

AGENDA  
**SENATE STATE AFFAIRS COMMITTEE**  
8:00 A.M.  
Room WW55  
Friday, January 10, 2025

For members of the public to observe the meeting, please click on the following link:  
<https://www.idahoptv.org/shows/idahoinsession/ww55/>

<b>SUBJECT</b>	<b>DESCRIPTION</b>	<b>PRESENTER</b>
<b>INTRODUCTION:</b>	Introduction of Secretary - Kathryn Wells	Chairman Guthrie
<b>INTRODUCTION:</b>	Introduction of Page - Alexis Abernoth	Chairman Guthrie
<b>PRESENTATION:</b>	2024 Federal Elections Report and Update	Phil McGrane, Idaho Secretary of State Donald Palmer, U.S. Election Assistant Commissioner
<b>GUBERNATORIAL REAPPOINTMENT:</b>	The Gubernatorial Reappointment of Rob Perez to the Treasurer's Investment Advisory Board to serve a term commencing July 1, 2024, and expiring July 1, 2028.	Rob Perez
<b>RULES REVIEW:</b>	Assignment of the Administrative Rules	Vice Chairman Bernt

***If you have written testimony, please provide a copy to the committee secretary.***

COMMITTEE MEMBERS

Chairman Guthrie	Sen Den Hartog
Vice Chairman Bernt	Sen Adams
Sen Anthon	Sen Shippy
Sen Harris	Sen Ruchti
Sen Toews	

COMMITTEE SECRETARY

Kathryn Wells  
Room: WW42  
Phone: 332-1326  
Email: [sstaf@senate.idaho.gov](mailto:sstaf@senate.idaho.gov)

MINUTES  
**SENATE STATE AFFAIRS COMMITTEE**

- DATE:** Friday, January 10, 2025
- TIME:** 8:00 A.M.
- PLACE:** Room WW55
- MEMBERS PRESENT:** Chairman Guthrie, Vice Chairman Bernt, Senators Anthon, Den Hartog, Toews, Adams, Shippy, and Ruchti
- ABSENT/ EXCUSED:** Senator Harris
- NOTE:** The sign-in sheet, testimonies and other related materials will be retained with the minutes in the committee's office until the end of the session and will then be located on file with the minutes in the Legislative Services Library.
- CONVENED:** **Chairman Guthrie** called the meeting of the Senate State Affairs Committee (Committee) to order at 8:01 a.m. and asked Secretary Wells to take a silent roll.
- INTRODUCTION:** **Introduction of the New Secretary - Kathryn Wells. Ms. Wells** introduced herself, including work and family background. Each Committee member then provided self-introduction, conveying districts represented, personal background and occupation.
- INTRODUCTION:** **Introduction of the New Page - Alexis Abenroth. Ms. Abenroth** shared personal interests and activities, as well as future educational and career plans. **Senator Anthon** asked her a question. **Ms. Abenroth** asked a question of Senator Anthon.
- PRESENTATION:** **Secretary of State Phil McGrane. Secretary McGrane** introduced Donald Palmer, Vice Chairman of the United States Election Assistance Commission (Commission), in Boise for the Idaho Elections Conference.
- 2024 Federal Elections Report and Update. U.S. Election Assistant Commissioner Donald Palmer** summarized the Election Assistance Commission (EAC), established in 2002 by the Help America Vote Act (HAVA). The EAC served to address improvements to voting systems and voter access, through voting system guidelines, certifying voting systems, and accrediting testing laboratories. The EAC collected election data and provided election official support through on-demand training for election officials. **Mr. Palmer** shared voting systems currently in development and testing. **Mr. Palmer** stated HAVA provided funding across the nation, the greatest portion toward cyber and physical security, followed by equipment.
- NOTE:** Chairman Guthrie moved the gubernatorial reappointment to the end of the agenda.

**PASSED THE GAVEL:** Chairman Guthrie passed the gavel to Vice Chairman Bernt.

**RULES REVIEW:** **Assignment of the Administrative Rules.** Vice Chairman Bernt confirmed the assignment to various Committee members of the pending Administrative Rules assigned to the Committee.

**PASSED THE GAVEL:** Vice Chairman Bernt passed the gavel back to Chairman Guthrie.

**GUBERNATORIAL REAPPOINTMENT:** **The Gubernatorial Reappointment of Rob Perez to the Treasurer's Investment Advisory Board** to serve a term commencing July 1, 2024, and expiring July 1, 2028. **Rob Perez** shared his professional experience in finance, banking, real estate investing, corporate leadership, and his service on leadership boards. **Mr. Perez** stated he sought appointment to contribute valuable knowledge and experience in grassroots investment analytics for the benefit of the State. **Senator Anthon** expressed appreciation for the various places Mr. Perez served. Other senators concurred.

**ADJOURNED:** There being no further business at this time, **Chairman Guthrie** adjourned the meeting at 8:54 a.m.

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Senator Guthrie  
Chair

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Kathryn Wells  
Secretary

**AMENDED AGENDA #3**  
**SENATE STATE AFFAIRS COMMITTEE**  
**8:00 A.M.**  
**Room WW55**  
**Wednesday, January 15, 2025**

For members of the public to observe the meeting, please click on the following link:  
<https://www.idahoptv.org/shows/idahoinsession/ww55/>

<b>SUBJECT</b>	<b>DESCRIPTION</b>	<b>PRESENTER</b>
<a href="#"><u>RS 31919</u></a>	Rejecting the Rates of Legislative Compensation set by the Citizens Committee on Legislative Compensation.	Sen. Zito
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of George Lynch to the Idaho Energy Resource Authority to serve a term commencing December 1, 2024, and expiring June 30, 2029.	George Lynch
<b>GUBERNATORIAL REAPPOINTMENT:</b>	The Gubernatorial Reappointment of Thomas Wilford to the Idaho Endowment Fund Investment Board to serve a term commencing March 12, 2023, and expiring April 11, 2027.	Thomas Wilford
<b>GUBERNATORIAL REAPPOINTMENT VOTE:</b>	Committee Vote on the Gubernatorial Reappointment of Rob Perez to the Treasurer's Investment Advisory Board to serve a term commencing July 1, 2024, and expiring July 1, 2028.	Chairman Guthrie
<b>DOCKET NO.:</b>		
<a href="#"><u>34-0801-2401</u></a>	Rules Governing Paid Signature Gatherers (New Chapter) - Temporary and Pending Rule	Robert McQuade, Asst. Chief Deputy Idaho Secretary of State
<a href="#"><u>31-2101-2401</u></a>	Customer Relations Rules for Gas, Electric, and Water Public Utilities (The Utility Customer Relations Rules) - Pending Rule	Stephen Goodson, Policy Advisor, Idaho Public Utilities Commission
<a href="#"><u>31-4101-2401</u></a>	Customer Relations Rules for Telephone Corporations Providing Services in Idaho Subject to Customer Service Regulation by the Idaho Public Utilities Commission (The Telephone Customer Relations Rules) (ZBR Chapter Rewrite) - Pending Rule	Stephen Goodson

[11-0501-2402](#)

Rules Governing Alcohol Beverage Control -  
Adoption of Temporary Rule

Lt. Colonel Wheatley,  
Chief of Staff, Idaho  
State Police

[11-0501-2403](#)

