LEGISLATURE OF THE STATE OF IDAHO Sixty-seventh Legislature Second Regular Session - 2024

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 465

BY JUDICIARY, RULES AND ADMINISTRATION COMMITTEE

AN ACT

RELATING TO CRIMES AGAINST CHILDREN; AMENDING SECTION 18-1507, IDAHO CODE, 2 TO DEFINE A TERM, TO REVISE A DEFINITION, TO PROVIDE IMMUNITY FOR 3 LAW ENFORCEMENT OFFICERS IN CERTAIN INSTANCES, AND TO MAKE TECHNICAL 4 5 CORRECTIONS; AMENDING SECTION 18-1507A, IDAHO CODE, TO REVISE CODE REFERENCES; AMENDING CHAPTER 15, TITLE 18, IDAHO CODE, BY THE ADDI-6 TION OF A NEW SECTION 18-1507C, IDAHO CODE, TO PROVIDE FOR THE CRIME 7 OF VISUAL REPRESENTATIONS OF THE SEXUAL ABUSE OF CHILDREN, TO PROVIDE 8 A PENALTY, TO PROVIDE THAT A CERTAIN ELEMENT OF THE CRIME IS NOT RE-9 10 QUIRED, TO PROVIDE AN AFFIRMATIVE DEFENSE, TO PROVIDE AN EXEMPTION, AND TO DEFINE TERMS; AMENDING SECTION 67-1401, IDAHO CODE, TO REVISE 11 PROVISIONS REGARDING A CERTAIN DUTY OF THE ATTORNEY GENERAL AND TO MAKE 12 TECHNICAL CORRECTIONS; AMENDING SECTION 67-1410, IDAHO CODE, TO REVISE 13 PROVISIONS REGARDING THE INTERNET CRIMES AGAINST CHILDREN UNIT; AND 14 15 DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.

16 Be It Enacted by the Legislature of the State of Idaho:

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17 SECTION 1. That Section 18-1507, Idaho Code, be, and the same is hereby 18 amended to read as follows:

19 18-1507. DEFINITIONS -- SEXUAL EXPLOITATION OF A CHILD -- PENAL 20 TIES. (1) As used in this section, unless the context otherwise requires:

(a) "Bestiality" means a sexual connection in any manner between a hu man being and any animal.

(b) "Child" means a person who is less than eighteen (18) years of age.

"Erotic fondling" means touching a person's clothed or unclothed 24 (C) genitals or pubic area, developing or undeveloped genitals or pubic 25 area (if the person is a child), buttocks, breasts (if the person is a 26 female), or developing or undeveloped breast area (if the person is a 27 female child), for the purpose of real or simulated overt sexual grat-28 ification or stimulation of one (1) or more of the persons involved. 29 "Erotic fondling" shall not be construed to include physical contact, 30 even if affectionate, which that is not for the purpose of real or sim-31 ulated overt sexual gratification or stimulation of one (1) or more of 32 33 the persons involved.

(d) "Erotic nudity" means the display of the human male or female genitals or pubic area, the undeveloped or developing genitals or pubic area
of the human male or female child, the human female breasts, or the undeveloped or developing breast area of the human female child, for the
purpose of real or simulated overt sexual gratification or stimulation
of one (1) or more of the persons involved.

(e) "Explicit sexual conduct" means sexual intercourse, erotic
 fondling, erotic nudity, masturbation, sadomasochism, sexual excite ment, or bestiality.

