IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 437

BY HEALTH AND WELFARE COMMITTEE

1	AN ACT
2	RELATING TO MIDWIFERY; AMENDING SECTION 54-1403, IDAHO CODE, TO REVISE PRO-
3	VISIONS REGARDING THE COMPOSITION OF THE BOARD OF NURSING; AMENDING
4	TITLE 54, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 55, TITLE 54,
5	IDAHO CODE, TO PROVIDE LEGISLATIVE INTENT, TO DEFINE TERMS, TO PRO-
6	VIDE FOR BOARD POWERS AND DUTIES, TO PROVIDE RULEMAKING AUTHORITY, TO
7	PROVIDE FOR LICENSURE AND PENALTIES, TO ESTABLISH PROVISIONS REGARD-
8	ING QUALIFICATIONS FOR LICENSURE, TO PROVIDE EXEMPTIONS, TO ESTABLISH
9	PROVISIONS REGARDING FEES, TO ESTABLISH PROVISIONS REGARDING CLIENT
10	PROTECTION AND UNPROFESSIONAL CONDUCT, TO ESTABLISH PROVISIONS RE-
11	GARDING DISCLOSURE, RECORDKEEPING, AND LICENSE RENEWAL, TO PROVIDE FOR
12	IMMUNITY FROM VICARIOUS LIABILITY, AND TO PROVIDE SEVERABILITY; AND
13	DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.
14	Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 54-1403, Idaho Code, be, and the same is hereby amended to read as follows:

54-1403. BOARD OF NURSING.

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- (1) (a) Appointment, Removal and Term of Office. There is hereby created within the division of occupational and professional licenses the board of nursing for the state of Idaho composed of nine (9) twelve (12) members appointed by the governor. Membership of the board shall consist of the following:
 - (a) (i) Five (5) persons licensed to practice registered nursing in Idaho;
 - (b) (ii) Two (2) persons licensed to practice practical nursing in Idaho;
 - (c) One (1) person (iii) Two (2) persons licensed as an advanced practice registered nurses in Idaho; and
 - (iv) Two (2) persons licensed to practice midwifery pursuant to chapter 55, title 54, Idaho Code; and
 - (d) (v) One (1) person who is a lay person to health care occupations.
- (b) In making appointments to the board, consideration shall be given to the board's responsibility in areas of education and practice. Members of the board shall hold office until expiration of the term to which the member was appointed and until his successor has been duly appointed and qualified. Upon expiration of any term or creation of any vacancy, the board shall notify the governor thereof, who then shall make such appointment or fill such vacancy within sixty (60) days. Appointments shall be for terms of four (4) years except appointments to fill vacancies, which shall be for the unexpired term being filled. No member

shall be appointed for more than three (3) consecutive terms. All board members shall serve at the pleasure of the governor.

- (2) Qualifications of Members. No person is qualified for appointment hereunder pursuant to this section unless that person is a citizen of the United States and a resident of the state of Idaho. Members required to be licensed hereunder pursuant to this section shall not be qualified for appointment to the board unless actively engaged in some field of nursing or midwifery in Idaho at the time of appointment. No person is qualified for appointment as a lay member of the board if the person or his spouse is licensed in any health occupation; is an employee, officer or agent of, or has any financial interest in, any health care facility, institution, or association or any insurance company authorized to underwrite health care insurance; or is engaged in the governance and administration of any health care facility, institution or association.
- (3) Conduct of Business. The board shall meet at such times as required to conduct the business of the board and shall annually elect from its members a chairman, vice chairman and such other officers as may be desirable. Five (5) A majority of appointed members shall constitute a quorum, and the vote of a majority of members present at a meeting wherein a quorum is present shall determine the action of the board. Each member of the board shall be compensated as provided by section 59-509(i), Idaho Code.
- SECTION 2. That Title 54, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW CHAPTER}}$, to be known and designated as Chapter 55, Title 54, Idaho Code, and to read as follows:

CHAPTER 55 MIDWIFERY

54-5501. LEGISLATIVE PURPOSE AND INTENT. The legislature finds and declares that the practice of midwifery has been a part of the culture and tradition of Idaho since before pioneer days and that for personal, religious, and economic reasons some Idaho citizens choose midwifery care. The purpose of this chapter is to preserve the rights of families to deliver their children in a setting of their choice, to provide additional maternity care options for Idaho's families, to protect the public health, safety, and welfare, and to provide a mechanism to assure quality care.