Rules Governing Alcohol Beverage Control  
(ZBR Chapter Rewrite) - Pending Rule

Lt. Colonel Russ  
Wheatley

***Public Testimony Will Be Taken by Registering Through the Following Link:  
[Register to Testify](#)***

***If you have written testimony, please provide a copy to the committee secretary.***

COMMITTEE MEMBERS

Chairman Guthrie

Vice Chairman Bernt

Sen Anthon

Sen Harris

Sen Toews

Sen Den Hartog

Sen Adams

Sen Shippy

Sen Ruchti

COMMITTEE SECRETARY

Kathryn Wells

Room: WW42

Phone: 332-1326

Email: [sstaf@senate.idaho.gov](mailto:ss taf@senate.idaho.gov)

MINUTES  
**SENATE STATE AFFAIRS COMMITTEE**

**DATE:** Wednesday, January 15, 2025

**TIME:** 8:00 A.M.

**PLACE:** Room WW55

**MEMBERS PRESENT:** Chairman Guthrie, Vice Chairman Bernt, Senators Anthon, Harris, Toews, Den Hartog, Adams, Shippy, and Ruchti

**ABSENT/ EXCUSED:** None

**NOTE:** The sign-in sheet, testimonies and other related materials will be retained with the minutes in the committee's office until the end of the session and will then be located on file with the minutes in the Legislative Services Library.

**CONVENED:** **Chairman Guthrie** called the meeting to order at 8:00 a.m. and requested that Secretary Wells take a silent roll.

**RS 31919** **Rejecting the Rates of Legislative Compensation set by the Citizens' Committee on Legislative Compensation.** **Senator Zito**, sponsor, summarized the Citizens' Committee, composed of appointees of the Governor and Idaho Supreme Court, to establish compensation rates for the Idaho State Legislature. **Senator Zito** stated the Legislature could not vote for a pay increase, but could reject the increase recommended by the Citizens' Committee.

**MOTION:** **Senator Shippy** moved to send **RS 31919** to print. **Senator Anthon** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of George Lynch to the Idaho Energy Resource Authority (IERA)** to serve a term commencing December 1, 2024, and expiring June 30, 2029. **Mr. Lynch** stated he was employed as an attorney with Washington State University, focusing on Washington State transmission policy in the West. He also worked at the U.S. Department of Energy, Grid Deployment, where he led the wholesale electricity market program. **Mr. Lynch** served as legal counsel for the Idaho Governor's Office of Energy and Mineral Resources, coordinating energy project development and policy and collaborating with various transmission providers and stakeholders.

**DISCUSSION:** **Chairman Guthrie** asked **Mr. Lynch** to identify the biggest challenge facing Idaho. **Mr. Lynch** stated that, given growing energy demand, the challenges were finding new generation resources, building the transmission system to deliver energy where needed, and maintaining Idaho's historically low electricity prices. **Senator Anthon** asked what role nuclear generation would play in the future. **Mr. Lynch** anticipated nuclear generation would be a significant provider, ready for commercialization by the end of this decade or by the 2030s. **Mr. Lynch** noted Idaho National Laboratory (INL) as a research resource. **Senator Ruchti** inquired on the benefits of his current work to the appointment. **Mr. Lynch** stated his familiarity with regional transmission system would provide knowledge and resources to the IERA.

**GUBERNATORIAL REAPPOINTMENT:** **The Gubernatorial Reappointment of Thomas Wilford to the Idaho Endowment Fund Investment Board** (Board) to serve a term commencing March 12, 2023, and expiring April 11, 2027. **Mr. Wilford** shared he served as Chairman of the Board. Previously Mr. Wilford served as head of the Albertson's Family Foundation. Prior to that, he was a managing partner with Ernst and Ernst in Boise then Anchorage. **Mr. Wilford** stated that he brings integrity, intelligence, and experience to the Board.

**DISCUSSION:** **Senator Harris** asked Mr. Wilford his goals, as Chairman of the Board this term. **Mr. Wilford** sought to develop a team with plenty of good talent, with others prepared to step into the Chair role whenever needed. **Senators Anthon** and **Bernt**, and **Chairman Guthrie** thanked him for his attitude of humble leadership and his years of service to Idaho.

**GUBERNATORIAL REAPPOINTMENT VOTE:** **Committee vote on the Gubernatorial Reappointment of Rob Perez to the Treasurer's Investment Advisory Board.** **Senator Den Hartog** moved to send the Gubernatorial Appointment of **Rob Perez** to the Treasurer's Investment Advisory Board to the Senate with the recommendation that he be confirmed. **Senator Toews** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO. 34-0801-2401** **Rules Governing Paid Signature Gatherers (New Chapter) - Temporary and Pending Rule.** **Robert McQuade**, Assistant Chief Deputy of the Idaho Secretary of State, outlined the Rule as defining the formatting of paid signature gatherers' badges. The Rule defined the badge size, color, font, and language.

**MOTION:** **Senator Harris** moved to approve **Docket No. 34-0801-2401**. **Senator Den Hartog** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO. 31-2101-2401** **Customer Relations Rules for Gas, Electric, and Water Public Utilities (The Utility Customer Relations Rules) - Pending Rule.** **Stephen Goodson**, Policy Advisor, Idaho Public Utilities Commission, summarized that this rule, as requested by the House in 2024, changed section 304 from "may" to "shall".

**MOTION:** **Senator Den Hartog** moved to approve **Docket No. 31-2101-2401**. **Senator Harris** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO. 31-4101-2401** **Customer Relations Rules for Telephone Corporations Providing Services in Idaho Subject to Customer Service Regulation by the Idaho Public Utilities Commission (The Telephone Customer Relations Rules ) (ZBR Chapter Rewrite) - Pending Rule.** **Stephen Goodson** communicated that the intent of the rule was to incorporate federal code by reference. Such sections were moved to the beginning of the rule to aid interested parties in locating the code. Additionally, the rule addressed recurring areas of disagreement between local exchange companies and other telephone companies and customers in regard to deposits, guarantees, billing, service (application for, denial of, and termination), and provision of information about customers to authorities.

**DISCUSSION:** **Senator Adams** inquired if Section 205.02.a and 205.02.b, relating to customer responsibility for payment of another customer’s bill, were moved or addressed elsewhere. **Mr. Goodson** offered that retaining those passages would be acceptable to the Public Utilities Commission.

**MOTION:** **Senator Adams** moved to approve **Docket No. 31-4101-2401**, with the exception of 205.02.a and 205.02.b. **Senator Den Hartog** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO. 11-0501-2402** **Rules Governing Alcohol Beverage Control - Adoption of Temporary Rule.** **Lt. Colonel Wheatley**, Chief of Staff and Rules Officer, Idaho State Police, stated that Rule 11-0501-2402 was drafted in response to Title 23. The Rule defined terms in the statute, such as owner and business.

**MOTION:** **Senator Harris** moved to approve **Docket No. 11-0501-2402**. **Senator Toews** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO. 11-0501-2403** **Rules Governing Alcohol Beverage Control (ZBR Chapter Rewrite) - Pending Rule.** **Lt. Colonel Wheatley** stated that Rule 11-0501-2403 was drafted in response to Title 23. In addition to removing unnecessary or burdensome language, sections were moved for improved readability and access for licensees and staff.