1	(f) <u>"Identifiable child:"</u>
2	(i) <u>Means a person:</u>
3	1. Who was a child at the time the visual material was cre-
4	ated, adapted, or modified or whose image as a child was used
5	in creating, adapting, or modifying the visual material; and
6	2. Who is recognizable as an actual person by the person's
7	face, likeness, or other distinguishing characteristic,
8 9	<u>such as a unique birthmark or other recognizable feature;</u> and
10 11	(ii) Shall not be construed to require proof of the actual iden- tity of the identifiable child.
12	(g) "Law enforcement officer" means any court personnel, sheriff,
12	constable, peace officer, state police officer, correctional officer,
13 14	probation officer, parole officer, prosecuting attorney, or attorney
15	general, or their employees.
16	(f) (h) "Masturbation" means the real or simulated touching, rubbing,
17	or otherwise stimulating of a person's own clothed or unclothed geni-
18	tals or pubic area, developing or undeveloped genitals or pubic area (if
19	the person is a child), buttocks, breasts (if the person is a female), or
20	developing or undeveloped breast area (if the person is a female child),
21	by manual manipulation or self-induced or with an artificial instru-
22	ment, for the purpose of real or simulated overt sexual gratification or
23	arousal of the person.
24	(g) (i) "Sadomasochism" means:
25	(i) Real or simulated flagellation or torture for the purpose of
26	real or simulated sexual stimulation or gratification; or
27	(ii) The real or simulated condition of being fettered, bound, or
28	otherwise physically restrained for sexual stimulation or grati-
29	fication of a person.
30	(h) (j) "Sexual excitement" means the real or simulated condition of
31	human male or female genitals when in a state of real or simulated overt
32	sexual stimulation or arousal.
33	(i) (k) "Sexual intercourse" means real or simulated intercourse,
34	whether genital-genital, oral-genital, anal-genital, or oral-anal,
35	between persons of the same or opposite sex, or between a human and an
36	animal, or with an artificial genital.
37	(j) (1) "Sexually exploitative material" means any image, photograph,
38	motion picture, video, print, negative, slide, or other mechanically,
39	electronically, digitally or chemically produced or reproduced <u>or</u>
40	computer-generated visual material which shows where such visual mate-
41 42	rial:
42 43	(i) <u>Shows</u> a child engaged in, participating in, observing, or be- ing used for explicit sexual conduct, or showing a child engaging
43 44	in, participating in, observing or being used for explicit sex-
44 45	ual conduct, in actual time, including but not limited to τ video
45 46	chat, webcam sessions or video calling-; or
40 47	(ii) Has been created, adapted, or modified to appear that an
48	identifiable child is engaging in, participating in, observing,
49	or being used for explicit sexual conduct.

1 (2) A person commits sexual exploitation of a child if he knowingly and2 willfully:

(a) Possesses or accesses through any means, including, but not limited
to, the internet, any sexually exploitative material; or

(b) Causes, induces or permits a child to engage in, or be used for, any
explicit sexual conduct for the purpose of producing or making sexually
exploitative material; or

8 (c) Promotes, prepares, publishes, produces, makes, finances, offers,
 9 exhibits or advertises any sexually exploitative material; or

(d) Distributes through any means, including, but not limited to, mail,
physical delivery or exchange, use of a computer or any other electronic
or digital method, any sexually exploitative material. Distribution
of sexually exploitative material does not require a pecuniary transaction or exchange of interests in order to complete the offense.

(3) The sexual exploitation of a child pursuant to subsection (2) (a) of
this section is a felony and shall be punishable by imprisonment in the state
prison for a period not to exceed ten (10) years or by a fine not to exceed ten
thousand dollars (\$10,000), or by both such imprisonment and fine.

(4) The sexual exploitation of a child pursuant to subsections (2) (b),
(c), and (d) of this section is a felony and shall be punishable by imprisonment in the state prison for a term not to exceed thirty (30) years or by a
fine not to exceed fifty thousand dollars (\$50,000), or by both such fine and
imprisonment.

(5) Notwithstanding any other provisions of this section, a person
eighteen (18) years of age or older who is found to be in knowing and willful
possession of content created and distributed under circumstances defined
in section 18-1507A(1) or (2), Idaho Code, is guilty of a misdemeanor provided that:

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(a) The minor depicted in the content distributed the content in such a way that the minor intended the person found to be in possession to receive it;

32 (b) The minor depicted in the content is not greater than three (3)33 years younger than the person found to be in possession; and

(c) The person found to be in possession of the content did not use coercion, manipulation or fraud to obtain possession of the content.

