#### MINUTES

# JOINT FINANCE-APPROPRIATIONS COMMITTEE

**DATE:** Tuesday, March 07, 2023

**TIME:** 8:00 A.M. **PLACE:** Room C310

**MEMBERS** Senators Co-Chairman Grow, Bjerke, Burtenshaw, Lent, Cook, VanOrden, Adams,

**PRESENT:** Herndon, Ward-Engelking, Just

Representatives Co-Chairman Horman, Miller, Bundy, Raybould, Furniss, Handy,

Lambert, Petzke, Tanner, Nash

**ABSENT**/ None **EXCUSED**:

Co-Chairman Horman called the meeting to order at 8:00 a.m.

**Ms. Jill Randolph**, Principal Analyst, LSO Budget & Policy Analysis, explained the technical correction necessary for the FY 2024 budget for the Division of

Indirect Support Services in the Department of Health and Welfare.

UNANIMOUS CONSENT REQUEST: **Sen. VanOrden** requested and it was granted by unanimous consent, the FY 2024 budget for Indirect Support Services in the Department of Health and Welfare was reopened.

MOTION: Sen. Van

**Sen. VanOrden** made a motion, seconded by **Rep. Furniss**, for FY 2024, for the Division of Indirect Support Services, the reduction of \$168,500 from the Cooperative Welfare (General) Fund.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 20 AYES, 0 NAYS, 0 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Lent, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Ms. Janet Jessup**, Principal Analyst, LSO Budget & Policy Analysis, presented the FY 2024 budget for the Department of Water Resources.

**MOTION:** 

**Rep. Raybould** made a motion, seconded by **Sen. Burtenshaw**, for the Department of Water Resources, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: benefit costs, statewide cost allocation, change in employee compensation, and the Human Resources consolidation. Include \$227,800 for inflationary adjustments and \$295,500 for replacement items. Also included are the following line items: line item 1, which provides \$716,000 for aquifer monitoring and measuring and transfers said funds to the Aquifer Planning and Management Fund and line item 2, which provides 3.00 FTP and \$332,500 for the Bear River Adjudication.

This motion for the Department of Water Resources for FY 2024 includes \$23,935,400 from the General Fund, \$5,695,600 from dedicated funds, and \$51,838,100 from federal funds, for a total of \$81,469,100, and caps full-time equivalent positions at 170.00.

Sen. Burtenshaw expressed appreciation for Sen. VanOrden's work on this budget.

**Rep. Raybould** declared **Rule 80**. She stated the Bear River Adjudication process will take at least a decade; she noted line items will continue to be added to this budget during the process to secure Idaho's water within its state boundaries.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 19 AYES, 0 NAYS, 1 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Lent, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Ms. Jessup** explained the sections of language associated with this budget.

**MOTION:** 

**Rep. Raybould** made a motion, seconded by **Sen. Burtenshaw**, for the three FY 2024 transfers and the following language:

LANGUAGE:

SECTION \_. CASH TRANSFER FOR AQUIFER MONITORING. There is hereby appropriated to the Department of Water Resources and the Office of the State Controller shall transfer \$716,000 from the Revolving Development Fund to the Aquifer Planning and Management Fund on July 1, 2023, or as soon thereafter as practicable for the period July 1, 2023, through June 30, 2024, to be used for aquifer monitoring, measurement, and modeling.

SECTION \_. CASH TRANSFER FOR THE FLOOD MANAGEMENT PROGRAM. Of the amount appropriated to the Department of Water Resources in Section 1 of this act for the Planning and Technical Services Program from the General Fund, the Office of the State Controller shall transfer \$1,000,000 to the Water Management Fund on July 1, 2023, or as soon thereafter as practicable for the period July 1, 2023, through June 30, 2024, to be used for hydrologic data collection, monitoring and modeling, flood-damaged stream channel repair, stream channel improvement, flood risk reduction, or flood prevention projects. These moneys shall be administered by the Idaho Water Resource Board through a competitive, matching grant process which prioritizes projects based on the public benefits they provide.

SECTION \_. CASH TRANSFER FOR AQUIFER MANAGEMENT. Of the amount appropriated to the Department of Water Resources in Section 1 of this act for the Planning and Technical Services Program from the General Fund, the Office of the State Controller shall transfer \$5,000,000 to the Secondary Aquifer Planning, Management, and Implementation Fund on July 1, 2023, or as soon thereafter as practicable for the period July 1, 2023, through June 30, 2024, to be used for aquifer recharge and management.

