LEGISLATURE OF THE STATE OF IDAHO Sixty-eighth Legislature First Regular Session - 2025

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 25

BY REVENUE AND TAXATION COMMITTEE

AN ACT

RELATING TO SALES TAX DISTRIBUTION; AMENDING SECTION 63-3638, IDAHO CODE, TO
 PROVIDE FOR THE DISTRIBUTION OF CERTAIN SALES TAX REVENUES TO THE TRANS PORTATION EXPANSION AND CONGESTION MITIGATION FUND AND TO LOCAL UNITS
 OF GOVERNMENT FOR HIGHWAY PROJECTS; AMENDING SECTION 40-720, IDAHO
 CODE, TO REVISE PROVISIONS REGARDING MONEYS APPORTIONED TO LOCAL UNITS
 OF GOVERNMENT; AND DECLARING AN EMERGENCY.

8 Be It Enacted by the Legislature of the State of Idaho:

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9 SECTION 1. That Section 63-3638, Idaho Code, be, and the same is hereby 10 amended to read as follows:

11 63-3638. SALES TAX -- DISTRIBUTION. All moneys collected under this 12 chapter, except as may otherwise be required in sections 63-3203, 63-3620F, 13 and 63-3709, Idaho Code, shall be distributed by the state tax commission as 14 follows:

(1) An amount of money shall be distributed to the state refund account
sufficient to pay current refund claims. All refunds authorized under this
chapter by the state tax commission shall be paid through the state refund
account, and those moneys are continuously appropriated.

(2) Five million dollars (\$5,000,000) per year is continuously appropriated and shall be distributed to the permanent building fund, provided by section 57-1108, Idaho Code.

(3) Four million eight hundred thousand dollars (\$4,800,000) per year
 is continuously appropriated and shall be distributed to the water pollution
 control fund established by section 39-3628, Idaho Code.

(4) An amount equal to the sum required to be certified by the chair-25 man of the Idaho housing and finance association to the state tax commis-26 sion pursuant to section 67-6211, Idaho Code, in each year is continuously 27 appropriated and shall be paid to any capital reserve fund established by 28 the Idaho housing and finance association pursuant to section 67-6211, Idaho 29 Code. Such amounts, if any, as may be appropriated hereunder to the capital 30 reserve fund of the Idaho housing and finance association shall be repaid for 31 distribution under the provisions of this section, subject to the provisions 32 of section 67-6215, Idaho Code, by the Idaho housing and finance associa-33 tion, as soon as possible, from any moneys available therefor and in excess 34 of the amounts the association determines will keep it self-supporting. 35

(5) An amount equal to the sum required by the provisions of sections
63-709 and 63-717, Idaho Code, after allowance for the amount appropriated
by section 63-718(3), Idaho Code, is continuously appropriated and shall be
paid as provided by sections 63-709 and 63-717, Idaho Code.

40 (6) An amount required by the provisions of chapter 53, title 33, Idaho41 Code.

(7) An amount required by the provisions of chapter 87, title 67, Idaho
 Code.

(8) For fiscal year 2011 and each fiscal year thereafter, four million 3 one hundred thousand dollars (\$4,100,000), of which two million two hundred 4 5 thousand dollars (\$2,200,000) shall be distributed to each of the forty-four (44) counties in equal amounts and one million nine hundred thousand dol-6 7 lars (\$1,900,000) shall be distributed to the forty-four (44) counties in the proportion that the population of the county bears to the population of 8 the state. For fiscal year 2012 and for each fiscal year thereafter, the 9 amount distributed pursuant to this subsection shall be adjusted annually 10 by the state tax commission in accordance with the consumer price index for 11 all urban consumers (CPI-U) as published by the U.S. department of labor, 12 bureau of labor statistics, but in no fiscal year shall the total amount 13 allocated for counties under this subsection be less than four million one 14 hundred thousand dollars (\$4,100,000). Any increase resulting from the ad-15 16 justment required in this section shall be distributed to each county in the proportion that the population of the county bears to the population of the 17 state. Each county shall establish a special election fund to which shall 18 be deposited all revenues received from the distribution pursuant to this 19 subsection. All such revenues shall be used exclusively to defray the costs 20 21 associated with conducting elections as required of county clerks by the provisions of section 34-1401, Idaho Code. 22