54-5502. DEFINITIONS. As used in this chapter:

- (1) "Board" means the Idaho state board of nursing.
- (2) "Certified professional midwife" or "CPM" means a person who is certified by the North American registry of midwives or any successor organization.
- (3) "Client" means a woman under the care of a licensed midwife, as well as her fetus and newborn child.
- (4) "Division" means the division of occupational and professional licenses.
- (5) "Estimated due date" means the estimated date of delivery with a known date of conception, known date of last menstrual period, or first trimester ultrasound.

(6) "Idaho midwifery council" or "IMC" means the professional organization representing midwives in Idaho.

- (7) "Licensed health care provider" means a physician or physician assistant or an advanced practice registered nurse.
- (8) "Licensed midwife" means a person who holds a current license issued by the board pursuant to the provisions of this chapter to engage in the practice of midwifery and who shall be designated "L.M."
- (9) "Midwifery education accreditation council" or "MEAC" means the organization established in 1991 and recognized by the United States department of education as an accrediting agency for midwifery education programs and institutions.
- (10) "National association of certified professional midwives" or "NACPM" means the national organization for certified professional midwives.
- (11) "NACPM essential documents" means the documents adopted by NACPM that identify the nature of and standards of practice for responsible midwifery practice.
- (12) "North American registry of midwives" or "NARM" means the international certification agency that establishes and administers certification for the CPM credential.
- (13) "Practice of midwifery" means providing maternity care for women and their newborns during the antepartum, intrapartum, and postpartum periods. The postpartum period for both maternal and newborn care may not exceed six (6) weeks from the date of delivery.
- 54-5503. BOARD OF NURSING -- POWERS AND DUTIES. The board, in addition to the powers and duties set forth in section 54-1404, Idaho Code, shall have the authority and the responsibility to:
- (1) Receive applications for licensure; determine the qualifications of persons applying for licensure; provide licenses to applicants qualified pursuant to this chapter; and renew, suspend, revoke, and reinstate licenses;
- (2) Establish and collect fees for examination of applicants, for licensure, and for renewal of licenses;
- (3) Establish the minimum amount and type of continuing education to be required for each licensed midwife seeking licensure renewal;
- (4) Investigate complaints against persons who are licensed pursuant to this chapter;
- (5) Undertake, when appropriate, disciplinary proceedings and disciplinary action against persons licensed pursuant to this chapter;
- (6) Promulgate and adopt rules pursuant to chapter 52, title 67, Idaho Code, necessary to administer the provisions of this chapter. To the degree they are consistent with the provisions of this chapter, rules shall be consistent with the current job description for the profession published by NARM and consistent with standards regarding the practice of midwifery established by the NACPM or a successor organization;
- (7) Authorize, by written agreement, the division of occupational and professional licenses to act as agent in its interest; and

- 1 (8) Provide such other services and perform such other functions as are consistent with the provisions of this chapter and necessary to fulfill the board's responsibilities.
 - 54-5504. RULEMAKING. (1) The rules adopted by the board shall:
 - (a) Allow a midwife to obtain and administer, during the practice of midwifery, the following:
 - (i) Oxygen;

- (ii) Oxytocin, misoprostol, and methylergonovine as postpartum antihemorrhagic agents;
- (iii) Injectable local anesthetic for the repair of lacerations that are no more extensive than second degree;
- (iv) Antibiotics to the mother for group b streptococcus prophylaxis consistent with guidelines of the United States centers for disease control and prevention;
- (v) Epinephrine to the mother administered for anaphylactic shock;
- (vi) Intravenous fluids for stabilization of the mother;
- (vii) Rho(d)immune globulin;
- (viii) Phytonadione; and
- (ix) Eye prophylactics to the child.
- (b) Prohibit the use of other legend drugs, except those of a similar nature and character as determined by the board to be consistent with the practice of midwifery; provided that at least one hundred twenty (120) days' advance notice of the proposal to allow the use of such drugs is given to the board of pharmacy and the board of medicine and neither board objects to the addition of such drugs to the midwifery formulary;
- (c) Define a protocol for use by licensed midwives of drugs approved in paragraphs (a) and (b) of this subsection that shall include methods of obtaining, storing, and disposing of such drugs and an indication for use, dosage, route of administration, and duration of treatment;
- (d) Define a protocol for medical waste disposal; and
- (e) Establish scope and practice standards for antepartum, intrapartum, postpartum, and newborn care that shall, at a minimum:
 - (i) Prohibit a licensed midwife from providing care for a client with a history of disorders, diagnoses, conditions, or symptoms that include:
 - Placental abnormality;
 - 2. Multiple gestation, except that midwives may provide antepartum care that is supplementary to the medical care of the physician overseeing the pregnancy, as long as it does not interfere with the physician's recommended schedule of care;
 - 3. Noncephalic presentation at the onset of labor or rupture of membranes, whichever occurs first;
 - 4. Birth under thirty-seven and zero-sevenths $(37\ 0/7)$ weeks and beyond forty-two and zero-sevenths $(42\ 0/7)$ weeks gestational age;
 - 5. A history of more than one (1) prior cesarean section, a cesarean section within eighteen (18) months of the esti-