Motion carried by a total vote of 19 AYES, 0 NAYS, 1 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Lent, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

Ms. Jessup explained the next sections of language associated with this budget.

### UNANIMOUS CONSENT REQUEST:

**Rep. Raybould** requested and it was granted by unanimous consent, to accept the following language:

#### LANGUAGE:

SECTION \_. WATER PROJECTS ELIGIBLE FOR FUNDING FROM THE AMERICAN RESCUE PLAN ACT (ARPA). It is the intent of the legislature to provide approximately \$250,000,000 of American Rescue Plan Act (ARPA) funding to support projects managed by the Idaho Water Resource Board. Moneys shall be appropriated from the ARPA State Fiscal Recovery Fund for this purpose. Projects may include:

- (a) The continued identification, study, construction, or enlargement of managed aquifer recharge sites above Milner Dam in accordance with Section 42-1760(2)(c) and (d), Idaho Code, that, based on scientific data and technical analysis, addresses the stabilization of the Eastern Snake Plain Aquifer;
- (b) The enlargement of Anderson Ranch Reservoir, located on the south fork of the Boise River;
- (c) Construction of water delivery and treatment systems for the Mountain Home Air Force Base, provided that the Idaho Water Resource Board shall have the authority to transfer ownership of the state-constructed pump station and pipeline to the Air Force at no cost upon completion, provided further that, notwithstanding the transfer of the pump station and pipeline, the Snake River water rights for the project shall remain in the board's ownership;
- (d) The design, planning, construction and implementation of other ARPA-eligible water resource management programs, plans and projects approved by the board.

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**Ms. Jessup** presented the FY 2024 budget for the Department of Environmental Quality (DEQ). She reviewed the line items in the budget and gave further explanation.

In response to a committee question, **Ms. Jessup** explained DEQ inherited 160 permits from the Environmental Protection Agency (EPA) and have been working through the permit backlog which accumulated during the period of federal control.

Mr. Jess Burn, Director of the Department of Environmental Quality, explained the Legislature directed DEQ to seek federal authorization for a state-run permit approval program. The program was implemented in 2018 with no additional federal funds; the program receives \$2M from the General Fund as well as fees associated with the authorized permits. He confirmed this program began as an effort to accelerate permit approvals; this program benefits the state.

In response to a committee question, **Mr. Burn** stated the IIJA federal monies will primarily fund drinking water infrastructure.

**MOTION:** 

Sen. Burtenshaw made a motion, seconded by Rep. Petzke, for the Department of Environmental Quality, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Include \$95,800 for inflationary adjustments and add the following line items: line item 1, which provides \$191,900 for pay increases for engineers; line item 2, which provides \$98,200 for a wastewater reuse analyst; line item 3, which provides \$148,600 for a water quality program enhancement; line item 4, which provides \$98,400 for an air quality compliance officer; line item 5, which provides \$98,200 for a permit writer within the IPDES program; line item 6, which provides \$98,200 for a data analyst within the IPDES program; line item 7, which provides \$385,000 for additional operating costs within the IPDES program; line item 8, which provides \$12,600,000 for federal funding for infrastructure grants; line item 9, which provides \$400,000 for INL oversight; line item 10, which provides \$1,500,000 for the superfund cleanup project and transfers said funds from the Water Pollution Control Fund to the Environmental Remediation (Basin) Fund as part of federal match requirements; line item 11, which provides \$4,895,400 ongoing for federal project implementation; line item 12, which provides \$555,000 ongoing for the central treatment plant in Kellogg; and a reduction of 2.00 FTP and increase of \$52,000 for the OITS consolidation.

This motion for the Department of Environmental Quality for 2024 includes \$26,391,900 from the General Fund, \$23,298,200 from dedicated funds, and \$116,223,900 from federal funds, for a total of \$165,914,000, and caps full-time equivalent positions at 379.00.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 17 AYES, 1 NAY, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Ward-Engelking, Just. Senators voting in opposition to the motion: Herndon. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Ms. Jessup** explained the cash transfers and language associated with this budget.

