1

2

3

4 5

6

7

8

9 10

11

12

13

14 15

16

17

18 19

20

21

22

23

24

25

26

27

28 29

30

31

32 33

34

35

36

37

38 39

40

41

42

IN THE SENATE

SENATE BILL NO. 1394

BY STATE AFFAIRS COMMITTEE

AN ACT

RELATING TO VOTING MACHINES; AMENDING SECTION 18-2306, IDAHO CODE, TO PRO-VIDE THAT TAMPERING WITH A VOTING MACHINE IS A FELONY OFFENSE AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 34-2401, IDAHO CODE, TO REMOVE AND REVISE DEFINITIONS AND TO DEFINE A TERM; AMENDING SECTION 34-2404, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE PROHIBITION ON TAMPERING WITH VOTING MACHINES; AMENDING SECTION 34-2409, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE EXAMINATION OF VOTING MACHINES; AMENDING SECTION 34-2410, IDAHO CODE, TO REVISE PROVISIONS REGARDING SPECIFICATIONS FOR VOTING MACHINES OR VOTE TALLY SYSTEMS; AMENDING SEC-TION 34-2411, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE DUTIES OF ELECTION BOARD CLERKS; AMENDING SECTION 34-2415, IDAHO CODE, TO REMOVE PROVISIONS REGARDING THE PREPARATION OF A POLLING PLACE FOR AN ELECTION AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 34-2416, IDAHO CODE, TO REMOVE PROVISIONS REGARDING THE PROCEDURE FOR PREPARING VOTING MACHINES FOR AN ELECTION AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 34-2418, IDAHO CODE, TO REMOVE PROVISIONS REGARDING BALLOT LABELS AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 34-2420, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE EXAMINATION OF A VOT-ING MACHINE DURING ELECTIONS; REPEALING SECTION 34-2426, IDAHO CODE, RELATING TO THE EXHIBITION OF VOTING MACHINES FOR THE INSTRUCTION OF VOTERS; AMENDING CHAPTER 24, TITLE 34, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 34-2426, IDAHO CODE, TO PROVIDE FOR PUBLIC LOGIC AND ACCU-RACY TESTS; AMENDING SECTION 34-903, IDAHO CODE, TO REVISE TERMINOLOGY; AMENDING SECTION 34-1411, IDAHO CODE, TO PROVIDE A CORRECT CODE REFER-ENCE; AND DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 18-2306, Idaho Code, be, and the same is hereby amended to read as follows:

18-2306. ILLEGAL VOTING OR —— INTERFERENCE WITH ELECTION —— TAMPER—ING WITH VOTING MACHINES OR VOTE TALLY SYSTEMS. Every person not entitled to vote, who fraudulently votes, and every person who votes more than once at any one election, or knowingly hands in two (2) or more tickets folded together, or changes any ballot after the same has been deposited in the ballot box, or adds, or attempts to add, any ballot to those legally polled at any election, either by fraudulently introducing the same into the ballot box before or after the ballots therein have been counted, or adds to or mixes with, or attempts to add to or mix with, the ballots lawfully polled, other ballots, while the same are being counted or canvassed, or at any other time, with intent to change the result of such election; or carries away or destroys, or attempts to carry away or destroy, any poll list, or ballots, or ballot box, for the purpose of breaking up or invalidating such election, or

wilfully willfully detains, mutilates, or destroys any election returns, or in any manner so interferes with the officers holding such election or conducting such canvass, or with the voters lawfully exercising their rights of voting at such election, as to prevent such election or canvass from being fairly held and lawfully conducted, or who violates the provisions of section 34-2404(1) or (2), Idaho Code, by tampering with a voting machine or vote tally system, is guilty of a felony.