1	mated due date or any cesarean section that was surgically
2	closed with a classical or vertical uterine incision;
3	6. Platelet sensitization, hematological, or coagulation
4	disorders;
5	7. A body mass index of forty (40.0) or higher at the time of
6	conception;
7	8. Prior chemotherapy and/or radiation treatment for a ma-
8	lignancy;
9	9. Previous preeclampsia resulting in premature delivery;
10	10. Cervical insufficiency;
11	11. HIV positive status; or
12	12. Opiate use that places the infant at risk of neonatal ab-
13	stinence syndrome.
14	(ii) Prohibit a licensed midwife from providing care for a client
15	with a history of the following disorders, diagnoses, conditions,
16	or symptoms, unless such disorders, diagnoses, conditions, or
17	symptoms are being treated, monitored, or managed by a licensed
18	health care provider:
19	1. Diabetes;
20	2. Thyroid disease;
21	3. Epilepsy;
22	4. Hypertension;
23	5. Cardiac disease;
24	6. Pulmonary disease;
25	7. Renal disease;
26	8. Gastrointestinal disorders;
27	9. Previous major surgery of the pulmonary system, cardio-
28	vascular system, urinary tract, or gastrointestinal tract;
29	10. Abnormal cervical cytology;
30	11. Sleep apnea;
31	12. Previous bariatric surgery;
32	13. Hepatitis;
33	14. History of illegal drug use or excessive prescription
34	drug use; or
35	15. Rh or other blood group disorders and a physician deter-
36	mines the pregnancy can safely be attended by a midwife.
37	(iii) Require a licensed midwife to recommend that a client see
38	a physician licensed pursuant to chapter 18, title 54, Idaho
39	Code, or an equivalent provision of the law of a state bordering
40	Idaho and to document and maintain a record as required by section
41	54-5510, Idaho Code, if such client has a history of disorders,
42	diagnoses, conditions, or symptoms that include:
43	 Previous complicated pregnancy;
44	2. Previous cesarean section;
45	3. Previous pregnancy loss in second or third trimester;
46	4. Previous spontaneous premature labor;
47	5. Previous preterm rupture of membranes;
48	6. Previous preeclampsia;
49	7. Previous hypertensive disease of pregnancy;
50	8. Parvo;

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- 9. Toxo;
- 10. CMV;
- 11. HSV;
- 12. Previous maternal/newborn group b streptococcus infection;
- 13. A body mass index of at least thirty-five (35.0) but less than forty (40.0) at the time of conception;
- 14. Underlying family genetic disorders with potential for transmission; or
- 15. Psychosocial situations that may complicate pregnancy.
- (iv) Require that a licensed midwife facilitate the immediate transfer to a hospital for emergency care for disorders, diagnoses, conditions, or symptoms that include:
 - 1. Maternal fever in labor;
 - 2. Suggestion of fetal jeopardy, such as bleeding or meconium or abnormal fetal heart tones;
 - 3. Noncephalic presentation at the onset of labor or rupture of membranes, whichever occurs first, unless imminent delivery is safer than transfer;
 - 4. Second-stage labor after two (2) hours of initiation of pushing when the mother has had a previous cesarean section;
 - 5. Current spontaneous premature labor;
 - 6. Current preterm premature rupture of membranes;
 - 7. Current preeclampsia;
 - 8. Current hypertensive disease of pregnancy;
 - 9. Continuous uncontrolled bleeding;
 - 10. Bleeding that necessitates the administration of more than two (2) doses of oxytocin or other antihemorrhagic agent;
 - 11. Delivery injuries to the bladder or bowel;
 - 12. Grand mal seizure;
 - 13. Uncontrolled vomiting;
 - 14. Coughing or vomiting of blood;
 - 15. Severe chest pain; or
 - 16. Sudden onset of shortness of breath and associated labored breathing.