23 One dollar (\$1.00) on each application for certificate of title (9) or initial application for registration of a motor vehicle, snowmobile, 24 all-terrain vehicle or other vehicle processed by the county assessor or the 25 Idaho transportation department, excepting those applications in which any 26 sales or use taxes due have been previously collected by a retailer, shall be 27 a fee for the services of the assessor of the county or the Idaho transporta-28 tion department in collecting such taxes and shall be paid into the current 29 expense fund of the county or state highway account established in section 30 40-702, Idaho Code. 31

(10) Eleven and five-tenths percent (11.5%) of revenues collected under this chapter, following any distributions required by sections 63-3203,
63-3620F, and 63-3709, Idaho Code, and by subsection (1) of this section, is
continuously appropriated and shall be distributed to the revenue-sharing
account, which is hereby created in the state treasury, and the moneys in the
revenue-sharing account will be paid in installments each calendar quarter
by the state tax commission as follows:

39 (a) Forty-five and two-tenths percent (45.2%) shall be paid to the var-40 ious cities as follows:

- (i) The revenue-sharing amount calculated by the state tax commission for the various cities for each quarter of fiscal year 2020
 shall be the base amount for current quarterly revenue distribution amounts. The state tax commission shall calculate the per
 capita distribution for each city resulting from the previous fiscal year's distributions.
- 47 (ii) If there is no change in the amount of the revenue-sharing
 48 account from the same quarter of the previous fiscal year, then the
 49 various cities shall receive the same amount received for the same
 50 quarter of the previous fiscal year.

(iii) If the balance of the revenue-sharing account for the cur-1 2 rent quarter is greater than the balance of the revenue-sharing account for the same quarter of the previous fiscal year, then: 3 1. If the distributions made to the cities during the same 4 quarter of the previous fiscal year were below the base 5 amount established in fiscal year 2020, then the various 6 cities shall first receive a proportional increase up to the 7 base amount for each city and up to a one-percent (1%) in-8 crease over such base amount. Any remaining moneys shall be 9 distributed to cities with a below-average per capita dis-10 tribution in the proportion that the population of that city 11 bears to the population of all cities with below-average per 12 capita distributions within the state. 13 2. If the distributions made to the cities during the same 14 quarter of the previous fiscal year were at or above the 15 16 base amount established in fiscal year 2020, then the cities shall receive the same distribution they received during the 17 same quarter of the previous fiscal year plus a proportional 18 increase up to one percent (1%). Any remaining moneys shall 19 20 be distributed to the cities with a below-average per capita distribution in the proportion that the population of that 21 city bears to the population of all cities with a below-aver-22 age per capita distribution within the state. 23 If the balance of the revenue-sharing account for the cur-24 (iv) rent quarter is less than the balance of the revenue-sharing ac-25 count for the same quarter of the previous fiscal year, then the 26 cities shall first receive a proportional reduction down to the 27 base amount established in fiscal year 2020. If further reduc-28 tions are necessary, the cities shall receive reductions based on 29 the proportion that each city's population bears to the population 30 of all cities within the state. 31 (b) Forty-seven and one-tenth percent (47.1%) shall be paid to the var-32 ious counties as follows: 33 Fifty-nine and eight-tenths percent (59.8%) of the amount to 34 (i) be distributed under this paragraph (b) of this subsection shall 35 be distributed as follows: 36 One million three hundred twenty thousand dollars 37 1. (\$1,320,000) annually shall be distributed one forty-fourth 38 (1/44) to each of the various counties; and 39 2. The balance of such amount shall be paid to the various 40 counties, and each county shall be entitled to an amount in 41 42 the proportion that the population of that county bears to the population of the state; and 43 (ii) Forty and two-tenths percent (40.2%) of the amount to be dis-44 tributed under this paragraph (b) of this subsection shall be dis-45 tributed as follows: 46

