LEGISLATURE OF THE STATE OF IDAHO Sixty-seventh Legislature Second Regular Session - 2024

IN THE SENATE

SENATE BILL NO. 1258

BY TRANSPORTATION COMMITTEE

AN ACT

- RELATING TO ABANDONMENT AND VACATION OF COUNTY HIGHWAYS OR PUBLIC RIGHTS-OF-WAY; AMENDING SECTION 40-203, IDAHO CODE, TO REVISE PROVISIONS REGARD-ING ABANDONMENT OF CERTAIN RIGHTS-OF-WAY AND TO MAKE TECHNICAL CORREC-TIONS; AND DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.
- Be It Enacted by the Legislature of the State of Idaho: 6

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SECTION 1. That Section 40-203, Idaho Code, be, and the same is hereby 7 8 amended to read as follows:

40-203. ABANDONMENT AND VACATION OF COUNTY AND HIGHWAY DISTRICT SYS-9 TEM HIGHWAYS OR PUBLIC RIGHTS-OF-WAY. (1) A board of county or highway 10 district commissioners, whichever shall have jurisdiction of the highway 11 system, shall use the following procedure to abandon and vacate any highway 12 13 or public right-of-way in the county or highway district system, including those which that furnish public access to state and federal public lands and 14 waters: 15

The commissioners may by resolution declare their intention to 16 (a) abandon and vacate any highway or public right-of-way or to reclassify a 17 public highway as a public right-of-way, where doing so is in the public 18 interest. 19

(b) Any resident, or property holder, within a county or highway dis-20 21 trict system, including the state of Idaho, any of its subdivisions, or any agency of the federal government, may petition the respective com-22 23 missioners for abandonment and vacation of any highway or public rightof-way within their highway system. The petitioner shall pay a reason-24 able fee as determined by the commissioners to cover the cost of the pro-25 26 ceedings.

(c) The commissioners shall establish a hearing date or dates on the 27 proposed abandonment and vacation. 28

(d) The commissioners shall prepare a public notice stating their in-29 tention to hold a public hearing to consider the proposed abandonment 30 and vacation of a highway or public right-of-way, which shall be made 31 available to the public not later than thirty (30) days prior to any 32 hearing and mailed to any person requesting a copy not more than three 33 (3) working days after any such request. 34

(e) At least thirty (30) days prior to any hearing scheduled by the com-35 36 missioners to consider abandonment and vacation of any highway or public right-of-way, the commissioners shall mail notice by United States 37 mail to known owners and operators of an underground facility, as de-38 39 fined in section 55-2202, Idaho Code, that lies within the highway or public right-of-way. 40

(f) At least thirty (30) days prior to any hearing scheduled by the 41 commissioners to consider abandonment and vacation of any highway 42

2 3 4 5 or public right-of-way, the commissioners shall mail notice to owners of record of land abutting the portion of the highway or public
right-of-way proposed to be abandoned and vacated at their addresses
as shown on the county assessor's tax rolls and shall publish notice of
the hearing at least two (2) times if in a weekly newspaper or three (3)
times if in a daily newspaper, the last notice to be published at least
five (5) days and not more than twenty-one (21) days before the hearing.

(g) At the hearing, the commissioners shall accept all information re-8 lating to the proceedings. Commissioners shall accept the presentation 9 of evidence that the highway or public right-of-way being considered 10 for vacation furnishes public access to state or federal public lands or 11 waters. If the existence of such access has not been previously legally 12 adjudicated, the commissioners shall follow the validation procedures 13 pursuant to section 40-203A, Idaho Code, before adjudicating that pub-14 lic access exists in any particular location. Any person, including the 15 16 state of Idaho or, any of its subdivisions, or any agency of the federal government, may appear and give testimony for or against abandonment. 17

- (h) After completion of the proceedings and consideration of all re lated information, the commissioners shall decide whether the abandon ment and vacation of the highway or public right-of-way is in the public
 interest of the highway jurisdiction affected by the abandonment or va cation. The decision whether or not to abandon and vacate the highway or
 public right-of-way shall be written and shall be supported by findings
 of fact and conclusions of law.
- (i) If the commissioners determine that a highway or public right-of-25 way parcel to be abandoned and vacated in accordance with the provisions 26 of this section has a fair market value of two thousand five hundred 27 dollars (\$2,500) or more, a charge may be imposed upon the acquiring 28 entity, not in excess of the fair market value of the parcel, as a condi-29 tion of the abandonment and vacation; provided, however, no such charge 30 shall be imposed on the landowner who originally dedicated such parcel 31 to the public for use as a highway or public right-of-way; and provided 32 further, that if the highway or public right-of-way was originally a 33 federal land right-of-way, said highway or public right-of-way shall 34 revert to a federal land right-of-way. 35

(j) The commissioners shall cause any order or resolution to be
 recorded in the county records and the official map of the highway sys tem to be amended as affected by the abandonment and vacation.