36 (6) Subsection (2) (a), (c), and (d) of this section shall not be con 37 strued to impose criminal or civil liability on law enforcement officers
 38 acting in good faith and in the course and scope of their official duties.

(6) (7) If any provision of this section or the application thereof to
 any person or circumstance is held invalid, such invalidity shall not affect
 other provisions or applications of this section which that can be given ef fect without the invalid provision or application, and to this end the provisions of this section are declared to be severable.

44 SECTION 2. That Section 18-1507A, Idaho Code, be, and the same is hereby 45 amended to read as follows:

18-1507A. SEXUAL EXPLOITATION OF A CHILD BY ELECTRONIC MEANS. (1) A
minor child who, without being induced by coercion, manipulation or fraud,
creates or causes to be created any photographic, electronic or video content of said minor child that would be characterized under any of the clas-

sifications defined in section 18-1507(1)(c) through (j), Idaho Code, and knowingly and willfully distributes it to another person or persons through electronic or other means or causes it to appear in a form where the distributing minor has reason to believe another will view it is guilty of a misdemeanor provided that the image was communicated in a form that there was a single recipient.

7 (2) A minor child who, without being induced by coercion, manipulation 8 or fraud, creates or causes to be created any photographic, electronic or 9 video content of said minor child that would be characterized under any of 10 the classifications defined in section 18-1507(1)(c) through (j), Idaho 11 Code, and knowingly and willfully distributes it in such a way and through 12 such a medium that the minor intended or had reason to believe that multiple 13 parties would receive or have access to the image:

(a) Is guilty of a misdemeanor on the first adjudicated offense; and

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(b) Is guilty of a felony on the second or subsequent adjudicated of-fense.

(3) A minor who is found to be in knowing and willful possession of the 17 content created and sent as described in subsection (1) or (2) of this sec-18 tion is quilty of a misdemeanor if the content depicts a minor who is not 19 greater than three (3) years younger than the minor who is found to be in 20 21 possession. A minor who is found to be in knowing and willful possession of content described in this subsection that depicts a minor greater than 22 three (3) years younger than themselves is guilty of a violation of section 23 18-1507(2)(a), Idaho Code. 24

(4) A minor who is found to be in possession of content described in subsection (1) or (2) of this section who knowingly and willfully transmits or
displays the image to one (1) or more third parties:

(a) Is guilty of a misdemeanor on the first adjudicated offense; and

(b) Is guilty of a felony on any second or subsequent adjudicated of-fense.

(5) A minor who receives content under circumstances described in sub section (1) or (2) of this section and distributes or threatens to distribute
 the image for the purposes of coercing any action, causing any embarrassment
 or otherwise controlling or manipulating the sender is guilty of a felony.

(6) A minor who receives content under circumstances described in subsection (1) or (2) of this section and distributes the image to a parent,
guardian, one having custody of the minor or a law enforcement official for
the purpose of reporting the activity is not guilty of a crime under the provisions of this section.

40 (7) Proceedings for a violation of the provisions of this section shall
41 fall under the jurisdiction of the juvenile corrections act pursuant to sec42 tion 20-505(1), Idaho Code.

43 SECTION 3. That Chapter 15, Title 18, Idaho Code, be, and the same is
44 hereby amended by the addition thereto of a <u>NEW SECTION</u>, to be known and des45 ignated as Section 18-1507C, Idaho Code, and to read as follows:

18-1507C. VISUAL REPRESENTATIONS OF THE SEXUAL ABUSE OF CHILDREN. (1)
A person commits a felony if he knowingly produces, distributes, receives,
possesses, or accesses a visual depiction, including a video or image created using generative AI or machine learning, that:

(a) Depicts a child engaging in explicit sexual conduct; and 1 (b) Is obscene. 2 (2) A person who violates subsection (1) of this section is guilty of 3 a felony and shall be punishable by imprisonment in the state prison for a 4 5 period not to exceed five (5) years or by a fine not to exceed five thousand dollars (\$5,000), or by both such imprisonment and fine. 6 (3) It shall not be a required element of a violation of subsection (1) 7 of this section that the child depicted actually exists. 8 (4) It shall be an affirmative defense to a charge of receiving or pos-9 sessing a visual depiction in violation of subsection (1) of this section 10 11 that the defendant: (a) Possessed or received five (5) or fewer such visual depictions; and 12 (b) Promptly and in good faith, and without retaining or allowing any 13 person, other than a law enforcement agency, to access any such visual 14 15 depiction: 16 (i) Took reasonable steps to destroy each such visual depiction; 17 or (ii) Reported the matter to a law enforcement agency and afforded 18 that agency access to each such visual depiction. 19 The provisions of this section shall not be construed to impose 20 (5) 21 criminal or civil liability on law enforcement officers acting in good faith and in the course and scope of their official duties. 22 (6) As used in this section: 23 (a) "Child" means a person who is less than eighteen (18) years of age. 24 (b) "Explicit sexual conduct" is as defined in section 18-1507, Idaho 25 26 Code. "Generative AI" means any algorithm or model that creates content 27 (C) such as text, images, audio, or video. 28 "Law enforcement officer" means any court personnel, sheriff, 29 (d) constable, peace officer, state police officer, correctional officer, 30 probation officer, parole officer, prosecuting attorney, or attorney 31 general, or their employees. 32 (e) "Machine learning" means the use of algorithms to enable a computer 33 to learn to perform tasks by analyzing a large dataset without being ex-34 plicitly programmed. 35 (f) The requirement that the visual depiction must be "obscene" as pro-36 vided in subsection (1) (b) of this section shall require the state to 37 prove that subparagraphs (i), (ii), and (iii) of this paragraph apply 38 39 to the visual depiction and that the defendant knew the general content, character, and nature of the visual depiction. It is not necessary for 40 the state to prove that the defendant knew or believed the visual depic-41 tion to be legally obscene. A visual depiction is "obscene" when: 42 The average person, applying contemporary community stan-43 (i) dards, would find that the visual depiction, taken as a whole, is 44 in some way erotic and appeals to a degrading, unhealthy, or morbid 45 interest in sex as distinguished from normal, healthy sexual de-46 47 sires; (ii) The average person, applying contemporary community stan-48 dards, would find that the visual depiction depicts ultimate sex-49

ual acts, excretory functions, masturbation, or lewd exhibition of the genitals in a patently offensive way; and

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(iii) A reasonable person would find that the material, taken as a whole, lacks serious literary, artistic, political, or scientific value.

6 (g) "Visual depiction" includes undeveloped film and videotape, and 7 data stored on a computer disk or by electronic means that is capable of 8 conversion into a visual image, and also includes any photograph, film, 9 video, picture, digital image or picture, computer image or picture, or 10 computer-generated image or picture, whether made or produced by elec-11 tronic, mechanical, or other means or created by generative AI or ma-12 chine learning.

13 SECTION 4. That Section 67-1401, Idaho Code, be, and the same is hereby 14 amended to read as follows:

67-1401. DUTIES OF ATTORNEY GENERAL. Except as otherwise provided inthis chapter, it is the duty of the attorney general:

(1) To perform all legal services for the state and to represent the 17 state and all departments, agencies, offices, officers, boards, commis-18 sions, institutions and other state entities in all courts and before all 19 administrative tribunals or bodies of any nature. Representation shall be 20 21 provided to those entities exempted pursuant to the provisions of section 67-1406, Idaho Code. Whenever required to attend upon any court or adminis-22 trative tribunal, the attorney general shall be allowed necessary and actual 23 expenses, all claims for which shall be audited by the state board of exam-24 iners. 25

(2) To advise all departments, agencies, offices, officers, boards,
 commissions, institutions and other state entities in all matters involving
 questions of law.

