LEGISLATURE OF THE STATE OF IDAHO Sixty-seventh Legislature Second Regular Session - 2024

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 518

BY JUDICIARY, RULES AND ADMINISTRATION COMMITTEE

AN ACT

RELATING TO THE MEDICAID FRAUD CONTROL UNIT; AMENDING SECTION 56-226, IDAHO
 CODE, TO REVISE PROVISIONS REGARDING THE AUTHORITY AND RESPONSIBILITY
 OF THE MEDICAID FRAUD CONTROL UNIT; AMENDING SECTION 56-227A, IDAHO
 CODE, TO REVISE PROVISIONS REGARDING PENALTIES FOR PROVIDER FRAUD;
 AMENDING SECTION 56-227C, IDAHO CODE, TO REVISE PROVISIONS REGARDING
 SUBPOENA POWER; AND DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE
 DATE.

9 Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 56-226, Idaho Code, be, and the same is hereby amended to read as follows:

56-226. MEDICAID FRAUD CONTROL UNIT. (1) There is hereby established
in the office of the attorney general the medicaid fraud control unit which
shall have the authority and responsibilities as set forth in this section.

(2) Notwithstanding the authority and responsibility granted to the 15 director of the department to provide for fraud control in other aspects of 16 public assistance and public health programs, the medicaid fraud control 17 unit shall have the authority and responsibility to conduct a statewide pro-18 gram for the investigation and prosecution of violations of all applicable 19 Idaho laws pertaining to fraud in the administration of the medicaid pro-20 gram, the provision of medical assistance and in the activities of providers 21 22 of medical assistance and services under the state plan. Further, upon ap-23 proval of the inspector general of the relevant federal agency, the office of the attorney general shall have the authority and responsibility to inves-24 tigate and to prosecute violations of any aspect of the provision of health 25 care services and activities of providers of such services under any federal 26 health care program as defined in 42 U.S.C. section 1320(a)-7b(f)1, if the 27 suspected fraud or violation of law in such investigation or prosecution is 28 substantially related to the state plan. The medicaid fraud control unit 29 shall be under the exclusive control of the attorney general and be separate 30 31 and distinct from the department. No official from the department shall have authority to review or override the prosecutorial decisions made by the 32 medicaid fraud control unit. 33

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(3) The medicaid fraud control unit shall also:

(a) Review complaints of abuse or neglect of medicaid recipients in
 health care facilities which receive payment pursuant to the state plan
 and may review complaints of the misappropriation of patients' private
 funds in such facilities; and

39 (b) Review complaints of abuse or neglect of medicaid recipients resid-

40 ing in a board and care facility-; and

(c) Review complaints of abuse or neglect of medicaid recipients or the 1 2 misappropriation of medicaid recipients' private funds in other settings in which the provision of medicaid services is involved. 3 (4) The medicaid fraud control unit shall attempt to collect or refer 4 5 to the department for collection overpayments that are made to providers of facilities under the state plan or under any federal health care program to 6 7 health care facilities that are the result of fraudulent acts and that are discovered by the medicaid fraud control unit in carrying out its responsi-8 bilities under this section. Notwithstanding any other provision of Idaho 9 Code, all funds collected by the medicaid fraud control unit in accordance 10 11 with this subsection (4) shall be deposited into the state general fund. (5) The office of the attorney general shall employ such auditors, at-12 torneys, investigators and other personnel as are necessary to carry out the 13 responsibilities of the medicaid fraud control unit as set forth under this 14 section. 15 16 (6) The office of the attorney general shall submit to the secretary of the federal department of health and human services applications and reports 17 containing such information as is determined by the secretary by regulation 18 to be necessary to meet the requirements of subchapter XIX, chapter 7, title 19 20 42, U.S.C. 21 (7) In carrying out its duties and responsibilities under this section, the medicaid fraud control unit may: 22 23 (a) Request and receive the assistance of any prosecutor or law enforcement agency in the investigation and prosecution of any violation 24 of any applicable Idaho laws pertaining to fraud in the administration 25 of the medicaid program, the provision of medical assistance and in the 26 activities of providers of medical assistance and services under the 27 state plan; 28 (b) Enter upon the premises of any provider participating in the medic-29 aid program to: 30 (i) Examine all accounts and records that are relevant in deter-31 mining the existence of fraud in the medicaid program; 32 (ii) Investigate alleged abuse or neglect of medicaid recipients; 33 or 34 (iii) Investigate alleged misappropriation of patients' private 35 funds. The accounts or records of a nonmedicaid recipient may not 36 be reviewed by, or turned over to the medicaid fraud control unit 37 without the patient's written consent or a court order; and 38 39 (c) Notwithstanding any other provision of law, upon written request have full access to all records held by a medicaid provider, or by any 40 other person on his or her behalf, that are relevant to the determina-41 42 tion of the: (i) Existence of civil violations or criminal offenses under this 43 chapter or related offenses; 44 (ii) Existence of medicaid recipient abuse, mistreatment or ne-45 46 glect; or 47 (iii) Theft of medicaid recipient funds. No person holding such records shall refuse to provide the medicaid 48 fraud control unit access to such records for the purposes described in 49 this section on the basis that release would violate the medicaid recip-50