**DISCUSSION:** **Senator Shippy** asked, regarding Section 11.05.a-d, why building structure definition existed in a section addressing controlled access to minors. **Lt. Colonel Wheatley** explained that the goal of specifying solid partitions was to prevent alcohol distribution to minors at over/under clubs. **Senator Adams** then asked the intent of 11.02.b, “demonstrate to the satisfaction of the Director”, regarding the issuance of alcohol licenses to restaurants. **Senator Ruchti** also expressed concern about the subjective nature of 11.02.b and requested consideration toward reducing room for bias. **Lt. Colonel Wheatley** responded that the intent of 11.02.b was to aid Alcohol Beverage Control in identifying that a licensee was truly a restaurant, especially in the case of over/under clubs, and to allow nuance so that legislative intent was met. Licensees understood the regulation and did not push back on it. **Lt. Colonel Wheatley** thanked the senators for feedback in this area. **Senator Anthon** raised the need for thoughtfulness regarding usage definitions, especially regarding historic theaters. **Chairman Guthrie** thanked Lt. Colonel Wheatley for the recent work done on liquor licensing laws by the Alcohol Beverage Control toward promotion of temperance, business opportunity, and protection of minors.

**MOTION:** **Senator Harris** moved to approve **Docket No. 11-0501-2403**. **Senator Anthon** seconded the motion. The motion carried by **voice vote**.

**ADJOURNED:** There being no further business at this time, **Chairman Guthrie** adjourned the meeting at 8:52 a.m..



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Senator Guthrie  
Chair

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Kathryn Wells  
Secretary

AGENDA  
**SENATE STATE AFFAIRS COMMITTEE**  
8:00 A.M.  
Room WW55  
Friday, January 17, 2025

For members of the public to observe the meeting, please click on the following link:  
<https://www.idahoptv.org/shows/idahoinsession/ww55/>

SUBJECT	DESCRIPTION	PRESENTER
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of Brigadier General Timothy J. Donnellan to Adjutant General of the Idaho Military Division.	Timothy J. Donnellan, Brigadier General, Idaho Air National Guard
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of Scott Madison to the Idaho Energy Resource Authority to serve a term commencing December 1, 2024, and expiring June 30, 2029.	Scott Madison
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of Thomas Mello to the State Building Authority to serve a term commencing September 13, 2024, and expiring January 1, 2029.	Thomas Mello
<b>GUBERNATORIAL REAPPOINTMENT:</b>	The Gubernatorial Reappointment of Patricia Perkins to the Treasurer's Investment Advisory Board to serve a term commencing July 1, 2024, and expiring July 1, 2028.	Patricia Perkins, Director, Idaho Department of Finance
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of Andrew Arulanandam as Director of the State Liquor Division to serve a term commencing August 23, 2024.	Andrew Arulanandam
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of Andrew Arulanandam as Director of the Idaho Lottery Division to serve a term commencing August 23, 2024.	Andrew Arulanandam
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of George Lynch to the Idaho Energy Resource Authority to serve a term commencing December 1, 2024, and expiring June 30, 2029.	Chairman Guthrie
<b>GUBERNATORIAL REAPPOINTMENT VOTE:</b>	The Gubernatorial Reappointment of Thomas Wilford to the Idaho Endowment Fund Investment Board to serve a term commencing March 12, 2023, and expiring April 11, 2027.	Chairman Guthrie

<a href="#"><u>RS 31839</u></a>	Relating to Firearms, Explosives, and Other Deadly Weapons	Sen. Foreman
<a href="#"><u>RS 31840</u></a>	Relating to Militia and Military Affairs	Sen. Foreman
<a href="#"><u>RS 31874</u></a>	Relating to Health, Amending Title 39 of Idaho Code	Sen. Foreman
<a href="#"><u>RS 31877</u></a>	Concurrent Resolution: Stating Findings of the Legislature and Authorizing the Legislative Council to Appoint a Committee to Undertake a Study of the State of Idaho's Response to the COVID-19 Pandemic.	Sen. Foreman
<b>MINUTES APPROVAL:</b>	Minutes of January 10, 2025	Senator Anthon Senator Den Hartog

***If you have written testimony, please provide a copy to the committee secretary.***

COMMITTEE MEMBERS

Chairman Guthrie	Sen Den Hartog
Vice Chairman Bernt	Sen Adams
Sen Anthon	Sen Shippy
Sen Harris	Sen Ruchti
Sen Toews	

COMMITTEE SECRETARY

Kathryn Wells  
Room: WW42  
Phone: 332-1326  
Email: sstaf@senate.idaho.gov

MINUTES  
**SENATE STATE AFFAIRS COMMITTEE**

**DATE:** Friday, January 17, 2025

**TIME:** 8:00 A.M.

**PLACE:** Room WW55

**MEMBERS PRESENT:** Chairman Guthrie, Vice Chairman Bernt, Senators Anthon, Harris, Toews, Den Hartog, Adams, and Shippy

**ABSENT/ EXCUSED:** Senator Ruchti

**NOTE:** The sign-in sheet, testimonies and other related materials will be retained with the minutes in the committee's office until the end of the session and will then be located on file with the minutes in the Legislative Services Library.

**CONVENED:** **Chairman Guthrie** called the meeting of the Senate State Affairs Committee (Committee) to order at 8:00 a.m..

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of Brigadier General Timothy J. Donnellan to Adjutant General of the Idaho Military Division. Brigadier General Donnellan** introduced himself, thanking his family, the U.S. Air Force, and the Idaho Military Division for support and training over the past 30-plus years. The General was deployed five times and commanded continuously for the past 13 years. **The General** stated current military challenges included persistent threats – cyber, economic, and military, both in the homeland and abroad, and the massive costs of modernizing and fielding a full-time federal military force. The Air National Guard was equipped for federal and state missions and operated at roughly one-third of the cost of federal forces.

**DISCUSSION:** In response to Senator Adams's questions, **General Donnellan** affirmed he supports civilian control of the military and that the military, rather than lobbying, provides advice on military situations.

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of Scott Madison to the Idaho Energy Resource Authority (IERA)** to serve a term commencing December 1, 2024, and expiring June 30, 2029. **Mr. Madison** recently retired as vice president and general manager for a gas company, where he worked 30 years. **Mr. Madison** anticipated an increase in activity for the IERA was due to rising energy demand in the region, noting data centers and industry expansion as significant. A focus would be energy generation, by both from privately-held utilities and the public sector.

**DISCUSSION:** **Senator Harris** asked about the future for nuclear reactors. **Mr. Madison** stated that increased need for base load generation, especially in Oregon and Washington due to regulations limiting carbon-intensive sources, resulted in greater research and development of nuclear options. Also, Oregon and Washington regulatory change resulted in increased pressure on other sources, including gas plants, for all in the Western energy grid. The regulatory changes could also potentially cause increased energy cost and challenge in ability to meet demand. **Chairman Guthrie** requested that Mr. Madison share his perspective on wind and solar energy as a sustainable energy resource for the future. **Mr. Madison** stated he believed in the free market, with cost feasibility rather than government subsidization guiding choices. The cost evaluation should include the lifecycle, a 20-30 year period, with consideration of both economic and environmental impact, including disposal.

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of Thomas Mello to the State Building Authority (SBA)** to serve a term commencing September 13, 2024, and expiring January 1, 2029. **Mr. Mello** introduced himself, stating that his work in investment banking focused on issuance of public bonds on behalf of state agencies, together with experience in real estate finance and project analysis, would benefit the SBA.

**DISCUSSION:** **Chairman Guthrie** inquired about problems Mr. Mello would like to address. **Mr. Mello** cited improving school systems, expanding public buildings for state employees, and addressing future growth areas, with the aim of being ahead of the curve. **Senator Den Hartog** asked about possibility for regulatory reform of building codes. **Mr. Mellow** discussed adequate zoning and addressing land and construction costs to lower housing costs. Tax subsidies could be needed for rent control.