(3) After judgment in any of the causes referred to in this chapter, to
 direct the issuing of such process as may be necessary to carry the same into
 execution.

32 (4) To account for and pay over to the proper officer all moneys re-33 ceived that belong to the state.

(5) To enforce the Idaho charitable solicitation act, chapter 12, title 48, Idaho Code; and the Idaho nonprofit hospital sale or conversion act,
chapter 15, title 48, Idaho Code; to supervise charitable organizations, as
such term is defined in section 48-1903(4), Idaho Code; and to enforce whenever necessary any noncompliance or departure from the charitable purpose of
such charitable organizations as set forth and provided in chapter 19, title
48, Idaho Code.

(6) To give an opinion in writing, without fee, to the legislature or 41 42 either house thereof τ or any senator or representative τ and to the governor, secretary of state, treasurer, state controller, and the superinten-43 dent of public instruction, when requested, upon any question of law relat-44 ing to their respective offices. The attorney general shall keep a record of 45 all written opinions rendered by the office and such opinions shall be com-46 47 piled annually and made available for public inspection. All costs incurred in the preparation of said opinions shall be borne by the office of the attor-48

1 ney general. A copy of the opinions shall be furnished to the supreme court 2 and to the state librarian.

3 (7) When required by the public service, to repair to any county in the
 4 state and assist the prosecuting attorney thereof in the discharge of du 5 ties.

6 (8) To bid upon and purchase, when necessary, in the name of the state,
7 and under the direction of the state controller, any property offered for
8 sale under execution issued upon judgments in favor of or for the use of the
9 state and to enter satisfaction in whole or in part of such judgments as the
10 consideration for such purchases.

(9) Whenever the property of a judgment debtor in any judgment men-11 tioned in subsection (8) of this section has been sold under a prior judg-12 ment, or is subject to any judgment, lien, or encumbrance, taking precedence 13 of the judgment in favor of the state, under the direction of the state 14 controller, to redeem such property from such prior judgment, lien, or en-15 16 cumbrance; and all sums of money necessary for such redemption must, upon the order of the board of examiners, be paid out of any money appropriated for 17 18 such purposes.

(10) When necessary for the collection or enforcement of any judgment
hereinbefore mentioned, to institute and prosecute, in behalf of the state,
such suits or other proceedings as may be necessary to set aside and annul all
conveyances fraudulently made by such judgment debtors; the cost necessary
to the prosecution must, when allowed by the board of examiners, be paid out
of any appropriations for the prosecution of delinquents.

(11) To exercise all the common law power and authority usually apper-taining to the office and to discharge the other duties prescribed by law.

(12) To report to the governor the condition of the affairs of the attor-ney general's office and of the reports received from prosecuting attorneys.

(13) To appoint deputy attorneys general and special deputy attorneys
 general and other necessary staff to assist in the performance of the du ties of the office. Such deputies and staff shall be nonclassified employees
 within the meaning of section 67-5302, Idaho Code.

(14) To establish a medicaid fraud control unit pursuant to the provi-33 sions of section 56-226, Idaho Code, and to exercise concurrent investiga-34 tive and prosecutorial authority and responsibility with county prosecutors 35 to prosecute persons for the violation of the criminal provisions of chap-36 ter 2, title 56, Idaho Code, and for criminal offenses that are not defined 37 in said chapter 2, title 56, Idaho Code, but that involve or are directly re-38 39 lated to the use of medicaid program funds or services provided through the medicaid program. 40

(15) To seek injunctive and any other appropriate relief as expeditiously as possible to preserve the rights and property of the residents of the state of Idaho and to defend as necessary the state of Idaho, its officials, employees, and agents in the event that any law or regulation violating the public policy set forth in the Idaho health freedom act, chapter 90, title 39, Idaho Code, is enacted by any government, subdivision, or agency thereof.