SECTION 2. That Section 34-2401, Idaho Code, be, and the same is hereby amended to read as follows:

34-2401. DEFINITIONS. As used in this chapter:

- (1) "Ballot" means any material used or the voting surface of a direct recording electronic system on which votes are cast for offices, candidates and measures.
- (2) "Ballot card" means the tabulating card or cards of any size upon which the voter records his vote.
- (3) "Ballot label" means the cards, papers, booklet or other material containing the names of offices and candidates and measures to be voted on.
- $\frac{(4)}{(3)}$ "Election" means all state, county, city, district and other political subdivision elections including bond issue elections.
- (5) (4) "Governing body" means the board of county commissioners of any county or the governing body of any city, district or other political subdivision elections including bond issue elections.
- (6) (5) "Measure" means a proposed law, act or part of an act of the legislative assembly or amendment to the constitution of the state of Idaho to be submitted to the people for their approval or rejection at an election. "Measure" also means other propositions which that can be submitted to the voters at any election by counties, cities, districts or other political subdivisions.
- (7) "Model" means a mechanically operated model of a portion of the face of the machine illustrating the means of voting.
 - (8) (6) "Precinct" includes all election districts.
- (7) "Vote tally system" means the total combination of equipment, including hardware, firmware, software, materials, and documentation, used to perform the following functions of an election:
 - (a) To define or read ballots and verify accuracy;
 - (b) To mark, scan, and count ballots;
 - (c) To report or produce election results; and
 - (d) To maintain and produce any audit trail information.
 - (9) (8) "Voting machine" means:
 - (a) Any mechanical or electronic device $\frac{\text{which}}{\text{that}}$ will record every vote cast by any voter on candidates and measures and $\frac{\text{which}}{\text{that}}$ will either internally or externally total all votes cast on that device; or
 - (b) Any device into which a ballot card may be inserted and which that is so designed and constructed that the vote for any candidate or measure may be indicated by punching or marking the ballot card.
- (10) "Vote tally system" means one (1) or more pieces of machinery or equipment necessary to examine and tally automatically paper ballots having marks placed thereon by a written mark or by a marking stamp. The examination shall be accomplished by either mark sensing or optical scanning.

SECTION 3. That Section 34-2404, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-2404. TAMPERING WITH MACHINES PROHIBITED. (1) No person shall:
- (a) Tamper with or injure or attempt to injure any voting machine or vote tally system to be used or being used in an election—;
- (b) Tamper with any voting machine or vote tally system that has been used in an election \cdot ; or
- (c) Prevent or attempt to prevent the correct operation of any voting machine or vote tally system.
- (2) An $\underline{\text{No}}$ unauthorized person shall not make or have in his possession a key to a voting machine to be used or being used in an election.
- (3) The secretary of state may authorize access to voting machines or vote tally systems with consent of the county clerk for the purposes of testing, inspection, maintenance, or any other reason deemed necessary by the secretary of state. Such authorization shall be in writing.
- (3) (4) Neither the secretary of state nor any officer or employee of any county, city, district or other political subdivision using voting machines or vote tally systems, shall solicit or accept any compensation, other than amounts paid by the governmental unit, in connection with the sale, lease or use of voting machines or vote tally systems.
- SECTION 4. That Section 34-2409, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-2409. EXAMINATION OF MACHINES BY SECRETARY OF STATE PRIOR TO ADOPTION CERTIFICATION. (1) The secretary of state shall publicly examine all makes of voting machines or vote tally systems submitted to him and determine whether the machines or vote tally systems comply with the requirements of this chapter, and can safely be used by voters at elections under the provisions of this chapter. Any voting machine or vote tally system All voting machines or vote tally systems shall be certified by the secretary of state for use in Idaho. Except for functions or capabilities unique to this state, voting machines and vote tally systems shall be tested and the results certified by an independent testing authority designated by the secretary of state prior to certification by a voting system testing laboratory prior to the examination of voting machines and vote tally systems by the secretary of state.
- (2) Any person owning or interested in a voting machine or vote tally system may submit it to the secretary of state for examination. No examination shall be conducted unless documentation is provided indicating that the voting machine or vote tally system meets the federal election commission standards United States election assistance commission guidelines. For the purpose of assistance in examining the machine or vote tally system, the secretary of state may employ not more than three (3) individuals who are expert in one (1) or more of the fields of data processing, mechanical engineering, and public administration. The compensation of these assistants shall be paid by the person submitting the machine or vote tally system.
- (3) Within thirty (30) days after completing the examination and approval of any voting machine or vote tally $system_{\underline{I}}$ the secretary of state shall make and file in his office his report and determination of certifica-

 $\underline{\text{tion}}$ on the machine or vote tally system, together with a written or printed description and drawings and $\underline{\text{or}}$ photographs clearly identifying the machine or vote tally system and the operation thereof. As soon as practicable after such filing, the secretary of state upon request shall send a copy of the report to any governing body within the state.