**GUBERNATORIAL REAPPOINTMENT:** **The Gubernatorial Reappointment of Patricia Perkins to the Treasurer's Investment Advisory Board** to serve a term commencing July 1, 2024, and expiring July 1, 2028. **Patricia Perkins** served as Director of the Idaho Department of Finance (IDF) for the past five years. She brought experience in lending, credit, and human resources from 30 years in commercial banking and also consulting. The IDF met at least quarterly, working with the Treasurer's Office to ensure State funds were held and invested in a safe and sound method. Funds were managed by an outside investment firm.

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of Andrew Arulanandam as Director of the State Liquor Division** to serve a term commencing August 23, 2024. **Mr. Arulanandam** shared his work background in Idaho political campaigning, administration, and party leadership, as well as his work in public affairs with the National Rifle Association. The Idaho State Liquor Division (ISLD) provided significant income to the State of Idaho. Primary challenges facing the ISLD included people going out less and younger people using different, illegal substances. **Mr. Arulanandam** recognized that temperance and moderation were written in the Idaho Constitution, which would guide his leadership.

**DISCUSSION:** **Senator Harris** asked Mr. Arulanandam to share his goals for ISLD. **Mr. Arulanandam** aimed to increase cohesiveness in the data management system to better manage operations. This would be accomplished through collaboration with Idaho Technical Services.

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of Andrew Arulanandam as Director of the Idaho Lottery Division** to serve a term commencing August 23, 2024. **Mr. Arulanandam** summarized two challenges facing the Lottery. First, ticket sales were on the decline in Idaho because younger people were choosing other gaming options. Also, large jackpots generated greater ticket sales and revenue; in 2024, only one Idaho jackpot exceeded one billion dollars. Second, the Mega Millions consortium, led by larger population areas, increased the per ticket price to \$5. The Lottery Division will work to maximize dividends to the State and schools.

**DISCUSSION:** **Chairman Guthrie** asked his opinion of the Lottery Fund distribution. **Mr. Arulanandam** stated distribution to education and the Permanent Building Fund seemed prudent and noted that the allocation was at the discretion of the Legislature and the Governor. **Senator Den Hartog** requested his opinion on control and oversight of self-service lottery machines. **Mr. Arulanandam** answered that the machines were positioned in direct line of sight of a person, like a cashier. **Senator Den Hartog** indicated she was aware of an exception and would follow-up outside of the meeting.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of George Lynch to the Idaho Energy Resource Authority** to serve a term commencing December 1, 2024, and expiring June 30, 2029. **Senator Harris** moved to send the Gubernatorial Appointment of **George Lynch** to the Idaho Energy Resource Authority to the floor with the recommendation that he be confirmed by the Senate. **Senator Den Hartog** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL REAPPOINTMENT VOTE:** **The Gubernatorial Reappointment of Thomas Wilford to the Idaho Endowment Fund Investment Board** to serve a term commencing March 12, 2023, and expiring April 11, 2027. **Vice Chairman Bernt** moved to send the Gubernatorial Appointment of **Thomas Wilford** to the Idaho Energy Resource Authority to the floor with the recommendation that he be confirmed by the Senate. **Senator Harris** seconded the motion. The motion carried by **voice vote**.

**RS 31839** **Relating to Firearms, Explosives, and Other Deadly Weapons.** **Senator Foreman**, sponsor, stated **RS 31839** would repeal Idaho Code § 18-3309, replacing it with a new § 18-3309 prohibiting limitations regarding concealed weapons at public colleges and universities. The new §18-3309 would revoke the authority of governing boards of the colleges and universities to regulate or prohibit otherwise lawful possession, carrying, or transporting of firearms or ammunition by a person possessing a concealed weapon permit issued under Idaho Code. Current Code violated the Second Amendment rights under both the U.S. and Idaho Constitution.

**DISCUSSION:** **Vice Chairman Bernt** asked how the Code would relate to arenas. **Senator Foreman** answered that restrictions would be removed from those areas.

**MOTION:** **Senator Shippy** moved that **RS 31839** be sent to print. **Senator Harris** seconded the motion. The motion carried by a **voice vote**.

**RS 31840** **Relating to Militia and Military Affairs. Senator Foreman**, sponsor, summarized that **RS 31840** would repeal Idaho Code § 46-802, prohibiting a body of men from associating together as a military company or organization, including parading with fire arms. **Senator Foreman** asserted § 46-802 should be repealed for two reasons. First, it violated the First and Second Amendment rights. Second, the Code violated Article 1, Sections 9-11 of the Idaho Constitution, with respect to freedom of speech, the right of assembly, and the right to keep and bear arms.

**MOTION:** **Senator Adams** moved that **RS 31840** be sent to print. **Senator Shippy** seconded the motion. The motion carried by a **voice vote**.

**RS 31874** **Relating to Health, Amending Title 39 of Idaho Code. Senator Foreman** summarized that **RS 31874** ensured that the World Health Organization (WHO) would have no jurisdiction or control over the State of Idaho government. Further, no citizens of Idaho would be subject to the terms, conditions, rules, or regulations promulgated by the WHO. Two reasons were cited for WHO reach limitation. First, the WHO's slow response to the COVID pandemic and its opposition to travel restrictions. Second, the WHO's support of misinformation from China regarding virus transmission and its praise of China's claim to transparency. **Senator Foreman** noted the proposed Code would not address any treaty between the U.S. and the WHO, as that fell under the Supremacy Clause of the U.S. Constitution.

**DISCUSSION:** **Vice Chairman Bernt** asked about consulting the Idaho Attorney General's (AG) office on the legality and effectiveness of this legislation. **Senator Foreman** confirmed he consulted Idaho Legislative Services regarding the treaty aspect. He was willing to consult with the AG and affirmed he valued this legislation as an assertion of the State's rights. **Senator Shippy** requested an example of WHO policy involvement within Idaho. **Senator Foreman** stated that since the WHO works more on the federal level, this was a preventative step.

**MOTION:** **Senator Harris** moved that **RS 31874** be sent to print. **Senator Anthon** seconded the motion. The motion carried by a **voice vote**.

**RS 31877** **Concurrent Resolution: Stating Findings of the Legislature and Authorizing the Legislative Council to Appoint a Committee to Undertake a Study of the State of Idaho's Response to the COVID-19 Pandemic. Senator Foreman** stated that **RS 31877** requested that the Legislative Council appoint a committee to investigate the State of Idaho's governmental response to the COVID-19 pandemic, seeking to learn from the past to benefit state planners for the future. Since the pandemic there had been no comprehensive, public, after-action review conducted on the collective actions of the State in response to the pandemic.

**MOTION:** **Senator Shippy** moved that **RS 31877** be sent to print. **Senator Adams** seconded the motion.

**DISCUSSION:** **Senator Den Hartog** and **Chairman Guthrie** noted more detail was needed in the Fiscal Note.

**VOICE VOTE:** The motion carried by a **voice vote**. **Senator Harris** requested that he be recorded as voting nay.

**MINUTES APPROVAL:** **Senator Anthon** moved to approve the Minutes of January 10, 2025. **Senator Den Hartog** seconded the motion. The motion carried by a **voice vote**.