A transfer of care shall be accompanied by the client's medical record, the licensed midwife's assessment of the client's current condition, and a description of the care provided by the licensed midwife prior to transfer;

(v) Establish a written plan for the emergency transfer and transport required in subparagraph (iv) of this paragraph and for notifying the hospital to which a client will be transferred in the case of an emergency. If a client is transferred in an emergency, the licensed midwife shall notify the hospital when the transfer is initiated and accompany the client to the hospital if feasible, or communicate by telephone with the hospital if unable to be present personally, and shall provide the client's medical record. The record shall include the client's name, address, list of diagnosed medical conditions, list of prescription or

over-the-counter medications regularly taken, history of previous allergic reactions to medications, if feasible, the client's current medical condition and description of the care provided by the midwife, and next-of-kin contact information. A midwife who deems it necessary to transfer or terminate care pursuant to this section and any rules promulgated pursuant to this section or for any other reason shall transfer or terminate care and shall not be regarded as having abandoned care or wrongfully terminated services. Before nonemergent discontinuing of services, the midwife shall notify the client in writing, provide the client with names of licensed physicians and contact information for the nearest hospital emergency room, and offer to provide copies of medical records regardless of whether copying costs have been paid by the client.

- (f) Establish and operate a system of peer review for licensed midwives that shall include but not be limited to the appropriateness, quality, utilization, and ethical performance of midwifery care.
- (2) The rules adopted by the board may not:

- (a) Require a licensed midwife to have a nursing degree or diploma;
- (b) Except as a condition imposed by disciplinary proceedings by the board, require a licensed midwife to practice midwifery under the supervision of another health care provider;
- (c) Except as a condition imposed by disciplinary proceedings by the board, require a licensed midwife to enter into an agreement, written or otherwise, with another health care provider;
- (d) Limit the location where a licensed midwife may practice midwifery;
- (e) Allow a licensed midwife to use vacuum extraction or forceps as an aid in the delivery of a newborn;
- (f) Grant a licensed midwife prescriptive privilege; or
- (q) Allow a licensed midwife to perform abortions.

54-5505. LICENSURE -- PENALTY. (1) The board shall grant a license to any person who submits a completed application, pays the required license fee as established by the board, and meets the qualifications set forth in section 54-5506, Idaho Code.

- (2) All licenses issued pursuant to this chapter shall be for a term of one (1) year and shall expire on the birthday of the licensee, unless renewed in the manner prescribed by rule and section 54-5510, Idaho Code. Except as set forth in this chapter, rules governing procedures and conditions for license renewal and reinstatement shall be in accordance with section 67-2614, Idaho Code.
- (3) It is a misdemeanor for any person to assume or use the title or designation "licensed midwife," "L.M." or any other title, designation, words, letters, abbreviations, sign, card, or device to indicate to the public that such person is licensed to practice midwifery pursuant to this chapter unless such person is so licensed. Any person who pleads guilty to or is found guilty of a second or subsequent offense pursuant to this subsection shall be guilty of a felony.
- (4) Except as provided in section 54-5507, Idaho Code, it shall be a misdemeanor for any person to engage in the practice of midwifery without a

license. Any person who pleads guilty to or is found guilty of a second or subsequent offense pursuant to this subsection shall be guilty of a felony.

54-5506. QUALIFICATIONS FOR LICENSURE. A person shall be eligible to be licensed as a midwife if the person:

- (1) Provides proof of current certification as a CPM by NARM or a successor organization;
- (2) Files a board-approved application for licensure and pays the required fees; and
- (3) Provides documentation of successful completion of board-approved, MEAC-accredited courses in pharmacology, the treatment of shock/IV therapy, and suturing specific to midwives.

54-5507. EXEMPTIONS. This chapter shall not apply to any of the following:

- (1) Certified nurse midwives licensed by the board, unless a certified nurse midwife chooses to become a licensed midwife. Certified nurse midwives who are licensed midwives shall be subject to the provisions of chapter 14, title 54, Idaho Code, as well as the provisions of this chapter;
- (2) Student midwives in training under the direct supervision of licensed midwives as required by NARM;
- (3) A person, in good faith, engaged in the practice of the religious tenets of any church or religious act where no fee is contemplated, charged, or received, whose license to practice midwifery has not been revoked, and who has not plead guilty to or been found guilty of a felony for a violation of the provisions of section 54-5505, Idaho Code;
- (4) A person administering a remedy, diagnostic procedure, or advice as specifically directed by a physician;
- (5) A person rendering aid in an emergency where no fee for the service is contemplated, charged, or received;
 - (6) A person administering care to a member of such person's family; or
- (7) The practice of a profession by individuals who are licensed, certified, or registered pursuant to other laws of this state and are performing services within the authorized scope of practice.
- 54-5508. FEES. (1) All fees received pursuant to the provisions of this chapter shall be paid to the department of self-governing agencies, division of occupational and professional licenses, and deposited in the state treasury to the credit of the occupational licenses fund. All costs and expenses incurred pursuant to the provisions of this chapter shall be a charge against and paid from said fund. In no case may any salary, expense, or other obligation of the board be charged against the general fund.
 - (2) The fee for licensure may not exceed one thousand dollars (\$1,000).
- 54-5509. CLIENT PROTECTION -- UNPROFESSIONAL CONDUCT. A licensed midwife or applicant for licensure, renewal, or reinstatement may not:
- (1) Disregard a client's dignity or right to privacy as to her person, condition, possessions, or medical record;
- (2) Breach any legal requirement of confidentiality with respect to a client, unless ordered by a court of law;

- (3) Submit a birth certificate known by the person to be false or fraudulent or willfully make or file false or incomplete reports or records in the practice of midwifery;
- (4) Fail to provide information sufficient to allow a client to give fully informed consent;
- (5) Engage in the practice of midwifery while impaired because of the use of alcoholic beverages or drugs; or
- (6) Violate any other standards of conduct as determined by the board in rules adopted for the regulation of the practice of midwifery.
- 54-5510. DISCLOSURE AND RECORDKEEPING -- LICENSE RENEWAL. (1) Before initiating care, a licensed midwife shall obtain a signed informed consent agreement from each client, acknowledging receipt, at a minimum, of the following:
 - (a) The licensed midwife's training and experience;

- (b) Instructions for obtaining a copy of the rules adopted by the board pursuant to this chapter;
- (c) Instructions for obtaining a copy of the NACPM essential documents and NARM job description;
- (d) Instructions for filing complaints with the board;
- (e) Notice of whether or not the licensed midwife has professional liability insurance coverage;
- (f) A written protocol for emergencies, including hospital transport, that is specific to each individual client;
- (g) A description of the procedures, benefits, and risks of home birth, primarily those conditions that may arise during delivery; and
- (h) Any other information required by board rule.
- (2) All licensed midwives shall maintain a record of all signed informed consent agreements for each client for a minimum of nine (9) years after the last day of care for such client.
- (3) Before providing care for a client who has a history of disorders, diagnoses, conditions, or symptoms identified in section 54-5504(1)(e)(ii), Idaho Code, the licensed midwife shall provide written notice to the client that the client must obtain care from a physician licensed pursuant to chapter 18, title 54, Idaho Code, as a condition to her eligibility to obtain maternity care from the licensed midwife. Before providing care for a client who has a history of disorders, diagnoses, conditions, or symptoms identified in section 54-5504(1)(e)(iii), Idaho Code, or who has had a previous cesarean section, the licensed midwife shall provide written notice to the client that the client is advised to consult with a physician licensed pursuant to chapter 18, title 54, Idaho Code, during her pregnancy. The midwife shall obtain the client's signed acknowledgment of receipt of said notice.
- (4) Any licensed midwife submitting an application to renew a license shall compile and submit to the board complete practice data for the calendar year preceding the date of the application. Such information shall be provided in form and content as prescribed by rule of the board and shall include but not be limited to:
 - (a) The number of clients to whom care has been provided by the licensed midwife;

- 1 (b) The number of deliveries performed by the licensed midwife;
 - (c) The apgar scores of the infants delivered by the licensed midwife;
 - (d) The number of prenatal transfers;
 - (e) The number of transfers during labor, during delivery, and immediately following birth;
 - (f) Any perinatal deaths; and

 (g) Other morbidity statistics as required by the board.

54-5511. IMMUNITY FROM VICARIOUS LIABILITY. No physician, hospital, emergency room personnel, emergency medical technician, or ambulance personnel shall be liable in any civil action arising out of any injury resulting from an act or omission of a licensed midwife, even if the health care provider has consulted with or accepted a referral from the licensed midwife. A physician who consults with a licensed midwife but who does not examine or treat a client of the midwife shall not be deemed to have created a physician-patient relationship with such client.

54-5512. SEVERABILITY. The provisions of this chapter are hereby declared to be severable and if any provision of this chapter or the application of such provision to any person or circumstance is declared invalid for any reason, such declaration shall not affect the validity of the remaining portions of this chapter.

SECTION 3. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2024.