ient's right of privacy or privilege against disclosure or use or any 1 2 professional or other privilege or right. (8) The medicaid fraud control unit shall safequard the privacy rights 3 of medicaid recipients to avoid unnecessary disclosure of personal informa-4 tion concerning named medicaid recipients. The medicaid fraud control unit 5 may transmit such information that it deems appropriate to the department 6 and to other agencies concerned with the regulation of health care facili-7 ties or health professionals. 8 The medicaid fraud control unit shall be permitted to seek 9 (9) 10 court-ordered restitution as reimbursement for the cost of investigation 11 from those individuals successfully prosecuted for violations of any applicable Idaho laws pertaining to fraud in the administration of the medicaid 12 program, the provision of medical assistance, or the activities of providers 13 of medical assistance and services under the state plan. Any restitution 14 payments received pursuant to this section shall be deposited in the state 15 16 general fund. (9) (10) The attorney general shall have the authority to adopt rules 17 necessary to implement the duties and responsibilities assigned to the med-18 icaid fraud control unit under this section. 19 (10) (11) As used in this section: 20 21 (a) "Board and care facility" means a provider of medicaid services in a residential setting which receives payment from or on behalf of two (2) 22 or more unrelated adults who reside in such facility, and for whom one 23 (1) or more of the following is provided: 24 (i) Nursing care services provided by, or under the supervision 25 26 of, a registered nurse, licensed practical nurse or certified nurses aide; or 27 (ii) A substantial amount of personal care services that assist 28 residents with the activities of daily living, including per-29 sonal hygiene, dressing, bathing, eating, toileting, ambulation, 30 transfer of positions, self-medication, body care, travel to med-31 ical services, essential shopping, meal preparation, laundry and 32 housework. 33 (b) "Department" means the Idaho department of health and welfare. 34 (c) "Director" means the director of the Idaho department of health and 35 welfare. 36 (d) "Medicaid" means Idaho's medical assistance program. 37 (e) "Provider" means any individual, partnership, association, corpo-38 ration or organization, public or private, which provides residential 39 or assisted living services, certified family home services, nursing 40 facility services or services offered pursuant to medical assistance. 41 "Recipient" means an individual determined eligible by the direc-42 (f) tor for the services provided in the state plan for medicaid. 43 (g) "State plan" means the Idaho state plan pursuant to subchapter XIX, 44 chapter 7, title 42 U.S.C. 45 SECTION 2. That Section 56-227A, Idaho Code, be, and the same is hereby 46 amended to read as follows: 47

48 56-227A. PROVIDER FRAUD -- CRIMINAL PENALTY. It shall be unlawful for
 49 any provider or person, knowingly, with intent to defraud <u>another</u>, by means

of a wilfully false statement or representation or by deliberate concealment of any material fact, or any other fraudulent scheme or device, to:

(a) present Present or cause to be presented for allowance or payment
 any false or fraudulent claim for furnishing services or supplies; or

(b) attempt <u>Attempt</u> to obtain or to obtain authorization for furnishing
services or supplies; or

7 (c) attempt <u>Attempt</u> to obtain or to obtain compensation from public 8 funds greater than that to which he is legally entitled for services or sup-9 plies furnished or purportedly furnished.