**ADJOURNED:** There being no further business at this time, **Chairman Guthrie** adjourned the meeting at 9:07 a.m..

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Senator Guthrie  
Chair

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Kathryn Wells  
Secretary



AGENDA  
**SENATE STATE AFFAIRS COMMITTEE**  
**8:00 A.M.**  
**Room WW55**  
**Monday, January 20, 2025**

For members of the public to observe the meeting, please click on the following link:  
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SUBJECT	DESCRIPTION	PRESENTER
<b>GUBERNATORIAL APPOINTMENT:</b>	The Gubernatorial Appointment of Lori Wolff as Director of the Division of Financial Management to serve a term commencing June 5, 2024.	Lori Wolff
<b>GUBERNATORIAL REAPPOINTMENT:</b>	The Gubernatorial Reappointment of Matthew Woodington to the Idaho State Racing Commission to serve a term commencing January 15, 2024, and expiring January 15, 2030.	Matthew Woodington
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of Scott Madison to the Idaho Energy Resource Authority to serve a term commencing December 1, 2024, and expiring June 30, 2029.	Chairman Guthrie
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of Thomas Mello to the State Building Authority to serve a term commencing September 13, 2024, and expiring January 1, 2029.	Chairman Guthrie
<b>GUBERNATORIAL REAPPOINTMENT VOTE:</b>	The Gubernatorial Reappointment of Patricia Perkins to the Treasurer's Investment Advisory Board to serve a term commencing July 1, 2024, and expiring July 1, 2028.	Chairman Guthrie
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of Andrew Arulanandam as Director of the Idaho Lottery Division to serve a term commencing August 23, 2024.	Chairman Guthrie
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of Andrew Arulanandam as Director of the State Liquor Division to serve a term commencing August 23, 2024.	Chairman Guthrie
<a href="#"><u>38-0501-2401</u></a>	Rules of the Division of Purchasing (ZBR Chapter Rewrite) - Pending Rule	Valerie Bollinger, Administrator, Division of Purchasing, Department of Administration

***Public Testimony Will Be Taken by Registering Through the Following Link:  
[Register to Testify](#)***

***If you have written testimony, please provide a copy to the committee secretary.***

COMMITTEE MEMBERS

Chairman Guthrie

Vice Chairman Bernt

Sen Anthon

Sen Harris

Sen Toews

Sen Den Hartog

Sen Adams

Sen Shippy

Sen Ruchti

COMMITTEE SECRETARY

Kathryn Wells

Room: WW42

Phone: 332-1326

Email: [sstaf@senate.idaho.gov](mailto:sstaf@senate.idaho.gov)

MINUTES  
**SENATE STATE AFFAIRS COMMITTEE**

**DATE:** Monday, January 20, 2025  
**TIME:** 8:00 A.M.  
**PLACE:** Room WW55  
**MEMBERS PRESENT:** Chairman Guthrie, Vice Chairman Bernt, Senators Anthon, Den Hartog, Harris, Toews, Adams, Shippy, and Ruchti  
**ABSENT/ EXCUSED:** None  
**NOTE:** The sign-in sheet, testimonies and other related materials will be retained with the minutes in the committee's office until the end of the session and will then be located on file with the minutes in the Legislative Services Library.  
**CONVENED:** **Chairman Guthrie** called the meeting of the Senate State Affairs Committee (Committee) to order at 8:00 a.m.

**GUBERNATORIAL APPOINTMENT:** **The Gubernatorial Appointment of Lori Wolff as Director of the Division of Financial Management** to serve a term commencing June 5, 2024. **Ms. Wolff** introduced herself, sharing her upbringing in Salmon, Idaho, and early interest in politics and public service through participating in her grandfather's service in the Idaho House of Representatives. She served as a Page, studied political science, and completed formal education with a master's in public administration at Idaho State University. In her 22 years in Idaho State government, she spent 18 years in Health and Human Services working with foster care, Medicare, and SNAP. Governor Little appointed Ms. Wolff to the Human Resources Division, then she joined the Governor's office as senior staff. In 2024 she was appointed to the Division of Financial Management (Division).

**Ms. Wolff** summarized the Division's sections. First, the budget office created the executive branch budget, including 60 agencies and 25,000 employees. Second, economic revenue forecasting. Third, the finance division, which ties revenue and expenditures, ensuring Idaho stays within budget. Fourth, policy and regulatory agencies, working with executive legislation and rules. **Ms. Wolff's** stated goals for Division management were threefold. First, structural balance in the budget with accurate revenue numbers. Second, increase trust in revenue forecasting, with monthly reports available on the website. Third, website overhaul to increase transparency and ease in navigation to make data easily available for decision making. Website reworking will happen after this Session. Strategic goals included a long-term view to position the State for the future and maintaining a limited but effective government.

**DISCUSSION:** **Senator Ruchti** asked if Ms. Wolff, during her years administering child welfare programs for the Department of Health and Welfare, understood she was responsible to Idaho taxpayers to ensure tax monies were spent with proper oversight. **Ms. Wolff** affirmed that she did. The taxpayer monies were invested to make sure kids were safe and remained safe in their homes, or had a good fall-back in the foster care system.

**GUBERNATORIAL REAPPOINTMENT:** **The Gubernatorial Reappointment of Matthew Woodington to the Idaho State Racing Commission** to serve a term commencing January 15, 2024, and expiring January 15, 2030. **Matthew Woodington** shared he grew up in Nampa, and his family raised thoroughbred race horses. He worked summers at Les Bois Park, cleaning horses' stalls. Inspired to become a veterinarian, he studied at the University of Idaho and Oklahoma State University, then started his veterinary practice at age 24. **Mr. Woodington** enjoyed working as the event veterinarian at Les Bois Park until it closed. **Mr. Woodington** served as an Idaho State Racing Commissioner the past three years, ensuring tracks run efficiently and fairly.

**DISCUSSION:** **Chairman Guthrie** queried the trajectory of horse racing in Idaho. **Mr. Woodington** answered that horse racing faced difficulty. Online gaming and gambling took revenue from tracks across the country. Many tracks, like in Kentucky, Florida, and Texas, moved toward other forms of gaming to support the racing industry.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of Scott Madison to the Idaho Energy Resource Authority** to serve a term commencing December 1, 2024, and expiring June 30, 2029. **Senator Harris** moved to send the Gubernatorial Appointment of **Scott Madison** to the Idaho Energy Resource Authority to the floor with the recommendation that he be confirmed by the Senate. **Senator Den Hartog** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of Thomas Mello to the State Building Authority** to serve a term commencing September 13, 2024, and expiring January 1, 2029. **Vice Chairman Bernt** moved to send the Gubernatorial Appointment of **Thomas Mello** to the State Building Authority to the floor with the recommendation that he be confirmed by the Senate. **Senator Adams** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL REAPPOINTMENT VOTE:** **The Gubernatorial Reappointment of Patricia Perkins to the Treasurer's Investment Advisory Board** to serve a term commencing July 1, 2024, and expiring July 1, 2028. **Senator Den Hartog** moved to send the Gubernatorial Appointment of **Patricia Perkins** to the Treasurer's Investment Advisory Board to the floor with the recommendation that she be confirmed by the Senate. **Senator Harris** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of Andrew Arulanandam as Director of the State Liquor Division** to serve a term commencing August 23, 2024. **Senator Harris** moved to send the Gubernatorial Appointment of **Andrew Arulanandam** to the State Liquor Division to the floor with the recommendation that he be confirmed by the Senate. **Senator Toews** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of Andrew Arulanandam as Director of the Idaho Lottery Division** to serve a term commencing August 23, 2024. **Senator Harris** moved to send the Gubernatorial Appointment of **Andrew Arulanandam** to the Idaho Lottery Division to the floor with the recommendation that he be confirmed by the Senate. **Senator Den Hartog** seconded the motion. The motion carried by **voice vote**.