**MOTION:** 

**Sen. Burtenshaw** made a motion, seconded by **Rep. Petzke**, to accept the following language:

#### LANGUAGE:

Section \_. REMEDIATION PROJECT REPORTING REQUIREMENTS. Moneys deposited into the Environmental Remediation (Basin) Fund shall be used for remediation of the Coeur d'Alene Basin in accordance with the Superfund contract with the Environmental Protection Agency. The Department of Environmental Quality shall submit an annual report to the Governor, the Legislature, and the Coeur d'Alene Basin Environmental Improvement Project Commission on the remediation progress and the expenditures involved.

Section \_. CASH TRANSFER FOR AGRICULTURAL BEST MANAGEMENT PRACTICES FROM THE DEPARTMENT OF ENVIRONMENTAL QUALITY GENERAL FUND. Of the amount appropriated in Section 1 of this act, there is hereby appropriated and the Office of the State Controller shall transfer \$279,000 from the Department of Environmental Quality (General) Fund to the Agricultural Best Management Practices (BMP) Fund on July 1, 2023, or as soon thereafter as practicable for the period July 1, 2023, through June 30, 2024.

Section \_. CASH TRANSFER FOR WASTE REMEDIATION. There is hereby appropriated to the Department of Environmental Quality and the Office of the State Controller shall transfer \$1,500,000 from the Water Pollution Control Fund to the Environmental Remediation (Basin) Fund on July 1, 2023, or as soon thereafter as practicable for the period July 1, 2023, through June 30, 2024, to be used for Superfund cleanup projects in the Coeur d'Alene Basin.

Section \_. USES OF THE WATER POLLUTION CONTROL FUND. The appropriation of moneys from the Water Pollution Control Fund in this act shall specifically supersede the provisions of Section 39-3630, Idaho Code.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Ms.** Jessup explained the next sections of language associated with this budget.

UNANIMOUS CONSENT REQUEST: **Sen. Burtenshaw** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. REAPPROPRIATION AUTHORITY FOR THE ARPA STATE FISCAL RECOVERY FUND. There is hereby reappropriated to the Department of Environmental Quality any unexpended and unencumbered balances appropriated to the Department of Environmental Quality from the ARPA State Fiscal Recovery Fund for water infrastructure and remediation projects for fiscal year 2023 from the ARPA State Fiscal Recovery Fund, to be used for nonrecurring expenditures related to water infrastructure and remediation projects for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION \_. REAPPROPRIATION AUTHORITY FOR AMERICAN RESCUE PLAN FUND. There is hereby reappropriated to the Department of Environmental Quality any unexpended and unencumbered balances appropriated to the Department of Environmental Quality in the Air Quality Program from the American Rescue Plan Fund for air quality monitors for fiscal year 2023 in an amount not to exceed \$195,900 from the American Rescue Plan Fund, to be used for nonrecurring expenditures related to air quality monitors for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION \_. REAPPROPRIATION AUTHORITY DEQ (GENERAL) FUND. There is hereby reappropriated to the Department of Environmental Quality any unexpended and unencumbered balances appropriated to the Department of Environmental Quality in the Administration and Support Services Program from the DEQ (General) Fund for the electronic data management system for fiscal year 2023 in an amount not to exceed \$3,000,000 from the DEQ (General) Fund, to be used for nonrecurring expenditures related to the electronic data management system for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

**Ms. Jessup** explained the next sections of language associated with this budget. She further explained the following language provides continuing guidance to the agency for the appropriated and reappropriated monies and the expectations for its use.

UNANIMOUS CONSENT REQUEST: **Sen. Burtenshaw** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

USES OF ARPA STATE FISCAL RECOVERY FUND. It is the intent of the Legislature to provide no more than \$325,000,000 of the American Rescue Plan Act (ARPA) funding to support construction of drinking water and wastewater projects. Moneys shall be appropriated from the ARPA State Fiscal Recovery Fund for this purpose. The Department of Environmental Quality (DEQ) may use the ARPA State Fiscal Recovery Fund to fund all eligible planning grant requests received consistent with existing processes. DEQ shall provide ARPA funding in the form of grants for construction of drinking water and wastewater projects using a tiered approach that provides the highest level of grant funding to systems with the greatest level of need but least ability to pay, as determined by factors including size of system (smaller systems rank higher), monthly user rates, median income, and readiness to proceed. DEQ may consider all projects meeting the intended criteria where costs were incurred after March 3, 2021, and where construction will be completed prior to December 31, 2026. This includes funding cost overruns for existing state revolving loan-funded projects currently under construction if they are due to factors such as increased labor and material costs. DEQ shall provide a written update of recipients to germane legislative committees upon approval by the Board of Environmental Quality. DEQ shall submit a report to the Governor and the Legislature detailing progress and expenditures by January 6, 2023.