471. Each county that received a payment under the provisions48of section 63-3638(e), Idaho Code, as that subsection ex-49isted immediately prior to July 1, 2000, during the fourth

quarter of calendar year 1999, shall be entitled to a like 1 2 amount during succeeding calendar quarters. 2. If the dollar amount of money available under this sub-3 section (10) (b) (ii) in any quarter does not equal the amount 4 paid in the fourth quarter of calendar year 1999, each 5 county's payment shall be reduced proportionately. 6 If the dollar amount of money available under this sub-7 3. section (10) (b) (ii) in any quarter exceeds the amount paid 8 in the fourth quarter of calendar year 1999, each county 9 10 shall be entitled to a proportionately increased payment, but such increase shall not exceed one hundred five percent 11 (105%) of the total payment made in the fourth quarter of 12 calendar year 1999. 13 4. If the dollar amount of money available under this sub-14 15 section (10) (b) (ii) in any quarter exceeds one hundred five 16 percent (105%) of the total payment made in the fourth quarter of calendar year 1999, any amount over and above such 17 one hundred five percent (105%) shall be paid to the various 18 counties in the proportion that the population of the county 19 20 bears to the population of the state; and (c) Seven and seven-tenths percent (7.7%) of the amount appropriated in 21 this subsection shall be paid to the several counties for distribution 22 to special purpose taxing districts as follows: 23 Each such district that received a payment under the provi-24 (i) sions of section 63-3638(e), Idaho Code, as such subsection ex-25 isted immediately prior to July 1, 2000, during the fourth quarter 26 of calendar year 1999, shall be entitled to a like amount during 27 succeeding calendar guarters. 28 (ii) If the dollar amount of money available under this subsec-29 tion (10) (c) in any quarter does not equal the amount paid in the 30 fourth quarter of calendar year 1999, each special purpose taxing 31 district's payment shall be reduced proportionately. 32 (iii) If the dollar amount of money available under this subsec-33 tion (10) (c) in any quarter exceeds the amount distributed under 34 paragraph (c) (i) of this subsection, each special purpose taxing 35 district shall be entitled to a share of the excess based on the 36 proportion each such district's current property tax budget bears 37 to the sum of the current property tax budgets of all such dis-38 tricts in the state. Each year, starting with the distribution 39 for the quarter ending December 31, the state tax commission shall 40 calculate this distribution based on the district's current prop-41 erty tax budgets, including any unrecovered forgone amounts as de-42 termined under section 63-802(1)(e), Idaho Code. When a special 43 purpose taxing district is situated in more than one (1) county, 44 the state tax commission shall determine the portion attributable 45 to the special purpose taxing district from each county in which it 46 is situated. 47 (iv) If special purpose taxing districts are consolidated, the 48 resulting district is entitled to a base amount equal to the sum of 49

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the base amounts received in the last calendar quarter by each district prior to the consolidation.

(v) If a special purpose taxing district is dissolved or disincorporated, the state tax commission shall continuously distribute to the board of county commissioners an amount equal to the
last quarter's distribution prior to dissolution or disincorporation. The board of county commissioners shall determine any redistribution of moneys so received.

9 (vi) Taxing districts formed after January 1, 2001, are not en10 titled to a payment under the provisions of this paragraph (c) of
11 this subsection.

(vii) For purposes of this paragraph (c) of this subsection, a special purpose taxing district is any taxing district that is not a city, a county, or a school district.

(viii) Special purpose taxing districts shall use funds received
under the provisions of this subsection only for the purposes for
which the special purpose taxing districts were formed.

(11) Amounts calculated in accordance with section 2, chapter 356, laws 18 of 2001, for annual distribution to counties and other taxing districts be-19 ginning in October 2001 for replacement of property tax on farm machinery and 20 21 equipment exempted pursuant to section 63-602EE, Idaho Code. For nonschool districts, the state tax commission shall distribute one-fourth (1/4) of 22 this amount certified quarterly to each county. For school districts, the 23 state tax commission shall distribute one-fourth (1/4) of the amount cer-24 tified quarterly to each school district. For nonschool districts, the 25 26 county auditor shall distribute such amounts to each district within thirty (30) calendar days from receipt of moneys from the state tax commission. 27 Moneys received by each taxing district for replacement shall be utilized 28 in the same manner and in the same proportions as revenues from property 29 taxation. The moneys remitted to the county treasurer for replacement of 30 property exempt from taxation pursuant to section 63-602EE, Idaho Code, may 31 be considered by the counties and other taxing districts and budgeted at the 32 same time, in the same manner, and in the same year as revenues from taxation 33 on personal property, which these moneys replace. If taxing districts are 34 consolidated, the resulting district is entitled to an amount equal to the 35 sum of the amounts received in the last calendar quarter by each district 36 pursuant to this subsection prior to the consolidation. If a taxing district 37 is dissolved or disincorporated, the state tax commission shall continu-38 39 ously distribute to the board of county commissioners an amount equal to the last quarter's distribution prior to dissolution or disincorporation. The 40 board of county commissioners shall determine any redistribution of moneys 41 so received. If a taxing district annexes territory, the distribution of 42 moneys received pursuant to this subsection shall be unaffected. Taxing 43 districts formed after January 1, 2001, are not entitled to a payment under 44 the provisions of this subsection. School districts shall receive an amount 45 determined by multiplying the sum of the year 2000 school district levy mi-46 nus .004 times the market value on December 31, 2000, in the district of the 47 property exempt from taxation pursuant to section 63-602EE, Idaho Code, pro-48 vided that the result of these calculations shall not be less than zero (0). 49 The result of these school district calculations shall be further increased 50