Any provider or person who violates the provisions of this section shall 10 11 be guilty of a felony. Nothing and shall be subject to a term of imprisonment not to exceed fifteen (15) years, or a fine not to exceed fifteen thousand 12 dollars (\$15,000), or both, and shall be ordered to make restitution to the 13 department or any other person for any financial loss sustained as a result 14 of a violation of this section. Each instance of violation shall be consid-15 16 ered a separate offense, and nothing in this section shall prohibit or preclude a provider or person from being prosecuted under any other provision of 17 the criminal code. 18

19 SECTION 3. That Section 56-227C, Idaho Code, be, and the same is hereby 20 amended to read as follows:

21 56-227C. SUBPOENA POWER. (1) The director $_{\tau}$ of the Idaho department of health and welfare or his authorized representative, and the director of the 22 Idaho state police or his authorized representative, or the attorney general 23 or his authorized representative, for the purposes contemplated by this act, 24 have power to issue subpoenas, compel the attendance of witnesses, admin-25 26 ister oaths, certify to official acts, take depositions within and without the state of Idaho, as now provided by law, compel the production of perti-27 nent books, payrolls, accounts, papers, records, documents and testimony. 28 If a person in attendance before such director or his authorized represen-29 tative refuses, without reasonable cause, to be examined or to answer a le-30 gal and pertinent question, or to produce a book or paper or other evidence 31 when ordered so to do by the director or his authorized representative, said 32 director or his authorized representative may apply to the judge of the dis-33 trict court of the county where such person is in attendance, upon affidavit 34 35 for an order returnable in not less than two (2) or more than five (5) days, directing such person to show cause before such judge, or any other judge of 36 37 such district, why he should not be punished for contempt; upon the hearing of such order, if the judge shall determine that such person has refused, 38 without reasonable cause or legal excuse, to be examined or to answer a le-39 gal or pertinent question, or to produce a book or paper which he was ordered 40 to bring or produce, he may forthwith punish the offender as for contempt of 41 42 court.

(a) If any person asks to be excused from attending or testifying or
from producing any books, payrolls, accounts, papers, records, documents or other evidence in connection with any investigation or inquiry
or upon any hearing before any officer so authorized pursuant to this
subsection (1), or in any proceeding or action before any court upon a
charge or violation of this subsection (1), on the ground that the testimony or evidence required of him may tend to incriminate him or sub-

ject him to penalty or forfeiture, and if such person, notwithstanding such request, is directed to give such testimony or produce such evidence, the person must, if so directed by the director or his authorized representative, comply with such direction.

(b) After complying, and if, but for this subsection (1), the person 5 would have been privileged to withhold the answer given or the evidence 6 produced by him, then the answer, the evidence and any information di-7 rectly or indirectly derived from the answer or evidence, may not be 8 used against the compelled person in any manner in a criminal case, 9 except that the person may nevertheless be prosecuted or subjected to 10 penalty or forfeiture for any perjury, false swearing or contempt com-11 mitted in answering or failing to answer or in producing or failing to 12 produce evidence in accordance with the order. Such evidence may be 13 used in the refusal, suspension or revocation of any license, permis-14 sion or authority conferred, or to be conferred, pursuant to Idaho Code. 15

16 (2) The attorney general or any prosecuting attorney or the designated agent of either shall have the authority to issue subpoenas to an enrolled or 17 formerly enrolled provider of services pursuant to the medicaid program to 18 compel production of any books, payrolls, accounts, papers, records or doc-19 uments that are required to be maintained under the medicaid provider agree-20 21 ment executed by such provider or formerly enrolled provider as may be relevant to an investigation of fraud or other crime directly related to the 22 use of medicaid program funds or services provided through the medicaid pro-23 gram that are not already in the possession of the director of the depart-24 ment of health and welfare or his designated agent. The attorney general 25 or any prosecuting attorney or the designated agent of either may also com-26 pel testimony by the custodian of the items subpoenaed concerning the pro-27 duction and authenticity of those items. Subpoenas for records or informa-28 tion which are not required to be maintained under a provider agreement shall 29 only be issued through subpoena powers in judicial proceedings. A subpoena 30 under this subsection (2) shall describe the items required to be produced 31 with particularity and prescribe a return date of a reasonable period of time 32 within which the items can be assembled and made available to the attorney 33 general or any prosecuting attorney or the designated agent of either. 34

(3) Subpoenas issued pursuant to this section shall be served and wit ness fees and mileage paid as allowed in civil cases in the district courts of
 this state.

(4) Investigators employed by the attorney general for the investigation and prosecution of providers of services pursuant to the medicaid program shall have all the authority given by statute to peace officers of the
state of Idaho, including, but not limited to, authority to obtain, serve and
execute warrants of arrest and warrants of search and seizure.

43 SECTION 4. An emergency existing therefor, which emergency is hereby
 44 declared to exist, this act shall be in full force and effect on and after
 45 July 1, 2024.