LEGISLATURE OF THE STATE OF IDAHO Sixty-seventh Legislature First Regular Session - 2023

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 160

BY HEALTH AND WELFARE COMMITTEE

AN ACT

RELATING TO PUBLIC HEALTH DISTRICTS; AMENDING SECTION 39-411, IDAHO CODE, TO 2 PROVIDE CERTAIN AUTHORITY TO THE BOARD OF TRUSTEES OF THE IDAHO DISTRICT 3 BOARDS OF HEALTH AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 4 5 39-416, IDAHO CODE, TO REVISE PROVISIONS REGARDING RULES, TO PROVIDE FOR TRANSMISSION OF A CERTAIN REPORT TO THE DIRECTOR OF THE LEGISLATIVE 6 SERVICES OFFICE, AND TO PROVIDE FOR ANALYSIS OF A CERTAIN REPORT BY THE 7 LEGISLATIVE SERVICES OFFICE; AMENDING CHAPTER 4, TITLE 39, IDAHO CODE, 8 BY THE ADDITION OF A NEW SECTION 39-427, IDAHO CODE, TO DEFINE TERMS, 9 10 TO PROVIDE THAT INFORMED CONSENT FOR CERTAIN HEALTH CARE SERVICES MUST INCLUDE REVIEW OF A RISK/BENEFIT FACT SHEET, TO PROVIDE FOR ADOPTION OF 11 RISK/BENEFIT FACT SHEETS AND ASSOCIATED ANALYSES, TO PROVIDE FOR ADOP-12 TION OF A MINORITY REPORT, TO PROVIDE FOR COLLABORATION AMONG CERTAIN 13 ENTITIES, AND TO PROVIDE THAT THE ADOPTION OR PUBLICATION OF CERTAIN 14 15 FACT SHEETS IS PROHIBITED; AND DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE. 16

17 Be It Enacted by the Legislature of the State of Idaho:

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18 SECTION 1. That Section 39-411, Idaho Code, be, and the same is hereby 19 amended to read as follows:

39-411. COMPOSITION OF DISTRICT BOARD -- QUALIFICATIONS OF MEMBERS
 -- APPOINTMENT AND REMOVAL -- TERMS -- SELECTION OF OFFICERS -- BOARD OF
 TRUSTEES OF DISTRICT BOARDS OF HEALTH. (1) For those districts comprised of:

(a) Fewer than eight (8) counties, the district board of health shall
 consist of seven (7) members to be appointed by the boards of county
 commissioners within each district acting jointly, and each board of
 county commissioners may appoint a board member.

(b) Eight (8) counties, the district board of health shall consist of
not fewer than eight (8) members nor or more than nine (9) members, and
each board of county commissioners may appoint a board member.

(2) Each member of the district board of health shall be a citizen of the 30 United States, a resident of the state of Idaho and the public health dis-31 trict for one (1) year immediately last past, and a qualified elector. One 32 (1) member of the district board, if available to serve, shall be a physi-33 cian licensed by the Idaho state board of medicine. All members shall be cho-34 sen with due regard to their knowledge and interest in public health and in 35 36 promoting the health of the citizens of the state and the public health district. Representation shall be assured from rural as well as urban popula-37 tion groups. 38

(3) All appointments to the district board shall be confirmed by a
 majority vote of all the county commissioners of all the counties located
 within the public health district. Any member of the district board may be

removed by majority vote of all the county commissioners of all the counties located within the district.

(4) The members of the district board of health shall be appointed for a 3 term of five (5) years, subject to reappointment; and vacancies on the board 4 5 for an unexpired term shall be filled for the balance of the unexpired term. Notwithstanding any provision of this section as to term of appointment, if 6 7 a board member is an appointee for a board of county commissioners, and if that board member is an elected county commissioner and leaves office prior 8 to the expiration of the term on the district board of health, the board of 9 10 county commissioners may declare the position vacant and may appoint another 11 currently elected county commissioner to fill the unexpired portion of the term of that board member. 12

(5) The members of the district board, each year, shall select a chairman, a vice chairman and a trustee. The trustee shall represent the district
board as a member of the board of trustees of the Idaho district boards of
health.

17 (6) The board of trustees of the Idaho district boards of health shall18 have authority to allocate:

- (a) Allocate appropriations from the legislature to the health dis-19 tricts. Such authority is limited to the development and administra-20 21 tion of formulas for the allocation of legislative appropriations. Any formula adopted by the board of trustees must be in use, without alter-22 ation, for at least two (2) years; provided that during the two (2) year 23 period, the formula may be changed if an emergency occurs, the emer-24 gency is declared and there is a unanimous vote of the board of trustees 25 to make the emergency formula change. All proceedings of the board 26 of trustees shall be subject to the provisions of chapter 2, title 74, 27 Idaho Code; and 28
- 29 (b) Adopt risk/benefit fact sheets and analyses pursuant to section 30 39-427, Idaho Code.

31 SECTION 2. That Section 39-416, Idaho Code, be, and the same is hereby 32 amended to read as follows:

39-416. RULES ADOPTED BY DISTRICT BOARD OR BOARD OF TRUSTEES -- PROCE DURE. (1) The district board or the board of trustees of the Idaho district
 boards of health by the affirmative vote of a majority of its members may
 adopt, amend, or rescind rules and standards as it deems deemed necessary to
 carry out the purposes and provisions of this act chapter.

