.

(3-31-22)

96. Skateboards/Rollerblades. Use of skateboards or rollerblades on sidewalks or in areas primarily intended for use by motor vehicles. (3-31-22)

401. -- 999. (RESERVED)