- (4) Any voting machine or vote tally system that receives the approval certification of the secretary of state may be used for conducting elections in this state. Any machine or vote tally system that does not receive such approval certification shall not be adopted for or used at any election. After a voting machine or vote tally system has been approved certified by the secretary of state, any change or improvement in the machine or vote tally system that does not impair its accuracy, efficiency, or capacity shall not render necessary a reexamination or reapproval recertification of the machine or vote tally system.
- (5) Any voting system, including paper ballots, that was used in the 2004 general election shall be continued to be authorized for use as long as the voting system meets the requirements of the "Help America Vote Act of 2002," Public Law 107-252.
- (6) For all elections conducted after 2004, no direct recording electronic voting device shall be used unless the direct recording electronic voting device has a voter verifiable paper audit trail. Any certifications of a direct recording electronic voting device without a voter verifiable paper audit trail are hereby declared null and void.
- (7) The secretary of state may periodically review the various voting systems that have been certified for use in the state to ensure such systems meet the standards guidelines set forth by the federal United States election assistance commission and the national institute of standards and technology. Any voting system that does not meet such standards guidelines may be decertified after a public hearing.
- SECTION 5. That Section 34-2410, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-2410. SPECIFICATIONS FOR VOTING MACHINES OR VOTE TALLY SYSTEMS. (1) No voting machine or vote tally system shall be approved by the secretary of state unless it is constructed so that it:
 - (a) Secures to the voter secrecy in the act of voting.
 - (b) Provides facilities for voting for the opportunity for voters to $\underline{\text{vote for}}$ candidates of as many political parties or organizations as may make nominations and for or against as many measures as may be submitted.
 - (c) Permits the voter to vote for any person for any office and upon any measure that he has the right to vote for.
 - (d) Permits the voter, except at primary elections, to vote for all the candidates of one (1) party or in part for the candidates of one (1) party and in part for the candidates of one (1) or more other parties.
 - (e) Permits the voter to vote for as many persons for an office as he is lawfully entitled to vote for but no more.
 - (f) Prevents the voter from voting for the same person more than once for the same office.

- (g) Correctly registers or records all votes cast for any and all persons and for or against any and all measures.
- (h) Can be adjusted so that the counting mechanism rejects any vote cast on the tabulating card in excess of the number which the voter is entitled to vote. Can reject any vote cast in excess of the number that the voter is entitled to vote, which shall be considered an overvote.
- (i) Provides that a vote for more than one (1) candidate cannot be cast by one (1) single operation of the machine or vote tally system.
- (2) A vote tally system shall be:

- (a) Capable of correctly counting votes on ballots or ballot cards on which the proper number of votes have been marked for any office or question or issue that has been voted.
- (b) Capable of ignoring the votes marked for any office or question or issue where more than the allowable number of votes have been marked, but shall correctly count the properly voted portions of the ballot card.
- (c) Capable of accumulating a count of the specific number of ballots or ballot cards tallied for a precinct, accumulating total votes by a candidate for each office; and accumulating total votes for and against each question and issue of the ballots or ballot cards tallied for a precinct.
- (d) Capable of tallying votes from ballots or ballot cards of different political parties, from the same precinct, in the case of a primary election.
- (e) Capable of accommodating rotation of candidates' names on the ballot or ballot card, provided that all ballots or ballot cards from one (1) precinct shall be of the same rotation sequence.
- (f) Capable of automatically producing precinct totals in either printed, marked, or punched digital form, or combinations thereof.
- (3) No vote tally system shall be connected to the internet at any time, and no vote tally system shall receive or transmit data through wireless communications. The provisions of this subsection shall not apply to electronic poll books authorized pursuant to section 34-1106A, Idaho Code.

SECTION 6. That Section 34-2411, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-2411. DUTIES OF CLERKS OF ELECTION BOARDS. (1) The secretary of state shall issue an administrative order outlining the duties of each of the clerks on the election board. He shall devise and prescribe for use by each local election officer the contents, form, character and kinds of ballots, ballot labels, ballot cards, formats, records, papers and documents and other materials and supplies and procedures necessary in the use of voting machines or vote tally systems and in the process of counting and tabulating the ballots by mechanical or electrical counting devices or equipment or computers.
- (2) The secretary of state shall prescribe rules and regulations to achieve and maintain the maximum degree of correctness, impartiality, and efficiency on the procedures of voting, and of counting, tabulating, and recording votes, by the devices, machines or vote tally systems and methods provided by this act chapter.