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**Ms. Jessup** explained the FY 2023 supplemental appropriation request from the Department of Environmental Quality for an electronic data management system.

UNANIMOUS CONSENT REQUEST:

**Sen. Ward-Engelking** requested and it was granted by unanimous consent, the FY 2023 budget for the Department of Environmental Quality was reopened.

**MOTION:** 

**Sen. Ward-Engelking** made a motion, seconded by **Rep. Petzke**, for FY 2023, for the Department of Environmental Quality, in the Administration and Support Services Program, a onetime appropriation of \$3,000,000 from the General Fund for an electronic data management system.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 17 AYES, 1 NAY, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Petzke, Handy, Nash. Representatives voting in opposition to the motion: Tanner. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Ms. Jessup** explained the FY 2023 supplemental appropriation request from the Department of Environmental Quality for the maintenance of the Central Treatment Plant in Kellogg. The funding for this request is derived from the Bunker Hill Treatment Endowment Fund, which includes funds from the settlement with the Hecla Mining Company in 2011. The earnings from this endowment create revenue for the Bunker Hill Central Treatment Plant Fund, which had a free fund balance of \$1.7 million at the close of FY 2022.

**MOTION:** 

**Rep. Petzke** made a motion, seconded by **Sen. Burtenshaw**, for FY 2023, for the Department of Environmental Quality, in the Waste Management and Remediation Program, an ongoing appropriation of \$555,000 from the Bunker Hill Central Treatment Plant Fund for services affected by inflation.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Ms. Jessup** explained the FY 2023 supplemental appropriation request from the Department of Environmental Quality to use ARPA funds for air quality monitoring equipment.

**MOTION:** 

**Sen. Burtenshaw** made a motion, seconded by **Rep. Petzke**, for FY 2023, for the Department of Environmental Quality, in the Air Quality Program, a onetime appropriation of \$195,900 from the American Rescue Plan Fund for air quality monitoring equipment.

Motion carried by a total vote of 16 AYES, 2 NAYS, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Ward-Engelking, Just. Senators voting in opposition to the motion: Herndon. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: Lambert. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Tim Hibbard**, Analyst, LSO Budget & Policy Analysis, presented the FY 2024 appropriation for the Idaho State Tax Commission and reviewed the line items in the budget.

In response to a committee question, **Mr. Jeff McCray**, Chairman of the Idaho State Tax Commission, explained the Commission's use of seasonal employees during the tax season. Historically these salaries have been carried by personnel costs, resulting in reduced salaries for permanent staff. Line item four allows greater transparency and allows personnel dollars to be directed to permanent staff.

In response to another committee question, **Mr. McCray** explained the existing FTPs are the staff required to operate the agency; the temporary employees were not factored into the FTP number.

**Rep. Petzke** further clarified the Commission had been paying its employees lower salaries and using the savings to fund the temporary employees. This line item will correct that problem and increase transparency into the budget.

**MOTION:** 

**Rep. Petzke** made a motion, seconded by **Sen. Bjerke**, for the State Tax Commission, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Include \$206,800 for inflationary adjustments and \$219,600 for replacement items. Also included are the following line items: line item 1, which provides \$1,200,000 for FAST Collection Services; line item 2, which provides \$1,300,000 for an Imaging System; and line item 4, which provides \$475,000 for Tax Season Temporary Employees.

This motion for the State Tax Commission, for FY 2024, includes \$45,341,400 from the General Fund and \$9,141,300 from dedicated funds, for a total of \$54,482,700, and caps full-time equivalent positions at 440.00.

**Rep. Petzke** gave further information about this motion. By moving budget requests to FY 2024 line items instead of using supplemental appropriations, the Commission can save more than \$1M in this budget and still accomplish most of its objectives.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Hibbard** explained the language associated with this budget.

UNANIMOUS CONSENT REQUEST: **Rep. Petzke** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**Mr. Hibbard** presented the FY 2024 budget for the Division of Occupational and Professional Licenses in the Department of Self-Governing Agencies.

**MOTION:** 

**Rep. Bundy** made a motion, seconded by **Sen. Bjerke**, for the Division of Occupational and Professional Licenses, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: benefit costs, statewide cost allocation, change in employee compensation, and Human Resources consolidation. Include \$998,700 for replacement items. Also included is line item 1, which provides for a net-zero ongoing programmatic restructure.