**PASSED THE  
GAVEL:**

**Chairman Guthrie** passed the gavel to Vice Chairman Bernt.

**DOCKET NO.  
38-0501-2401**

**Rules of the Division of Purchasing (ZBR Chapter Rewrite) - Pending Rule.** **Valerie Bollinger**, Administrator of the Division of Purchasing (Division), Department of Administration, stated that three goals guided the rewriting. First, removal of the Invitation to Negotiate (ITN) process. Second, ensuring the rule was firmly based in authority granted by statute. Third, clarification of organization and language. The Division invited input from agencies and political groups. **Administrator Bollinger** explained that Subsection 042.05 added specific parameters for exempt purchases. The aim was to ensure exemptions met the Legislature's intent of acquiring property through competition, except in rare circumstances. In Sections 071-074 language regarding bid openings was removed for greater consistency with the statute. Section 083, addressing discussions with bidders, had restrictions removed relating to both solicitation and classification of proposals. References to ITNs were removed throughout the rule.

**DISCUSSION:**

**Senator Den Hartog** asked the history of ITNs being incorporated into the rule; the history was unknown.

**MOTION:**

**Senator Den Hartog** moved to approve **Docket No. 38-0501-2401**. **Senator Harris** seconded the motion. The motion carried by **voice vote**.

**ADJOURNED:**

There being no further business at this time, **Vice Chairman Bernt** adjourned the meeting at 8:35 a.m.

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Senator Guthrie  
Chair

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Kathryn Wells  
Secretary

AGENDA  
**SENATE STATE AFFAIRS COMMITTEE**  
**8:00 A.M.**  
**Room WW55**  
**Wednesday, January 22, 2025**

For members of the public to observe the meeting, please click on the following link:  
<https://www.idahoptv.org/shows/idahoinsession/ww55/>

<b>SUBJECT</b>	<b>DESCRIPTION</b>	<b>PRESENTER</b>
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of Lori Wolff as Director of the Division of Financial Management to serve a term commencing June 5, 2024.	Chairman Guthrie
<b>GUBERNATORIAL REAPPOINTMENT VOTE:</b>	The Gubernatorial Reappointment of Matthew Woodington to the Idaho State Racing Commission to serve a term commencing January 15, 2024, and expiring January 15, 2030.	Chairman Guthrie
<b>PRESENTATION:</b>	Annual State of the Gunfighters Address for the Mountain Home Air Force Base, Idaho	Colonel Michael Alfaro, 366th Fighter Wing Commander
<b>EXECUTIVE SESSION</b>	Unclassified Intelligence Briefing, Pursuant to Senate Rule 20(E), two-thirds vote required.	

***If you have written testimony, please provide a copy to the committee secretary.***

COMMITTEE MEMBERS

Chairman Guthrie  
Vice Chairman Bernt  
Sen Anthon  
Sen Harris  
Sen Toews

Sen Den Hartog  
Sen Adams  
Sen Shippy  
Sen Ruchti

COMMITTEE SECRETARY

Kathryn Wells  
Room: WW42  
Phone: 332-1326  
Email: [sstaf@senate.idaho.gov](mailto:ss taf@senate.idaho.gov)

MINUTES  
**SENATE STATE AFFAIRS COMMITTEE**

**DATE:** Wednesday, January 22, 2025

**TIME:** 8:00 A.M.

**PLACE:** Room WW55

**MEMBERS PRESENT:** Chairman Guthrie, Vice Chairman Bernt, Senators Anthon, Harris, Toews, Den Hartog, Adams, Shippy, and Ruchti

**ABSENT/ EXCUSED:** None

**NOTE:** The sign-in sheet, testimonies and other related materials will be retained with the minutes in the committee's office until the end of the session and will then be located on file with the minutes in the Legislative Services Library.

**CONVENED:** **Chairman Guthrie** called the meeting of the Senate State Affairs Committee to order at 8:00 a.m.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of Lori Wolff as Director of the Division of Financial Management** to serve a term commencing June 5, 2024. **Senator Harris** moved to send the Gubernatorial Appointment of **Lori Wolff** as Director of the Division of Financial Management to the floor with the recommendation that she be confirmed by the Senate. **Vice Chairman Bernt** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL REAPPOINTMENT VOTE:** **The Gubernatorial Reappointment of Matthew Woodington to the Idaho State Racing Commission** to serve a term commencing January 15, 2024, and expiring January 15, 2030. **Senator Den Hartog** moved to send the Gubernatorial Appointment of **Matthew Woodington** to the Idaho State Racing Commission to the floor with the recommendation that he be confirmed by the Senate. **Senator Toews** seconded the motion. The motion carried by **voice vote**.

**PRESENTATION:** **Annual State of the Gunfighters Address for the Mountain Home Air Force Base, Idaho.** **Colonel Michael Alfaro**, Commander, 366th Fighter Wing (366th), provided an overview of the 366th's guiding mission, vision, and priorities, followed by multi-year projects, and concluded with the Five and Thrive effort (see Attachment 1). **Colonel Alfaro** stated that China was the greatest future power threat, with a potential collision between 2027 and 2035. The U.S. no longer had the technological overmatch enjoyed in prior years. Also, the changed security environment meant that the homeland was no longer a sanctuary. The 366th Fighter Wing was recognized as the best installation in the Air Force for the year of 2024. The 366th's design of solar portable power cells, an alternative to large generators, was a key contribution recognized. Small command centers could then move quickly to relocate the unit for increased effectiveness and safety. The award monies were invested in living accommodation improvements for the airmen. Projects underway included construction of an alternate water supply for the Mountain Home Air Force Base (MHAFB), due to depletion of the Snake River aquifer, the current water supply. As a second key project, the 366th will continue working toward Federal Aviation Administration approval of flight practice at lower elevations, down to 100 feet from 10,000 feet, in designated

areas. Looking to future missions, **Colonel Alfaro** shared the value and strategic advantage of extensive practice prior to engagement. Also, the engine used in half of the F-15E planes at MHAFB will be divested after 2027. Finally, **Colonel Alfaro** discussed Five and Thrive, that was focused on the quality of life for the airmen. He cited improvements made to the elementary school near the MHAFB and a program designed to help students cope with the unique challenges accompanying moving many times during kindergarten through twelfth grade.

**DISCUSSION:** **Vice Chairman Bernt** asked what happened to the old aircraft. **Colonel Alfaro** replied that the F-15E flown currently had the same exterior, but completely different avionics inside. Half of the MHAFB planes had the older engines. Units would be evaluated to identify the best to retain, and the others would go to the boneyard. He hoped no mission would be leaving MHAFB. **Senator Ruchti** inquired about the meaning of overmatch, mentioned repeatedly. **Colonel Alfaro** explained that the United States' ability to rapidly produce aircraft was less than key adversaries, such as China, which had made a very consolidated effort toward progress in this area. Additionally, the U.S. number of satellites and range of missile was inferior. The U.S. strategic advantage was in a broader network of allies and partners as well as the strength and professionalism of its military officers and personnel.