by six percent (6%). For purposes of the limitation provided by section
63-802, Idaho Code, moneys received pursuant to this section as property tax
replacement for property exempt from taxation pursuant to section 63-602EE,
Idaho Code, shall be treated as property tax revenues.

5 (12) Amounts necessary to pay refunds as provided in section 63-3641,
6 Idaho Code, to a developer of a retail complex shall be remitted to the demon7 stration pilot project fund created in section 63-3641, Idaho Code.

(13) Amounts calculated in accordance with section 63-602KK(4), Idaho 8 Code, for annual distribution to counties and other taxing districts for 9 replacement of property tax on personal property tax exemptions pursuant 10 11 to section 63-602KK(2), Idaho Code, which amounts are continuously appropriated unless the legislature enacts a different appropriation for a 12 particular fiscal year. For purposes of the limitation provided by section 13 63-802, Idaho Code, moneys received pursuant to this section as property tax 14 replacement for property exempt from taxation pursuant to section 63-602KK, 15 16 Idaho Code, shall be treated as property tax revenues. If taxing districts are consolidated, the resulting district is entitled to an amount equal to 17 the sum of the amounts that were received in the last calendar year by each 18 district pursuant to this subsection prior to the consolidation. If a taxing 19 20 district or revenue allocation area annexes territory, the distribution of 21 moneys received pursuant to this subsection shall be unaffected. Taxing districts and revenue allocation areas formed after January 1, 2022, are not 22 23 entitled to a payment under the provisions of this subsection.

(14) For fiscal year 2023 only, a sum of thirty-four million dollars 24 (\$34,000,000) shall be distributed each year by the state tax commission to 25 the forty-four (44) counties in the proportion that the expenditures of each 26 county for indigent defense services during county fiscal year 2021, exclud-27 ing any state funding or grants, bear to the expenditures of all counties 28 29 in the state for indigent defense services during county fiscal year 2021, excluding any state funding or grants. No later than July 1, 2022, the state 30 public defense commission shall certify to the state tax commission each 31 county's proportionate share of all counties' indigent defense expenses in 32 county fiscal year 2021, excluding any state funding or grants. 33

(15) For fiscal year 2024 and each fiscal year thereafter, two and
twenty-five hundredths percent (2.25%) of revenues collected under this
chapter, following any distributions required by sections 63-3203,
63-3620F, and 63-3709, Idaho Code, and by subsections (1), (10), and (16)
of this section, is continuously appropriated and shall be distributed annually to the homeowner property tax relief account established in section
63-724, Idaho Code.

(16) (a) Prior to July 1, 2025, fFour and five-tenths percent (4.5%) of
revenues collected under this chapter, following any distributions required by sections 63-3620F and 63-3709, Idaho Code, and by subsections
(1) and (10) of this section, but no less than eighty million dollars (\$80,000,000) and no more than one hundred forty million dollars
(\$140,000,000), shall be distributed as follows:

47 (a) (i) Eighty million dollars (\$80,000,000) is continuously
 48 appropriated and shall be distributed to the transportation expansion and congestion mitigation fund established in section
 50 40-720, Idaho Code; and