This motion for the Division of Occupational and Professional Licenses, for FY 2024, includes \$34,461,700 from dedicated funds and \$204,300 from federal funds, for a total of \$34,666,000, and caps full-time equivalent positions at 267.20.

**Rep. Bundy** noted the ongoing programmatic restructuring of this budget over the last three years. He applauded the agency on its more compact and simpler budget.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 18 AYES, 0 NAYS, 2 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Adams, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Hibbard** gave information about the sections of language associated with this budget.

UNANIMOUS CONSENT REQUEST: **Rep. Bundy** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. EXEMPTIONS FROM PROGRAM TRANSFER LIMITATIONS. The Division of Occupational and Professional Licenses is hereby exempted from the provisions of Section 67-3511(2), Idaho Code, allowing unlimited transfers between programs for all moneys appropriated to it for the period July 1, 2023, through June 30, 2024. Legislative appropriations shall not be transferred from one fund to another fund unless expressly approved by the Legislature.

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

UNANIMOUS CONSENT REQUEST: **Rep. Bundy** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Division of Occupational and Professional Licenses any unexpended and unencumbered balances appropriated to the Division of Occupational and Professional Licenses from the State Regulatory Fund for the cost of procuring a licensing information system for fiscal year 2024, in an amount not to exceed \$6,054,000 from the State Regulatory Fund, to be used for nonrecurring expenditures for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

**Mr. Hibbard** presented the FY 2024 budget for the Office of Administrative Hearings (OAH) in the Department of Self-Governing Agencies.

**MOTION:** 

**Rep. Nash** made a motion, seconded by **Sen. Bjerke**, for the Office of Administrative Hearings, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: benefit costs, annualizations, change in employee compensation, and Human Resources consolidation. This motion for the Office of Administrative Hearings for FY 2024 includes \$816,900 from the General Fund and caps full-time equivalent positions at 4.00.

In response to committee question, **Mr. Bryan Nickels**, Chief Administrative Hearing Officer, Office of Administrative Hearings, explained the administrative hearing process is still being developed. OAH handles hearings for approximately 60 Idaho agencies; OAH will not handle unemployment hearings, worker's compensation hearings, administrative license suspensions, or hearings for the Department of Water Resources. OAH is statutorily required make a report in August about its anticipated case counts and caseloads.

In response to a committee question, **Mr. Adam Jarvis**, Senior Financial Management, Analyst, Division of Financial Management, explained OAH will handle interagency billing similar to the Office of the Attorney General. OAH will employ a two-year process to determine usage and billing.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 16 AYES, 1 NAY, 3 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Tanner, Petzke, Handy, Nash. Representatives voting in opposition to the motion: Lambert. Representatives absent/excused: Furniss.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Hibbard** gave information about the sections of language associated with this budget.

UNANIMOUS CONSENT REQUEST: **Rep.** Nash requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**Mr. Matt Farina**, Analyst, LSO Budget & Policy Analysis, presented the FY 2024 budget for the Workforce Development Council (WDC) in the Office of the Governor.

**MOTION:** 

**Rep. Tanner** made a motion, seconded by **Sen. Bjerke**, for the Workforce Development Council, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: \$6,500 for benefit costs, \$2,800 for statewide cost allocation, \$33,400 for change in employee compensation, and \$15,300 for Human Resources consolidation. Include the following line items: line item 1, which provides \$13,300 for a CEC fund shift; line item 2, which provides \$33,600 for agency leased space; line item 51, which provides \$15,004,600 onetime for childcare infrastructure grants; line item 52, which provides \$12,200 for Workforce Training Grants Management; and line item 53, which removes \$24,240,400 for Workforce Training Grants from the base and makes the \$24,240,400 onetime.

This motion for the Workforce Development Council for FY 2024 includes \$8,599,000 from dedicated funds and \$40,966,800 from federal funds, for a total of \$49,565,800, and caps full-time equivalent positions at 11.00.

In response to a committee question, **Ms. Wendy Secrist**, Executive Director, Workforce Development Council, stated \$15M allocated in FY 2023 has been distributed or obligated to childcare providers throughout the state. These funds are being used to expand existing childcare facilities or start new childcare facilities. She further explained this funding is different from the childcare funding through the Department of Health and Welfare (DHW); DHW funding supports existing childcare operations and WDC funding expands childcare capacity. Ms. Secrist noted this funding supported more than 2400 new childcare seats throughout the state.