**EXECUTIVE SESSION:** **Unclassified Intelligence Briefing, Pursuant to Senate Rule 20(E), two-thirds vote required.**

**VOICE VOTE:** **Senator Den Hartog** moved to enter into an Executive Session pursuant to Senate Rule 20(E). **Senator Harris** seconded the motion. The motion carried unanimously by **voice vote**.

**ADJOURNED:** There being no further business at this time, **Chairman Guthrie** adjourned the meeting at 8:45 a.m.

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Senator Guthrie  
Chair

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Kathryn Wells  
Secretary





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# *366th Fighter Wing*



**State of the Gunfighters**  
**Mountain Home Air Force Base,**  
**Idaho**

**Colonel Mike "Singe" Alfaro**  
*366th Fighter Wing Commander*

***RIDE HARD, SHOOT STRAIGHT, ALWAYS SPEAK THE TRUTH!***

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# Overview

- **MVPs – Mission, Vision, Priorities**
- **2024 Year in Review**
- **Updates on Big Projects and Future Missions**
- **Five and Thrive Effort**





# MVPs

**Mission**: Provide mission-ready Gunfighters to conduct operations anytime, anywhere

**Vision**: America's Most Elite Fighter Wing

## **Priorities**

**People**



**Preparedness**



**Professionalism**





# 2024 Year in Review

- **Commander in Chief's Installation Excellence**
  - Innovation: Solar Portable Power Cells
  - Dorm Improvements
- **389<sup>th</sup> Fighter Squadron supporting Central Command**
  - Regional Stability and Counter ISIS





# 2024 Year in Review

- **Deployable Combat Wing and Air Base Wing Validation Exercise**
  - The Air Force is reoptimizing its organizational structures, warfighting concept of operations, force presentation and generation models
- **Exercise Raging Gunfighter 25-1**
  - Optimized individual and team readiness throughout Idaho and Utah with over 135 F-15E Strike Eagle sorties
  - Provided Gunfighters with tools, tactics, and procedures to respond to peer adversary threats





# Updates on Big Projects

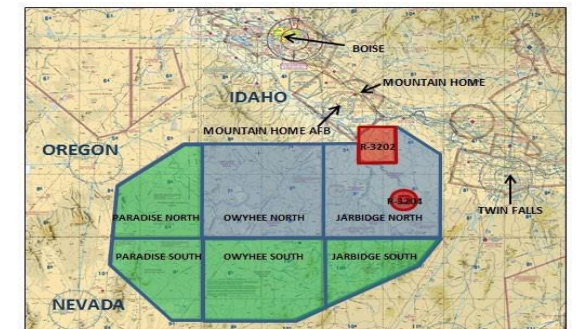
- **Snake River Water Pipeline**

- Idaho constructing pipeline
  - Estimated completion and gifting Summer 2025
- Water Treatment Plant under construction
  - Estimated completion Oct 2026



- **Airspace Optimization**

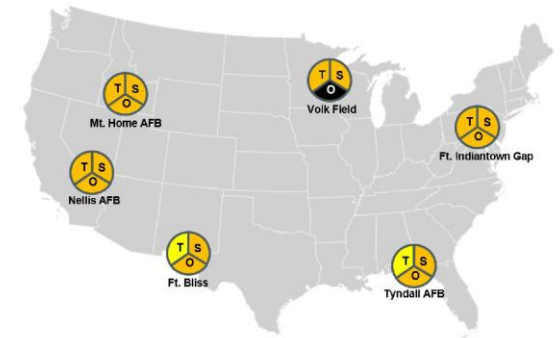
- FAA – Approved Record of Decision
  - Charting is pending FAA approval of aeronautical proposal





# MHAFB Future Missions

- **Combat Support Training Range**
  - Regional training site combat support functions
    - 1 of 6 sites across the USAF
- **Qatar Emiri Air Force Training**
  - Drafting Letter of Offer and Acceptance
    - 12 jets and up to 150 personnel
- **F-15E Divestment**
  - No F100-PW-220 Engine divestment through Fiscal Year 2027
    - MHAFB remains central to combat F-15E enterprise





# *Five and Thrive*

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- **Education**

- Mountain Home School District will use a Community Project Funding grant and state funds to cover the remaining 20% of cost for new Stephensen Elementary School
- Purple Star Initiative

- **Task Force**

- Military Affairs Committee has created a Five and Thrive Task Force
-





# Community Partnerships





# Questions?



**AMENDED AGENDA #1**  
**SENATE STATE AFFAIRS COMMITTEE**  
**8:00 A.M.**  
**Room WW55**  
**Friday, January 24, 2025**

For members of the public to observe the meeting, please click on the following link:  
<https://www.idahoptv.org/shows/idahoinsession/ww55/>

<b>SUBJECT</b>	<b>DESCRIPTION</b>	<b>PRESENTER</b>
<b>MINUTES APPROVAL:</b>	Minutes of January 15, 2025.	Sen. Harris Sen. Toews
<b>MINUTES APPROVAL:</b>	Minutes of January 17, 2025.	Sen. Adams Sen. Shippy
<b>GUBERNATORIAL APPOINTMENT VOTE:</b>	The Gubernatorial Appointment of Brigadier General Timothy J. Donnellan to Adjutant General of the Idaho Military Division.	Chairman Guthrie
<b>GUBERNATORIAL REAPPOINTMENT:</b>	The Gubernatorial Reappointment of Dale McOmber to the State Building Authority to serve a term commencing January 1, 2025, and expiring January 1, 2030.	Dale McOmber
<b>DOCKET NO.:</b>		
<a href="#"><u>52-0103-2401</u></a>	Rules Governing Operations of the Idaho State Lottery - Temporary and Pending Rule	Andrew Arulanandam, Director, Idaho Lottery Commission
<a href="#"><u>24-0201-2401</u></a>	Rules of the State Athletic Commission (New Chapter, Fee Rule) - Adoption of Temporary Rule	John Price, Bureau Chief, Occupational Licenses Bureau
<a href="#"><u>24-0201-2402</u></a>	Rules of the State Athletic Commission (ZBR New Chapter) - Pending Rule	John Price

***Public Testimony Will Be Taken by Registering Through the Following Link:  
[Register to Testify](#)***

***If you have written testimony, please provide a copy to the committee secretary.***

COMMITTEE MEMBERS

Chairman Guthrie

Vice Chairman Bernt

Sen Anthon

Sen Harris

Sen Toews

Sen Den Hartog

Sen Adams

Sen Shippy

Sen Ruchti

COMMITTEE SECRETARY

Kathryn Wells

Room: WW42

Phone: 332-1326

Email: [sstaf@senate.idaho.gov](mailto:ss taf@senate.idaho.gov)

MINUTES  
**SENATE STATE AFFAIRS COMMITTEE**

**DATE:** Friday, January 24, 2025

**TIME:** 8:00 A.M.

**PLACE:** Room WW55

**MEMBERS PRESENT:** Chairman Guthrie, Vice Chairman Bernt, Senators Anthon, Harris, Toews, Den Hartog, Adams, Shippy, and Ruchti

**ABSENT/ EXCUSED:** None

**NOTE:** The sign-in sheet, testimonies and other related materials will be retained with the minutes in the committee's office until the end of the session and will then be located on file with the minutes in the Legislative Services Library.

**CONVENED:** **Chairman Guthrie** called the meeting of the Senate State Affairs Committee (Committee) to order at 8:01 a.m.