(16) To establish an internet crimes against children unit <u>(ICAC)</u> pur suant to the provisions of section 67-1410, Idaho Code, and to exercise
 concurrent investigative and prosecutorial authority and responsibility

with county prosecutors to prosecute persons for the violation of the criminal provisions of sections 18-1507, <u>18-1507A</u>, <u>18-1507C</u>, <u>18-1509A</u>, <u>18-1513</u> and <u>18-1515</u>, <u>Idaho Code</u>, <u>which may also encompass criminal offenses that</u> are not defined in said sections but that involve or are directly related to child pornography and solicitation of minors for pornography, prostitution or sex-related offenses.

7 (17) To respond to allegations of violation of state law by elected
8 county officers, to investigate such claims, to issue appropriate findings
9 and to refer such cases for further investigation and prosecution pursuant
10 to section 31-2002, Idaho Code.

11 (18) To establish a sobriety and drug monitoring program to reduce the number of people on Idaho's highways who drive under the influence of alco-12 hol or drugs, to reduce the number of repeat offenders for certain offenses 13 in which the abuse of alcohol or drugs was a contributing factor, and to in-14 crease pretrial and posttrial options for prosecutors and judges in respond-15 16 ing to repeat DUI offenders and offenders for certain crimes in which the abuse of alcohol or drugs was a contributing factor in the commission of the 17 crime; and to adopt such rules and establish such fees as are necessary for 18 the operation of said program, as set forth by law. 19

20 SECTION 5. That Section 67-1410, Idaho Code, be, and the same is hereby 21 amended to read as follows:

67-1410. INTERNET CRIMES AGAINST CHILDREN UNIT. (1) There is hereby
established in the office of the attorney general the internet crimes
against children unit (ICAC) that shall have the authority and responsibilities as set forth in this section.

(2) The ICAC shall have the authority and responsibility to conduct
a statewide program for the investigation and prosecution of violations
of all applicable Idaho laws that involve or are directly related to child
pornography and solicitation of minors for pornography, prostitution or
sex-related offenses the criminal provisions of sections 18-1507, 18-1507A,
18-1507C, 18-1509A, 18-1513, and 18-1515, Idaho Code.

32 (3) The ICAC shall be under the exclusive control of the attorney gen-33 eral.

(4) The attorney general may request and receive the assistance of, and 34 35 may enter into written agreements with, any prosecutor or law enforcement agency as necessary to implement the duties and responsibilities assigned 36 37 to the ICAC under this section. This will include contracting for the assistance of law enforcement personnel in the investigation of any violation 38 of any applicable laws pertaining to child pornography and solicitation of 39 minors for pornography, prostitution or sex-related offenses the criminal 40 provisions of sections 18-1507, 18-1507A, 18-1507C, 18-1509A, 18-1513, and 41 42 18-1515, Idaho Code. The attorney general may renew, suspend or revoke any ICAC agreement with a law enforcement agency at any time. 43

(5) The attorney general shall have the authority to designate ICAC
task force agents. ICAC task force agents shall be commissioned law enforcement officers employed by law enforcement agencies.

47 (a) The designation of an ICAC task force agent is not an act of employ-48 ment by the office of the attorney general.

(b) ICAC task force agents serve solely at the discretion and will of
 the attorney general and designation as an ICAC task force agent is not a
 property right to which due process applies.

4 (6) Designated ICAC task force agents shall have general peace officer
5 powers and the authority to arrest individuals throughout the state for the
6 purpose of investigation of internet the crimes committed against children
7 set forth under this section.

8 (7) The office of the attorney general shall employ such attorneys, in9 vestigators and other personnel as necessary to carry out the responsibili10 ties of the ICAC as set forth under this section.

(8) The attorney general shall have the authority to adopt rules neces sary to implement the duties and responsibilities assigned to the ICAC under
 this section.

SECTION 6. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2024.