1	(b) (ii) The remaining moneys in excess of eighty million dollars
2	(\$80,000,000) provided for in this subsection is continuously ap-
3	propriated and shall be apportioned to local units of government
4	for local highway projects in the same percentages provided for in
5	section 40-709(1) through (3), Idaho Code. Local units of govern-
6	ment may pool funds allocated to them pursuant to this paragraph
7	for local highway projects.
8	(b) From July 1, 2025, through June 30, 2026, one hundred forty-five
9	million dollars (\$145,000,000) of revenues collected under this chap-
9 10	ter, following any distributions required by sections 63-3620F and
10 11	63-3709, Idaho Code, and by subsections (1) and (10) of this section
12	shall be distributed as follows:
12	(i) One hundred million dollars (\$100,000,000) is continuously
	appropriated and shall be distributed first to the transportation
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15	expansion and congestion mitigation fund established in section
16	40-720, Idaho Code; and
17	(ii) The remaining forty-five million dollars (\$45,000,000) pro-
18	vided for in this paragraph is continuously appropriated and shall
19	be apportioned to local units of government for local highway
20	projects in the same percentages provided for in section 40-709(1)
21	through (3), Idaho Code. Local units of government may pool funds
22	allocated to them pursuant to this subparagraph for local highway
23	projects.
24	(c) From July 1, 2026, through June 30, 2027, one hundred sixty-five
25	million dollars (\$165,000,000) of revenues collected under this chap-
26	ter, following any distributions required by sections 63-3620F and
27	63-3709, Idaho Code, and by subsections (1) and (10) of this section
28	shall be distributed as follows:
29	(i) One hundred twenty million dollars (\$120,000,000) is contin-
30	uously appropriated and shall be distributed first to the trans-
31	portation expansion and congestion mitigation fund established in
32	section 40-720, Idaho Code; and
33	(ii) The remaining forty-five million dollars (\$45,000,000) pro-
34	vided for in this paragraph is continuously appropriated and shall
35	be apportioned to local units of government for local highway
36	projects in the same percentages provided for in section 40-709(1)
37	through (3), Idaho Code. Local units of government may pool funds
38	allocated to them pursuant to this subparagraph for local highway
39	projects.
40	(d) Commencing July 1, 2027, and for each fiscal year thereafter, one
41	hundred eighty-five million dollars (\$185,000,000) of revenues col-
42	lected under this chapter, following any distributions required by
43	sections 63-3620F and 63-3709, Idaho Code, and by subsections (1) and
44	(10) of this section shall be distributed as follows:
45	(i) One hundred forty million dollars (\$140,000,000) is contin-
46	uously appropriated and shall be distributed first to the trans-
47	portation expansion and congestion mitigation fund established in
48	section 40-720, Idaho Code; and
49	(ii) The remaining forty-five million dollars (\$45,000,000) pro-
50	vided for in this paragraph is continuously appropriated and shall

be apportioned to local units of government for local highway projects in the same percentages provided for in section 40-709(1) through (3), Idaho Code. Local units of government may pool funds allocated to them pursuant to this subparagraph for local highway projects.

(17) Beginning in fiscal year 2024 and each fiscal year thereafter, 6 three hundred thirty million dollars (\$330,000,000) shall be distributed 7 annually to the public school income fund created in section 33-903, Idaho 8 Code, and eighty million dollars (\$80,000,000) shall be distributed annu-9 ally to the in-demand careers fund established in section 72-1206, Idaho 10 11 Code. The state tax commission shall make such transfers in quarterly in-12 stallments.

(18) For fiscal year 2024 and each fiscal year thereafter, three 13 and twenty-five hundredths percent (3.25%) of revenues collected under 14 this chapter, following any distributions required by sections 63-3203, 15 16 63-3620F, and 63-3709, Idaho Code, and by subsections (1), (10), and (16) of this section, is continuously appropriated and shall be distributed annu-17 ally to the school district facilities fund established pursuant to section 18 33-911, Idaho Code. 19

(19) One hundred twenty-five million dollars (\$125,000,000) collected 20 21 under this chapter, following any distributions required by sections 63-3620F and 63-3709, Idaho Code, and by subsections (1), (10), (15), (16), 22 and (18) of this section is continuously appropriated and shall be dis-23 tributed to the school modernization facilities fund established in section 24 33-912, Idaho Code. The state tax commission shall make such transfers in 25 26 quarterly installments.