(k) From any such decision, a resident or property holder within the
county or highway district system, including the state of Idaho or, any
of its subdivisions, or any agency of the federal government, may appeal to the district court of the county in which the highway or public
right-of-way is located pursuant to section 40-208, Idaho Code.

(2) No highway or public right-of-way or parts thereof shall be abandoned and vacated so as to leave any real property adjoining the highway
or public right-of-way without access to an established highway or public
right-of-way. The burden of proof shall be on the impacted property owner to
establish this fact.

49 (3) No highway or public right-of-way or any part of a highway or public
 50 right-of-way that has been legally determined by the commissioners through a

judicial determination, validation pursuant to section 40-203A, Idaho Code, 1 2 or other legal process to furnish public access to state or federal public lands or to the natural or ordinary high water mark of public waters as de-3 fined pursuant to Idaho law shall be vacated unless a substantially similar 4 highway or public right-of-way is furnished as a replacement. Such replace-5 ment shall provide for the same scope of use as the vacated right-of-way. 6 7 Such replacement right-of-way may be privately maintained but shall contain a perpetual public access to the state or federal public lands or waters. 8 A replacement right-of-way shall not be secured through eminent domain or 9 condemnation. The provisions of this section shall not apply to any action 10 11 for abandonment or vacation identified and first initiated prior to July 1, 2024, notwithstanding any judicial action or pending appeal before any judi-12 cial tribunal in the state of Idaho or to any subsequent petition ordered or 13 otherwise required by such judicial action. The provisions of this section 14 shall not be interpreted as creating public access where none otherwise ex-15 16 ists on private property.

17 (3) (4) In the event of abandonment and vacation, rights-of-way or easements shall be reserved for the continued use of existing sewer, gas, water, or similar pipelines and appurtenances, or other underground facilities as defined in section 55-2202, Idaho Code, for ditches or canals and appurtenances, and for electric, telephone and similar lines and appurtenances.

(4) (5) (a) When a county or highway district is to consider the abandon ment or vacation of any highway, public street or public right-of-way
 that was accepted as part of a recorded platted subdivision, such aban donment shall be accomplished pursuant to the provisions of this sec tion.

(b) When a county or highway district is to consider the abandonment or
vacation of any highway, public street, or public right-of-way that was
accepted as part of a platted subdivision that has never been improved
or developed, such vacation or abandonment may be approved through
the dedication of a new highway, public street, or public right-of-way
without compensation as set forth in subsection (1) (i) of this section.

(c) When a county is to consider the abandonment or vacation of any private right-of-way that was accepted as part of a recorded platted subdivision, said abandonment or vacation shall be accomplished pursuant to
the provisions of chapter 13, title 50, Idaho Code.

(5) (6) In any proceeding under this section or section 40-203A, Idaho
 Code, or in any judicial proceeding determining the public status or width of
 a highway or public right-of-way, a highway or public right-of-way shall be
 deemed abandoned if the evidence shows:

(a) That said highway or public right-of-way was created solely by a
particular type of common law dedication, such as a dedication based
upon a plat or other document that was not recorded in the official
records of an Idaho county;

(b) That said highway or public right-of-way is not located on land
owned by the United States or the state of Idaho nor on land entirely
surrounded by land owned by the United States or the state of Idaho nor
does it provide the only means of access to such public lands; and

1 (c) (i) That said highway or public right-of-way has not been used 2 by the public and has not been maintained at the expense of the pub-3 lic in at least three (3) years during the previous fifteen (15) 4 years; or 5 (ii) Said highway or right-of-way was never constructed and at

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- least twenty (20) years have elapsed since the common law dedication.

(6) (7) All other highways or public rights-of-way may be abandoned and 8 vacated only upon a formal determination by the commissioners pursuant to 9 this section that retaining the highway or public right-of-way for use by 10 11 the public is not in the public interest, and such other highways or public rights-of-way may be validated or judicially determined at any time notwith-12 standing any other provision of law. Provided that any Any abandonment under 13 this section shall be subject to and limited by the provisions of subsections 14 (2) and (3) (4) of this section. 15

SECTION 2. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2024.