SECTION 7. That Section 34-2415, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-2415. PREPARATION OF POLLING PLACE FOR ELECTION. (1) The election board of each election precinct in which a voting machine is to be used shall meet at the polling place for the election precinct at least thirty (30) minutes before the time set for opening the polls. Before preparing the machine for voting, the election board shall proceed as prescribed in subsection (2) of this section.
 - (2) The election board shall:

- (a) Cause cause the voting machine to be placed where it can be conveniently attended by the election board and conveniently operated by the voters and where the ballot labels on the machines can be plainly seen by the election board and the public when not being voted on.
- (b) Cause the model to be placed where each voter can conveniently operate it and receive instructions on the model as to the manner of voting before entering the voting machine booth.
- (c) Determine that the ballot labels are in the proper place on the machine.
- $\frac{(3)}{(2)}$ After performing their its duties as provided in this section, the election board shall certify to the fact in the appropriate places in the poll book.
- SECTION 8. That Section 34-2416, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-2416. PROCEDURE FOR PREPARING MACHINES FOR AN ELECTION. (1) In preparing a voting machine for an election, the county clerk or the clerk of the city, district or other political subdivision, as the case may be, shall:
 - (a) Arrange the machine and the ballot labels so that it shall in every particular case meet the requirements of voting and counting at such elections.; and
 - (b) Thoroughly inspect and test the machine, and file a certificate in his office that the ballot labels have been properly arranged.
- (2) The arrangement of offices and names of candidates upon the ballot labels shall conform as nearly as practicable to the provisions of law for the arrangement of names on paper ballots, and in the event that there are more candidates for any office than can be placed upon one (1) page, the labels shall be clearly marked to indicate that the names of candidates for the office are continued on the following page.
- $\frac{(3)}{(2)}$ Representatives of political parties and candidates shall be permitted to examine the voting machines or vote tally systems.
- SECTION 9. That Section 34-2418, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-2418. BALLOTS <u>AND BALLOT LABELS</u>. (1) The ballots <u>and ballot labels</u> required to be furnished for general or special elections shall be printed in black ink on clear white material of such size and arrangements as to suit the construction of the machine. The ballot labels for measures may contain a condensed statement of purpose for each measure to be voted on, accompanied

by the words "Yes" and "No." The title of the offices on the ballot labels shall be printed in type as large as the space for the office will reasonably permit. Where more than one (1) candidate can be voted for an office, there shall be printed below the office title words indicating the number the voter is lawfully entitled to vote for out of the whole number of candidates, such as "Vote for Two."

- (2) The ballots and ballot labels required to be furnished for primary elections may be of different colors for the political parties who are nominating or electing candidates.
- (3) The "judiciary ballot" may be added to the ballot labels for the political parties. Candidates for the above offices will be shown under the general title of nonpartisan judicial candidates.
- (4) When a vote tally system is used, the county clerk shall prepare the ballots as nearly as practicable as required by law.
- SECTION 10. That Section 34-2420, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-2420. EXAMINATIONS OF FACE OF MACHINE DURING ELECTION. The election board shall occasionally examine the face of the voting machine and the ballot labels ballots to determine that the machine and the ballot labels ballots have not been damaged or tampered with.
- SECTION 11. That Section 34-2426, Idaho Code, be, and the same is hereby repealed.
- SECTION 12. That Chapter 24, Title 34, Idaho Code, be, and the same is hereby amended by the addition thereto of a $\underline{\text{NEW SECTION}}$, to be known and designated as Section 34-2426, Idaho Code, and to read as follows:
- 34-2426. PUBLIC LOGIC AND ACCURACY TESTS. (1) Each county clerk shall hold a public logic and accuracy test prior to election day to demonstrate to the public that the vote tally system is accurately reading and tabulating votes cast. Each county clerk utilizing a voting machine shall conduct internal election setup testing to ensure electronic vote tally system functionality and accuracy.
- (2) Public notice shall be published on the county's official website, if the county maintains a website, or shall be posted within the office of the county clerk at least ten (10) days prior to the commencement of the public test.
- (3) The county clerk shall adopt procedures for testing that ensure the vote tally system can:
 - (a) Verify that each contest position and ballot style on the ballot can be voted and is accurately counted;
 - (b) Include overvotes and undervotes for each race, if applicable to the system being tested;
 - (c) Include write-in votes, when applicable to the election;
 - (d) Determine expected test outcomes depending on marking pattern applied;
 - (e) Produce a zero report during the logic and accuracy test to show that no ballots have been cast and no votes have been tabulated; and