(20) Any moneys remaining over and above those necessary to meet and 27 reserve for payments under other subsections of this section shall be dis-28 tributed to the general fund. 29

SECTION 2. That Section 40-720, Idaho Code, be, and the same is hereby 30 amended to read as follows: 31

40-720. TRANSPORTATION EXPANSION AND CONGESTION MITIGATION PROGRAM 32 -- FUND ESTABLISHED. (1) The Idaho transportation department shall estab-33 lish and maintain a transportation expansion and congestion mitigation 34 35 program.

The fund established pursuant to this section shall finance 36 (2)projects that expand the state system to address and mitigate transportation 37 congestion. The projects shall be evaluated by the Idaho transportation 38 department and shall be chosen by the Idaho transportation board based on a 39 policy that may include mitigation of traffic times, improvement to traffic 40 flow and mitigation of traffic congestion. 41

42 (3) There is hereby established in the state treasury the transportation expansion and congestion mitigation fund, to which shall be deposited: 43 44

(a) All moneys distributed pursuant to section 63-2520, Idaho Code;

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(b) All moneys distributed pursuant to section 63-3638, Idaho Code; and

(c) Any other appropriated moneys for funding the transportation expansion and congestion mitigation program.

(4) Interest earned on the investment of idle moneys in the fund shall 1 2 be paid to the fund. All moneys in the fund shall be used for the transportation expansion and congestion mitigation program.

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(5) The Idaho housing and finance association is hereby authorized 4 5 to issue bonds, secured by otherwise unobligated moneys in the fund established in subsection (3) of this section, for the purpose of financing state 6 transportation projects approved by the Idaho transportation board. The 7 Idaho transportation board shall take into consideration the mitigation of 8 traffic congestion from the state campus site located at 11311 West Chinden 9 Boulevard, Boise, as a priority when approving transportation projects. 10 11 Moneys from the fund established in subsection (3) of this section shall be used to pay any of the principal, interest, and other amounts for state 12 transportation projects approved by the Idaho transportation board and re-13 quired for bonds issued pursuant to this subsection in accordance with the 14 provisions of chapter 62, title 67, Idaho Code. If such bonds are issued, 15 16 moneys in the fund shall first be continuously appropriated and used for repayment of said bonds in accordance with subsection (7) of this section. 17

(6) The authority provided in subsection (5) of this section shall be 18 used only to issue bonds on an approved resolution by the Idaho transporta-19 tion board requesting that the Idaho housing and finance association issue 20 21 bonds contingent upon:

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(a) The availability of otherwise unobligated moneys in the fund, established in subsection (3) of this section, necessary to meet bond service obligations;

(b) The moneys disbursed being used in accordance with United States 25 26 treasury regulations to ensure tax-exempt status is retained, unless tax-exempt bonds are not available; and 27

(c) The issuance of bonds at prevailing market rates of interest.

(7) From moneys in the fund established in this section, there are 29 hereby continuously appropriated first such amounts as from time to time 30 shall be certified by the Idaho housing and finance association to the state 31 controller, the state treasurer, and the Idaho transportation board as 32 necessary for payment of principal, interest, and other amounts required 33 for transportation bonds or notes of the Idaho housing and finance associ-34 ation in accordance with chapter 62, title 67, Idaho Code, that are issued 35 to finance improvements described in this section, which amounts shall not 36 exceed the amount received and transferred from section 63-3638(16), Idaho 37 Code, which amounts shall be transferred to the transportation expansion 38 39 and congestion mitigation program debt service fund established in section 40-721(2), Idaho Code. 40

(8) Moneys in excess of eighty million dollars (\$80,000,000) appor-41 tioned to local units of government for local highway projects pursuant to 42 section 63-3638(16)(b)(ii), (b)(ii), (c)(ii), and (d)(ii), Idaho Code, 43 shall be used by local units of government only for the purposes of road and 44 bridge maintenance, the expansion of travel lanes, and congestion mitiga-45 tion for the primary benefit of motor vehicles to improve traffic flow and 46 47 traffic travel times.

SECTION 3. An emergency existing therefor, which emergency is hereby 48 declared to exist, this act shall be in full force and effect on and after its 49 50 passage and approval.