ROLL CALL VOTE ON MOTION:

Motion carried by a total vote of 14 AYES, 2 NAYS, 4 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Ward-Engelking, Just. Senators voting in opposition to the motion: Herndon. Senators absent/excused: Lent, Adams. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: Lambert. Representatives absent/excused: Furniss, Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Farina** explained the sections of language associated with this budget.

UNANIMOUS CONSENT REQUEST: **Rep. Tanner** requested and it was granted by unanimous consent, to accept the following language:

#### LANGUAGE:

SECTION\_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Workforce Development Council any unexpended and unencumbered balances appropriated or reappropriated to the Workforce Development Council from the ARPA State Fiscal Recovery Fund for fiscal year 2023, to be used for nonrecurring expenditures for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION\_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Workforce Development Council any unexpended and unencumbered balances appropriated or reappropriated to the Workforce Development Council from the General Fund for fiscal year 2023, not to exceed \$25,000, to be used for nonrecurring expenditures for a CNA Study for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

UNANIMOUS CONSENT REQUEST: **Rep. Tanner** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. CNA CERTIFICATION STUDY. The Workforce Development Council shall continue evaluating the certification pipeline for Certified Nursing Assistants (CNA) and provide a report to the Joint Finance-Appropriations Committee by December 1, 2023. The report shall include at a minimum: Recommendations to provide an effective regulatory process such that a pipeline of CNAs is developed in alignment with the needs of employers; Recommendations to provide readily accessible education for the profession statewide; and Recommendations as to how a uniform disciplinary process could be implemented for reports of abuse and neglect.

UNANIMOUS CONSENT REQUEST: **Rep. Tanner** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**Mr. Farina** explained a FY 2023 supplemental appropriation request from the Idaho Transportation Department (ITD).

UNANIMOUS CONSENT REQUEST: **Rep. Handy** requested and it was granted by unanimous consent, the FY 2023 budget for the Idaho Transportation Department was reopened.

**MOTION:** 

**Rep. Handy** made a motion, seconded by **Sen. Burtenshaw**, for FY 2023, for the Idaho Transportation Department, in the Contract Construction and Right-of-way Acquisition Program, the additional appropriation of \$10,000,000 from the Strategic Initiatives Program Fund in trustee & benefit payments for port access projects.

Motion carried by a total vote of 16 AYES, 0 NAYS, 4 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss, Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

UNANIMOUS CONSENT REQUEST: **Rep. Handy** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION\_. PORT ACCESS. The Idaho Transportation Department shall provide \$10,000,000 to Idaho seaports from the Strategic Initiatives Program Fund for port access projects as soon as practicable but no later than June 30, 2023.

**Mr. Farina** presented the FY 2024 budget for the ITD Division of Transportation Services.

**MOTION:** 

Rep. Handy made a motion, seconded by Sen. Burtenshaw, for the Idaho Transportation Department, in the Transportation Services Division, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: \$193,600 for benefit costs, \$386,200 for statewide cost allocation, \$633,800 for change in employee compensation, and a reduction of 13.00 FTP and \$1,200,300 for Human Resources consolidation. Include \$150,400 for inflationary adjustments and \$2,849,500 for replacement items. Also included are the following line items: line item 3, which provides \$999,100 for Chinden campus office space lease; line item 4, which provides \$2,000,000 for the design phase of the State Street Campus Replacement; line item 6, which provides \$15,500,000 onetime for deferred facility maintenance; line item 9, which provides \$2,028,000 for Luma Development; line item 10, which provides \$500,000 for construction planning software; line item 13, which provides \$30,000 for the Idaho Airstrip Network; line item 14, which provides \$40,500 for aeronautics equipment; line item 15, which provides \$167,500 for cybersecurity licenses; line item 17, which provides \$250,000 for Idaho airport aid; then include a reduction of 35.00 FTP and an increase of \$344,600 for IT consolidation.

This motion for the Idaho Transportation Department for FY 2024 includes \$63,112,000 from dedicated funds and \$2,141,100 from federal funds, for a total of \$65,253,100, and caps full-time equivalent positions at 161.00.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 16 AYES, 0 NAYS, 4 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Lambert, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: None. Representatives absent/excused: Furniss, Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

Mr. Farina explained the language associated with this budget.