(2) Every rule or standard adopted, amended, or rescinded by the dis trict board or the board of trustees shall be done in a manner conforming to
 the provisions of chapter 52, title 67, Idaho Code.

(3) At the same time that proposed rules are transmitted to the direc-41 42 tor of legislative services, they shall be submitted for review and comment to the board of county commissioners of each county within the public health 43 district's jurisdiction. Rules adopted by the board of trustees shall be 44 submitted to each board of county commissioners in the state. If the rules 45 relate to environmental protection or programs administered by the depart-46 ment of environmental quality, the rules shall also be submitted for review 47 and comment to the state board of environmental quality. All other rules 48 49 that do not relate to environmental protection or programs administered by

the department of environmental quality shall be submitted for review and 1 2 comment to the state board of health and welfare. The state board of health and welfare, or the state board of environmental quality, shall, within sev-3 enty-five (75) days of receipt of a district board's or board of trustee's 4 proposed rules, disapprove of the adoption of the rules if, on the advice 5 of the attorney general, such rules would be in conflict with state laws or 6 7 rules. The state board of health and welfare, or the state board of environmental quality, shall immediately advise the district board as to the reason 8 for the disapproval. 9

(4) This section does not apply to measures adopted for the internal operation of the district board or for federal programs where the regulations
are established by the federal government but shall apply to all measures affecting the public at large or any identifiable segment thereof.

(5) Public health districts shall have all proposed rules regarding en-14 vironmental protection or programs administered by the department of envi-15 16 ronmental quality submitted for review and comment to the state board of environmental quality and such rules must be approved by adoption of a concur-17 rent resolution by both houses of the legislature or such rules shall expire 18 at the conclusion of a regular session of the legislature. It is the intent 19 of the legislature that standards and rules relating to subsurface sewage 20 21 systems, wastewater treatment, sewage systems and water quality be consistent statewide. 22

If there is a minority report adopted pursuant to section 23 (6) 39-427(5), Idaho Code, then such report shall be transmitted along with the 24 proposed rule to the director of the legislative services office, and such 25 office shall include comment on the minority report in the analysis provided 26 pursuant to section 67-704, Idaho Code. All rules submitted to the legisla-27 ture by the board of trustees must be approved by concurrent resolution by 28 both houses of the legislature, or such rules shall expire at the conclusion 29 of the regular legislative session. It is the intent of the legislature 30 that rules adopted pursuant to section 39-427, Idaho Code, be consistent 31 statewide. 32

33 SECTION 3. That Chapter 4, Title 39, Idaho Code, be, and the same is
 34 hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and des 35 ignated as Section 39-427, Idaho Code, and to read as follows:

36 39-427. INFORMED CONSENT FOR PUBLIC HEALTH CARE SERVICES. (1) For pur-37 poses of this section:

(a) "Board of trustees" means the board of trustees of the Idaho dis-trict boards of health.

40 41 (b) "Health care services" means services for the diagnosis, prevention, treatment, cure, or relief of a health condition, illness, in-

42 jury, or disease.

(2) Except as provided for new health care services as discussed in
subsection (4) of this section, in order to provide informed consent to any
health care services offered by a district health department, a person must
first review and sign a risk/benefit fact sheet for each particular service
that the person is considering. The risk/benefit fact sheet shall be written
in plain language comprehensible to a layperson and shall include:
(a) A description of the service being offered;

(b) A description of the service's potential benefits;

(c) A description of the service's potential risks and possible side effects;

(d) Disclosure, if applicable, that the service includes use of a medical product, such as a drug or vaccine, that has not yet received full approval from the federal food and drug administration;

7 (e) Disclosure, if applicable, that the service includes use of a medi8 cal product, treatment, or procedure that is considered novel, experi9 mental, or investigational;

10 (f) Disclosure that a more detailed analysis of the service is avail-11 able upon request; and

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(g) Other information deemed pertinent by the board of trustees.

(3) The board of trustees shall annually develop and, by administrative rule, adopt a risk/benefit fact sheet for all existing health care services offered by district health departments. The board of trustees shall also prepare a detailed analysis of each service, including supporting documentation for the risks and benefits included in the fact sheet associated with such service, which analysis shall be made available upon request to a person considering a service offered by a district health department.

(4) Whenever a new health care service is offered by district health 20 21 departments, which service has not in the past been offered, a risk/benefit fact sheet and analysis must be adopted by the board of trustees and made 22 available to the public within thirty (30) days of the date that the health 23 care service is first offered. Prior to the availability of the risk/benefit 24 fact sheet and analysis for the service, a person may receive such service 25 without reviewing and signing a fact sheet as provided in subsection (2) of 26 27 this section.

(5) Prior to adoption of any risk/benefit fact sheet and analysis pursuant to subsection (3) of this section, the proposed fact sheet and analysis must be approved by majority vote of each district board of health. If at least twenty-five percent (25%) of the members of district boards of health statewide vote against adopting a proposed risk/benefit fact sheet and analysis, then such dissenting members may adopt a minority report, provided that the each dissenting member must concur with the minority report.

(6) The board of trustees shall collaborate with each public health
district and may collaborate with the state department of health and welfare
in developing the risk/benefit fact sheets and analyses described in this
section. However, a public health district or the state department of health
and welfare shall not adopt or publish its own risk/benefit fact sheets or
analyses regarding any health care service offered by the district health
departments.

42 SECTION 4. An emergency existing therefor, which emergency is hereby
 43 declared to exist, this act shall be in full force and effect on and after
 44 July 1, 2023.

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