**MINUTES APPROVAL:** **Senator Harris** moved to approve the Minutes of January 15, 2025. **Senator Toews** seconded the motion. The motion carried by a **voice vote**.

**MINUTES APPROVAL:** **Senator Adams** moved to approve the Minutes of January 17, 2025. **Senator Shippy** seconded the motion. The motion carried by a **voice vote**.

**GUBERNATORIAL APPOINTMENT VOTE:** **The Gubernatorial Appointment of Brigadier General Timothy J. Donnellan to Adjutant General of the Idaho Military Division.** **Senator Harris** moved to send the Gubernatorial Appointment of Brigadier General **Timothy J. Donnellan** to Adjutant General of the Idaho Military Division to the floor with the recommendation that he be confirmed by the Senate. **Vice Chairman Bernt** seconded the motion. The motion carried by **voice vote**.

**GUBERNATORIAL REAPPOINTMENT:** **The Gubernatorial Reappointment of Dale McOmber to the State Building Authority** to serve a term commencing January 1, 2025, and expiring January 1, 2030. **Mr. McOmber** graduated from Montana State then worked for Morrison-Knudsen for 40 years in the United States and abroad. He moved to the Boise area in 1986. He enjoyed working with the Idaho Building Authority the past several years and looked forward to continued service to the community and State through this reappointment.

**DISCUSSION:** **Chairman Guthrie** asked what the biggest change or challenge was during his past term. **Mr. McOmber** identified the Idaho Wheat Commission new building design and contracting process and school facilities funding. One billion dollars in school bonds were sold at good rates and the funds were delivered to the Idaho Department of Education to utilize for facilities improvements.

**DOCKET NO:  
52-0103-2401**

**Rules Governing Operations of the Idaho State Lottery - Temporary and Pending Rule. Andrew Arulanandam**, Director of the Idaho Lottery Commission, stated that the rule modifications addressed requests of retailers, especially convenience stores, toward providing safe payout of lottery prizes. By law, lottery prizes up to \$599 may be paid in cash by a licensed lottery retailer. Many retailers cap in-drawer cash at \$100 to limit criminal activity and thereby increase employee safety. This rule established the use of prize payment cards (card). Lottery winners could receive up to \$100 cash payout, then would receive, additionally, a card for an amount up to \$499. The card was fee-free and usable at any retailer.

**DISCUSSION:**

**Senator Adams** inquired about who provided the card and the card's usability at different retailers. **Mr Arulanandam** confirmed the retailer providing lottery payout provided and issued the card, which was usable at any retailer. **Senator Den Hartog** asked if the card could be cashed at a bank. **Mr. Arulanandam** replied in the affirmative.

**MOTION:**

**Senator Toews** moved to approve **Docket No. 52-0103-2401**. **Senator Harris** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO.  
24-0201-2401**

**Rules of the State Athletic Commission (New Chapter, Fee Rule) - Adoption of Temporary Rule. John Price**, Bureau Chief for the Occupational Licensing Bureau of the Division of Occupational and Professional License, and Executive Officer of the Idaho Athletic Commission (Commission), presented. These rules were the same as those in effect from 2020 through sine die in 2023. Negotiated rulemaking conducted at that point missed deadlines due to a change in the Athletic Commissioner (Commissioner) position, so agency and public input was again solicited in 2024. The rule language remained as it was presented to and approved by the Committee previously.

**MOTION:**

**Senator Den Hartog** moved to approve **Docket No. 24-0201-2401**. **Senator Toews** seconded the motion. The motion carried by **voice vote**.

**DOCKET NO.  
24-0201-2402**

**Rules of the State Athletic Commission (ZBR New Chapter) - Pending Rule. John Price**, Bureau Chief, detailed rule changes made to reduce regulatory burden and increase efficient governmental operation.

- Page 18: Section 002.03.: The Commission updated the incorporation by reference to the World Anti-Doping Agency (WADA) 2024 version of prohibited substances. Previously, the Commission referenced the United States Anti-Doping Agency (USADA) 2020 version of prohibited substances. Since the USADA defers to the WADA prohibited substances list, the Commission incorporated the primary source document.
- Page 19: New Section 101.02., regarding combatant physical exams, language was added to allow for a current medical clearance after an out-of-state sanctioned fight.
- Page 20: Section 103.. Regarding Suspensions, no substantive changes were made.
- Page 22: Section 113.01. Promoters chose the referees, not the Commission, so the Section regarding Selection of Referees was deleted.

- Page 23: Old Section 115.02.g., which prohibited licensees from having any dealings with any person whose license was suspended or revoked, was deleted as an overreach of the Commission’s authority.
- Page 23: Section 115.04. added language from “will not be reinstated” to “will not be eligible to be reinstated” to clarify that the process is not automatic.
- Page 23: Section 115.05. added clarifying language that a manager under temporary suspension only forfeits managerial rights “during any sanctioned event.”
- Page 23: Section 115.07., titled Unsanctioned Events, was deleted as duplicative of Rule 101.02.
- Page 23: Section 116. added language to give the Commission sole discretion to approve entities to hold sanctioned amateur events that meet the requirements laid out in the subsections of this rule.
- Page 24: Section 117. The Commission kept the current fee table with no changes to the fees.
- Page 25: Section 204. The Commission struck language referencing WADA as redundant to Section 002.03 and added a reference to Rule 002.03.
- Page 25: Section 204.03.b. Language was changed, regarding the procedures for testing for prohibited substances, to clarify the Commission's process for conducting drug testing of combatants and maintaining chain of custody of the sample.
- Page 25: Old Sections 207.02. and 207.03., regarding withholding from the purse of the combatant and timing of payments, were deleted. This language was not in the temporary rules and was added to the proposed rules prior to being deleted when the rules were pending.
- Page 26: Section 300. added language specifying the type of eligible charity and allowing the Commission to waive any rules in the chapter, including fees, for charity events. This language will allow a path for charity events to be sanctioned and remove barriers for non-profit organizations. These changes were requested by stakeholders.
- Page 26: Section 300.02. The Commission changed the time frame to submit the itemized statement from 72 hours to 5 business days based on stakeholder feedback.
- Page 27: Section 400.02 (Old Rule 404.01.a.), Complimentary Tickets was reworded to be consistent with Idaho Code § 54-411(2), which states in part, “...The number of complimentary tickets shall be limited to two percent (2%) of the total tickets sold per event location. All complimentary tickets exceeding this set amount shall be subject to taxation...”
- Page 27: Section 400.03.a. The Commission changed the language to state a licensee cannot resell tickets because the prior language which stated, “Tickets may not be resold,” was too broad and unenforceable.
- Page 27: Old Section 415., regarding the destruction of tickets, was deleted as outdated.
- Page 28: Section 501. The Commission revised language stating medical personnel must be present at a sanctioned event to ensure they were on-site at the event, not just “available.”

**DISCUSSION:** **Senator Shippy** inquired how much negative feedback was given on the final draft of rules. **Mr. Price** stated feedback on the rule was supportive. Charities requested that language be added for events, which was done. Interest in decreasing fees was expressed, but would be unfeasible given the Commission's current financial situation.

**MOTION:** **Senator Toews** moved to approve **Docket No. 24-0201-2402**. **Senator Harris** seconded the motion. The motion carried by **voice vote**.

**ADJOURNED:** There being no further business at this time, **Chairman Guthrie** adjourned the meeting at 8:29 a.m.

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Senator Guthrie  
Chair

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Kathryn Wells  
Secretary