UNANIMOUS CONSENT REQUEST:

**Rep. Handy** requested and it was granted by unanimous consent, to accept the following language:

### LANGUAGE:

SECTION \_. REAPPROPRIATION AUTHORITY FOR THE CAPITAL FACILITIES PROGRAM. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated to the Idaho Transportation Department from the State Aeronautics (Dedicated) Fund and the State Highway Fund in the Capital Facilities Program for fiscal year 2023, to be used for nonrecurring expenditures in the Capital Facilities Program for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION \_. REAPPROPRIATION AUTHORITY FOR AIRPORT DEVELOPMENT GRANTS. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Transportation Department from the State Aeronautics (Dedicated) Fund as trustee and benefit payments for airport development grants for fiscal year 2023 to be used for nonrecurring expenditures for airport development grants for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

## UNANIMOUS CONSENT REQUEST:

**Rep. Handy** requested and it was granted by unanimous consent, to accept the following language:

#### LANGUAGE:

SECTION \_. ACCOUNTABILITY REPORTS. Funds specifically identified in statute or in an appropriation act as intended for a certain purpose may be used only for that purpose. All funds provided in this act shall be subject to accountability reports and management reviews in accordance with Section 67-702, Idaho Code.

**Mr. Farina** presented the FY 2024 budget for the ITD Division of Motor Vehicles. He explained this is a maintenance budget.

#### **MOTION:**

**Rep. Petzke** made a motion, seconded by **Sen. Burtenshaw**, for the Idaho Transportation Department, Motor Vehicles Division, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: \$246,700 for benefit costs, a net-zero adjustment for statewide cost allocation, \$727,800 for change in employee compensation, and \$202,300 for Human Resources consolidation. Include \$1,384,100 for replacement items.

This motion for the Division of Motor Vehicles for FY 2024 includes \$38,401,300 from dedicated funds and \$3,600,000 from federal funds, for a total of \$42,001,300, and caps full-time equivalent positions at 240.00.

Motion carried by a total vote of 17 AYES, 0 NAYS, 3 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: None. Representatives absent/excused: Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Farina** presented the FY 2024 budget for the ITD Division of Highway Operations. This division does most of the road maintenance for ITD.

**MOTION:** 

Sen. Burtenshaw made a motion, seconded by Rep. Petzke, for the Idaho Transportation Department, Highway Operations Division, beginning with the FY 2024 Base, to include the following items as part of the JFAC-adjusted budget: \$1,152,400 for benefit costs, a reduction of \$429,600 for statewide cost allocation, \$3,636,000 for change in employee compensation, and a reduction of 7.00 FTP and an additional \$663,400 for Human Resources consolidation. Include \$44,308,300 for replacement items. Also included are the following line items: line item 7, which provides \$1,387,600 for highway operations; line item 8, which provides \$7,990,300 for new equipment and vehicles; line item 11, which provides \$5,554,500 for automated materials software; line item 12, which provides \$400,000 for GIS software and licensing; line item 16, which provides \$780,000 for acquisition management software; line item 18, which provides \$3,540,400 for statewide and urban public transportation; line item 19, which provides \$616,000 for state research and planning; line item 20, which provides \$7,857,300 for statewide public transportation; line item 21, which provides \$1,402,600 for Idaho historical markers and signs; and line item 71, which provides a reduction of 1.00 FTP and \$104,000 for IT consolidation.

This motion for the Idaho Transportation Department for FY 2024 includes \$224,716,100 from dedicated funds and \$60,329,300 from federal funds, for a total of \$285,045,400, and caps full-time equivalent positions at 1,191.00.

ROLL CALL VOTE ON MOTION: Motion carried by a total vote of 17 AYES, 0 NAYS, 3 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Ward-Engelking, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: None. Representatives absent/excused: Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**Mr. Farina** presented the FY 2024 budget for the Division of Contract Construction and Right-of-Way Acquisition in the Idaho Transportation Department. This includes the FY 2023 supplemental appropriation action taken earlier in the meeting.

#### **MOTION:**

**Rep. Handy** made a motion, seconded by **Sen. Burtenshaw**, for the Idaho Transportation Department, Contract Construction & Right-of-Way Acquisition Program, to include the following line items: line item 3, which provides \$128,054,800 to align the budget with available funding and line item 7, which provides \$36,000,000 to mitigate the impact of adding new connections of state highways to interstate highways.