- (f) Allow the county clerk to observe the tabulation of all ballots and compare the actual results to the expected results.
- (4) A logic and accuracy test is successful if the actual results are identical to the expected results. In the event a test produces different results from the expected results, the county clerk shall investigate the cause of the variance and repeat the test until accurate results are produced.

 (5) Upon completion of a successful test, the county clerk shall declare the public logic and accuracy test complete.

SECTION 13. That Section 34-903, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-903. SECRETARY OF STATE TO PRESCRIBE FORM AND CONTENTS OF ALL BALLOTS AND RELATED DOCUMENTS. (1) The secretary of state shall, in a manner consistent with the election laws of this state, prescribe the form for all ballots, absentee ballots, diagrams, sample ballots, ballot labels, voting machine labels or booklets, certificates, notices, declarations of candidacy, affidavits of all types, lists, applications, poll books, tally sheets, registers, rosters, statements, and abstracts if required by the election laws of this state.
- (2) The secretary of state shall prescribe the arrangement of the matter to be printed on each kind of ballot and label, including:
 - (a) The placement and listing of all offices, candidates and issues upon which voting is statewide, which shall be uniform throughout the state.
 - (b) The listing of all other candidates required to file with him, and the order of listing all offices and issues upon which voting is not statewide.
- (3) The names of candidates for legislative or special district offices shall be printed only on the ballots and ballot labels furnished to voters of such district.
 - (4) (a) The names of candidates that appear on election ballots for federal, state, county, and city offices shall be rotated in the manner determined by the secretary of state.
 - (b) The names of candidates that appear on election ballots for other offices shall be rotated in the manner determined by the secretary of state for any political entity whose number of registered voters at the last general election exceeds one hundred thousand (100,000).
 - (c) The order of candidates for office in all other elections shall be determined by applying the first letter of each candidate's last name to a random alphabet selected prior to each election by the secretary of state.
- (5) No candidate's name may appear on a ballot for more than one (1) partisan office or one (1) judicial office, except that a candidate for precinct committeeman may seek one (1) additional office upon the same ballot. The provisions of this subsection shall not apply to the election of electors of president and vice president of the United States.

SECTION 14. That Section 34-1411, Idaho Code, be, and the same is hereby amended to read as follows:

34-1411. PAYMENT OF ELECTION EXPENSES BY COUNTY. (1) On and after January 1, 2011, no county shall charge any taxing district, as defined in section 63-201, Idaho Code, for expenses associated with conducting any election on behalf of any taxing district, with the exception of expenses associated with conducting municipal runoff elections, which shall be paid by the city adopting runoff elections pursuant to the provisions of section 50-612 or 50-707B, Idaho Code. Expenses associated with conducting taxing district elections shall include:

- (a) Costs of ballot preparation, distribution, printing and counting, including absentee ballots.
- (b) Costs of printing poll books and costs of tally books, stamps, signs and any other voting supplies, publications and equipment.
- (c) Wages or other compensation for election judges and clerks or any county employees or officials performing duties associated with conducting taxing district elections.
- (d) Costs paid for renting polling facilities.

- (e) Acquisition, repair, maintenance or any other costs associated with voting machines or vote tally systems as defined in subsections (9) and (10) of section 34-2401, Idaho Code.
- (f) Costs of publishing and printing election notices and ballots.
- (2) Counties shall not be responsible for any election expenses prior to the time any taxing district orders an election, such as notice and costs for public hearings and notice and costs for public hearings on ballot measures.
- (3) Notwithstanding the provisions of subsection (1) of this section, all ballot questions shall be limited to two hundred fifty (250) words or less. If a ballot question is in excess of two hundred fifty (250) words, the entity proposing a ballot question that is not a state constitutional amendment shall be required to pay the ballot printing costs associated with the ballot question.

SECTION 15. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2024.