This motion for the Division of Contract Construction and Right-of-Way Acquisition for FY 2024 includes \$239,363,300 from dedicated funds and \$398,407,500 from federal funds, for a total of \$637,770,800.

In response to a committee question, **Mr. Farina** explained line item three was moved from a supplemental to a line item due to affiliated germane legislation. The germane legislation's effective date is July 1, 2023, so the request was moved to a FY 2024 line item.

In response to further questions, **Mr. Farina** explained pending legislation would create a Strategic Initiatives Grant Program fund; if the legislation passes, these monies would be directed to that fund.

In response to further committee discussion, **Mr. Keith Bybee**, Division Manager, LSO Budget & Policy Analysis, explained the 2022 Legislature appropriated monies to the Ada County Highway District (ACHD) for a Highway 16 project. This action will direct the monies to the correct fund to pay expenses approved by the 2022 Legislature.

In response to a committee question, **Mr. Farina** explained all four of the Idaho Transportation Department budgets will be included in one bill, so the proposed language in a motion later in the JFAC meeting will apply to the entire department.

ROLL CALL VOTE ON MOTION:

Motion carried by a total vote of 16 AYES, 0 NAYS, 4 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams, Ward-Engelking. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: None. Representatives absent/excused: Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

**MOTION:** 

**Rep. Handy** made a motion, seconded by **Sen. VanOrden**, to accept the following language:

LANGUAGE:

SECTION\_. CASH TRANSFER. There is hereby appropriated, and the Office of the State Controller shall transfer \$36,000,000 from the Strategic Initiatives Program - Local Fund to the Strategic Initiatives Grant Program Fund as soon as practicable for the period July 1, 2023, through June 30, 2024.

SECTION\_. LOCAL TRANSPORTATION PROJECTS. Pursuant to **House Bill 132** of the First Regular Session of the Sixty-Seventh Idaho Legislature, moneys transferred in Section\_ shall be provided to highway districts established pursuant to Chapter 14, Title 40, Idaho Code, for local transportation projects to mitigate the impact of adding new connections of state highways to interstate highways as soon as practicable but no later than July 31, 2023.

Motion carried by a total vote of 16 AYES, 0 NAYS, 4 ABSENT/EXCUSED. Senators voting in favor of the motion: Grow, Bjerke, Burtenshaw, Cook, VanOrden, Herndon, Just. Senators voting in opposition to the motion: None. Senators absent/excused: Lent, Adams, Ward-Engelking. Representatives voting in favor of the motion: Horman, Miller, Bundy, Raybould, Furniss, Lambert, Tanner, Petzke, Handy. Representatives voting in opposition to the motion: None. Representatives absent/excused: Nash.

The majority having voted in the affirmative and without objection the legislation will carry a **DO PASS** recommendation. There being no objection, it was so ordered by **Co-Chairman Horman**.

UNANIMOUS CONSENT REQUEST:

**Rep. Handy** requested and it was granted by unanimous consent, to accept the following language:

LANGUAGE:

SECTION\_. REAPPROPRIATION AUTHORITY. There is hereby reappropriated to the Idaho Transportation Department any unexpended and unencumbered balances appropriated or reappropriated to the Idaho Transportation Department from the State Highway Fund, Strategic Initiatives Program Fund, and the Transportation Expansion and Congestion Mitigation Fund for the Contract Construction and Right-of-Way Acquisition Division for fiscal year 2023, in a total amount not to exceed \$250,000,000 from the State Highway Fund, Strategic Initiatives Program Fund, and/or the Transportation Expansion and Congestion Mitigation Fund, to be used for nonrecurring expenditures for the Contract Construction and Right-of-Way Acquisition Division for the period July 1, 2023, through June 30, 2024. The Office of the State Controller shall confirm the reappropriation amount, by fund, expense class, and program, with the Legislative Services Office prior to processing the reappropriation authorized herein.

SECTION\_. CONTINUOUSLY APPROPRIATED MONEYS. All moneys transferred to the Local Bridge Inspection Fund and to the Railroad Grade Crossing Protection Fund, as provided in Section 63-2412, Idaho Code, are hereby continuously appropriated to the Idaho Transportation Department for the stated purpose of those funds.

**ADJOURN:** 

There being no further business to come before the committee, the meeting adjourned at 9:54 a.m.

Representative Horman	Alyson Jackson
Chair	Secretary